

PRELIMINARY OFFICIAL STATEMENT DATED AUGUST 26, 2025

NEW ISSUE – Book-Entry-Only

RATINGS: See “Ratings” herein

In the opinion of Bond Counsel, assuming the accuracy of and continuing compliance by the City with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the “Code”), based on existing law, interest on the Bonds and the Notes is excludable from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code. Interest on the Bonds and Notes may be includable in the calculation of certain taxes under the Code, as described under Appendix B - “Form of Legal Opinion of Bond Counsel and Tax Exemption for the Bonds” and Appendix C - “Form of Legal Opinion of Bond Counsel and Tax Exemption for the Notes” herein.

In the opinion of Bond Counsel, under existing statutes, interest on the Bonds and the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.



CITY OF NORWALK, CONNECTICUT
\$53,035,000* GENERAL OBLIGATION BONDS, ISSUE OF 2025

Dated: Date of Delivery

Due: Serially, September 1, as shown herein

The \$53,035,000* General Obligation Bonds, Issue of 2025 (the “Bonds”) will be general obligations of the City of Norwalk, Connecticut (the “City”) and the City will pledge its full faith and credit to pay the principal of and the interest on the Bonds when due. (See “Security and Remedies” herein.) The Bonds will bear interest payable on September 1, 2026 and semiannually thereafter on March 1 and September 1 in each year until maturity. **The Bonds are subject to optional redemption as more fully described herein. See “Redemption Provisions” herein.**

\$15,000,000 GENERAL OBLIGATION BOND ANTICIPATION NOTES

Dated: Date of Delivery

Due: September 15, 2026

The \$15,000,000 General Obligation Bond Anticipation Notes (the “Notes”) will be general obligations of the City and the City will pledge its full faith and credit to pay the principal of and interest on the Notes when due (see “Security and Remedies” herein). The Notes will be due and payable, as to both principal and interest at maturity. The Notes will bear interest calculated on the basis of a 360-day year, consisting of twelve 30-day months, payable at maturity at the rate per annum as shown on the inside cover page of this Official Statement. **The Notes are not subject to redemption prior to maturity.**

The Bonds and the Notes will be issued by means of a book-entry-only transfer system and registered in the name of Cede & Co., as nominee for The Depository Trust Company (“DTC”), New York, New York. DTC will act as securities depository for the Bonds and the Notes. Purchases of the Bonds and the Notes will be made in denominations of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds and the Notes. So long as Cede & Co. is the Bondowner and Noteowner, as nominee of DTC, reference herein to the Bondowner and Noteowner or owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Bonds and the Notes. (See “Book-Entry-Only Transfer System” herein.)

The Registrar, Certifying, Transfer and Paying Agent on the Bonds and the Notes will be U.S. Bank Trust Company, National Association of Hartford, Connecticut.

The Bonds and Notes are being offered for sale in accordance with official Notices of Sale both dated August 26, 2025. Electronic Bids via *PARITY*® for the Bonds will be received until 11:30 A.M. (E.T.) on Wednesday, September 3, 2025 and Electronic Bids via *PARITY*® for the Notes will be received until 11:00 A.M. (E.T.) on Wednesday, September 3, 2025, at the Office of the Chief Financial Officer, Room 234, City Hall, 125 East Avenue, Norwalk, Connecticut 06851 and described in the official Notices of Sale. (See Appendix F and Appendix G herein).

The Bonds and the Notes are issuable only as fully registered bonds, without coupons, and when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company (“DTC”), New York, New York. DTC will act as securities depository for the Bonds and the Notes. Purchases of the Bonds and the Notes will be made in book-entry-only form, in the denomination of \$5,000 or any integral multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. So long as Cede & Co. is the Bondowner, as nominee of DTC, reference herein to the Bondowner or owners shall mean Cede & Co. as aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Bonds and the Notes. (See “Book-Entry-Only Transfer System” herein.)

The Bonds and the Notes are offered for delivery when, as and if issued, subject to the final approving opinions of Shipman & Goodwin LLP, Hartford, Connecticut, Bond Counsel. It is expected that delivery of the Bonds and the Notes in book-entry-only form will be made on or about September 16, 2025.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

* Preliminary, subject to change.

CITY OF NORWALK, CONNECTICUT

\$53,035,000* GENERAL OBLIGATION BONDS, ISSUE OF 2025

Dated: Date of Delivery

Due: September 1, as shown below

<u>Maturity*</u>	<u>Amount*</u>	<u>Coupon</u>	<u>Yield</u>	<u>CUSIP¹</u>	<u>Maturity*</u>	<u>Amount*</u>	<u>Coupon</u>	<u>Yield</u>	<u>CUSIP¹</u>
2027	\$ 2,985,000	%	%	668844***	2042	\$ 2,100,000	%	%	668844***
2028	2,975,000			668844***	2043	2,100,000			668844***
2029	2,975,000			668844***	2044	2,100,000			668844***
2030	2,975,000			668844***	2045	2,100,000			668844***
2031	2,640,000			668844***	2046	855,000			668844***
2032	2,640,000			668844***	2047	855,000			668844***
2033	2,640,000			668844***	2048	855,000			668844***
2034	2,640,000			668844***	2049	855,000			668844***
2035	2,640,000			668844***	2050	855,000			668844***
2036	2,360,000			668844***	2051	270,000			668844***
2037	2,360,000			668844***	2052	270,000			668844***
2038	2,360,000			668844***	2053	270,000			668844***
2039	2,360,000			668844***	2054	270,000			668844***
2040	2,360,000			668844***	2055	270,000			668844***
2041	2,100,000			668844***					

* Preliminary, subject to change.

\$15,000,000 GENERAL OBLIGATION BOND ANTICIPATION NOTES

Dated: Date of Delivery

Due: September 15, 2026

<u>Amount</u>	<u>Coupon</u>	<u>Yield</u>	<u>CUSIP¹</u>
\$15,000,000	%	%	668844***

¹ Copyright, American Bankers Association CUSIP® is a registered trademark of the American Bankers Association. CUSIP numbers have been assigned by an independent company not affiliated with the City and are included solely for the convenience of the holders of the Bonds and the Notes. The City is not responsible for the selection or use of these CUSIP numbers, does not undertake any responsibility for their accuracy, and makes no representation as to their correctness on the Bonds and the Notes or as indicated above. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds and the Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds and the Notes.

No dealer, broker, salesperson or other person has been authorized by the City of Norwalk, Connecticut (the “City”), to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representation must not be relied upon as having been authorized by the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds or the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the City from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness.

The information, estimates and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date of this Official Statement or any earlier date of which any information contained herein is given.

Other than as to matters expressly set forth in Appendix A – “Audited Financial Statements” herein, Clifton Larson Allen LLP, the City’s independent auditor, has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. Clifton Larson Allen has not performed any procedures relating to this Official Statement.

Other than as to matters expressly set forth in Appendices B and C herein, Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that it has independently verified the same.

The City currently files its official statements for primary offerings with the Municipal Securities Rulemaking Board through its EMMA system. The City will enter into Continuing Disclosure Agreements with respect to the Bonds and the Notes, substantially in the forms attached as Appendices D and E to this Official Statement, to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), (i) certain annual financial information and operating data with respect to the Bonds; (ii) timely notice of the occurrence of certain events with respect to the Bonds and the Notes, not in excess of ten (10) business days after the occurrence of such events, and (iii) timely notice of a failure by the City to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement with respect to the Bonds.

The City deems this Official Statement to be “final” for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but is subject to revision or amendment.

References to web site addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader’s convenience. Unless specified otherwise, such web sites and the information or links contained therein are not incorporated into, and are not part of, this offering document.

The Bonds and the Notes have not been registered under the Securities Act of 1933, as amended, in reliance upon exemptions contained in such act. In addition, the Bonds and the Notes have not been registered under any state securities laws.

The Municipal Advisor to the City has provided the following sentence for inclusion in this Official Statement. The Municipal Advisor has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to the City and, as applicable, to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Municipal Advisor does not guarantee the accuracy or completeness of such information.

BOND COUNSEL
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Hartford, Connecticut
(860) 251-5000

MUNICIPAL ADVISOR
MUNISTAT SERVICES, INC.
Madison, Connecticut
(203) 421-2880

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BOND ISSUE SUMMARY

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. The Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale:	Wednesday, September 3, 2025 at 11:30 A.M. (E.T.)
Location of Sale:	Office of the Chief Financial Officer, Room 235, City Hall, 125 East Avenue, Norwalk, Connecticut 06851
Issuer:	The City of Norwalk, Connecticut (the "City").
Issue:	\$53,035,000* General Obligation Bonds, Issue of 2025 (the "Bonds").
Dated Date:	Date of Delivery.
Interest Due:	March 1 and September 1 in each year until maturity, commencing September 1, 2026.
Principal Due Date:	Annually on September 1, as shown on the inside cover page of the Official Statement unless the winning bidder structures the amortization of the Bonds as term bonds pursuant to the term bond option described in the Notice of Sale. See "Appendix F - Notice of Sale for the Bonds" herein.
Purpose:	Proceeds of the Bonds will be used to finance various capital improvement projects undertaken by the City pursuant to resolutions adopted by the Common Council.
Security:	The Bonds will be general obligations of the City, and the City will pledge its full faith and credit to the payment of principal of and interest on the Bonds when due. See "Security and Remedies" herein.
Tax Status:	See Appendix B - "Form of Legal Opinion of Bond Counsel and Tax Exemption for the Bonds".
Bank Qualification:	The Bonds are not designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.
Ratings:	See "Ratings" herein.
Optional Redemption:	The Bonds are subject to optional redemption prior to maturity as more fully described herein. See "Redemption Provisions" herein.
Registrar, Certifying Bank, Transfer and Paying Agent:	U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.
Legal Opinion:	Shipman & Goodwin LLP, Hartford, Connecticut, will act as Bond Counsel.
Continuing Disclosure:	The City will enter into a Continuing Disclosure Agreement with respect to the Bonds (the "Continuing Disclosure Agreement"), to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), (i) annual financial information and operating data; (ii) timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Bonds; and (iii) timely notice of a failure by the City to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreement. The Continuing Disclosure Agreement is to be executed by the City substantially in the form attached as Appendix D to this Official Statement.
Delivery:	It is expected that delivery of the Bonds in book-entry-only form to The Depository Trust Company will be made on or about September 16, 2025. Payment must be made in Federal Funds.
Issuer Official:	Questions regarding the City and this Official Statement should be directed to Jared Schmitt, Chief Financial Officer, City of Norwalk, Connecticut, Telephone (203) 854-7870.
Municipal Advisor:	Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, attention: William Lindsay, Managing Director, Telephone: 203-421-2880.

* Preliminary, subject to change.

NOTE ISSUE SUMMARY

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. The Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale:	Wednesday, September 3, 2025 at 11:00 A.M. (E.T.)
Location of Sale:	Office of the Chief Financial Officer, Room 235, City Hall, 125 East Avenue, Norwalk, Connecticut 06851
Issuer:	The City of Norwalk, Connecticut (the "City").
Issue:	\$15,000,000 General Obligation Bonds Anticipation Notes (the "Notes").
Dated Date:	Date of Delivery.
Interest Due:	At maturity – September 15, 2026.
Principal Due Date:	At maturity – September 15, 2026.
Purpose:	Proceeds of the Notes will be used to finance various capital improvement projects undertaken by the City pursuant to resolutions adopted by the Common Council.
Security:	The Notes will be general obligations of the City, and the City will pledge its full faith and credit to the payment of principal of and interest on the Notes when due. See "Security and Remedies" herein.
Tax Status:	See Appendix C - "Form of Legal Opinion of Bond Counsel and Tax Exemption for the Notes".
Bank Qualification:	The Notes are not designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Notes.
Ratings:	See "Ratings" herein.
Optional Redemption:	The Notes are not subject to optional redemption prior to maturity.
Registrar, Certifying Bank, Transfer and Paying Agent:	U.S. Bank Trust Company, National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06103.
Legal Opinion:	Shipman & Goodwin LLP, Hartford, Connecticut, will act as Bond Counsel.
Continuing Disclosure:	The City will enter into a Continuing Disclosure Agreement with respect to the Notes (the "Continuing Disclosure Agreement"), to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Notes. The Continuing Disclosure Agreement is to be executed by the City substantially in the form attached as Appendix E to this Official Statement.
Delivery:	It is expected that delivery of the Notes in book-entry-only form to The Depository Trust Company will be made on or about September 16, 2025. Payment must be made in Federal Funds.
Issuer Official:	Questions regarding the City and this Official Statement should be directed to Jared Schmitt, Chief Financial Officer, City of Norwalk, Connecticut, Telephone (203) 854-7870.
Municipal Advisor:	Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, attention: William Lindsay, Managing Director, Telephone: 203-421-2880.

I. SECURITIES OFFERED

INTRODUCTION

This Official Statement, including the cover page, inside cover page and appendices, is provided for the purpose of presenting certain information relating to the City of Norwalk, Connecticut (the "City") in connection with the issuance and sale of \$53,035,000* General Obligation Bonds, Issue of 2025 (the "Bonds") and \$15,000,000 General Obligation Bond Anticipation Notes (the "Notes") of the City.

All quotations from the summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the original official documents; and all references to the Bonds and the Notes and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and the Notes and such proceedings.

The presentation of information is intended to show recent historical trends and is not intended to indicate future or continuing trends in the financial or other areas presented herein as provided by the City.

Certain statements contained in this Official Statement are forward-looking statements that relate to the City's expectations, intentions or strategies regarding the future. All forward-looking statements in this Official Statement are based on information available to the City on the date hereof.

DESCRIPTION OF THE BONDS

The Bonds will be dated the date of delivery and will mature in annual installments on September 1 in each of the years and in the principal amounts set forth on the inside cover page hereof. Interest will be calculated on the basis of a 360-day year consisting of twelve 30-day months. Interest will be payable on September 1, 2026 and semiannually thereafter on March 1 and September 1 in each year until maturity and will be payable to the registered owners of the Bonds as of the fifteenth day of August and February in each year, or the preceding business day if the fifteenth is not a business day. A book-entry system will be employed evidencing ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof with transfers of ownership effected on the records of The Depository Trust Company, New York, New York ("DTC"), and its participants pursuant to rules and procedures established by DTC and its participants. (See "Book-Entry-Only Transfer System" herein). The Registrar, Certifying, Transfer and Paying Agent on the Bonds and will be U.S. Bank Trust Company, National Association of Hartford, Connecticut. The Bonds are subject to redemption prior to maturity. (See "Redemption Provisions" below).

REDEMPTION PROVISIONS

Optional Redemption

The Bonds maturing on or before September 1, 2033 are not subject to redemption prior to maturity. The Bonds maturing on September 1, 2034, and thereafter are subject to redemption prior to maturity, at the option of the City, on and after September 1, 2033, at any time, in whole or in part, and by lot within a maturity, in such amounts and in such order of maturity as the City may determine at the redemption price (expressed as a percentage of the principal amount of Bonds to be redeemed) set forth in the following table, together with interest accrued and unpaid to the redemption date:

<u>Redemption Date</u>	<u>Redemption Price</u>
September 1, 2033 and thereafter	100%

*Mandatory Sinking Fund Redemption**

Readers are advised to refer to the Notice of Sale for the mandatory sinking fund redemption provisions of the Bonds should the winning bidder structure the principal amortization of the Bonds as term bonds pursuant to the term bond option describe in the Notice of Sale. See "Appendix F – Notice of Sale for the Bonds" herein.

* Preliminary, subject to change.

NOTICE OF REDEMPTION

Notice of redemption shall be mailed not less than twenty (20) days prior to the redemption date to the registered owner of such Bonds designated for redemption in whole or in part at the address as it last appears on the registration books for the Bonds kept for such purpose. Failure to provide such notice by mailing to any registered owner, or defect therein, shall not affect the validity of the redemption of any other Bonds. Upon giving such notice, if sufficient funds available for redemption are on deposit with the Paying Agent, the Bonds, or any portions thereof so called for redemption will cease to bear interest after the specified redemption date.

If less than all the Bonds of any one maturity shall be called for redemption, the particular Bonds or portions of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the City in its discretion may determine, provided, however, that the portion of any Bonds to be redeemed shall be in the principal amount of \$5,000 or multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bonds by \$5,000.

So long as a book-entry-only system is used for the Bonds, the City will send any notice of redemption only to DTC (or a successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption. (See "Book-Entry-Only Transfer System" herein for discussion of DTC and definitions of "Direct Participant", "Indirect Participants" and "Beneficial Owner").

Redemption of a portion of the Bonds of any maturity by the City will reduce the outstanding principal amount of Bonds of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry-only system, among the interests held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemptions in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interest in the Bonds to be redeemed held by the Beneficial Owners. Any such allocation of reduction of interest in the Bonds to be redeemed will not be governed by the determination of the City authorizing the issuance of the Bonds and will not be conducted by the City, or be the responsibility of, the City, the Registrar or Paying Agent for the Bonds.

DESCRIPTION OF THE NOTES

The Notes will be dated the date of delivery and will be due and payable as to both principal and interest at maturity on September 16, 2026. The Notes will bear interest calculated on the basis of a 30-day month and a 360-day year at the rate or rates per annum as set forth on the inside cover page of this Official Statement. A book-entry system will be employed evidencing ownership of the Notes in principal amounts of \$5,000 or integral multiples thereof plus any odd amount, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures established by DTC and its participants. See "Book-Entry-Only Transfer System" herein. The Registrar, Certifying Bank, Transfer and Paying Agent for the Notes will be U.S. Bank Trust Company, National Association of Hartford, Connecticut. **The Notes are NOT subject to redemption prior to maturity.**

AUTHORIZATION AND PURPOSE

Authorization. The Bonds and the Notes are being issued pursuant to Title 7 of the General Statutes of Connecticut, as amended, the Charter of the City of Norwalk and various resolutions adopted by the Common Council of the City.

Purpose. Proceeds of the Bonds and the Notes will be used to finance various capital projects undertaken by the City as described herein (see "Capital Project Financing" herein).

CAPITAL PROJECT FINANCING

The Common Council adopted various resolutions authorizing the issuance of general obligation bonds and notes to meet appropriations in the City's capital budgets for fiscal years , 2017-18, 2018-19, 2019-20, 2020-21, 2021-22, 2022-23, 2023-24 and 2024-25 for various public purpose projects. Proceeds of the Bonds and the Notes will be used to finance capital projects from the following capital budgets:

<u>Capital Budget</u>	<u>Revised Bond Authorization</u>	<u>Previously Bonded/Grants</u>	<u>The Bonds*</u>	<u>The Notes</u>
2016-17	\$ 22,823,000	\$ 22,717,300	\$ 105,296	\$ -
2017-18	107,218,932	103,068,506	850,000	-
2019-20	48,225,470	44,049,642	93,391	-
2020-21	149,304,004	132,391,004	554,000	15,000,000
2021-22	82,376,440	79,454,668	941,503	-
2022-23	39,692,765	27,676,761	2,849,595	-
2023-24	67,711,725	34,813,055	17,226,843	-
2024-25	70,918,048	28,887,768	8,779,048	-
2025-26	74,522,646	-	21,635,324	-
Total	<u>\$662,793,030</u>	<u>\$ 473,058,704</u>	<u>\$53,035,000</u>	<u>\$15,000,000</u>

* Preliminary, subject to change.

RATINGS

The Bonds have been rated [] by Moody's Ratings ("Moody's") and [] by S&P Global Ratings ("S&P"). The Notes have been rated [] by Moody's and [] by S&P. The ratings on the City's outstanding bonds have recently been affirmed as [] by Moody's and [] by S&P. The rating on certain outstanding bond issues of the City has recently been affirmed as [] by Fitch Ratings ("Fitch"), however the City did not seek a rating from Fitch on the Bonds or the Notes. Such ratings reflect only the views of such organizations and an explanation of the significance of such ratings may be obtained from said agency. There is no assurance that such ratings will continue for any given period of time or that they will not be revised or withdrawn entirely, if in the judgment of said agencies, circumstances so warrant. A revision or withdrawal of such ratings may have an effect on the market price of the City's Bonds or Notes.

AVAILABILITY OF CONTINUING DISCLOSURE INFORMATION

The City prepares, in accordance with state law, annual audited financial statements and files such annual audits with the State of Connecticut's Office of Policy and Management. The City provides Fitch Ratings, Moody's Ratings and S&P Global Ratings ongoing disclosure in the form of the Annual Report, Recommended and Adopted Budgets, and other materials relating to its management and financial condition, as may be necessary or requested.

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, (i) annual financial information and operating data with respect to the Bonds; (ii) notice of the occurrence of certain events with respect to the Bonds and Notes not in excess of ten (10) business days after the occurrence of such events; and (iii) with respect to the Bonds, timely notice of a failure by the City to provide the required annual financial information on or before the date specified in the Continuing Disclosure Agreements to be executed by the City in substantially the forms attached as Appendix D and E to this Official Statement.

The City has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds and notes to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). In the past five years, the City has not failed to comply in all material respect with its undertakings under such agreements.

SECURITY AND REMEDIES

The Bonds and Notes will be general obligations of the City, and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds and Notes when due.

Unless paid from those other sources, the Bonds and Notes are payable from general property tax revenues. The City has the power under Connecticut General Statutes to levy ad valorem taxes on all taxable property in the City without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

Payment of the Bonds and Notes is not limited to property tax revenues or any other revenue source, but certain other revenues of the City may be restricted as to use and therefore may not be available to pay debt service on the Bonds and Notes.

There are no statutory provisions for priorities in the payment of general obligations of the City. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds and the Notes or judgments thereon, in priority to other claims.

The City is subject to suit on its general obligation bonds and notes, and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the City. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such bonds and notes from funds lawfully available therefor or, in the absence thereof, to order the City to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the City and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on such bonds and notes would also be subject to the applicable provisions of Federal bankruptcy laws and to provisions of other statutes, if any, hereafter enacted by the United States Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Under the Federal Bankruptcy Code, the City may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9, Title 11 of the United States Code, or by state law or by a governmental officer or organization empowered by state law to authorize such entity to become a debtor under such Chapter. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and to any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

CYBERSECURITY

The City, like many public and private sector entities, relies on information technology systems to support its operations. As a result, the City is subject to cyber threats, including, but not limited to, hacking, malware, phishing, ransomware, and other forms of cyberattacks targeting its computer networks and data systems. To mitigate these risks, the City has implemented various cybersecurity and operational controls, including policies and procedures designed to safeguard the integrity and availability of its digital infrastructure. The City also maintains cybersecurity insurance coverage to offset potential financial losses associated with certain types of cyber incidents. There can be no assurance, however, that these measures will be fully effective in preventing or mitigating the impacts of all cyber threats. A significant cybersecurity incident could disrupt City operations, compromise sensitive information, and result in substantial remediation costs.

CLIMATE CHANGE

Numerous scientific studies have detailed changing global weather patterns and the potential for increasing extreme weather events across the world. The City's location in southern Connecticut on the Long Island Sound increases its vulnerability to flooding. In addition to flooding, the City faces other threats due to climate change, including damaging wind that could become more severe and frequent. The City cannot predict the timing, extent or severity of climate change and its impact on its operations and finances.

The City has a long history of planning for the impacts of coastal flooding including the adoption of Coastal Resiliency Programs, Enforcement of Drainage and Water Quality regulations to minimize the impact of new developments and redevelopments. Funding of capital projects including Green Infrastructure projects (Webster Lot and Calf Pasture Beach) and reestablishing new road elevations in historic flood areas (Day Street Project) are a few examples of the initiatives that the City has undertaken in the past few years.

QUALIFICATION FOR FINANCIAL INSTITUTIONS

The Bonds and the Notes are NOT designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds and the Notes.

BOOK-ENTRY-ONLY TRANSFER SYSTEM

The Bonds and the Notes will be issued by means of a book-entry-only transfer system and registered in the name of Cede & Co., as nominee for the Depository Trust Company ("DTC"), New York, New York.

Unless otherwise noted, the description which follows of the procedures and recordkeeping with respect to beneficial ownership interests in the Bonds and the Notes (collectively, the "Securities"), payment of interest and other payments on the Securities to DTC participants or beneficial owners of the Securities, confirmation and transfer of beneficial ownership interest in the Securities and other bond-related transactions by and between DTC, the DTC participants and beneficial owners of the Securities is based solely on information provided on DTC's website and presumed to be reliable. Accordingly, neither the City nor the Underwriter make any representation as to the completeness or the accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof.

The Depository Trust Company of New York, New York, will act as securities depository for the Securities. The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds and one fully-registered Note Certificate will be issued for the Notes, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry-only transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its related subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of "AA+". The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Securities, except in the event that use of the book-entry-only system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of the Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee does not affect any change in the beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

The Bonds are subject to optional redemption prior to maturity. Redemption notices shall be sent to DTC in accordance with the Notice of Redemption (see "Notice of Redemption" herein). If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed. The Notes are not subject to redemption prior to maturity.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Securities will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, nor its nominee, the Paying Agent, or the City subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or its agent. Under such circumstances, in the event that a successor securities depository is not obtained, Security certificates are required to be printed and delivered.

The City may decide to discontinue the use of the system of the book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry-only system has been obtained from sources that the City believes to be reliable but the City takes no responsibility for the accuracy thereof.

DISCONTINUANCE OF BOOK-ENTRY SYSTEM; CERTIFICATED BONDS AND NOTES

The determination of the City authorizing the Bonds and the Notes provides for issuance of fully registered Bond and Notes certificates directly to Beneficial Owners of the Bonds and the Notes or their nominees in the event that: (a) DTC determines not to continue to act as securities depository for the Bonds and the Notes, and the City fails to identify another qualified securities depository for the Bonds or the Notes to replace DTC; or (b) the City determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds or the Notes. A Beneficial Owner of the Bonds, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds or the Notes.

DTC PRACTICES

The City can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds and the Notes will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission

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II. THE ISSUER



DESCRIPTION OF THE CITY

Norwalk, first settled in 1640, is Connecticut's sixth largest city by population. In 1913 the former City of Norwalk, the City of South Norwalk, and the East Norwalk Fire District consolidated and incorporated as the City of Norwalk. Rowayton and Silvermine are also sections of the City. Norwalk covers an area of 26.6 square miles located on Long Island Sound between Bridgeport and Stamford. It is bounded on the west by Darien and New Canaan, north by Wilton, and east by Westport.

The City is about one hour from New York City by rail or highway transportation. It is on the main line of Metro North Commuter Railroad, Amtrak and Conrail, which provide daily passenger and freight service. It is served by interstate, intrastate, and local bus lines. The Connecticut Turnpike, Interstate 95; the Boston Post Road, U.S. Route 1; U.S. Route 7; and the Merritt Parkway, State Route 15 traverse the City.

Norwalk is a diversified research, development and industrial center with over three hundred manufacturing establishments. It is also an important residential suburb as well as a shopping and service community located in one of the highest per capita income areas of the United States. The U.S. Bureau of Census 2023 American Community Survey lists Norwalk's per capita income as \$59,700 and the median family income as \$121,408. Both figures are well above the corresponding state and national figures. A large portion of the City's workforce is employed in local industrial, commercial and retail establishments.

FORM OF GOVERNMENT

The City operates under a Charter adopted in 1913 which was most recently revised in November 2005. The final budget is due by the first Monday in May. The Common Council is allowed to establish a cap on expenditures that the Board of Estimate and Taxation may not exceed when setting the budget and the electors may petition for a single binding referendum to reduce the budget.

The chief executive officer of the City is the Mayor, elected for a two-year term of office. The legislative function is performed by an elected fifteen-member Common Council. A Board of Estimate and Taxation, appointed by the Mayor and confirmed by the Common Council, is responsible for fiscal matters. The Chief Financial Officer is appointed by the Mayor. Under the direction of the Mayor, the Chief Financial Officer has supervision over the Department of Finance and is responsible for the administration of the financial affairs of the City.

MUNICIPAL OFFICIALS

The following provides information about the City’s principal officials:

<u>Office</u>	<u>Name</u>	<u>Manner of Selection & Term</u>	<u>Length of Service</u>
Mayor.....	Harry W. Rilling.....	Elected – 2 years	11 years
Chief Financial Officer.....	Jared Schmitt.....	Appointed – Indefinite	1 year
Superintendent of Schools.....	Dr. Alexandra Estrella.....	Appointed – Indefinite	5 years

BIOGRAPHIES OF MUNICIPAL OFFICIALS

Mayor: Born and raised in Norwalk, Harry W. Rilling was elected to his first term as Mayor in November 2013. A graduate of Norwalk High School and Navy veteran, he served on the Norwalk Police force for 41 years and as its Chief of Police for 17 years. Over the years, Mayor Rilling served on many boards and commissions locally and throughout the nation. Mayor Rilling has always been devoted to the health, welfare and safety of Norwalk residents and that dedication continues in his current role. He earned a Bachelor of Science Degree in Criminal Justice from Iona College and graduated Summa Cum Laude in 1989. In 1991, as a Graduate Fellow, he earned a Master's Degree in Public Administration with a concentration in Labor Relations and Human Resource Management from the University of New Haven. He is also a graduate of the FBI Executive Development Course. From 1996 to 2004, he was an Adjunct Professor of Criminal Justice at Norwalk Community College. He is currently serving his fifth term as Mayor of Norwalk and recently announced that he will not seek re-election in November 2025.

Chief Financial Officer: Jared Schmitt was appointed Chief Financial Officer of the City of Norwalk in April 2024. Prior to joining the City, Mr. Schmitt served more than three years as Chief Fiscal Officer for the Town of Fairfield. While with the Town of Fairfield, Mr. Schmitt was focused on enhancing financial controls, optimizing resource allocation, and ensuring compliance with regulatory standards. Mr. Schmitt's strategic initiatives led to substantial achievements, such as securing \$12 million in grant revenue and efficiently managing \$25 million in Federal ARPA funding deployment.

Jared held key positions at the Connecticut General Assembly from 2002 to 2020, where he served as Director of Caucus Research and managed state budget analysis for legislative caucus members. Mr. Schmitt's contributions included developing public policy recommendations, crafting balanced state budgets, and overseeing complex legislative initiatives across various committees.

Before his public service career, Jared gained diverse experience as an Affordable Housing Development Specialist and co-founder of a successful internet marketing firm. Mr. Schmitt’s military service including serving as a Paratrooper and Voice Interceptor (Spanish Linguist) with the United States Army’s 82nd Airborne Division where he achieved Non-Commissioned Officer status.

Jared holds a Master's degree in Public Policy from Trinity College and a Bachelor of Science degree in Liberal Studies from Southern Connecticut State University.

Superintendent of Schools: Dr. Alexandra Estrella joined Norwalk Public Schools on July 1, 2020, as Superintendent of Schools. Since joining Norwalk Public Schools, Dr. Estrella’s accomplishments have included the development of a new five-year strategic district plan, with input from all stakeholders. To ensure City students are future ready, the work included reviewing equity and disproportionality, special education, school facilities, and the overall structure of the district. A new mission, vision, values, and strategic priorities now guide the District’s focus. Recently, she spearheaded the District through the creation of the Portrait of a Graduate which was implemented in school year 2024-25.

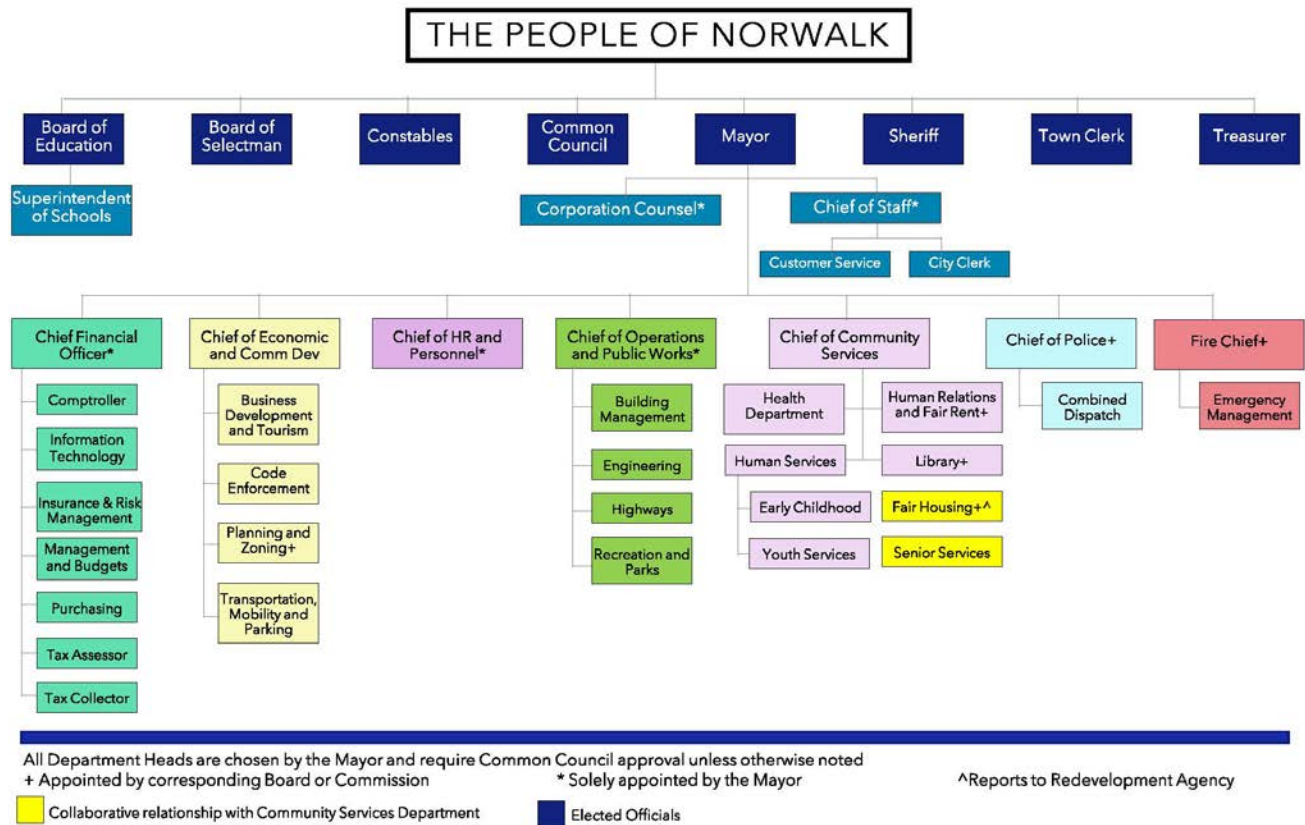
Prior to joining Norwalk, Dr. Estrella spent seven years in the role of superintendent for Community School District Four in East Harlem, New York. Her career began as a science teacher in the Washington Heights neighborhood of Manhattan.

In 2008, Dr. Estrella founded Esperanza Preparatory Academy, a dual-language middle school in East Harlem, NY. In 2011, she obtained approval to expand the school to grades 6-12. She also started one of the first 6-12 special education inclusion programs in the City of New York.

Dr. Estrella earned a doctorate of education with honors from Sage College of Albany, a master’s degree in Science Education from Pace University and a master’s degree in educational leadership from Baruch College. She holds a bachelor of science

from Fordham University Marymount, where she double majored in biology and chemistry. Dr. Estrella is certified by the Connecticut State Department of Education as a superintendent of schools and for intermediate administration and supervision.

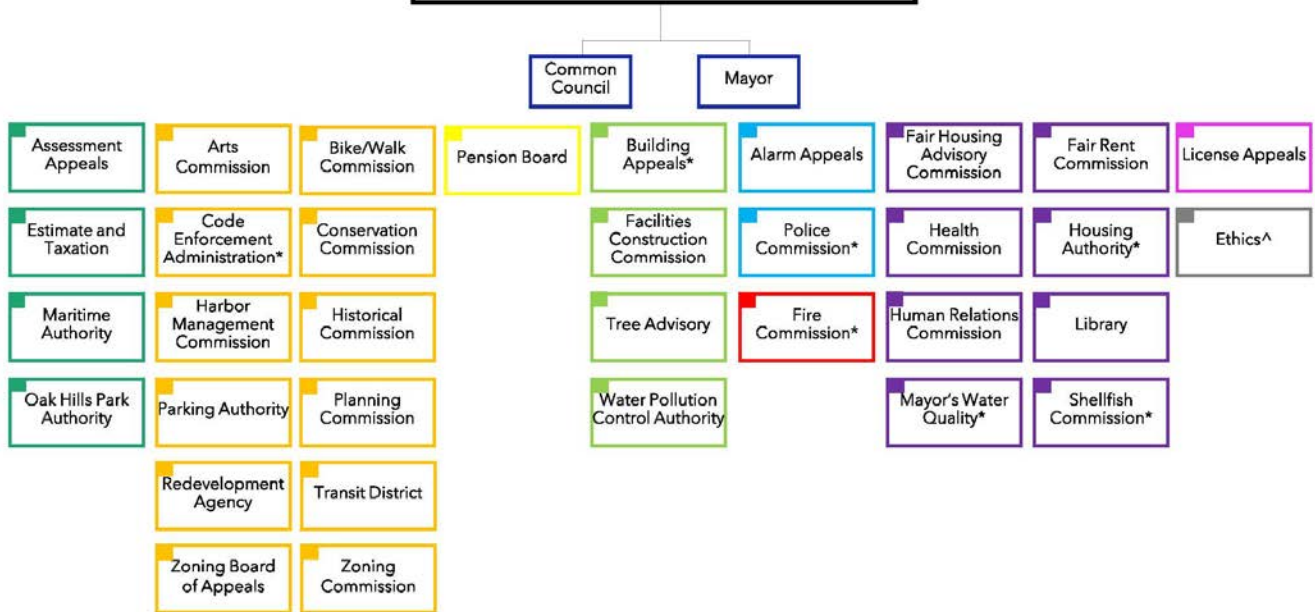
CITY ORGANIZATION



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City of Norwalk Boards, Commissions, and Committees

THE PEOPLE OF NORWALK



Boards, Commissions, and Committees are staffed with representatives from City of Norwalk departments:

- Finance
- Economic and Community Development
- Human Resources and Personnel
- Police
- Fire
- Community Service
- Operations and Public Works
- Mayor's Office
- Corporation Counsel

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MUNICIPAL EMPLOYEES

<u>Fiscal Year</u>	<u>2026</u>	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
General Government.....	653	637	661	630	612
Board of Education (full-time)....	1,648	1,736	1,716	1,673	1,598
Total	<u>2,301</u>	<u>2,373</u>	<u>2,377</u>	<u>2,303</u>	<u>2,210</u>

Source: City Officials

MUNICIPAL EMPLOYEES BY CATEGORY

The following is a breakdown by category of full-time, General Fund supported employees as of July 1, 2025:

<u>Department</u>	<u>Employees</u>
<u>General Government</u>	
General Government.....	64
Health & Welfare.....	59
Police.....	197
Fire.....	151
Other Protection.....	59
Public Works.....	123
Total General Government....	<u>653</u>
<u>Board of Education</u>	
Administration.....	61
Teachers.....	1,084
Other.....	503
Total Board of Education.....	<u>1,648</u>
Total City Employees.....	<u>2,301</u>

Source: City Officials

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MUNICIPAL EMPLOYEE COLLECTIVE BARGAINING REPRESENTATION

<u>Employees</u>	<u>Organization</u>	<u>Number of Employees</u>	<u>Current Contract Expiration Date</u>
General Government			
Police.....	Local 1727, Council #15 AFSCME, AFL-CIO...	192	June 30, 2029
Fire.....	Local 830, IAFF.....	137	June 30, 2029
Engineers, Labor & Maintenance...	Local 2405, Council #4 AFSCME, AFL-CIO.....	117	June 30, 2028
Health Dept Grant Employees.....	Local 2405, Council #4 Grants.....	2	June 30, 2028
Clerical & Technical.....	Norwalk Municipal Employees Association.....	111	June 30, 2028
Assistants & Supervisors.....	Norwalk Assistants & Supervisors Association..	68	June 30, 2028
Non-Bargaining Management.....	Non-union.....	26	NA
	Subtotal	653	
Board of Education			
Teachers	Norwalk Federation of Teachers Local 1723, AFT, AFL-CIO.....	1,084	August 31, 2026
Principals, Assistant Principals and Supervisors.....	Norwalk Association of School Administrators.	61	June 30, 2028
School Nurses.....	CHCA, District 1199.....	34	June 30, 2026
Custodians-Maintenance and Security.....	Local 1042, Council #4 AFSCME, AFL-CIO.....	60	June 30, 2030
Secretaries, Clerks & Para-Professionals.....	Norwalk Federation of Educational Personnel Local 3793, CSFT, AFL-CIO.....	343	June 30, 2026
Technicians.....	Local 72, Support, AFSA AFL-CIO.....	12	June 30, 2027
Executive Support Staff.....	Executive Support Group.....	17	June 30, 2027
Non-Represented Employees.....	Non-union.....	37	N/A
	Subtotal	1,648	
	Total – General Fund Supported Positions	2,301	

Source: City of Norwalk.

General Statutes Sections 7-473c, 7-474 and 10-153a to 10-153n provide for a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certified teachers and certain other employees. The legislative body of a municipal entity may reject an arbitration panel’s decision by a two-thirds majority vote. The State of Connecticut and the employee’s organization must be advised in writing of the reasons for rejection. The State then appoints a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel gives priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. Effective October 1, 1997 for binding arbitration of teachers’ contracts, in assessing the financial capability of a municipal entity, there is an irrebuttable presumption that a budget reserve of 5% or less is not available for payment of the cost of any item subject to arbitration. For binding arbitration of all other municipal employee contracts, there is an irrebuttable presumption that a 15% of the municipal employers’ budget reserve is not available for payment of the cost of any item subject to arbitration. In light of the employer’s financial capability, the panel considers prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

EDUCATIONAL FACILITIES

Norwalk has a nine (9) member Board of Education (the "Board"), with the Mayor serving as an ex-officio member. The Board members are elected to four-year terms, four and five, respectively, every two years. The officers of the Board include a Chair, a Vice-Chair, and a Secretary. They are elected by the Board members at the organizational meeting held every year in January.

The primary function of the Board is to establish policy. Some of the areas for which such policies are set include curriculum, budget request submissions, policies ensuring that funds for education, as appropriated by the City, are properly expended, implementation of both state and federal laws, and planning for facilities needed by the system, including construction and renovation.

The Norwalk Public Schools (“NPS”) mission is to provide excellent and equitable education so that all students graduate future-ready as civically responsible, globally engaged, and positive contributors to an ever-changing and diverse world. Reflecting the diverse community, NPS families speak more than fifty different languages and represent more than seventy different countries.

The Norwalk Public Schools district is made up of thirteen elementary schools, four middle schools, four high schools, one K-8 school, and one inclusive preschool program. The state-of-the-art Norwalk Early Childhood Center opened its doors in September 2016 to serve preschool families of both typical and special needs children. Norwalk offers several magnet schools at the elementary level, including Concord Magnet School (“CMS”), based on the Bank Street School model; Jefferson Marine Science Elementary School, Silvermine Dual Language Magnet School, an English-Spanish immersion program, Tracey Magnet School, a 2019 Blue Ribbon School with a curriculum based on character education, and Wolfpit Integrated Arts School, a school focused on the immersion of visual and performance arts in all aspects of the core curriculum.

Norwalk is also home to the Center for Global Studies, an inter-district high school magnet housed at Brien McMahon High School, as well as P-TECH Norwalk, which was the state’s first early college. P-TECH’s model program is a partnership with IBM and Norwalk Community College. In 2017, Brien McMahon High School was approved to offer the prestigious International Baccalaureate (“IB”) diploma program.

PUBLIC SCHOOL ENROLLMENT ¹

Fiscal Year	Elementary School K – 5	Middle School 6 – 8	High School 9 – 12	Total ²
		Actual		
2015-2016	5,306	2,505	3,330	11,141
2016-2017	5,283	2,522	3,436	11,241
2017-2018	5,129	2,542	3,563	11,234
2018-2019	5,119	2,565	3,511	11,195
2019-2020	5,009	2,660	3,771	11,440
2020-2021	4,805	2,630	3,908	11,343
2021-2022	4,969	2,545	3,945	11,459
2022-2023	5,086	2,454	3,977	11,517
2023-2024	4,874	2,439	4,109	11,422
2024-2025	4,770	2,385	3,955	11,110
2024-2025	4,741	2,450	4,002	11,193
		Projections		
2025-2026	4,740	2,430	3,863	11,033
2026-2027	4,760	2,425	3,761	10,946
2027-2028	4,748	2,404	3,823	10,975

¹ As of October 1 in each fiscal year.

² Special Education students included in total.

Source: City of Norwalk Board of Education.

COLLEGES

Norwalk is home to a growing higher education presence that supports both academic achievement and creative development.

Norwalk Community College (NCC), founded in 1961, was the first public two-year liberal arts college in Connecticut. It joined the State of Connecticut Community College system in 1966 and, as of July 1, 2023, is part of Connecticut State Community College (CT State), a newly unified system that consolidates all twelve community colleges across the state into a single institution. NCC offers a broad range of credit and non-credit liberal arts, science, career, and technical programs, providing affordable and accessible learning opportunities for a diverse student body. For the 2023–2024 academic year, enrollment was approximately 3,866 students.

Also located in Norwalk’s Wall Street district is the Norwalk Conservatory of the Arts, the City's first nonprofit college and a key player in Norwalk’s growing arts and culture sector. Now entering its second year, the Conservatory offers a highly competitive performing arts program with an admission rate of just 13%. The institution is dedicated to training the next generation of actors, dancers, and performers, while contributing to local economic development and the creative vitality of the City.

NORWALK TRANSIT DISTRICT

The Norwalk Transit District (the "District") provides public transportation services in communities from Greenwich to Westport. The District’s core service is the WHEELS public bus system which, including Norwalk Commuter Shuttles, operates twenty-seven (27) vehicles during peak periods on twelve of the major routes serving the City of Norwalk. The District partners with the Greater Bridgeport and Milford Transit Districts to operate a bus service seven days a week between Norwalk and Milford called the Coastal Link. In fiscal year 2024-25, the District provided approximately 100,000 rides per month, totaling over one million rides annually. Bus service is provided between the hours of 6:00 a.m. and 7:30 p.m. Monday through Friday and 6:00 a.m. to 6:55 p.m. on Saturdays. Evening Shuttle service operates from 7:30 p.m. to 11:00 p.m. Monday through Friday and from 7:00 a.m. to 11:00 p.m. on Saturday. Sunday Shuttle service operates from 8:00 a.m. to 8:00 p.m.

The District operates an on-demand micro-transit ride service – “Wheels 2U” that covers the city limits of Norwalk. In Fiscal Year 2024-25, Wheels 2U Norwalk provided approximately 68,550 rides operating Monday through Sunday.

In the Spring of 2021, the District converted Westport Commuter Shuttles serving the Greens Farm and Saugatuck train stations to Wheels2U Westport. In Fiscal Year 2024-25, Wheels 2U Westport provided approximately 28,000 annual commuter trips operating Monday through Friday.

The District also operates a Commuter Shuttle which services the Train Station in the Town of Greenwich. In Fiscal Year 2024-25, the Greenwich Commuter Shuttle provided approximately 4,100 annual commuter trips operating Monday through Friday.

Along with fixed-route bus service and micro-transit, the District provides paratransit and ADA service in the City of Norwalk, Greenwich, Stamford, Westport, and Wilton utilizing a fleet of 47 wheelchair accessible vehicles.

For fiscal year 2024-25, the City contributed \$610,885 to the District to help support District operations. The Norwalk Transit District is not a component unit of government of the City under the criteria established by the Governmental Accounting Standards Board ("GASB").

HOUSING AUTHORITY

The Housing Authority of the City of Norwalk is governed by a Board of Commissioners consisting of five (5) Commissioners, (1) Tenant Commissioner either elected by Norwalk Housing clients or appointed by the Mayor and (4) appointed by the Mayor. The Commissioners elect board officers including a Chair, Vice Chair, and Treasurer. The Housing Authority also employs an Executive Director, who also serves as the Secretary. The Executive Director hires the staff, which consists of 52 administrative, 28 maintenance and 34 part-time employees.

The Housing Authority owns and manages both federal and state housing for low-income families of Norwalk. The inventory consists of 1,087 apartments of which 752 units are federal, low-income public housing, 78 units are state rental units, and 200 units are HUD subsidized multi-family housing units, 49 affordable units under NHA’s subsidiary Sound Communities and 8 single unit occupancy apartments. 11 Various Section 8 funded programs subsidize an additional 1,077 families under the following sections:

Section 8 Vouchers	670 Vouchers
Rental Assistance Demonstration (RAD)	153 Units
Enhanced	9 Vouchers
Mainstream	110 Vouchers
Family Unification Program – FUP	7 Vouchers
VASH	23 Vouchers
Tenant Protection Voucher – TPV	57 Vouchers
Project Based Vouchers-PBV	47 Units
Foster Youth to Independence – FYI	4 Vouchers

SOLID WASTE – SOLID WASTE DISPOSAL

As a result of recent changes in the solid waste and recycling markets, the City of Norwalk, along with its consultant New Gen, has finalized a Solid Waste Strategic Plan which identified strategic changes in the collection system and operation of the City-owned Transfer Station, to help mitigate costs. Additionally, the City of Norwalk also updated its Solid Waste Collection and Disposal Ordinance to change eligibility of solid waste with the goal of further reducing the cost of disposal.

After a public Request for Proposal for Collection Services and Transfer Operations, the City of Norwalk awarded Win Waste Innovations Inc. (“WIN Waste”) a 7-year contract with an option to extend it for an additional 3 years. Significant changes in the new contract include changes to the eligibility requirements for solid waste collection and the use of standardized garbage collection carts. The new waste carts will be serviced by WIN Waste’s new automated side-load collection trucks, bringing more efficiency and safety to the collection process. Transitioning to automated trucks also reduced the costs of insurance and the number of trucks on the road. Currently, WIN Waste services over 18,000 residential units for garbage and recycling and 24,000 residential units just for recycling collection.

The major costs for fiscal year 2025-26 are the Municipal Solid Waste (“MSW”) and Recycling Curbside Services for \$4.3 million and the Transfer Station Operations and disposal cost of \$3.5 million. These costs represent a \$0.5 million and a \$0.2 million increase over the prior fiscal year, respectively. The MSW tipping fee has will be \$102 per ton for fiscal year 2025-26, the same as the prior year.

The Transfer Station Operations contract has enhanced the City’s management of MSW and recycling. The Crescent Street Transfer Station has been improved with the installation of a compactor for single-stream recycling. The City’s single stream recycling includes the collection and disposal of cardboard, hard plastics, electronics and textile recycling containers, used motor oil, antifreeze, cooking oil and batteries. Propane tanks, tires and Freon-containing appliances are accepted with an applicable fee. The City’s waste management contracts have enhanced the aesthetics and cleanliness of the Crescent Street Transfer Station and City Right-of-Way.

The recycling markets have become very turbulent, and many items are no longer recyclable. This contraction in the recycling market has caused the City to receive less revenue from the sale of residential recyclables for fiscal year 2025-26. The City will be paying \$750,000 for Commodity Processing and receiving 80% of the revenue from the sale of the recyclables for fiscal year 2025-26. Due to the reduction in items accepted in the City’s curbside recycling program, the Department of Public Works has actively initiated new programs to divert materials of value away from the solid waste stream.

Additionally, the City is continuously planning and implementing innovative waste management programs to promote sustainability and expand public education and outreach with the goal of reducing MSW. In July 2020, the City partnered with Curbside Compost to introduce the “Food Scrap Recycling Pilot Program”. This program collects food scraps at the Crescent Street Transfer Station, Rowayton Community Center and at Cranbury Park. The program is intended to divert food waste from the City’s solid waste stream, and ultimately from landfills and incinerators. Food waste is recycled into compost, which returns energy and nutrients to the environment. During fiscal year 2024–25, the City collected and disposed of approximately 200,000 pounds or 100.00 tons of food scraps.

In April 2022, the City partnered with HELPSY to introduce a textile recycling program. This program offers residents free at-home collection of clothing and household textiles. HELPSY is the largest clothing collector in the Northeast United States. HELPSY partners with municipalities to recycle and reuse unwanted clothing and other textiles to provide communities with an environmentally friendly alternative to disposing clothes in the solid waste stream. In recognition of Earth Day, the City’s textile collection program began on Saturday, April 23, 2022. During fiscal year 2024–25, the City diverted 28 tons of clothing from its MSW stream.

In 2017, the City began accepting (at no cost) mattresses and box springs. This free collection program recycles mattresses and box springs through the Connecticut Mattress Recycling Council's "Bye-Bye Mattress Program". During fiscal year 2023-24, the City recycled 75 mattresses.

NORWALK REDEVELOPMENT AGENCY

The Housing Act of 1949 (Title V of P.L. 81-171) laid groundwork for the establishment of agencies such as the Norwalk Redevelopment Agency ("RDA"). Following the Housing Act, the Agency was established in 1950 under Chapter 130 of the Connecticut General Statutes by resolution of the Common Council, which authorized it to create redevelopment plans and take the necessary steps to implement these plans in accordance with local zoning provisions.

The Norwalk Redevelopment Agency is a quasi-governmental planning organization governed by a Board of Commissioners. The Agency's five commissioners are appointed by the Mayor and approved by the Common Council. These Commissioners elect a Chairman, Vice Chairman, Secretary, and Treasurer. Redevelopment plans and implementation efforts are reviewed and approved by the citizen-elected Common Council.

The Norwalk Redevelopment Agency's work is concentrated within Norwalk's Urban Core. This jurisdiction covers four redevelopment and urban renewal areas known locally as: Wall Street-West Avenue, Reed-Putnam, Washington Street, and South Norwalk Transit Oriented Development ("TOD"). Through grant procurement, progressive planning, and collaboration with City departments, the Norwalk Redevelopment Agency proactively works to preserve and improve existing neighborhoods by encouraging new development within these priority areas.

ECONOMIC FACTORS

The City continues to attract strong interest in both commercial and residential development, with growth occurring across multiple sectors and neighborhoods. The City's economic vitality can be attributed to several core advantages:

- The City is a hub for some of Connecticut's fastest-growing and most innovative companies, spanning technology, finance, healthcare, design, and creative industries.
- The City is centrally located within Fairfield County.
- Norwalk is both locally & regionally accessible by the following modes of transportation:
 - 1-hour from Manhattan or 2 ½ hours from Boston by automobile or train ride;
 - The only municipality in the State of Connecticut with 4 rail stations;
 - Direct access to Metro-North rail line, I-95, Merrit Parkway, and State Route 7;
 - The City has reorganized its local bus transit system and an established micro transit system, creating 3 new transit hubs and increasing bus frequency to every 15 minutes.
- The City has a highly educated population with approximately 44% of adults with a bachelor's degree or higher and over 18% with a graduate degree or higher.
- The City's natural environment include its harbor, expansive waterfront, parks and open space.
- The City offers a diversity of housing choices from single-family suburban style to urban living with proximity to dining, entertainment and the waterfront.
- The City's strong education system and with significant investments to new school construction and renovation programs; The City is currently constructing a new \$239 million Norwalk High School, recently completed new \$79 million South Norwalk School, \$21 million in modernized HVAC systems at Brien McMann High School, Silvermine Elementary School, Naramake Elementary School, Roton Middle School and Tracy Elementary School.
- The City invests heavily in its infrastructure, by not only maintaining existing facilities, roads, and sidewalks but also by annually allocates funding for new sidewalk, bicycle improvements; and energy efficiencies in its public buildings; and
- The City also aggressively pursues grant funding to support transportation improvements, investment in the arts, businesses, and sustainable development.

Strategic Initiatives & Planning

Following up on the recommendations contained in the December 2019 Plan of Conservation and Development (the "Citywide Plan"), the City embarked on several new planning initiatives to position itself to be more competitive and to stimulate predictable growth in the coming years. While developing the Citywide Plan, the City undertook a series of interviews with corporate CEO's, in addition to surveys and research of peer communities. Through these efforts, the City determined that by making Norwalk a desirable place for people to live, work and play, business relocation would ultimately follow the

workforce. As a result, the City invests heavily in the quality of life of its residents. Recent quality of life initiatives includes the following:

- Installing 9.8 miles of new sidewalks, 23.7 miles of bicycle infrastructure, streetscapes, furniture/amenities, and park improvements.
- Creating special events for local and regional residents including a Summer Concert Series, SoNo Saturday Markets, a Farmers Market, a Halloween Night Fair, Holiday Celebrations, a Fire & Ice Winter Market.
- The City's Wall St/SoNo area was designated by the CT Department of Economic & Community Development as one of Connecticut's seven (7) Arts and Culture Districts which promote tourism, invests in the creative community and celebrates local artist, entrepreneurs and creative businesses.
- The evolving Transit Oriented Development Plan has been completed for the East Norwalk Train Station, which provides direct access to New York City and the eastern seaboard. The City continues to rezone high leverage sites around the train station to capitalize on its connectivity to the region.
- After the completion of the Industrial Properties/Zoning Study, the City continues to implement recommendations from that plan, maximizing key properties ripe for redevelopment.
- Adoption of a Complete Streets Ordinance in November 2024 and undertaking infrastructure improvements including adding new sidewalks, bike lanes, streetscape furniture and other right-of-way improvements/amenities.
- A comprehensive Zoning Regulation rewrite was concluded in 2024. The revisions modernized land use regulations, making them more user-friendly and laying the foundation for more predictable and desired development outcomes.
- Completion of the City's Affordable Housing Action plan, to facilitate the construction of affordable, safe and stable housing for Norwalk residents.

Economic Development Programs

Norwalk has prioritized business attraction and retention by directly supporting entrepreneurs and small business through the implementation of the following:

- Investment in programming that leverages private funds with City dollars, including the Storefront Improvement Program,
- Creating an Entrepreneurship Microgrant Program which provides "Shark Tank" like grants to small businesses.
- Creating the Small Business COVID-19 Assistance Program.
- Leveraging the Norwalk Business Development Center, which links business owners to funding opportunities, permitting and licensing assistance, access to financial mentoring and general education.
- Providing additional financial programs including the Norwalk Innovation Fund.
- Launching the Kiva Microloan Program, which provides no interest loans to entrepreneurs through a partnership with the National League of Cities.

Additionally, the City is in the final stages of selecting a preferred vendor and platform for the implementation of an online digital permitting and licensing system. This project aims to modernize, expedite and simplify all permitting and licensing processes within the City, making Norwalk an efficient, predictable and attractive place in Connecticut to live and operate a business.

Economic Highlights

Consistent with the Master Plan, Norwalk has several areas of focused development: Maresa Wilds (Manresa Island), the Merritt/7 area, West Avenue/Wall Street, South Norwalk, the Route 1 corridor and smaller areas such as East Norwalk. In fiscal year 2024-25, building permit revenue continues to remain steady and as projected. With the ongoing influx of land use approvals, increased occupancy of residential and commercial space, permit activity is forecast to remain steady through fiscal year ending 2026.

Norwalk continues to experience a diverse range of investments being made across all sectors of the local economy including compact mixed-use/transit-oriented development, light manufacturing, tech startups, parks/research facilities and small office space. Below highlight several of those projects:

Manresa Wilds

Manresa Island is a 125-acre brownfield parcel with a dormant coal power plant that was purchased by the privately held Manresa Island Corp for redevelopment into a public park event space and a university-led research center. The project will be built and managed by private philanthropic funds, led by Austin and Allison McChord, through Manresa Island Corp. As

this is a privately owned park, there will be no tax increases for Norwalk residents associated with the park and there will be no entry fee associated with visiting Manresa Wilds.

Manresa Wilds has completed its community outreach phase. It is rapidly razing unused structures to prepare the site for remediation and implementation phases, while continuing to develop groundbreaking planning and design concepts. With the public access portion of the site to be completed by end of calendar year 2026, the 125-acre park will return 1.75 miles of waterfront access to the residents of Norwalk and the region for the first time in 75 years. This unique type of development has a mission to inspire regional attraction and engagement with the waterfront through abundant public access, top-tier programming and activities centered around water, and opportunities to research and learn about the region's ecology. Manresa Wilds will be a "first of its kind" community hub that will become a national and regional anchor for recreation and example of sustainable adaptive reuse of a former industrial site. Norwalk will continue to be a strong partner in the site's redevelopment, making Manresa Wilds a national anchor destination for ecology.

Maritime Aquarium

The Maritime Aquarium at Norwalk is an economic, cultural, and educational center located in the South Norwalk business district. The Aquarium showcases the Long Island Sound ecosystem through its living exhibits and undertakes marine science research, conservation, and education programming. It also serves as a community resource and visitor draw that has played a crucial role in the long-term revitalization strategy for South Norwalk. The Aquarium draws visitors and economic activity into Norwalk and inspires people of all ages to appreciate and protect the Long Island Sound ecosystem and the global environment through living exhibits, marine science, and environmental education. The presence of the Aquarium supports local employment and promotes local spending at other establishments in the area. Aquarium visitors have a significant spending footprint area (estimated at \$35 million in fiscal year 2022) as they often visit other hospitality businesses as part of their trip. In August 2025, the Connecticut State Bond Commission approved \$2.5 million in funding for The Maritime Aquarium at Norwalk to support its 10-year strategic plan, helping to facilitate the Aquarium's goal to engage the community locally and regionally.

Merritt 7

Located on Metro North's Danbury line, the area supports over 1.4 million square feet of Class A office space located at the intersection of Route 7 and the Merritt Parkway. The corporate tenants located in the Merritt 7 Corporate Park include: Datto, Factset, Research Systems, IBM, Xerox, Siemens, Emcor Group and the Financial Accounting Foundation. The area is also serviced by one of Norwalk's four Metro North railroad stations. A new replacement train station, which provides pedestrian access over the rail tracks, connects directly to the office towers. Previously, pedestrian traffic had to either take a shuttle to the office park or walk a considerable distance.

A new 21,000 square foot tile fabrication research and development center is under construction. To complement the office space in this area of the City, Building and Land Technology ("BLT") completed construction on the third tower of its project, named The Curb, which contains over 700 units of new housing. Last year, BLT received approval to rezone the west side of Glover Avenue and is proposing approximately 1,200 additional housing units. In addition to these improvements, the Connecticut Department of Transportation is planning several major infrastructure projects in this area aimed at improving travel in this important part of the State.

Further north, iPARK recently obtained approval for a 132-unit residential tower to complement the 761 Main Avenue corporate park, which contains approximately 3,000 employees.

Wall Street

Since the adoption of the 2019 West Avenue/Wall Street Neighborhood Plan, development in the Wall Street area of the City has lagged. However, recently there has been positive momentum in the resurgence of Norwalk's historic downtown. In early 2021, the Zoning Commission approved the revised plan for the Wall Street Place project, a mixed-use residential development, in the heart of the neighborhood. Wall Street Place will have 150 units (100% deed restricted affordable) of residential housing and 15,000 square feet of commercial space, and work will be completed in Fall 2025. In addition, Toll Brothers began construction for the Pinnacle, the southern portion of the Waypointe project, with anticipated completion in late calendar year 2025. The Pinnacle will consist of over 390 residential units and over 25,000 square feet of commercial space.

Additionally, the Wall Street area boasts The Norwalk Conservatory of the Arts (college), which anticipates doubling its enrollment for 2025-2026 and adding a bachelors accreditation. Its 2nd graduating class will be of around 200 students, but it expects to expand to over 1,000 students in the next 5 years. The Norwalk Conservatory of the Arts is currently operating in

over five Wall Street properties with its flagship building directly adjacent to the Wall Street Theater. The college continues to experience rapid expansion with the development of new studios, classroom space and housing/dormitories.

South Norwalk

South Norwalk remains a very desirable place for both business and residential development. Since the City's rezoning of South Norwalk in 2019, TOD interest near the South Norwalk Train Station has been consistent and sustained. There are four significant TOD projects in various stages of construction including:

- In calendar year 2022, the RDA was awarded a \$6 million Community Challenge Grant from the State of Connecticut Department of Economic and Community Development to design a TOD project at the South Norwalk ("SoNo") Train Station. After working with the community on master planning the west side of the train station, the TOD project will include affordable housing, community amenities and improved connectivity to the train station. Design work has begun, and the site is currently being remediated and prepared for development.
- Also in calendar year 2022, the RDA conducted a national search for qualified firms to redevelop the city-owned 5-acre Webster Lot. Efforts to procure a developer are progressing on a project that will provide 400-plus housing units, a public park, better pedestrian access and additional parking on the site, which is located right in the heart of SoNo.
- Harborside SoNo is a mixed-use development that includes 129 units of housing with a small commercial component. The project was completed in calendar year 2022. The residential units are 80% occupied and the commercial space completely leased.
- Soundview Landing is a 273-unit mixed income housing project that was funded through a Choice Neighborhoods grant. Construction has now been completed.
- 10 Monroe Street is a 150-unit residential development with approximately 16,000 square feet of commercial space directly adjacent to SoNo Train Station. The project is currently wrapping up construction.
- The brand new \$78M state-of-the-art South Norwalk school is set to open at the beginning of the 2025 school year, anchoring the neighborhood's desirability.

South Norwalk also has variety of unique commercial enterprises, such as the National Havoc Robot League (NHRL), which is largest and most accessible robot combat league in the world. NHRL tournaments are streamed worldwide, with teams of builders, makers and creators participating from all over the world each month. Additionally, an incubator community for tech startups such as a Slide Cybersecurity, who raised \$25M in Series A funding in June 2025, has called South Norwalk home because of the amenities and excellent quality of life that employers and employees expect.

The SoNo Collection, which opened its mall in October 2019, continues to see store openings despite the uncertain future performance of malls nationwide. The SoNo Collection has seen a steady increase in traffic as additional stores and restaurants continue to open, such as Sallys Apizza, Jacobs Pickles, D1 Training and more. Anchor stores and well-known brands including Bloomingdales, Nordstrom, Apple Store, Skull & Combs continue to call the Sono Collection home in Norwalk.

Route 1 Corridor

Norwalk's Route 1 corridor is one of the primary retail destinations areas in the region and continues to experience steady growth and momentum. As a result, there is considerable interest in the area with very little vacancies. In July 2025, the highly desirable Wegmans Food Markets ("Wegmans") opened its first location in Connecticut (just its 2nd in New England). In August 2025, a new Target opened directly across the street from the new Wegmans. Also in August 2025, the PGA Tour Superstore will open its first Connecticut location, blocks from the brand-new Wegmans and Target. Surveys with executives from these franchises noted that Norwalk was chosen from all the competing communities because its population is growing with stable affordable housing development, has regional accessibility, has a highly educated population with higher incomes and is business friendly.

The City is currently undergoing a much-anticipated Route 1 Corridor Study, which looks to evaluate and improve traffic patterns, improve urban design of the public realm and consolidate curb cuts to manage traffic more effectively.

East Norwalk

Brim & Crown, a TOD project at the East Norwalk Train Station, consists of 190 units of housing and over 60,000 square feet of commercial space is nearing completion. The residential and commercial spaces are fully leased.

1 Cemetery Street, a TOD project less than 0.25 miles from the East Norwalk Train Station consists of 77 units of housing, a small commercial space and offers public access to Mill Pond. The site is approximately 1.75-acres and contains a bank and is nearing completion.

Initial road improvements in connection with the replacement of the WalkBridge, a 564-foot swing bridge on the Metro-North Rail line, began in spring 2023. Replacement of the railroad bridge is expected to greatly improve traffic flow in the area, increase speed and reduce delays on Metro-North, improve Norwalk's regional accessibility and make the community more attractive from an economic development standpoint.

Other Major Projects & Initiatives

- Over the past two years, the City of Norwalk has installed 9.8 miles of new sidewalks, 23.7 miles of bike infrastructure making it a walkable and bikeable urban environment. This does not include the \$32M of sidewalk and streetscape improvements invested in the Wall Street neighborhood in 2025.
- Martin Luther King (MLK) Boulevard Initiative - The City was the recipient of a \$3 million dollar allocation from the State of Connecticut and the RDA was just awarded a \$14 million grant from U.S. Department of Transportation to improve the quality of life for Norwalk residents. The improvements focus on such things as murals, façade improvement, streetscape improvements, job opportunities and educational programs all make a Norwalk a desirable community to live, work and play.

Investing in Norwalk's Future

Over the last two years, the City has invested nearly \$750,000 in planning for the future of the City. Studies aimed towards future development and redevelopment include the Citywide Plan, the West Avenue/Walls Street Neighborhood Plan, The East Norwalk Neighborhood TOD Plan and a Citywide Parking Plan. The City has approved approximately \$1 million of additional funding for future planning including:

- \$160,000 to study the best use of industrial land, including the commercial waterfront.
- \$200,000 for a comprehensive rewrite of the zoning regulations.
- \$330,000 to prepare a Transportation Master Plan and related studies.
- \$250,000 on a Parks and Recreation Master Plan.
- \$120,000 Affordable Housing Plan.
- SoNo Station TOD buildout, in partnership with the RDA.

In addition, the City has recently received several planning related grants related to coastal resilience valued at over \$250,000. Work on those grants will be ongoing through calendar year 2024 and will hopefully lead to additional funding opportunities.

Norwalk has become a national example of a small city that boasts a thriving and dynamic economy and offers varied housing choices for all income levels. Norwalk has many safe, convenient and dependable modes of transportation including rail and highway access alongside ample biking, walking and waterway connections to beautiful beaches, parks and open spaces. The City is also the center of commerce, art, culture and entertainment for the region. The City combines the character of a historic New England coastal community with the energy of a thriving city located within the country's largest metropolitan area.

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III. ECONOMIC AND DEMOGRAPHIC INFORMATION

POPULATION TRENDS

<u>Year</u>	<u>City of Norwalk</u>	<u>Fairfield County</u>	<u>Western Planning Region¹</u>	<u>State of Connecticut</u>
1990	78,331	857,270	n/a	3,287,116
2000	82,951	882,567	n/a	3,405,565
2010	85,603	916,829	n/a	3,574,097
2023	91,375	n/a	621,232	3,598,348

¹ Starting with the 2018-22 American Community Survey, the county level area has been changed to reflect the Western Planning Region. Source: U.S. Bureau of Census.

AGE DISTRIBUTION OF THE POPULATION

<u>Age</u>	<u>City of Norwalk</u>		<u>Western Planning Region</u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Under 5.....	5,093	5.6	33,008	5.3	181,240	5.0
5 - 9.....	4,627	5.1	36,996	6.0	195,390	5.4
10 - 14.....	4,722	5.2	40,008	6.4	217,297	6.0
15 - 19.....	5,116	5.6	41,127	6.6	238,145	6.6
20 - 24.....	5,469	6.0	36,567	5.9	233,423	6.5
25 - 34.....	13,665	15.0	71,864	11.6	449,771	12.5
35 - 44.....	12,686	13.9	79,703	12.8	451,461	12.5
45 - 54.....	12,010	13.1	85,714	13.8	462,543	12.9
55 - 59.....	6,835	7.5	46,027	7.4	260,758	7.2
60 - 64.....	6,139	6.7	44,504	7.2	257,548	7.2
65 - 74.....	8,521	9.3	60,614	9.8	376,023	10.4
75 - 84.....	4,459	4.9	31,044	5.0	187,378	5.2
85 and over.....	2,033	2.2	14,056	2.3	87,371	2.4
Total.....	91,375	100.0	621,232	100.0	3,598,348	100.0
Median Age....	40.2		41.1		41.2	

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

EDUCATIONAL ATTAINMENT

<u>Educational Attainment Group</u>	<u>City of Norwalk</u>		<u>Western Planning Region</u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Less than 9th grade.....	4,545	6.9	19,440	4.5	101,530	4.0
9th to 12th grade.....	2,845	4.3	16,619	3.8	118,019	4.7
High School graduate.....	14,400	21.7	78,123	18.0	647,094	25.5
Some college, no degree.....	10,151	15.3	56,124	12.9	410,591	16.2
Associates degree.....	4,832	7.3	24,582	5.7	193,216	7.6
Bachelor's degree.....	17,206	25.9	129,315	29.8	581,935	23.0
Graduate or professional degree.....	12,369	18.6	109,323	25.2	480,468	19.0
Total.....	66,348	100.0	433,526	100.0	2,532,853	100.0
Percent of High School Graduates..		88.9%		91.7%		91.3%
Percent of College Graduates.....		44.6%		55.0%		41.9%

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

COMPARATIVE INCOME MEASURES

	<u>Median Family Income</u>		<u>Per Capita Income</u>	
	<u>(2000)</u>	<u>(2023)</u>	<u>(2000)</u>	<u>(2023)</u>
City of Norwalk.....	\$ 68,219	\$121,408	\$31,781	\$ 59,700
Fairfield County.....	77,690	n/a	38,350	n/a
Western Planning Region ¹	n/a	156,520	n/a	79,648
Connecticut.....	65,521	120,011	28,766	54,409
United States.....	49,600	96,922	21,690	43,289

Source: U.S. Department of Commerce, Bureau of Census.

INCOME DISTRIBUTION

	<u>City of Norwalk</u>		<u>Western Planning Region</u>		<u>State of Connecticut</u>	
	<u>Families</u>	<u>Percent</u>	<u>Families</u>	<u>Percent</u>	<u>Families</u>	<u>Percent</u>
Less than \$10,000.....	664	2.9	2,899	1.8	22,973	2.5
\$10,000 to \$14,999.....	375	1.6	1,467	0.9	12,547	1.4
\$15,000 to \$24,999.....	924	4.0	4,433	2.8	29,893	3.3
\$25,000 to \$34,999.....	886	3.8	5,005	3.1	35,598	3.9
\$35,000 to \$49,999.....	1,236	5.3	8,159	5.1	61,793	6.7
\$50,000 to \$74,999.....	2,838	12.2	15,587	9.7	108,046	11.8
\$75,000 to \$99,999.....	2,511	10.8	13,806	8.6	108,216	11.8
\$100,000 to \$149,999..	4,379	18.9	26,512	16.5	185,242	20.2
\$150,000 to \$199,999..	3,018	13.0	19,224	12.0	128,574	14.0
\$200,000 or more.....	6,369	27.5	63,704	39.6	224,258	24.5
Total.....	<u>23,200</u>	<u>100.0</u>	<u>160,796</u>	<u>100.0</u>	<u>917,140</u>	<u>100.0</u>

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

PER CAPITA PERSONAL INCOME – BY METROPOLITAN AREA, 2021-2023

<u>Metropolitan Statistical Area</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>Rank in 2023</u>
San Jose-Sunnyvale-Santa Clara, CA.....	\$ 141,146	\$ 139,912	\$ 148,036	1
Midland, TX.....	119,423	144,331	143,469	2
Bridgeport-Stamford-Norwalk, CT.....	121,905	130,214	139,006	3
Naples-Marco Island, FL.....	121,237	125,249	134,527	4
San Francisco-Oakland-Berkeley, CA.....	123,973	123,152	130,730	5
Sebastian-Vero Beach, FL.....	96,551	97,627	105,827	6
Boston-Cambridge-Newton, MA-NH.....	92,742	95,926	100,880	7
Boulder, CO.....	92,317	95,454	100,242	8
Seattle-Tacoma-Bellevue, WA.....	89,358	92,291	99,339	9
Napa, CA.....	87,015	89,219	94,973	10
State of Connecticut.....	81,758	84,994	89,945	
United States.....	64,460	66,244	69,810	

Source: U.S. Bureau of Economic Analysis, Survey of Current Business, November 2024.

EMPLOYMENT BY INDUSTRY

Employment Sector	City of Norwalk		Western Planning Region		State of Connecticut	
	Number	Percent	Number	Percent	Number	Percent
	Agriculture, Forestry, Fishing, Hunting & Mining...	62	0.1	641	0.2	7,261
Construction.....	4,089	8.1	21,291	6.6	112,821	6.1
Manufacturing.....	3,122	6.2	25,466	7.9	195,355	10.6
Wholesale Trade.....	1,410	2.8	7,732	2.4	37,294	2.0
Retail Trade.....	5,575	11.0	32,080	9.9	192,535	10.5
Transportaion, Warehousing & Utilities.....	1,574	3.1	11,439	3.5	84,571	4.6
Information.....	1,476	2.9	10,172	3.1	36,631	2.0
Finance, Insurance & Real Estate.....	4,602	9.1	42,196	13.0	162,724	8.9
Professional, Scientific & Management.....	8,188	16.2	56,133	17.3	223,982	12.2
Educational Services & Health Care.....	11,839	23.4	69,266	21.4	490,839	26.7
Arts, Entertainment, Recreation & Food Services....	4,636	9.2	23,931	7.4	145,445	7.9
Other Service (including nonprofit).....	2,702	5.3	16,140	5.0	78,662	4.3
Public Administration.....	1,304	2.6	7,557	2.3	67,335	3.7
Total.....	50,579	100.0	324,044	100.0	1,835,455	100.0

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

UNEMPLOYMENT RATE STATISTICS

(Not Seasonally Adjusted)

Period	City of Norwalk		Percentage Unemployed		
	Employed	Unemployed	City of Norwalk (%)	Bridgeport Labor Market (%)	State of Connecticut (%)
July 2025.....	53,542	1,988	3.6	4.0	4.2
June 2025.....	52,843	1,603	2.9	3.2	3.4
May 2025.....	52,485	1,916	3.5	3.8	3.9
April 2025.....	52,776	1,739	3.2	3.3	3.4
March 2025.....	52,166	2,243	4.1	3.9	4.1
February 2025.....	51,371	2,401	4.5	4.3	4.5
January 2025.....	52,261	2,137	3.9	3.8	4.0
Annual Average					
2024	49,500	1,773	3.5	3.7	3.5
2023	49,067	1,851	3.6	3.9	3.7
2022	49,285	1,938	3.8	4.2	4.1
2021	46,062	2,914	5.9	6.4	6.4
2020	45,656	4,078	8.2	8.2	8.0
2019	49,734	1,670	3.2	3.6	3.6
2018	49,672	1,784	3.5	3.9	3.9
2017	49,180	2,034	4.0	4.4	4.4
2016	48,538	2,177	4.3	4.8	4.8
2015	47,872	2,531	5.0	5.5	5.6

Source: State of Connecticut, Department of Labor; United States Department of Labor, Bureau of Labor Statistics.

MAJOR EMPLOYERS

<u>Name</u>	<u>Nature of Business</u>	<u>Employees</u>
FactSet Research.....	Research Systems.....	2,000
Nuvance Health (Norwalk Hospital).....	Hospital Health Services.....	1,504
Altice USA.....	Telecommunications and Media.....	1,180
Stew Leonard's.....	Retail Dairy Store/Grocery Distribution.....	700
Aon Hewitt.....	Business Management Consultants.....	615
MBI.....	Direct Mail Marketing.....	600
Cain Management, Inc.....	Real Estate Holdings/Business Franchise.....	600
Wegmans.....	Retail Grocery Store.....	530
Head Count Management.....	Human Resources Consultant.....	400
General Electric Company, Inc.....	Diversifies Manufacturing.....	327
Reed Exhibition Company.....	Trade Show/Publisher.....	300
Booking Holdings.....	Internet Marketing.....	300
Xerox.....	Office Equipment.....	275
Virgin Atlantic.....	Airline.....	250
Kantar Millward Brown, Inc. (Firefly Millward Brown).....	Financial Consulting.....	238
CT State Community College Norwalk.....	Education.....	225
Datto, Inc.....	Data Protection Services.....	220
Target.....	Retail.....	200
Walmart.....	Retail.....	200
King Industries, Inc.....	Chemical Manufacturing.....	175
Brightstar Lifecare.....	In Home Healthcare.....	160
Winchester Electronics, Inc.....	Fiber Optic.....	160
R. T. Vanderbilt Holding Co., Inc.....	Chemical Manufacturing, Mining.....	160
Terex Corporation.....	Manufacturer Materials Processing Machinery..	150
Mercer.....	Corporation Resources and Acquisition.....	150
Lowes.....	Home Improvement.....	150
Home Depot.....	Home Improvement.....	150
Marketing Drive Worldwide, Inc.	Advertising Solutions.....	150
Eversource Energy.....	Utility.....	142
New England Custom Rehabilitation, Inc.....	Hospital Equipment & Supplies.....	140
Green & Kravitz.....	Accounting.....	138
Pegasus Polymers.....	Chemical & Polymer Wholesalers.....	135
Marsh USA, Inc.....	Insurance.....	125
EMCOR Group, Inc.....	Mechanical & Electrical Construction Services.	110
Maritime Aquarium.....	Educational Entertainment.....	100
Dooney & Bourke.....	Leather Good Specialist.....	100
United Parcel Service.....	Package Delivery.....	83
Aitoro Appliance	Retail Appliance Store.....	80
EMCOR Group Inc.....	Mechanical & Electrical Construction Services.	110
Maritime Aquarium.....	Educational Entertainment.....	100
Dooney & Bourke.....	Leather Good Specialist.....	100
United Parcel Service, Inc.....	Package Delivery & Supply Chain Management.	83
Potoo	Technology Services.....	60

Source: City of Norwalk Economic & Community Development.

NORWALK AREA CORPORATE/REGIONAL HEADQUARTERS

<u>Company</u>	<u>Business</u>
Abaris Books.....	Publishing/Collections.....
Applera Corporation.....	Biotechnology.....
Aventri.....	Integrated Event Management Software.....
Belvior Media Group.....	Publishing.....
Hillard Bloom Shellfish.....	Oyster and Shellfish Farmer.....
Capital Partners Private Equity Income Fund.....	Investment Firm.....
Cellmark Paper Inc.....	Paper Distributor.....
Charkit Chemicals.....	Chemical Manufacturing.....
Daily Voice.....	Media.....
Danbury Mint.....	Collectables.....
Datto, Inc.....	Data Protection Services.....
Dooney & Burke, Inc.....	Leather Good Manufacturing.....
Easton Press.....	Book Publishing.....
EMCOR Group Inc.....	Mechanical & Electrical Construction Services.....
FactSet Research Systems, Inc.....	Financial Research Solutions.....
Financial Accounting Standards Board.....	Accounting Standards Regulation.....
Graham Capital Management.....	Hedge Fund Management.....
Gus Sclafani Corporation.....	Foods Importer.....
HEI Hotels & Resorts.....	Hotel/Hospitality Management.....
HealthPrize Technologies.....	Health Care Technology.....
Hearst Connecticut Media Group.....	Daily News Publications.....
Hitachi Credit America.....	Financial Credit.....
HMTX.....	Flooring.....
HomeServe USA.....	Insurance.....
Inspira Marketing.....	Marketing.....
Intracon Corporation.....	Chemicals Distribution.....
John M Glover Agency.....	Insurance Broker and Risk Advisor.....
KBE Building Corporation.....	Construction.....
King Industries.....	Chemical Manufacturing.....
MBI, Inc.....	Direct Mail Marketing/Collectibles.....
Mechanical Plastics Corporation.....	Manufacturer of the Toggler System.....
Media Storm.....	Advertising & Marketing.....
MES Holdings.....	Construction Services.....
Modem Media, Inc.....	Interactive Marketing.....
MPhase Technologies, Inc.....	Telecommunications Technologies.....
North Mill Equipment Finance LLC.....	Equipment Financing.....
Nuvance Health (Norwalk Hospital).....	Hospital.....
Omega Engineering.....	Engineering.....
Penny Publications.....	Publishing.....
Booking Holdings Inc.....	Internet Marketing/Shopping.....
Reed Exhibitions.....	Trade Show Management.....
R.T Vanderbilt Holding Company, Inc.....	Industrial Minerals & Chemicals.....
Stew Leonard's.....	Retail Dairy & Grocery.....
Wusthof-Trident of America, Inc.....	Cutlery Manufacturer.....
Xerox Corporation.....	Documentation Management.....
Zillion Group.....	Health Sector Technology.....

Source: City of Norwalk Economic & Community Development Department.

VALUE OF BUILDING PERMITS

Fiscal Year	Building	Miscellaneous	Total
2025 ¹	\$527,625,974 ²	\$156,175,190	\$ 683,801,164
2024	327,530,720	82,685,842	410,216,562
2023	358,617,251	104,572,210	463,189,461
2022	170,608,488	58,232,666	228,841,154
2021	210,324,711	89,249,315	299,574,026
2020	229,908,021	54,908,616	284,816,637
2019	262,419,264	29,120,436	291,539,700
2018	242,131,372	81,227,625	323,358,997
2017	237,329,303	29,469,056	266,798,359
2016	206,016,197	60,523,060	266,539,257

¹ As of June 30, 2025.

² Includes permits for the City’s \$239 million Norwalk High School and \$76 million South Norwalk Elementary School projects.

Source: City of Norwalk, Building Department.

NUMBER OF DWELLING UNITS

2023	2010	2000	1990	% Increase 2010-2023	% Increase 1990-2023
38,038	35,415	33,753	32,224	7.4%	18.0%

Source: U.S. Department of Commerce, Bureau of the Census.

NORWALK HOUSING INVENTORY

Type	Units	Percent
1-unit detached.....	17,073	44.9
1-unit attached.....	2,436	6.4
2 to 4 units.....	7,100	18.7
5 to 9 units.....	2,439	6.4
10 or more units.....	8,933	23.5
Mobile home, trailer, other.....	57	0.2
Total Inventory.....	38,038	100.0

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

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CHARACTERISTICS OF HOUSING UNITS

Value of Owner Occupied Units	City of Norwalk		Western Planning Region		State of Connecticut	
	Number	Percent	Number	Percent	Number	Percent
	Less than \$50,000.....	429	2.2	1,856	1.2	22,174
\$50,000 to \$99,999.....	98	0.5	766	0.5	15,116	1.6
\$100,000 to \$149,999.....	111	0.6	1,497	1.0	38,832	4.1
\$150,000 to \$199,999.....	272	1.4	2,768	1.8	77,152	8.2
\$200,000 to \$299,999.....	1,710	8.7	12,064	7.8	233,824	24.9
\$300,000 to \$499,999.....	6,246	31.9	39,712	25.8	319,703	34.0
\$500,000 to \$999,999.....	8,788	44.9	55,626	36.2	173,643	18.5
\$1,000,000 or more.....	1,899	9.7	39,471	25.7	59,468	6.3
Total.....	19,553	100.0	153,760	100.0	939,912	100.0
Median Value	\$535,000		\$625,400		343,200	

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

AGE DISTRIBUTION OF HOUSING UNITS

Year Structure Built	City of Norwalk		Western Planning Region		State of Connecticut	
	Number	Percent	Number	Percent	Number	Percent
	Built 2020 or later.....	200	0.5	1,609	0.6	6,350
Built 2010 to 2019.....	3,017	7.9	20,179	8.1	66,546	4.3
Built 2000 to 2009.....	2,566	6.7	22,355	8.9	108,430	7.1
Built 1990 to 1999.....	2,220	5.8	18,064	7.2	116,617	7.6
Built 1980 to 1989.....	3,740	9.8	30,084	12.0	197,533	12.9
Built 1970 to 1979.....	5,861	15.4	35,959	14.4	210,611	13.7
Built 1960 to 1969.....	5,022	13.2	35,033	14.0	198,807	12.9
Built 1950 to 1959.....	5,999	15.8	33,158	13.3	221,879	14.4
Built 1940 to 1949.....	2,352	6.2	13,126	5.2	95,842	6.2
Built 1939 or earlier....	7,061	18.6	40,541	16.2	313,434	20.4
Total housing units....	38,038	100.0	250,108	100.0	1,536,049	100.0

Source: U. S. Bureau of Census, American Community Survey, 2019-2023.

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IV. TAX BASE DATA

TAX DISTRICTS

The City is divided into several districts for taxing purposes. Four of these districts originated with the former independent municipal areas and retained a degree of autonomous government. These districts own certain properties and supply various services to households within, and in some instances, outside the district. By contrast, other taxing districts are essentially taxing units designed to calculate and collect taxes for specific services; they have no autonomous government, and they own no properties. The Districts are described below in "Autonomous Districts" and "Service Districts", respectively.

THE AUTONOMOUS DISTRICTS

The First and Second Districts are the former independent cities of Norwalk and South Norwalk, respectively; the Third District is the former East Norwalk Fire District. The districts were consolidated into the City under the Charter of 1913. The Charter created a federation rather than a union form of government, whereby each district retained certain assets. To administer the assets, each district retains a degree of self-government. The Town of Rowayton was incorporated into the City of Norwalk in 1921 and thus became the Sixth Taxing District, and it, too, retained some of its own autonomous features. The four districts are self-governing within the areas of their responsibilities but the City, as provided by the Charter, is required to levy and collect taxes for each district from the district residents.

The First District owns and operates a water department, maintains streetlights and a number of small parks.

The Second District owns and operates a water department, an electric plant and distribution system, maintains streetlights and numerous small public land areas.

The Third District owns an electric distribution system, a library building, a graveyard, a firehouse, and as with other districts, various parcels of land.

The Sixth District of Rowayton has its own library, a beach, and two parks for district residents, maintains the street lights, operates a volunteer fire department and collects garbage for those residing within the Sixth District.

THE SERVICE DISTRICTS

The creation of the City in 1913 included not only the City of Norwalk, South Norwalk and East Norwalk, but also the peripheral territory. As the population increased in this area, the City was obligated to provide residents with essential municipal services. To defray the cost, some taxing system had to be devised and thus, the Fourth District was created, enabling the existing districts to maintain their distinctive identities. As the City grew and the demand for municipal services increased, an umbrella agency, the Fifth Taxing District, encompassing the entire City of Norwalk, was created. The Fourth District was relegated to those areas of Norwalk with sewers and concomitant garbage collection. The Fourth District expands periodically as sewers are extended. However, the expansion of sewers into parts of Rowayton, the Sixth District, in recent years created the need for yet another taxing arrangement because the Fourth Taxing District would charge the sewerred Sixth District for garbage collections which they already receive. As a result, the Seventh Taxing District was created.

In addition to the Taxing Districts, there are separate tax levies for specific services. In 1970 the amended City Charter extended the jurisdiction of the Norwalk Fire Department to the entire City, excluding Rowayton which still has its own firehouse and volunteer fire company. Accordingly, a separate mill rate is computed and applied to all other districts.

Streetlights also receive special revenues. The First, Second, Third and Sixth Districts have a special street-lighting tax imposed.

In 1987, the Common Council adopted an ordinance establishing a uniform automobile tax rate.

TAX RATES (MILLS)

<u>Grand List Date</u>	<u>Fiscal Year</u>	<u>Dist.1</u>	<u>Dist.2</u>	<u>Dist.3</u>	<u>Dist.4</u>	<u>Dist.5</u>	<u>Dist.6</u>	Motor Vehicle Rate
October 1, 2024	2025-26	23.90	23.90	23.90	23.95	23.74	22.39	22.00
October 1, 2023	2024-25	23.54	23.54	23.54	23.59	23.78	22.05	32.46
October 1, 2022	2023-24	25.09	25.09	25.09	25.16	24.97	23.93	30.47
October 1, 2021	2022-23	24.54	24.54	24.54	24.69	24.57	22.93	30.47
October 1, 2020	2021-22	23.97	23.97	23.97	24.05	23.62	22.17	30.47
October 1, 2019	2020-21	23.96	23.96	23.96	24.04	23.61	22.25	30.38
October 1, 2018	2019-20	23.32	23.32	23.32	23.36	22.80	21.40	30.54
October 1, 2017	2018-19	26.61	26.61	26.61	26.66	25.93	24.19	30.50
October 1, 2016	2017-18	25.68	25.68	25.68	25.75	25.02	23.31	29.34
October 1, 2015	2016-17	25.44	25.44	25.44	25.50	24.80	22.94	28.91

MOTOR VEHICLE PROPERTY TAX RATE

Connecticut General Statutes Section 12-71e creates a cap on the local property tax mill rate for motor vehicles. The statute provides that (1) for the assessment year October 1, 2016, the mill rate for motor vehicles shall not exceed 39 mills, and (2) for the assessment year October 1, 2017 to October 1, 2020, inclusive, the mill rate for motor vehicles shall not exceed 45 mills, and (3) for the assessment year commencing October 1, 2021, and each assessment year thereafter, the mill rate for motor vehicles shall not exceed 32.46 mills. No district or borough may set a motor vehicle mill rate that if combined with the motor vehicle mill rate of the town or city in which such district or borough is located would result in a combined motor vehicle mill rate in excess of these mill rate caps. The City's mill rate for motor vehicles for fiscal year 2025-26 is 22.00.

For the fiscal year ending June 30, 2022, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 45 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 45 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year October 1, 2020, and the amount such levy would have been if the mill rate on motor vehicles for that assessment year was 45 mills. For the fiscal year ending June 30, 2023, and each fiscal year thereafter, motor vehicle property tax grants to municipalities that impose mill rates on real property and personal property other than motor vehicles greater than 32.46 mills or that, when combined with the mill rate of any district located within the municipality, impose mill rates greater than 32.46 mills, shall be made in an amount equal to the difference between the amount of property taxes levied by the municipality and any district located within the municipality on motor vehicles for the assessment year October 1, 2021, and each assessment year thereafter, and the amount such levy would have been if the mill rate on motor vehicles for that assessment year was 32.46 mills.

ASSESSMENT PRACTICES

The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the City for inclusion onto the Grand List is the responsibility of the Assessor's Office. The Grand List represents the total of assessed values for all taxable real and personal property located within the City on October 1, in accordance with Section 12-62a of the Connecticut General Statutes. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments are computed at 70 percent of the estimated market value at the time of the last general revaluation.

When a new structure, or modification to an existing structure, is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed at the time of the revaluation. The property depreciation and obsolescence factors are also considered when arriving at an equitable value.

For assessment years commencing on or after October 1, 2024, assessments for motor vehicles are computed at 70% of the vehicle's depreciated manufacturer's suggested retail price ("MSRP") pursuant to Section 12-63(7) of the Connecticut General Statutes.

All personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually with manufacturers and businesses completing and returning to the Assessor's Office standard worksheets for computing value. An assessor's check and audit is completed periodically. Assessments for personal property are valued at 70% of the current depreciated value. This depreciated value is determined by using acquisition cost and date and then applied to appropriate depreciation schedule for the type of property purchased or acquired. Each year the depreciation will increase until it reaches a residual 30% of value except for electronic data processing equipment and telecom property which become fully depreciated at 20% of value. The depreciation schedules are regulated by state statute.

Motor vehicles are based upon a depreciation schedule utilizing original MSRP. The schedule starts at 90% and works its way down to a residual 20% at 20 years of age. The depreciated MSRP value is then assessed at 70% of that value.

Connecticut General Statutes Section 12-62 requires each municipality to revalue real property at least every five years by statistical methods and every ten years by physical inspection. The City completed a real property revaluation using physical methods on October 1, 2023 which was effective for fiscal year 2024-25. The October 2023 revaluation will be phased in over a four fiscal year period.

REAL PROPERTY TAX COLLECTION PROCEDURE

Taxes for the fiscal year are paid on the grand list of the prior October 1, and are due July 1, payable in two installments, one half on July 1 and one half on January 1. Payments not received by August 1 and February 1 become delinquent.

According to the provisions of Public Act No. 82-141, effective July 1, 1982, and applicable to property taxes due on or after said date, delinquent property taxes were subject to interest at the rate of 1.5% per month.

REAL PROPERTY TAX LEVIES

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. At the discretion of the City and for the convenience of the taxpayer, tax bills are payable in installments - July 1 and January 1. A margin against delinquencies, legal reductions, and Grand List adjustments, such as assessor errors, is provided by adjusting the Grand List downward when computing anticipated property tax revenue from the current levy. A modest estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed at least three times a year, with interest charged at the rate of one and one-half percent per month in accordance with Connecticut General Statutes, with a minimum charge of \$2. Outstanding real estate tax accounts are automatically lien-ed each year prior to June 30 with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills. Real estate accounts and other accounts are transferred to suspense 15 years after the due date in accordance with state statutes.

TAX COLLECTIONS

Fiscal Ended 30-Jun	Taxable Grand List	Total Tax Rate (Mills)	Adjusted Tax Levy	Uncollected Taxes			
				End of Fiscal Year	%	As of 6/30/2025 ³	%
2026 ¹	\$16,288,189,000	23.90	\$390,185,687	N/A	N/A	N/A	N/A
2025 ^{2,3}	15,530,389,596	23.59	373,643,005	\$5,914,136	1.6	\$5,914,136	1.6
2024	15,050,599,508	25.16	372,107,991	5,794,263	1.6	2,181,731	0.6
2023	14,808,669,000	24.69	362,037,189	5,880,875	1.6	1,267,267	0.4
2022	14,775,005,000	24.05	350,472,567	4,187,588	1.2	99,742	0.0
2021	14,728,523,380	24.04	349,519,967	4,538,591	1.3	63,433	0.0
2020 ²	14,327,071,443	23.36	331,607,602	5,453,395	1.6	36,948	0.0
2019	12,263,356,000	26.66	323,877,391	4,510,992	1.4	25,934	0.0
2018	12,201,896,000	25.75	304,525,806	3,417,771	1.1	18,898	0.0
2017	12,091,830,000	25.50	302,151,858	3,984,655	1.3	14,537	0.0

¹ Adopted budget.

² Revaluation, to be phased in over four years. Please see "Assessment Practices" herein for more information.

³ Unaudited estimate.

Source: City of Norwalk, Tax Collector's Office.

TAXABLE GRAND LIST

The following table sets forth the City's taxable grand lists by component:

(\$ in Thousands)

Grand List As of 10/1	Real Property	Personal Property	Motor Vehicle Property	Gross Taxable Grand List	Less Exemptions	Net Taxable Grand List
2024 ¹	\$16,487,048	\$911,415	\$894,405	\$18,292,867	\$2,004,678	\$16,288,189
2023 ²	16,276,365	881,340	947,077	18,104,782	2,574,393	15,530,390
2022	13,350,369	918,148	1,024,108	15,292,625	242,026	15,050,599
2021	13,260,027	923,333	918,899	15,102,259	293,590	14,808,669
2020	13,342,499	974,150	724,711	15,041,360	266,355	14,775,005
2019	13,252,340	847,450	700,680	14,800,470	71,947	14,728,523
2018 ²	12,890,931	821,249	681,689	14,393,869	66,798	14,327,071
2017	10,852,670	814,815	662,669	12,330,154	66,798	12,263,356
2016	10,784,908	823,396	654,408	12,262,712	60,816	12,201,896
2015	10,719,488	812,179	629,304	12,160,971	69,141	12,091,830

¹ Phased-in revaluation. Please see "Assessment Practices" herein for more information.

² Revaluation. Please see "Assessment Practices" herein for more information.

Source: City of Norwalk, Assessor's Office.

The following table sets forth the Real Property portion of the City's taxable grand lists by component:

(\$ in Thousands)

Grand List As of 10/1	Residential Real Property		Commercial & Industrial Real Property		Vacant Land		Total Real Property	
	Property	%	Property	%	Land	%	Property	%
2024 ¹	\$11,686,525	71%	\$4,622,823	28%	\$177,700	1%	16,487,048	100%
2023 ²	11,716,831	72%	4,427,671	27%	131,863	1%	16,276,365	100%
2022	8,671,007	65%	4,513,347	34%	166,015	1%	13,350,369	100%
2021	8,537,815	64%	4,521,554	34%	200,658	2%	13,260,027	100%
2020	8,512,849	64%	4,634,489	35%	195,161	1%	13,342,499	100%
2019	8,516,231	64%	4,532,837	34%	203,272	2%	13,252,340	100%
2018 ³	8,540,746	66%	4,145,607	32%	204,578	2%	12,890,931	100%
2017	8,195,597	76%	2,501,603	23%	155,470	1%	10,852,670	100%
2016	7,686,517	71%	2,943,099	27%	155,292	1%	10,784,908	100%
2015	7,636,935	71%	2,932,804	27%	149,749	1%	10,719,488	100%

¹ Excludes apartment buildings. Apartments included under Commercial/Industrial.

² Phased-in revaluation. Please see "Assessment Practices" herein for more information.

³ Revaluation. Please see "Assessment Practices" herein for more information.

Source: City of Norwalk, Assessor's Office.

LARGEST TAXPAYERS

<u>Business-Name</u>	<u>Nature Of Business</u>	<u>Grand List of October 1, 2024</u>		
		<u>Total Estimated Gross Assessment</u>	<u>Rank</u>	<u>Percent of Total</u>
Connecticut Light & Power Company...	Utility.....	\$ 375,834,800	1	2.3%
Norwalk Land Development LLC	Retail Mall.....	206,866,200	2	1.3%
Merritt 7 Venture LLC.....	6 Office Building Complex.....	150,805,350	3	0.9%
BW Waypointe LLC.....	Apartment Complex.....	118,943,141	4	0.7%
TB Norwalk Apartments LLC.....	Apartment Complex.....	96,864,010	5	0.6%
35 Glover Borrower LLC.....	Office Buildings.....	87,815,560	6	0.5%
597 Westport Owner 1 LLC.....	Office Buildings.....	81,752,520	7	0.5%
Yankee Gas Services.....	Utility.....	78,937,470	8	0.5%
RK Norwalk LLC.....	Apartment Complex.....	69,380,070	9	0.4%
150 glover ave llc.....	Apartment Complex.....	63,985,580	10	0.4%
		<u>\$ 1,331,184,701</u>		<u>8.2%</u>

Source: City of Norwalk, Assessor's Office.

EQUALIZED NET GRAND LIST

<u>Grand List of 10/1</u>	<u>Equalized Net Grand List</u>	<u>% Growth</u>
2023	\$29,661,296,147	7.80%
2022 ¹	27,515,255,112	6.86%
2021	25,748,651,546	9.15%
2020	23,590,931,324	11.13%
2019	21,228,733,652	4.06%
2018 ¹	20,400,626,724	6.16%
2017	19,216,599,803	-0.17%
2016	19,248,812,948	-0.15%
2015	19,278,296,085	7.36%
2014	17,956,313,819	5.90%

¹ Revaluation.

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V. FINANCIAL INFORMATION

ACCOUNTING POLICIES

The City’s accounting policies are summarized in Note 1 "Summary of Significant Accounting Policies" in the Notes to General Purpose Financial Statements. (Attached as Appendix A)

BASIS OF ACCOUNTING

See Note 1 of "Notes to General Purpose Financial Statements". (Attached as Appendix A.)

AUDIT

Pursuant to the provisions of the Municipal Auditing Act (Chapter 111 of the Connecticut General Statutes) and the City of Norwalk Charter, the City is obligated to undergo an annual examination by an independent certified public accountant. The City’s current auditor, CliftonLarsonAllen LLP, formerly Blum Shapiro, was appointed by the Common Council and is required to conduct its examination under the guidelines issued by the State of Connecticut, Office of Policy & Management, who receives a copy of said Audit Report when completed.

The most recent audited report covers the fiscal year ended June 30, 2024 and is included together with the opinion rendered thereon by CliftonLarsonAllen LLP, independent certified public accountants in Appendix "A" to this Official Statement.

Certificate of Achievement for Excellence in Financial Reporting: The City of Norwalk has received a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association ("GFOA") of the United States and Canada for its annual financial report for fiscal years ending June 30, 1991 through June 30, 2023. The City has submitted its fiscal year ending June 30, 2024 report for certification and the award is still pending. To be eligible for the award, financial reports must include general purpose financial statements presented in conformity with GAAP, and have been audited in accordance with generally accepted auditing standards. The reports also contain statistical information useful in evaluating the financial condition of a government and conform to certain generally accepted formatting standards established for the Certificate Program.

BUDGETARY PROCEDURES

The City of Norwalk conforms to the following budgetary sequences and time schedules:	<u>By</u>
Each Board, Commission, Committee, Officer and Department of the City shall submit to the Director of Finance a copy of its proposed annual operating budget.	December 15
Capital Budget requests must be submitted to the Planning and Zoning Commission and Director of Finance.	December 31
Director of Finance shall submit to the Board of Estimate and Taxation and to the Common Council the proposed annual operating budget for the City by the 2 nd Monday and the 2 nd Tuesday, respectively.	February
Common Council adopts cap on total appropriations for the operating budget by the 4 th Tuesday.	February
Director of Finance shall submit to the Board of Estimate & Taxation, the Common Council and the Planning Commission the proposed capital budget along with his comments.	February 1
The Planning & Zoning Commission shall hold hearings on the proposed capital budget.	February 15
Proposed capital budget transmitted to the Mayor for his review and recommendation.	March 5
Mayor’s proposed capital budget transmitted to the Board of Estimate and Taxation.	March 15
Board of Estimate and Taxation considers all operating budget requests and recommendations and submits a proposed budget and tax levy to the Common Council – 2 nd Monday in February to 1 st Monday in April.	April
Common Council may amend the cap on the operating budget not later than the 3 rd Tuesday.	April
Board of Estimate and Taxation adjusts operating budget if a new cap is set not later than the 4 th Monday in April.	
Board of Estimate and Taxation forwards Mayor’s proposed capital budget to Common Council. Board may transfer those capital items that it believes should have been included in the operating budget for the ensuing year.	April 1
Common Council may approve, reject, reinstate, or reduce any capital budget item by a majority vote of its members present and voting.	April 15
Board of Estimate and Taxation must set final budget and tax levy, 1 st Monday.	May

FINANCIAL POLICIES

The City maintains the following financial management policies:

Fund Balance Policy – The City seeks to maintain a minimum unassigned fund balance of at least 7.5% of operating revenues, to provide the financial resources necessary for cash flow purposes, and to provide a contingency that is available in the event the City suffers a catastrophic event (major hurricane, etc.). If fund balance falls below 7.5%, the City will take affirmative steps to restore its fund balance to at least 7.5% as soon as practical. The City intends to limit its unassigned fund balance to no more than 15% of operating revenues. Amounts in excess of 15% will be considered available for appropriation, in accordance with the policy. The overall fund balance objective is to maintain its unassigned fund balance at a median of other Aaa/AAA rated municipalities in the State of Connecticut. The City may use fund balance for tax relief purposes, when such use is part of an overall financial strategy that seeks to balance and smooth tax levy increases over a multi-year period; and when the City faces extraordinary operating budget expenses that are projected to level off in future years when fund balance draws will no longer be available to support the budget. The City recognizes that a fund balance draw to support operations is essentially a one-time source of funding and seeks to prudently manage the draw-down of fund balance in a fiscally responsible manner.

Capital Budget/Improvement Policy – A five-year program for infrastructure capital improvements will be maintained and updated annually. The plan will identify anticipated funding sources. The plan confines long-term borrowing primarily to capital improvements and capital projects financed through the issuance of bonds that will be financed for a period not to exceed the useful life of the project. The City will coordinate the development of the capital budget with the development of the operating budget. Future operating costs associated with new capital projects will be forecasted and included in the operating budget forecasts. The City will preserve its assets at a level adequate to protect capital investment and minimize future maintenance and replacement costs. The City will establish an appropriate distribution of bonded debt and cash financing in the funding of capital projects.

Debt Policy – The City uses general obligation debt to fund general purpose public improvements that cannot be financed from current revenues. Under this policy, general fund supported debt should conform with the following ratios:

1. Direct debt shall be less than 2% of the full market value of the respective year's Grand List.
2. Annual debt service shall not exceed 10% of the respective year's operating budget.
3. Direct debt per capita shall not exceed \$3,500.

Tax-Exempt Obligations Post-Issuance Compliance Procedures Policy – The purpose of the policy is to set forth post-issuance compliance procedures to monitor the federal income tax requirements necessary to maintain the exclusion from gross income of interest on the City's tax-exempt obligations over the life of the securities. The policy outlines the officials responsible for performing the procedures, the required training of said officials and the necessary record retention of certain documents with respect to the procedures. Finally, the policy outlines the required procedures to be followed upon the discovery of any potential noncompliance with the tax requirements.

Pension Funding Policy – The City maintains this policy as a statement of the City's objectives in funding the benefits to be paid by the City's four defined benefit pension funds. The policy sets forth the strategy that the City will use to determine the contributions needed to achieve the following objectives:

1. Ensure that the Pension Funds have sufficient assets on hand to pay all benefits due.
2. Minimize the annual volatility of budgeted contributions
3. Provide for equity among different generations of taxpayers with respect to bearing the costs of the benefits.
4. Ensure that all statutory funding requirements are satisfied.

In order to achieve the objectives of the funding policy, the Board of Estimate and Taxation will base its contributions to the plans on the Actuarially Determined Employer Contribution ("ADEC") (formerly Actuarially Required Contribution) prepared annually in compliance with all applicable Actuarial Standards of Practice. The City is required by Charter to fully fund the ADEC annually. The ADEC will be determined using the following funding method elements:

1. Entry Age Normal actuarial cost method will be used to determine the Normal Cost and the Actuarial Accrued Liability.
2. In order to minimize the impact of investment volatility on the ADEC, an Actuarial Asset valuation method will be used that recognizes market gains or losses over a five-year period in equal installments.
3. While the pension plans have an Unfunded Actuarial Accrued Liability, an amortization policy shall be utilized to achieve 100% funding over a period of time that provide intergenerational taxpayer equity while minimizing

contribution volatility. Effective with fiscal year 2012, the UAAL is being amortized over a 25-year closed period. The amortization payment will be calculated as a level percent of payroll.

4. In order that the City know the amount of the ADEC for a fiscal year before the budget for that fiscal year has been finalized, the ADEC will be determined based on an actuarial valuation performed as of July 1st of the calendar year prior to the calendar year in which the fiscal year begins.

Other Post-Employment Benefits ("OPEB") Funding Policy – The City adopted this policy as a statement of the City's objectives in funding retiree benefits for certain City and Board of Education employees, retirees, their spouses and dependents. The policy provides guidelines for the management of the City's OPEB liability, within the context of the City's long-term obligations to its OPEB beneficiaries. Under the policy, the City commits to funding the OPEB employer contribution at a minimum of the amount funded in the prior fiscal year or 100% of the Actuarially Determined Employer Contribution, whichever is less in any given year. A complete copy of the aforementioned policies is available from the City's Chief Financial Officer.

INVESTMENT POLICIES AND PROCEDURES

The City Charter and Connecticut General Statutes Sections 7-400, 7-401 and 7-402 govern the investments the City is permitted to acquire. Generally, the City may invest in certificates of deposit, repurchase agreements, municipal notes and bonds, obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association, the Federal Savings and Loan Insurance Corporation, obligations of the United States Postal Service, all the Federal Home Loan Banks, all Federal Land Banks, the Tennessee Valley Authority, or any other agency of the United States government, certain mutual funds and money market mutual funds.

The City maintains formal investment policies for City operating/reserve funds as well the City's Pension and Other Post Employment Benefit Trust fund. For its operating and reserve funds, the City's investment practices have been to invest only in certificates of deposit, repurchase agreements, the State of Connecticut Short-Term Investment Fund (STIF), United States Federal Agency Paper and United States Treasury Bills. The City has followed these investment practices and the City's operating funds, capital funds, and enterprise funds are currently invested in Federal Agency Paper having an average maturity of approximately 1.27 years and in the following short-term investments: (1) various certificates of deposit with Connecticut banks; (2) STIF; (3) the State of Connecticut Tax-Exempt Proceeds fund; (4) United States Treasury Bills and (5) Obligations of agencies of the United States Government.

More information on the City's investment policies and a description of City investment holdings can be found in the Notes to the Financial Statements in Appendix A of this Official Statement.

A complete copy of the aforementioned policies is available from the City's Chief Financial Officer.

EMPLOYEE PENSION SYSTEMS

The City's pension plans cover all employees of the City, except teachers who are covered by the State Teachers Retirement Fund. There are four separate plans: Municipal Employees' Pension Plan, Fire Benefit Plan, Police Benefit Plan, and Food Service Employees' Plan. The City has implemented Government Accounting Standards Board's ("GASB") Statement No. 67. Net position is based on fair market value as of the end of the fiscal year and the Total Pension Liability is based on the actuarial assumptions as of the prior valuation date updated to the end of the fiscal year. In accordance with GASB Statement No. 67, the components of the net pension liability of the City as of June 30, 2024 were as follows:

	Municipal Employees' Pension Plan	Police Benefit Plan	Fire Benefit Plan	Food Service Employees' Pension Plan	Total
Total pension liability.....	\$287,468,260	\$206,396,543	\$165,173,419	\$5,529,483	\$664,567,705
Plan fiduciary net position.....	228,543,387	152,461,139	125,983,519	3,955,412	510,943,457
Net pension liability.....	<u>\$58,924,873</u>	<u>\$53,935,404</u>	<u>\$39,189,900</u>	<u>\$1,574,071</u>	<u>\$153,624,248</u>
Plan fiduciary net position as a % of total pension liability.	79.5%	73.9%	76.3%	71.5%	76.9%

The following represents the net pension liability of the City, calculated using the current discount rate of 6.625%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease 5.500%	Current Discount Rate 6.500%	1% Increase 7.500%
Net Pension Liability (Asset)			
Municipal Employees' Pension Plan.....	\$ 89,224,397	\$ 58,924,873	\$ 33,141,893
Police Benefit Plan.....	82,176,270	53,935,404	30,860,742
Fire Benefit Plan.....	60,793,330	39,189,900	21,377,473
Food Service Employees' Pension Plan.	2,166,269	1,574,071	1,071,760
	<u>\$234,360,266</u>	<u>\$153,624,248</u>	<u>\$ 86,451,868</u>

For the July 1, 2024, actuarial valuations, pension obligations exceed pension assets by \$57.0 million for the Municipal Employees' Pension Fund; \$62.1 million for the Police Benefit Fund; \$42.7 million for the Fire Benefit Fund and \$1.8 million for the Food Service Fund or \$163.7 million for all the funds. For the July 1, 2024 valuations, the investment rate of return assumption was 6.50% in all four plans.

Municipal Employees' Pension Plan

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a) / (c)]
7/1/2024	\$225,751,045	\$282,752,268	\$ 57,001,223	79.8%	\$20,762,633	274.5%
7/1/2023	222,237,183	285,583,209	63,346,026	77.8%	20,908,920	303.0%
7/1/2022	221,114,875	276,998,231	55,883,356	79.8%	22,144,903	252.4%
7/1/2021	217,666,206	273,349,331	55,683,125	79.6%	22,533,265	247.1%
7/1/2020	207,155,041	268,176,075	61,021,034	77.2%	23,967,299	254.6%

Schedule of Employer Contributions

Fiscal Year	Actuarially Determined Contribution	Actual Contribution	Percentage Contributed
2026 ¹	\$ 8,174,559	\$ 8,174,559	100.0%
2025 ²	8,192,489	8,192,489	100.0%
2024	7,077,761	7,077,761	100.0%
2023	6,688,511	6,688,511	100.0%
2022	6,881,527	6,881,527	100.0%

¹ Adopted Budget.

² Unaudited estimate.

Police Benefit Plan

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a) / (c)]
7/1/2024	\$150,531,077	\$212,662,831	\$62,131,754	70.8%	\$15,261,335	407.1%
7/1/2023	146,208,226	202,927,446	56,719,220	72.0%	15,403,260	368.2%
7/1/2022	142,751,918	191,750,681	48,998,763	74.4%	13,934,952	351.6%
7/1/2021	138,155,579	178,685,509	40,529,930	77.3%	14,091,352	287.6%
7/1/2020	128,156,089	167,202,667	39,046,578	76.6%	14,199,170	275.0%

Schedule of Employer Contributions

Fiscal Year	Actuarially Determined Contribution	Actual Contribution	Percentage Contributed
2026 ¹	\$ 8,134,995	\$8,134,995	100.0%
2025 ²	7,125,472	7,125,472	100.0%
2024	5,948,806	5,948,806	100.0%
2023	5,031,155	5,031,155	100.0%
2022	4,665,878	4,665,878	100.0%

¹ Adopted Budget.

² Unaudited estimate

Fire Benefit Plan**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a) / (c)]
7/1/2024	\$124,506,315	\$167,226,377	\$42,720,062	74.5%	\$12,227,022	349.4%
7/1/2023	120,470,460	161,509,357	41,038,897	74.6%	12,516,721	327.9%
7/1/2022	121,630,315	154,735,529	33,105,214	78.6%	11,965,284	276.7%
7/1/2021	118,896,967	145,668,204	26,771,237	81.6%	10,821,133	247.4%
7/1/2020	111,880,428	135,961,388	24,080,960	82.3%	10,541,483	228.4%

Schedule of Employer Contributions

Fiscal Year	Actuarially Determined Contribution	Actual Contribution	Percentage Contributed
2025 ¹	\$ 5,718,399	\$5,718,399	100.0%
2024 ²	5,178,027	5,178,027	100.0%
2024	4,143,200	4,143,200	100.0%
2023	3,316,446	3,316,446	100.0%
2022	2,889,812	2,889,812	100.0%

¹ Adopted Budget.² Unaudited estimate**Food Service Employees' Pension Plan****Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a) / (c)]
7/1/2024	\$3,894,448	\$5,700,093	\$1,805,645	68.32%	\$1,154,829	156.4%
7/1/2023	3,654,812	5,351,507	1,696,695	68.30%	1,165,416	145.6%
7/1/2022	3,486,483	4,912,257	1,425,774	70.98%	1,247,349	114.3%
7/1/2021	3,224,900	4,326,352	1,101,452	74.54%	1,177,971	93.5%
7/1/2020	2,859,616	4,292,475	1,432,859	66.62%	1,468,120	97.6%

Schedule of Employer Contributions

Fiscal Year	Actuarially Determined Contribution	Actual Contribution	Percentage Contributed
2026 ¹	\$ 325,570	\$ 325,570	100.0%
2025 ²	296,575	296,575	100.0%
2024	271,678	271,678	100.0%
2023	225,004	225,004	100.0%
2022	262,421	262,421	100.0%

¹ Adopted Budget.² Unaudited estimate.

Defined Contribution Pension Plan

As part of the July 1, 2012 Pension Coalition Agreement, management took steps to reduce the City's cost of providing retirement benefits for future employees that were previously covered by the EPP. To help mitigate future increases in retirement costs, the Agreement approved by the Norwalk Common Council required all full-time employees other than sworn police officers, firefighters, food service, grant employees and certified teachers and administrators hired after July 1, 2012 to participate in a 401(a) defined contribution plan (the Plan). In August 2013, full-time grant employees were added to the Plan. The Plan is not reported as a fiduciary fund by the City as it does not meet the reporting criterion.

The Defined Contribution Plan requires the City to contribute 5% of each participant's salary. Employees are also required to contribute 5% of their salary. The assets for the Plan are held by Empower Retirement Corporation. The balance in the Plan amounted to approximately \$26.2 million as of June 30, 2025 and is not reflected in the accompanying financial statements of the City, as the City's role in the administration of the Plan is limited.

OTHER POST-EMPLOYMENT BENEFITS

The City provides Other Post-Employment Benefits ("OPEB") for certain employees for current and future health and life insurance benefit expenses through a single employer defined benefit plan. An annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was performed as of July 1, 2023. The City created an Internal Revenue Code 115 trust effective July 1, 2007 to pay for these benefits and the City implemented Government Accounting Standards Board's (GASB) Statement No. 74 effective fiscal year 2016-17. In accordance with GASB Statement 74, the net position is based on fair market value as of June 30th and OPEB liability is based on the actuarial assumptions as of the prior valuation date updated to the end of the fiscal year. The components of the net OPEB liability of the City were as follows:

	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>
Total OPEB liability.....	\$118,126,275	\$124,296,925	\$123,634,323	\$136,257,354	\$136,842,039
Plan fiduciary net position.....	<u>141,582,229</u>	<u>129,720,182</u>	<u>120,835,053</u>	<u>140,603,640</u>	<u>107,451,401</u>
Net OPEB liability.....	<u>\$ (23,455,954)</u>	<u>\$ (5,423,257)</u>	<u>\$ 2,799,270</u>	<u>\$ (4,346,286)</u>	<u>\$ 29,390,638</u>
Plan fiduciary net position as a % of total OPEB liability...	119.86%	104.36%	97.74%	103.19%	78.52%

The following represents the net OPEB liability of the City, calculated using the current discount rate of 6.5%, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current discount rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	<u>5.50%</u>	<u>6.50%</u>	<u>7.50%</u>
City's Net OPEB Liability.....	\$ (9,373,345)	\$ (23,455,954)	\$ (35,247,323)

The following represents the net OPEB liability of the City, calculated using the current healthcare cost trend rates, as well as what the City's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1% lower or 1% higher than the current healthcare cost trend rate:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
City's Net OPEB Liability.....	\$ (37,691,226)	\$ (23,455,954)	\$ (5,899,315)

The following represents historic trend data for the City’s OPEB Plan funding including the results of the July 2022 valuation:

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b) - (a) / (c)]
7/1/2023	\$133,442,891	\$117,948,071	\$(15,494,820)	113.14%	\$142,321,169	-10.9%
7/1/2021	122,614,118	127,105,254	4,491,136	96.47%	136,840,276	3.3%
7/1/2019	99,323,804	149,052,856 ¹	49,729,052	66.64%	152,814,209	32.5%
7/1/2017	73,212,000	160,521,000 ¹	87,309,000	45.61%	151,775,000	57.5%
7/1/2015	54,907,000	264,676,000	209,769,000	20.74%	144,998,700	144.7%

¹ Effective October 1, 2017 and January 1, 2018, respectively, the Board of Education and City joined the Connecticut Partnership Plan 2.0, a multi-employer healthcare plan administered by the State of Connecticut. Moving to the Connecticut Partnership Plan 2.0 greatly reduced the cost of health insurance for both current and retired employees which caused a corresponding reduction in the City’s OPEB liability. See “Self-Insurance Program” herein for more information.

Schedule of Employer Contributions

Fiscal Year Ended	Actuarially Determined Contribution	Actual Contribution	Percentage Contributed
2026 ¹	\$ 443,000	\$ 443,000	100.0%
2025 ²	2,500,000	2,500,000	100.0%
2024	2,460,000	2,460,000	100.0%
2023	2,460,000	4,575,621	186.0%
2022	10,247,000	13,126,935	128.1%

¹ Adopted Budget.

² Unaudited estimate. The decrease in the Actuarially Determined Contribution is a result of the reduction in the Unfunded Actuarial Accrued Liability. See footnote 1 above.

SELF-INSURANCE PROGRAM

The City has opted to manage certain risks internally and has set aside assets in an Insurance Internal Service Fund (the “Insurance Fund”) to which the City, including its Board of Education, provides annual contributions. The Insurance Fund uses a combination of risk transfer mechanisms like purchase of Insurance, as well as, risk financing techniques to maintain an Internal Service Fund that can respond to and fund expenses not easily paid by departmental budgets.

The City is exposed to various risks of loss related to Property and Liability such as theft or damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters. Accordingly, the City purchases Commercial Insurance for the value of its property for losses in excess of a \$100,000 deductible up to \$100,000,000 for any one loss. For Liability, the City has a \$1,000,000 deductible and insures for losses thereafter up to \$21,000,000 per Occurrence. In addition to the above referenced Property and Liability Insurance program obligations, both the City and its Board of Education are considered Qualified Self-Insureds for Workers Compensation and Heart & Hypertension claims; therefore, the City does not obtain traditional Workers Compensation Insurance but retains the ability to fund and pay claims arising from those respective statutory obligations.

The City and its Board of Education were previously self-insured for medical and dental; however, both units switched to a fully insured plan for certain employee medical coverage under the Connecticut Partnership Plan 2.0, a multi-employer healthcare plan administered by the State of Connecticut’s Office of the Comptroller (the “State Plan”). The Board of Education switched employee medical to the State Plan on October 1, 2017, but remains self-insured for vision & dental coverage. The City switched to the State Plan for medical, dental and vision coverage on January 1, 2018. Before switching

to a fully insured medical program, the City had purchased a stop loss policy for individual claims exceeding \$400,000 for hospital and major medical and its Board of Education had purchased a stop loss policy for claims in any one year exceeding an aggregate of 130% of expected claims and for individual claims exceeding \$250,000 for hospital and major medical. As a result of both the City and its Board of Education being fully insured for employee medical coverage, the City no longer needed to retain a reserve for prior medical claims (IBNR).

As of June 30, 2025, the City estimates that the City and Board of Education had \$9.2 million in assets in the Insurance Fund and approximately \$12.6 million liability for Incurred but Not Reported claims (IBNR). This generates an unrestricted net position of \$(3.4) million.

PROPERTY TAX REVENUES

<u>Fiscal Year</u>	<u>General Fund Revenues</u>	<u>Property Tax Revenues</u>	<u>Property Tax as a % of General Fund Revenues</u>
2025-26 ¹	\$450,481,977	\$394,388,054	87.5%
2024-25 ²	419,219,804	366,997,759	87.5%
2023-24	426,629,512	378,192,681	88.6%
2022-23	444,764,823	353,448,957	79.5%
2021-22	422,434,741	349,932,481	82.8%
2020-21	417,489,186	348,158,184	83.4%
2019-20	393,902,274	329,322,754	83.6%
2018-19	380,366,983	323,217,297	85.0%
2017-18	392,340,354	312,363,371	79.6%
2016-17	375,524,450	301,211,043	80.2%

¹ Adopted Budget. Budgetary basis, excludes Teacher's Pension on-behalf payments.

² Unaudited estimate. Budgetary basis, excludes Teacher's Pension on-behalf payments.

Source: Annual audited financial statements (GAAP) and fiscal year 2024-25 unaudited estimate and 2025-26 adopted budget.

INTERGOVERNMENTAL REVENUES

<u>Fiscal Year</u>	<u>General Fund Revenues</u>	<u>Federal and State Aid</u>	<u>Total Aid As a Percentage Of General Fund Revenue</u>
2025-26 ¹	\$450,481,977	\$22,990,727	5.1%
2024-25 ²	419,219,804	29,049,390	6.9%
2023-24	426,629,512	23,524,641	5.5%
2022-23	444,764,823	65,990,740	14.8%
2021-22	422,434,741	52,645,080	12.5%
2020-21	417,489,186	49,880,753	11.9%
2019-20	393,902,274	47,375,926	12.0%
2018-19	380,366,983	36,219,417	9.5%
2017-18	392,340,354	61,472,755	15.7%
2016-17	375,524,450	59,156,603	15.8%

¹ Adopted Budget. Budgetary basis, excludes Teacher's Pension on-behalf payments.

² Unaudited estimate. Budgetary basis, excludes Teacher's Pension on-behalf payments.

Source: Annual audited financial statements (GAAP) and fiscal year 2024-25 unaudited estimate and 2025-26 adopted budget.

EXPENDITURES

<u>Fiscal Year</u>	<u>Education</u>	<u>Public Safety</u>	<u>Employee Benefits</u>	<u>Public Works</u>	<u>Debt Service</u>
2025-26 ¹	53.9%	11.8%	10.5%	6.9%	9.2%
2024-25 ²	54.2%	11.9%	10.4%	6.6%	9.9%
2023-24	54.1%	12.0%	10.6%	6.7%	9.6%
2022-23	58.1%	11.2%	10.3%	4.3%	8.1%
2021-22	57.6%	11.3%	11.9%	4.5%	8.0%
2020-21	57.4%	11.5%	11.5%	4.3%	7.9%
2019-20	57.7%	11.7%	11.4%	4.4%	7.7%
2018-19	56.2%	12.7%	11.0%	4.6%	7.7%
2017-18 ³	59.0%	11.7%	10.8%	4.6%	6.7%
2016-17	57.6%	11.3%	13.0%	4.4%	7.1%

¹ Adopted Budget. Budgetary basis, excludes Teacher’s Pension on-behalf payments.

² Unaudited estimate. Budgetary basis, excludes Teacher’s Pension on-behalf payments.

³ Beginning in fiscal year ending June 30, 2018, debt service payments are recorded as a transfer to the debt service fund on GAAP basis. Debt service payments have been combined with General Fund expenditures above for comparison purposes.

Source: Annual audited financial statements (GAAP) and fiscal year 2024-25 unaudited estimate and 2025-26 adopted budget.

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GENERAL FUND OPERATING STATEMENT
(Budget and Actual (Budgetary Basis))

	Fiscal Year 2023-2024			Fiscal Year	Fiscal Year
	Revised Budget	Actual Operations	Variance Favorable (Unfavorable)	2024-25 Unaudited Estimate	2025-26 Approved Budget
Revenues					
Property Taxes.....	\$377,949,113	\$378,192,681	\$ 243,568	\$ 366,997,759	\$ 394,388,054
Intergovernmental.....	31,283,021	23,524,641	(7,758,380)	29,049,390	22,990,727
Licenses, permits, fees and other.....	12,903,246	15,502,459	2,599,213	15,164,453	17,103,196
Interest on investments.....	1,530,000	9,409,731	7,879,731	8,008,202	8,000,000
Appropriation of Fund Balance.....			-	-	8,000,000
Total Revenues.....	423,665,380	426,629,512	2,964,132	419,219,804	450,481,977
Expenditures					
General government.....	6,769,743	5,966,114	803,629	\$ 4,685,082	\$ 7,088,135
Education.....	226,850,898	226,570,583	280,315	233,217,868	242,694,758
Police.....	29,623,877	28,818,484	805,393	29,274,636	30,012,986
Fire.....	23,281,517	21,198,954	2,082,563	21,894,996	23,361,357
Operations & Public Works.....	29,621,291	27,248,620	2,372,671	28,329,029	31,210,001
Economic & Community Development..	5,741,977	5,179,038	562,939	5,411,696	5,994,478
Finance.....	8,516,678	7,703,983	812,695	8,027,293	9,223,738
Community Service.....	11,436,124	9,772,584	1,663,540	9,917,703	10,842,558
Employee Benefits.....	26,613,005	26,350,538	262,467	23,531,079	24,156,800
Pension Funds.....	18,118,000	18,115,895	2,105	21,372,055	23,128,000
Organizational memberships.....	87,000	85,209	1,791	85,137	-
Contingency.....	455,488	-	455,488	2,000,000	1,300,000
Other Financing Uses.....	40,745,743	40,745,743	-	42,583,544	41,469,166
Total Expenditures.....	427,861,341	417,755,745	10,105,596	430,330,118	450,481,977
Excess of (deficiency) of revenues over (under) expenditures.....	\$ (4,195,961)	\$ 8,873,767	\$ 13,069,728	\$ (11,110,314)	\$ -

Source: Annual audited financial statements; fiscal year 2024-25 unaudited estimate and fiscal year 2025-26 adopted budget.

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BALANCE SHEET - GENERAL FUND

Fiscal Year Ended:	2020	2021	2022	2023	2024
Assets					
Cash and cash equivalents.....	\$ 49,016,741	\$ 14,563,562	\$ 1,021,932	\$ 23,086,202	\$ 24,028,345
Investments.....	51,956,002	57,149,807	122,423,386	93,357,524	108,072,145
Net receivables:					
Property taxes.....	6,236,938	6,038,085	4,766,686	17,936,254	16,623,002
Accounts receivables.....	10,186,839	9,178,877	9,036,832	8,564,260	8,338,276
Intergovernmental.....	20,913	11,890	179,721	29,502	-
Due from other funds.....	16,395,863	50,322,206	2,726,193	9,177,681	351,754
Inventories and prepaids.....	-	4,411	-	-	-
Total Assets.....	\$133,813,296	\$137,268,838	\$140,154,750	\$152,151,423	\$157,413,522
Liabilities					
Accounts payable.....	\$ 36,400,484	\$ 31,639,855	\$ 33,314,862	\$ 34,685,261	\$ 28,935,240
Due to other funds.....	-	386	355,200	2,373	2,373
Unearned revenues.....	57,197	56,533	87,972	47,226	53,893
Advances to taxing districts.....	8,227,572 ¹	7,592,805 ¹	-	-	-
Total Liabilities.....	44,685,253	39,289,579	33,758,034	34,734,860	28,991,506
Deferred Inflows of Resources					
Unavailable revenue - property taxes...	5,266,795	4,936,979	4,176,197	16,400,030	14,524,255
Advances to taxing districts.....	-	-	7,482,955	6,802,862	6,124,623
Leases.....	-	-	214,689	134,161	203,341
Advance property tax collections.....	10,682,358	14,369,710	11,025,743	5,050,298	9,808,315
Total Deferred Inflows of Resources.....	15,949,153	19,306,689	22,899,584	28,387,351	30,660,534
Fund Balances					
Nonspendable.....	-	4,411	-	-	-
Committed.....	3,969,827	326,909	437,567	-	-
Assigned.....	10,794,779	5,945,379	8,149,725	10,195,960	11,804,897
Unassigned.....	58,414,284	72,395,871	74,909,840	78,833,252	85,956,585
Total Fund Balances.....	73,178,890	78,672,570	83,497,132	89,029,212	97,761,482
Total Liabilities and Fund Balances.....	\$133,813,296	\$137,268,838	\$140,154,750	\$152,151,423	\$157,413,522

¹ For fiscal years ending 2020 and 2021 advances of taxes collected on behalf of the taxing districts were recorded as liabilities of the City. Beginning in fiscal year ending 2022, the City’s auditors reclassified the advances to taxing districts as deferred inflows to of resources.

Source: Annual audited financial statements.

GENERAL FUND EQUITY

	Actual 2019-20	Actual 2020-21	Actual 2021-22	Actual 2022-23	Actual 2023-2024
Nonspendable.....	\$ -	\$ 4,411	\$ -	\$ -	\$ -
Restricted.....	-	-	-	-	-
Committed.....	3,969,827	326,909	437,567	-	-
Assigned.....	10,794,779	5,945,379	8,149,725	10,195,960	11,804,897
Unassigned.....	58,414,284	72,395,871	74,909,840	78,833,252	85,956,585
Total Fund Balance.....	\$ 73,178,890	\$ 78,672,570	\$ 83,497,132	\$ 89,029,212	\$ 97,761,482
Unassigned Fund Balance					
As % of Total Expenditures....	18.54%	19.10%	19.99%	20.18%	21.23%

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GENERAL FUND

Fiscal Year Ended:	2020	2021	2022	2023	2024
Revenues					
Property taxes, interest and liens.	\$329,322,754	\$348,158,184	\$349,932,481	\$353,448,957	\$378,192,681
Intergovernmental.....	17,409,126	20,051,283	21,821,594	28,816,922	23,590,069
State on behalf payments.....	29,966,800	29,829,470	30,823,486	37,173,918	41,481,824
Licenses, permits, fees and other.	14,680,032	19,048,026	22,386,777	20,510,115	16,274,671
Interest on investments.....	2,523,562	402,223	(2,529,597)	4,814,911	9,409,731
Total Revenues.....	393,902,274	417,489,186	422,434,741	444,764,823	468,948,976
Expenditures					
Current:					
General government.....	12,883,170	14,993,542	15,376,387	16,701,742	17,462,013
Health and welfare.....	4,170,950	5,446,876	5,201,628	5,521,690	6,407,227
Education.....	227,827,578	234,497,534	240,659,649	256,194,444	268,109,344
Employee benefits.....	44,892,063	46,974,378	49,494,202	45,398,525	44,466,433
Public safety.....	46,400,138	48,629,737	47,105,966	49,227,644	51,432,079
Community grants ¹	2,159,076	-	-	-	-
Public works.....	17,313,640	17,537,261	18,650,951	18,992,955	22,405,692
Recreation, arts and cultural.....	8,986,576	8,182,638	8,178,996	8,824,457	9,188,175
Capital Outlay.....	-	-	-	1,859,033	356,517
Debt service ²	-	-	-	-	-
Total Expenditures.....	364,633,191	376,261,966	384,667,779	402,720,490	419,827,480
Excess (deficiency) of revenues over expenditures	29,269,083	41,227,220	37,766,962	42,044,333	49,121,496
Other Financing Sources					
Lease Issuance.....	-	-	-	129,258	57,556
SBITA Issuance.....	-	-	-	1,729,775	298,961
Net Transfers.....	(30,105,532)	(35,733,540)	(32,942,400)	(38,371,286)	(40,745,743)
Total other financing sources (uses).....	(30,105,532)	(35,733,540)	(32,942,400)	(36,512,253)	(40,389,226)
Net changes in fund balances	(836,449)	5,493,680	4,824,562	5,532,080	8,732,270
Fund Balance - July 1.....	74,015,339	73,178,890	78,672,570	83,497,132	89,029,212
Fund Balance - June 30.....	<u>\$ 73,178,890</u>	<u>\$ 78,672,570</u>	<u>\$ 83,497,132</u>	<u>\$ 89,029,212</u>	<u>\$ 97,761,482</u>

¹ Beginning in fiscal year ending June 30, 2021, Community Grants were reclassified under General Government and Health and Welfare.

² Beginning in fiscal year ending June 30, 2018, debt service payments were transferred to and recorded in a debt service fund.

Source: Annual audited financial statements.

BALANCE SHEET - CAPITAL PROJECT FUND

Fiscal Year Ended:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Assets					
Cash and cash equivalents.....	\$ -	\$12,388,511	\$14,180,197	\$16,867,496	\$52,432,070
Restricted cash.....	50,000,000	-	-	-	-
Investments.....	-	-	-	34,210,009	13,400,341
Restricted investments.....	-	82,611,489	30,171,488	-	-
Receivables, net of allowance for uncollectibles.....	647,407	324	324	3,934,865	6,939,698
Total Assets.....	<u>\$50,647,407</u>	<u>\$95,000,324</u>	<u>\$44,352,009</u>	<u>\$55,012,370</u>	<u>\$72,772,109</u>
Liabilities					
Accounts payable.....	\$10,756,267	\$ 9,821,098	\$11,613,211	\$11,380,281	\$15,640,586
Due to other funds.....	15,703,815	49,961,949	-	114,152	212,862
Unearned revenues.....	2,853,349	2,038,005	-	-	2,430,839
Total Liabilities.....	<u>29,313,431</u>	<u>61,821,052</u>	<u>11,613,211</u>	<u>11,494,433</u>	<u>18,284,287</u>
Deferred Inflows of Resources					
Unavailable Revenue - Grants	-	-	-	3,934,541	5,957,048
Other.....	324	324	324	324	324
Total Deferred Inflows of Resources.....	<u>324</u>	<u>324</u>	<u>324</u>	<u>3,934,865</u>	<u>5,957,372</u>
Fund Balances					
Restricted.....	21,333,652	33,178,948	32,738,474	39,583,072	63,652,926
Committed.....	-	-	-	-	-
Assigned.....	-	-	-	-	-
Unassigned.....	-	-	-	-	(15,122,476)
Total Fund Balances.....	<u>21,333,652</u>	<u>33,178,948</u>	<u>32,738,474</u>	<u>39,583,072</u>	<u>48,530,450</u>
Total Liabilities and Fund Balances.....	<u>\$50,647,407</u>	<u>\$95,000,324</u>	<u>\$44,352,009</u>	<u>\$55,012,370</u>	<u>\$72,772,109</u>

Source: Annual audited financial statements.

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STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - CAPITAL PROJECT FUND

Fiscal Year Ended:	2020	2021	2022	2023	2024
Revenues					
Property taxes, interest and liens.....	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental.....	22,707,644	21,538,761	10,130,041	1,604,443	27,293,612
Licenses, permits, fees and other.....	-	3,327,722	-	92,168	506,000
Interest on investments.....	78,055	11,422	(1,208,576)	340,083	1,743,491
Total Revenues.....	22,785,699	24,877,905	8,921,465	2,036,694	29,543,103
Expenditures					
Public works.....	-	-	-	-	-
Capital outlay.....	68,218,331	55,032,609	54,911,939	85,192,096	75,717,934
Debt service.....	-	-	-	-	-
Total Expenditures.....	68,218,331	55,032,609	54,911,939	85,192,096	75,717,934
Excess (deficiency) of revenues over expenditures.....	(45,432,632)	(30,154,704)	(45,990,474)	(83,155,402)	(46,174,831)
Other Financing Sources					
Net transfers.....	-	-	-	-	-
Issuance of debt.....	50,000,000	42,000,000	45,550,000	82,020,000	50,773,000
Premium on bond issuance.....	-	-	-	7,980,000	4,227,000
SBITA Insurance.....	-	-	-	-	122,209
Total other financing sources (uses)	50,000,000	42,000,000	45,550,000	90,000,000	55,122,209
Net changes in fund balances.....	4,567,368	11,845,296	(440,474)	6,844,598	8,947,378
Fund Balance - July 1.....	16,766,284	21,333,652	33,178,948	32,738,474	39,583,072
Fund Balance - June 30.....	<u>\$21,333,652</u>	<u>\$33,178,948</u>	<u>\$32,738,474</u>	<u>\$39,583,072</u>	<u>\$48,530,450</u>

Source: Annual audited financial statements.

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STATEMENT OF NET POSITION – WATER POLLUTION CONTROL AUTHORITY

Fiscal Year Ended:	2020	2021	2022	2023	2024
Assets					
Current Assets					
Cash and cash equivalents.....	\$ 8,558,179	\$ 11,449,431	\$ 4,546,754	\$ 3,359,930	\$ 14,950,505
Investments.....	11,896,671	13,748,846	32,783,473	29,574,488	29,507,256
Charges receivable, net.....	669,463	1,093,178	259,940	1,128,760	227,727
Other receivables.....	-	-	-	-	-
Prepays.....	-	-	-	-	-
Due from other funds.....	-	-	29,700	2,373	2,373
Total current assets.....	21,124,313	26,291,455	37,619,867	34,065,551	44,687,861
Non-current assets					
Restricted cash.....	-	-	-	-	-
Restricted investments.....	-	15,472,393	-	-	-
Capital assests, nondepreciable.....	-	12,245,378	9,725,804	15,484,566	19,587,228
Capital assests, net of accumulated..... depreciation.....	111,411,970	98,242,259	102,989,462	100,235,746	98,425,358
Total non-current assets.....	111,411,970	125,960,030	112,715,266	115,720,312	118,012,586
Total assets.....	132,536,283	152,251,485	150,335,133	149,785,863	162,700,447
Deferred outflows of resources:.....					
Deferred charge on refunding.....	59,865	95,574	87,063	78,552	70,041
Liabilities					
Current liabilities					
Current maturities of bonds payable.....	2,105,084	1,786,860	3,253,588	3,208,420	3,248,691
Accounts payable and accrued liabilities	2,144,178	2,717,895	1,967,414	2,203,402	1,822,675
Due to other funds.....	-	470	10,393	-	-
Unearned revenue.....	701,444	512,797	428,840	204,526	614,746
Total current liabilities.....	4,950,706	5,018,022	5,660,235	5,616,348	5,686,112
Non-current liabilities					
Bonds and notes payable.....	19,439,681	36,069,849	32,780,823	29,529,803	41,330,529
Total non-current liabilities.....	19,439,681	36,069,849	32,780,823	29,529,803	41,330,529
Total liabilities.....	24,390,387	41,087,871	38,441,058	35,146,151	47,016,641
Net Position					
Investments in capital assets net of related debt.....	89,867,205	60,385,550	87,700,365	90,189,382	89,421,485
Unrestricted.....	18,338,556	50,873,638	24,280,773	24,528,882	26,332,362
Total Net Position.....	\$108,205,761	\$111,259,188	\$111,981,138	\$114,718,264	\$115,753,847

Source: Annual audited financial statements.

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**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –WATER POLLUTION
CONTROL AUTHORITY**

Fiscal Year Ended:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Operating Revenues					
Charges for services.....	\$ 17,878,877	\$ 18,378,556	\$ 17,822,010	\$ 19,195,093	\$ 19,118,389
Total operating revenues.....	<u>17,878,877</u>	<u>18,378,556</u>	<u>17,822,010</u>	<u>19,195,093</u>	<u>19,118,389</u>
Operating Expenses					
Administration and operation.....	8,406,608	10,904,979	11,866,736	12,244,580	13,514,085
Depreciation.....	3,109,673	3,126,613	3,146,395	3,305,637	3,251,489
Salaries, benefits and claims.....	323,759	649,800	647,360	441,216	831,018
Total operating expenses.....	<u>11,840,040</u>	<u>14,681,392</u>	<u>15,660,491</u>	<u>15,991,433</u>	<u>17,596,592</u>
Operating income (loss).....	<u>6,038,837</u>	<u>3,697,164</u>	<u>2,161,519</u>	<u>3,203,660</u>	<u>1,521,797</u>
Non-operating Income (Expense)					
Intergovernmental grants.....	-	456,791	108,831	217,446	31,626
Investment income.....	457,141	13,485	(605,623)	277,911	958,447
Interest expense on long-term debt..	(567,554)	(1,114,013)	(1,058,637)	(1,105,451)	(1,612,450)
Total non-operating revenue (expense).....	<u>(110,413)</u>	<u>(643,737)</u>	<u>(1,555,429)</u>	<u>(610,094)</u>	<u>(622,377)</u>
Transfer in.....	<u>-</u>	<u>-</u>	<u>115,860</u>	<u>143,560</u>	<u>136,163</u>
Change in net assets.....	<u>5,928,424</u>	<u>3,053,427</u>	<u>721,950</u>	<u>2,737,126</u>	<u>1,035,583</u>
Fund Net Position, Beginning.....	<u>102,277,337</u>	<u>108,205,761</u>	<u>111,259,188</u>	<u>111,981,138</u>	<u>114,718,264</u>
Fund Net Position, Ending.....	<u>\$108,205,761</u>	<u>\$111,259,188</u>	<u>\$111,981,138</u>	<u>\$114,718,264</u>	<u>\$115,753,847</u>

Source: Annual audited financial statements.

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STATEMENT OF NET POSITION – PARKING AUTHORITY

Fiscal Year Ended:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Assets					
Current Assets					
Cash and cash equivalents.....	\$ 686,836	\$ 1,116,635	\$ 125,555	\$ 981,326	\$ 3,414,871
Investments.....	1,634,806	228,891	2,365,173	2,269,344	-
Other receivables.....	1,639	1,639	1,639	1,639	1,639
Lease receivables.....	-	-	14,074	35,932	151,079
Other assets.....	117,076	353,268	408,001	666,124	-
Total current assets.....	<u>2,440,357</u>	<u>1,700,433</u>	<u>2,914,442</u>	<u>3,954,365</u>	<u>3,567,589</u>
Non-current assets					
Restricted cash.....	312,172	325,555	-	-	-
Restricted investments.....	-	1,373,825	-	-	-
Lease receivable.....	-	-	58,597	47,453	47,453
Capital assets, nondepreciable.....	-	2,155,198	3,576,866	3,943,531	2,809,855
Capital assets, net of depreciation.....	26,007,942	23,176,018	22,330,000	21,499,275	22,171,232
Total non-current assets.....	<u>26,320,114</u>	<u>27,030,596</u>	<u>25,965,463</u>	<u>25,490,259</u>	<u>25,028,540</u>
Total assets.....	<u>28,760,471</u>	<u>28,731,029</u>	<u>28,879,905</u>	<u>29,444,624</u>	<u>28,596,129</u>
Deferred outflows of resources.....					
Deferred charge on refunding.....	-	-	214,402	195,399	176,396
Liabilities					
Current liabilities					
Current maturities of bonds payable.....	607,303	795,686	1,028,717	1,038,739	1,100,928
Accounts payable and accrued liabilities..	155,909	219,435	359,299	1,217,808	249,090
Due to other funds.....	-	-	29,700	-	-
Total current liabilities.....	<u>763,212</u>	<u>1,015,121</u>	<u>1,417,716</u>	<u>2,256,547</u>	<u>1,350,018</u>
Long-term liabilities					
Bonds and notes payable.....	8,081,483	8,804,655	7,813,225	6,692,557	5,528,232
Total long-term liabilities.....	<u>8,081,483</u>	<u>8,804,655</u>	<u>7,813,225</u>	<u>6,692,557</u>	<u>5,528,232</u>
Total liabilities.....	<u>8,844,695</u>	<u>9,819,776</u>	<u>9,230,941</u>	<u>8,949,104</u>	<u>6,878,250</u>
Deferred inflows of resources.....					
Deferred inflows related to leases.....	-	-	70,376	78,891	186,822
Net Position					
Investments in capital assets net of related debt.....	17,631,329	13,901,233	17,486,603	17,906,909	18,528,323
Unrestricted.....	2,320,022	5,075,649	2,306,388	2,705,119	3,179,130
Total Net Position.....	<u>\$19,951,351</u>	<u>\$18,976,882</u>	<u>\$19,792,991</u>	<u>\$20,612,028</u>	<u>\$21,707,453</u>

Source: Annual audited financial statements.

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STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION –PARKING AUTHORITY

Fiscal Year Ended:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Operating Revenues					
Charges for services.....	\$ 5,620,546	\$ 4,150,018	\$ 6,243,737	\$ 6,584,144	\$ 6,717,295
Total operating revenues.....	<u>5,620,546</u>	<u>4,150,018</u>	<u>6,243,737</u>	<u>6,584,144</u>	<u>6,717,295</u>
Operating Expenses					
Administration and operation.....	4,409,664	4,084,603	3,893,086	4,546,860	4,215,643
Depreciation.....	862,255	846,017	846,018	830,724	803,529
Salaries, benefits and claims.....	547,209	78,280	1,538	462,439	462,584
Total operating expenses.....	<u>5,819,128</u>	<u>5,008,900</u>	<u>4,740,642</u>	<u>5,840,023</u>	<u>5,481,756</u>
Operating income (loss).....	<u>(198,582)</u>	<u>(858,882)</u>	<u>1,503,095</u>	<u>744,121</u>	<u>1,235,539</u>
Non-operating Income (Expense)					
Intergovernmental grants.....	-	-	-	250,000	-
Investment income (loss).....	66,501	825	(513,677)	6,616	12,253
Interest expense on long-term debt.	(185,116)	(116,412)	(173,309)	(181,700)	(152,367)
Total non-operating revenue (expense).....	<u>(118,615)</u>	<u>(115,587)</u>	<u>(686,986)</u>	<u>74,916</u>	<u>(140,114)</u>
Capital Contributions.....	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Change in net assets.....	<u>(317,197)</u>	<u>(974,469)</u>	<u>816,109</u>	<u>819,037</u>	<u>1,095,425</u>
Fund Net Position, Beginning.....	<u>20,268,548</u>	<u>19,951,351</u>	<u>18,976,882</u>	<u>19,792,991</u>	<u>20,612,028</u>
Fund Net Position, Ending.....	<u>\$19,951,351</u>	<u>\$18,976,882</u>	<u>\$19,792,991</u>	<u>\$20,612,028</u>	<u>\$21,707,453</u>

Source: Annual audited financial statements.

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VI. DEBT SUMMARY

PRINCIPAL AMOUNT OF INDEBTEDNESS

Pro Forma as of September 16, 2025

The City of Norwalk, Connecticut has never defaulted in the payment of principal and interest on its bonds and notes.

Long-Term Debt

<u>Date of Issue</u>	<u>Issue</u>	<u>Coupon Rate %</u>	<u>Original Issue Amount</u>	<u>Debt Outstanding Including This Issue</u>	<u>Final Maturity</u>
<u>General Obligation Bonds</u>					
9/23/2015	Refunding Bonds 2015, Series B.....	2.00-5.00	\$ 15,060,000	\$ 5,865,000	8/15/2031
8/11/2016	Refunding Bonds 2016, Series B.....	3.00-5.00	16,170,000	1,440,000	8/1/2027
9/6/2017	Refunding Bonds 2017, Series B.....	2.00-5.00	25,680,000	7,965,000	7/1/2030
8/6/2019	Bonds 2019, Series A.....	3.00-5.00	50,000,000	41,375,000	8/1/2049
10/2/2019	Refunding Bonds 2019, Series B.....	4.00-5.00	26,765,000	11,425,000	7/1/2032
4/8/2020	Refunding Bonds 2020, Series A.....	5.00	17,630,000	1,630,000	7/1/2026
9/1/2020	Bonds 2020, Series B.....	2.00-5.00	42,000,000	36,250,000	9/1/2050
9/29/2020	Refunding Bonds 2020, Series C.....	0.31-1.58	52,965,000	27,990,000	7/15/2031
9/29/2020	Bonds 2020, Series D.....	3.00-5.00	20,000,000	14,300,000	9/1/2035
7/29/2021	Bonds 2021, Series A.....	2.20-5.00	45,550,000	40,825,000	7/15/2051
7/29/2021	Refunding Bonds 2021, Series B.....	0.19-2.02	46,390,000	35,020,000	8/1/2038
9/1/2022	Bonds 2022.....	4.00-5.00	82,020,000	74,900,000	8/15/2052
8/17/2023	Bonds 2023.....	4.00-5.00	64,990,000	62,005,000	8/15/2053
9/17/2024	Bonds 2024.....	4.00-5.00	65,095,000	65,095,000	9/1/2054
9/16/2025	Bonds 2025 (This Issue).....	TBD	53,035,000 *	53,035,000 *	9/1/2055
	Total		\$623,350,000 *	\$ 479,120,000 *	
<u>State of Connecticut Clean Water Fund Loans</u>					
1/31/2013	Clean Water Fund Loan #612-C.....	2.00	\$ 21,823,781	\$ 8,461,632	7/31/2032
	Total		\$ 21,823,781	\$ 8,461,632	
	Total Long-term Debt.....		\$645,173,781 *	\$ 487,581,632 *	

* Preliminary, subject to change.

Short-Term Debt

Following this issue the City will have \$15,000,000 in outstanding short-term debt.

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COMBINED SCHEDULE OF ALL LONG-TERM DEBT

Pro Forma as of September 16, 2025

Fiscal Year	Existing Debt ¹			<i>The Bonds</i>	Total
	City Principal	City Interest	Total Debt Service	Principal Payments	Principal All Issues
2025-26 ²	\$ 958,601	\$ 7,976,111	\$ 8,934,712	\$ -	\$ 958,601
2026-27	36,626,593	15,205,105	51,831,698	-	36,626,593
2027-28	34,560,241	13,972,149	48,532,390	2,985,000	37,545,241
2028-29	33,069,366	12,750,752	45,820,118	2,975,000	36,044,366
2029-30	29,583,978	11,569,029	41,153,007	2,975,000	32,558,978
2030-31	27,534,087	10,501,647	38,035,734	2,975,000	30,509,087
2031-32	24,834,702	9,522,031	34,356,734	2,640,000	27,474,702
2032-33	20,979,064	8,617,717	29,596,782	2,640,000	23,619,064
2033-34	17,830,000	7,861,696	25,691,696	2,640,000	20,470,000
2034-35	17,185,000	7,190,668	24,375,668	2,640,000	19,825,000
2035-36	16,755,000	6,532,785	23,287,785	2,640,000	19,395,000
2036-37	13,930,000	5,935,920	19,865,920	2,360,000	16,290,000
2037-38	13,930,000	5,375,320	19,305,320	2,360,000	16,290,000
2038-39	13,930,000	4,814,720	18,744,720	2,360,000	16,290,000
2039-40	13,930,000	4,260,400	18,190,400	2,360,000	16,290,000
2040-41	13,300,000	3,739,860	17,039,860	2,360,000	15,660,000
2041-42	13,295,000	3,264,695	16,559,695	2,100,000	15,395,000
2042-43	13,295,000	2,807,405	16,102,405	2,100,000	15,395,000
2043-44	11,190,000	2,392,215	13,582,215	2,100,000	13,290,000
2044-45	9,045,000	2,060,981	11,105,981	2,100,000	11,145,000
2045-46	8,440,000	1,783,679	10,223,679	2,100,000	10,540,000
2046-47	8,440,000	1,518,451	9,958,451	855,000	9,295,000
2047-48	8,435,000	1,252,931	9,687,931	855,000	9,290,000
2048-49	8,440,000	987,019	9,427,019	855,000	9,295,000
2049-50	8,440,000	721,006	9,161,006	855,000	9,295,000
2050-51	6,165,000	491,894	6,656,894	855,000	7,020,000
2051-52	4,715,000	314,181	5,029,181	270,000	4,985,000
2052-53	3,145,000	168,631	3,313,631	270,000	3,415,000
2053-54	1,700,000	69,644	1,769,644	270,000	1,970,000
2054-55	865,000	17,300	882,300	270,000	1,135,000
2055-56	-	-	-	270,000	270,000
Total	\$434,546,632	\$153,675,943	\$588,222,575	\$ 53,035,000 *	\$487,581,632

¹ Includes obligations of the Water Pollution Control Authority and the Parking Authority which will be paid from sewer charges and parking revenues. These obligations are also backed by the full faith and credit of the City of Norwalk. (See "Parking Authority" and "Water Pollution Control Authority" herein.)

² Excludes principal payments of \$33,319,811.47 and interest payments of \$9,781,562.10 made as of September 16, 2025.

Note: Totals may not sum due to rounding.

Source: City of Norwalk

* Preliminary, subject to change.

COMBINED SCHEDULE OF CITY BONDED DEBT^{1,2}
 Pro Forma as of September 16, 2025

Fiscal Year	General Principal Payments	General Interest Payments	School Principal Payments	School Interest Payments	Urban Principal Payments	Urban Interest Payments	Total Debt Service
2025-26 ³	\$ -	\$ 3,590,458	\$ -	\$ 3,096,372	\$ -	\$ 189,761	\$ 6,876,591
2026-27	17,926,875	6,862,619	11,587,594	5,996,268	1,886,360	359,266	44,618,981
2027-28	17,990,633	6,224,484	9,867,400	5,623,971	1,970,600	314,364	41,991,452
2028-29	17,677,133	5,567,799	9,063,900	5,272,293	1,862,600	263,563	39,707,288
2029-30	15,460,133	4,938,712	8,414,900	4,926,593	1,450,600	214,990	35,405,928
2030-31	14,526,258	4,382,904	7,507,900	4,608,042	1,236,600	172,302	32,434,005
2031-32	13,333,447	3,855,746	6,906,900	4,325,412	647,600	142,587	29,211,691
2032-33	11,159,500	3,355,721	6,457,900	4,066,036	642,600	123,535	25,805,292
2033-34	8,415,500	2,948,575	6,505,900	3,833,853	296,600	106,922	22,107,351
2034-35	7,930,500	2,610,108	6,587,900	3,603,449	275,600	93,126	21,100,683
2035-36	7,532,500	2,288,903	6,549,900	3,366,661	276,600	79,526	20,094,090
2036-37	7,282,500	1,984,508	5,404,900	3,152,751	276,600	65,906	18,167,165
2037-38	7,277,500	1,682,738	5,409,900	2,951,031	276,600	52,286	17,650,055
2038-39	7,097,000	1,385,405	5,694,000	2,742,284	173,000	41,256	17,132,945
2039-40	7,102,000	1,096,615	5,689,000	2,528,684	172,000	32,836	16,621,135
2040-41	6,405,000	835,945	5,756,000	2,318,319	173,000	24,416	15,512,680
2041-42	5,875,000	611,885	6,280,000	2,113,554	174,000	16,716	15,071,155
2042-43	4,929,633	410,948	7,222,470	1,902,859	176,897	9,698	14,652,505
2043-44	3,442,000	250,165	6,760,000	1,691,070	22,000	5,720	12,170,955
2044-45	1,275,000	162,475	6,767,000	1,487,971	22,000	4,840	9,719,286
2045-46	676,000	130,105	6,764,000	1,284,349	22,000	3,960	8,880,414
2046-47	676,000	109,715	6,764,000	1,080,761	22,000	3,080	8,655,556
2047-48	551,000	90,700	6,889,000	875,406	22,000	2,200	8,430,306
2048-49	551,000	73,060	6,889,000	668,284	22,000	1,320	8,204,664
2049-50	551,000	55,420	6,889,000	461,161	22,000	440	7,979,021
2050-51	431,000	40,180	4,740,000	288,419	-	-	5,499,599
2051-52	211,000	29,540	3,510,000	162,356	-	-	3,912,896
2052-53	211,000	21,100	1,940,000	66,256	-	-	2,238,356
2053-54	211,000	12,660	495,000	16,719	-	-	735,379
2054-55	211,000	4,220	160,000	3,200	-	-	378,420
Total	\$186,918,112	\$55,613,413	\$179,473,464	\$74,514,384	\$ 12,121,857	\$ 2,324,615	\$510,965,846

¹ Does not include this issue.

² Excludes obligations of the Water Pollution Control Authority which were issued with the guarantee of the full faith and credit of the City but will be paid from sewer charges. Excludes obligations of the Parking Authority which were issued with the guaranty of the full faith and credit of the City but will be paid from parking revenues. (See "Water Pollution Control Authority" and "Parking Authority" herein.)

³ Excludes principal payments of \$29,553,884 and interest payments of \$8,440,357 made as of September 16, 2025.

Note: Totals may not sum due to rounding.

Source: City of Norwalk

COMBINED SCHEDULE OF LONG-TERM DEBT FOR PARKING AUTHORITY AND WATER POLLUTION CONTROL AUTHORITY ¹

Pro Forma as of September 16, 2025

Fiscal Year	Parking Authority Principal Payments ²	Parking Authority Interest Payments ²	Parking Authority Total Debt Service	WPCA Principal Payments ³	WPCA Interest Payments ³	WPCA Total Debt Service
2025-26 ⁴	\$ -	\$ 79,650	\$ 79,650	\$ 958,601	\$ 1,019,870	\$ 1,978,471
2026-27	1,116,171	139,555	1,255,726	4,109,593	1,847,398	5,956,991
2027-28	636,367	112,580	748,947	4,095,241	1,696,749	5,791,990
2028-29	585,367	97,832	683,199	3,880,366	1,549,264	5,429,630
2029-30	491,367	83,550	574,917	3,766,978	1,405,185	5,172,162
2030-31	439,242	70,825	510,067	3,824,087	1,267,575	5,091,661
2031-32	386,053	59,550	445,603	3,560,702	1,138,737	4,699,439
2032-33	371,000	49,029	420,029	2,348,064	1,023,397	3,371,461
2033-34	373,000	39,210	412,210	2,239,000	933,135	3,172,135
2034-35	152,000	32,160	184,160	2,239,000	851,825	3,090,825
2035-36	152,000	27,280	179,280	2,244,000	770,415	3,014,415
2036-37	32,000	24,200	56,200	934,000	708,555	1,642,555
2037-38	32,000	22,920	54,920	934,000	666,345	1,600,345
2038-39	32,000	21,640	53,640	934,000	624,135	1,558,135
2039-40	32,000	20,360	52,360	935,000	581,905	1,516,905
2040-41	32,000	19,080	51,080	934,000	542,100	1,476,100
2041-42	33,000	17,780	50,780	933,000	504,760	1,437,760
2042-43	33,000	16,460	49,460	933,000	467,440	1,400,440
2043-44	33,000	15,140	48,140	933,000	430,120	1,363,120
2044-45	33,000	13,820	46,820	948,000	391,875	1,339,875
2045-46	31,000	12,540	43,540	947,000	352,725	1,299,725
2046-47	31,000	11,300	42,300	947,000	313,595	1,260,595
2047-48	30,000	10,080	40,080	943,000	274,545	1,217,545
2048-49	31,000	8,860	39,860	947,000	235,495	1,182,495
2049-50	31,000	7,620	38,620	947,000	196,365	1,143,365
2050-51	35,000	6,300	41,300	959,000	156,995	1,115,995
2051-52	35,000	4,900	39,900	959,000	117,385	1,076,385
2052-53	35,000	3,500	38,500	959,000	77,775	1,036,775
2053-54	35,000	2,100	37,100	959,000	38,165	997,165
2054-55	35,000	700	35,700	459,000	9,180	468,180
Total	\$ 5,323,567	\$ 1,030,521	\$ 6,354,088	\$50,709,632	\$20,193,010	\$70,902,642

¹ Does not include this issue.

² Debt of the Parking Authority is guaranteed by the full faith and credit of the City but is self-supporting from parking revenues. (See "Parking Authority" herein.)

³ WPCA debt is guaranteed by the full faith and credit of the City but is self-supporting from sewer user fees. (See "Water Pollution Control Authority" herein.)

⁴ Excludes principal payments of \$3,765,927 and interest payments of \$1,341,205 made as of September 16, 2025.

Note: Totals may not sum due to rounding.

Source: City of Norwalk

COMPUTATION OF STATUTORY DEBT LIMIT
Pro Forma as of September 16, 2025

Total Fiscal Year 2024 tax collections (including interest and lien fees)	\$ 374,728,808
State Reimbursement for Revenue Loss on:	
Tax Relief for the Elderly	-
Base for Establishing Debt Limit	<u>\$ 374,728,808</u>

Debt Limit

	<u>General Purpose</u>	<u>Schools</u>	<u>Sewers</u>	<u>Urban Renewal</u>	<u>Unfunded Past Pension</u>	<u>Total Debt</u>
(2.25 times base).....	\$843,139,818					
(4.50 times base).....		\$1,686,279,636				
(3.75 times base).....			\$1,405,233,030			
(3.25 times base).....				\$1,217,868,626		
(3.00 times base).....					\$1,124,186,424	
(7.00 times base).....						\$2,623,101,656

Indebtedness (Including the Bonds)

Bonds Payable.....	\$ 186,918,112	\$ 179,473,464	\$ -	\$ 12,121,857	\$ -	\$ 378,513,433
<i>The Bonds (This Issue)</i>	34,605,150 *	12,779,850 *	5,650,000 *	-	-	53,035,000 *
<i>The Notes (This Issue)</i>	-	15,000,000	-	-	-	15,000,000
Parking Authority ¹	5,323,567	-	-	-	-	5,323,567
Water Pollution Control Authority (WPCA).....	-	-	50,709,632 ²	-	-	50,709,632
Authorized but Unissued Debt.....	63,910,159	32,740,041	28,000,000	10,599,000	-	135,249,200
Underlying Indebtedness ³	10,725,427	-	-	-	-	10,725,427
Total Bonded Indebtedness.....	301,482,415 *	239,993,355 *	84,359,632	22,720,857	-	648,556,259 *
School Grants Receivable.....	-	-	-	-	-	-
Net Bonded Indebtedness.....	301,482,415 *	239,993,355 *	84,359,632	22,720,857	-	648,556,259 *
Excess of Limit Over Outstanding and Authorized Debt.....	<u>\$ 541,657,403</u>	<u>\$1,446,286,281</u>	<u>\$1,320,873,398</u>	<u>\$1,195,147,769</u>	<u>\$1,124,186,424</u>	<u>\$1,974,545,397</u>

¹ All Parking Authority bonds are guaranteed by the full faith and credit of the City but will be repaid from parking revenues. (See "Parking Authority" herein.)

² Includes \$42,248,000 of general obligation bonds and \$8,461,632 State of Connecticut Clean Water Fund ("CWF") Program Project Loan Obligations which are guaranteed by the full faith and credit of the City but will be repaid from sewer charges. (See "Water Pollution Control Authority" and "Clean Water Fund Program" herein.)

³ Includes State of Connecticut's Drinking Water Loans in the amount of \$3,335,427 for the First Taxing District and \$7,375,000 in General Obligation Bonds for the Second Taxing District. Any loans undertaken by the taxing districts are supported by the full faith and credit of the districts and not the City. (See "Underlying Indebtedness" and "Tax Districts" herein.)

* Preliminary, subject to change.

DEBT STATEMENT

Pro Forma as of September 16, 2025

Direct Debt ¹	
<i>The Bonds – This Issue</i>	\$ 53,035,000 *
General Purpose.....	186,918,112
Schools.....	179,473,464
Urban Renewal.....	12,121,857
Parking Authority ²	5,323,567
Water Pollution Control Authority ("WPCA") ³	<u>50,709,632</u>
Total Long Term Debt	487,581,632 *
Short Term Debt	
<i>The Notes – This Issue</i>	<u>15,000,000</u>
Total Short Term Debt	15,000,000
Total Direct Debt	<u>502,581,632 *</u>
Underlying Debt ⁴	<u>10,725,427</u>
Total Direct and Underlying Debt	<u>513,307,059 *</u>
Exclusions:	
Self supporting Parking Authority Debt.....	(5,323,567)
Self-supporting WPCA Debt.....	(50,709,632)
Self-supporting Underlying Debt.....	<u>(10,725,427)</u>
Net Direct and Underlying Debt	<u>\$446,548,433 *</u>

¹ Does not include authorized but unissued debt of \$135,249,220.
² All Parking Authority bonds are guaranteed by the full faith and credit of the City but will be repaid from parking revenues. (See "Parking Authority" herein.)
³ Includes \$42,248,0000 of general obligation bonds and \$8,461,632 State of Connecticut Clean Water Fund ("CWF") Program Project Loan Obligations which are guaranteed by the full faith and credit of the City but will be repaid from sewer charges. (See "Water Pollution Control Authority" and "Clean Water Fund Program" herein.)
⁴ Includes State of Connecticut's Drinking Water Loans in the amount of \$3,335,047 for the First Taxing District and \$7,375,000 in General Obligation Bonds for the Second Taxing District. Any loans undertaken by the taxing districts are supported by the full faith and credit of the districts and not the City. (See "Underlying Indebtedness" and "Tax Districts" herein.)

CURRENT DEBT RATIOS

Pro Forma as of September 16, 2025

Total Direct Debt.....	\$502,581,632 *								
Total Direct and Underlying Indebtedness.....	\$513,307,059 *								
Net Direct and Underlying Indebtedness.....	\$446,548,433 *								
Population ¹	91,375								
Net Taxable Grand List (10/1/24).....	\$16,288,189,000								
Estimated Full Value.....	\$ 23,268,841,429								
Equalized Net Taxable Grand List (2022) ²	\$ 27,515,255,112								
Per Capita Income ¹	\$59,700								
	<table border="0"> <tr> <td></td> <td align="center"><u>Total Direct</u></td> <td align="center"><u>Total Direct and</u></td> <td align="center"><u>Net Direct and</u></td> </tr> <tr> <td></td> <td align="center"><u>Debt*</u></td> <td align="center"><u>Underlying Debt*</u></td> <td align="center"><u>Underlying Debt*</u></td> </tr> </table>		<u>Total Direct</u>	<u>Total Direct and</u>	<u>Net Direct and</u>		<u>Debt*</u>	<u>Underlying Debt*</u>	<u>Underlying Debt*</u>
	<u>Total Direct</u>	<u>Total Direct and</u>	<u>Net Direct and</u>						
	<u>Debt*</u>	<u>Underlying Debt*</u>	<u>Underlying Debt*</u>						
Per Capita.....	\$5,500	\$5,618	\$4,887						
To Net Taxable Grand List.....	3.09%	3.15%	2.74%						
To Estimated Full Value.....	2.16%	2.21%	1.92%						
To Equalized Net Taxable Grand List.....	1.83%	1.87%	1.62%						
Per Capita to Per Capita Income.....	9.21%	9.41%	8.19%						

¹ U.S. Bureau of Census, American Community Survey, 2019-2023.
² Office of Policy and Management, State of Connecticut.

* Preliminary, subject to change.

HISTORICAL DEBT STATEMENT

	<u>2024-25¹</u>	<u>2023-24</u>	<u>2022-23</u>	<u>2021-22</u>	<u>2020-21</u>
Population ²	91,375	91,375	91,375	91,050	90,821
Net taxable grand list.....	\$15,530,389,596	\$15,050,599,508	\$14,807,691,000	\$14,775,005,000	\$14,728,523,000
Estimated full value.....	\$22,186,270,851	\$21,500,856,440	\$21,153,844,286	\$21,107,150,000	\$21,040,747,143
Equalized net taxable grand list ³ ...	\$27,515,255,112	\$27,515,255,112	\$25,748,651,546	\$23,590,931,324	\$21,228,733,652
Per capita income ²	\$59,700	\$59,700	\$59,700	\$57,389	\$54,821
Short-term debt.....	\$ -	\$ -	\$ -	\$ -	\$ -
Long-term debt.....	<u>\$467,866,443</u>	<u>\$435,482,135</u>	<u>\$401,765,554</u>	<u>\$349,972,141</u>	<u>\$327,782,003</u>
Total Direct debt.....	\$467,866,443	\$435,482,135	\$401,765,554	\$349,972,141	\$327,782,003
Total Direct and Underlying debt.	\$478,651,699	\$447,215,366	\$417,048,759	\$367,404,141	\$349,280,003
Net Direct and Underlying debt...	\$427,504,016	\$397,015,549	\$376,818,784	\$322,891,862	\$302,323,176

¹ Unaudited estimate.

² U.S. Bureau of Census.

³ Office of Policy and Management, State of Connecticut

HISTORICAL DEBT RATIOS

	<u>2024-25¹</u>	<u>2023-24</u>	<u>2022-23</u>	<u>2021-22</u>	<u>2020-21</u>
Total Direct debt:					
Per capita.....	\$5,120	\$4,766	\$4,397	\$3,844	\$3,609
To net taxable grand list.....	3.01%	2.89%	2.71%	2.37%	2.23%
To estimated full value.....	2.11%	2.03%	1.90%	1.66%	1.56%
To equalized net taxable grand list.....	1.70%	1.58%	1.56%	1.48%	1.54%
Debt per capita to per capita income..	8.58%	7.98%	7.36%	6.70%	6.58%
Total direct and underlying debt:					
Per capita.....	\$5,238	\$4,894	\$4,564	\$4,035	\$3,846
To net taxable grand list.....	3.08%	2.97%	2.82%	2.49%	2.37%
To estimated full value.....	2.16%	2.08%	1.97%	1.74%	1.66%
To equalized net taxable grand list.....	1.74%	1.63%	1.62%	1.56%	1.65%
Debt per capita to per capita income..	8.77%	8.20%	7.65%	7.03%	7.02%
Net direct and underlying debt:					
Per capita.....	\$4,679	\$4,345	\$4,124	\$3,546	\$3,329
To net taxable grand list.....	2.75%	2.64%	2.54%	2.19%	2.05%
To estimated full value.....	1.93%	1.85%	1.78%	1.53%	1.44%
To equalized net taxable grand list.....	1.55%	1.44%	1.46%	1.37%	1.42%
Debt per capita to per capita income..	7.84%	7.28%	6.91%	6.18%	6.07%

¹ Unaudited estimate.

WATER POLLUTION CONTROL AUTHORITY

The Norwalk Water Pollution Control Authority ("WPCA") is the custodian of and responsible for the wastewater collections system and wastewater treatment facility ("WWTF") owned by the City of Norwalk. The WWTF services the City of Norwalk, the City of Wilton on a wholesale basis through an inter-local agreement, and certain residents of the Town of Westport with retail accounts. The collection system serving these customers includes over 205 miles of sanitary sewers and 22 pump stations.

The WPCA is also responsible for establishing rates and charges sufficient to pay debt service on all bonds of the City issued to finance the acquisition, construction and improvements of both the existing and new sewerage system. Revenues from sewer charges will be used to pay debt service on the bonds, however the bonds are secured by the full faith and credit of the City.

The WWTF is permitted to treat up to 18 million gallons per day ("MGD") in dry weather and 30 MGD in wet weather. When plant flows exceed 30 MGD, up to 95 MGD of wastewater receives treatment through a headworks facility commissioned in calendar year 2012 (an upgrade cost of \$38 million) and is disinfected and dechlorinated before discharging into the Norwalk River. The wet weather treatment system was upgraded in 2021 to include an enhanced chlorination system and new dechlorination system. The electrical infrastructure at the aeration tanks was upgraded in 2023 to include a new steel overhead conduit rack and new conduit and high and low voltage electrical wiring.

The WPCA issued a base contract in 2023 for cured-in-place pipe ("CIPP") lining of approximately 36,000 feet of pipe in the wastewater collection system to reduce inflow and infiltration in the low lying and coastal areas. In addition to other benefits, the project will prevent infiltration into the wastewater collection system from storm impacted tidal areas and high groundwater. The project was expanded in 2024 to include an additional 34,250 feet of CIPP lining.

On September 16, 2019, the WPCA entered into a long-term agreement for operations, maintenance and management of the collection system, pump stations and WWTF with Suez Water Environmental Inc. ("Suez")(the "Suez Contract"). Under the terms of the Suez Contract, Suez took over operations of the WWTF and collection system from the current operator on May 17, 2020. The Suez Contract provides for an initial term of ten years with a WPCA option to extend the contract for an additional two (2) five-year terms. The City continues to exercise system management and control over its rate setting authority and the City retains full legal title and ownership of the facility.

In January 2022, the WPCA Board executed its First Amendment to the SUEZ Contract for the purpose of providing consent to SUEZ's proposed merger with Veolia Water Contract Operations USA, Inc. ("Veolia"), Suez then merged with Veolia on March 17, 2022.

In addition to the operation, maintenance, and management of the system, the Suez Contract calls for Veolia to make improvements in the operation of the collection system and the WWTF through investments in capital equipment and technology advancements with the goal of enhancing wastewater treatment and effluent quality.

The WPCA's fiscal year 2024-25 operating budget is approximately \$21.3 million. This includes Operations and Maintenance Fees of \$11.26 million based on a 3.5% increase in the base service fee, contract incentives and a 5% contingency for contract components with Veolia. Additional savings in utilities and Nitrogen credits are anticipated with the operational improvements to be made by Veolia.

The WPCA fiscal year 2025-26 capital budget is approximately a total of \$17.6 million which includes \$7.6 million for the collection system rehabilitation and \$10 million for rehabilitation/improvement of the wastewater treatment plant.

On August 18, 2024, the Keeler Brook Pump Station sustained catastrophic damage due to flooding caused by an extreme storm event (federally declared disaster DR-4820-CT) rendering the facility inoperable. Temporary bypass service has been maintained through emergency protective measures while plans are underway to reconstruct the pump station at a new location outside the floodplain. Insurance claims have been submitted for initial expenses, and the City is working with FEMA and U.S. Federal Economic Development Administration to identify potential grants for reconstruction. If awarded, such grants could cover up to 80% of the project cost. Any costs not covered by insurance or grants will be funded as part of WPCA's capital plan by reprioritizing its authorizations.

CLEAN WATER FUND PROGRAM

The City has financed the renovations to its Sewer Treatment Plant through the State of Connecticut Clean Water Fund Program (CGS Sec. 22a-475 et seq., as amended) which provides financial assistance through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs, with the exception of combined sewer overflow correction projects which are financed with a 50% grant and a 50% loan and de-nitrification projects which are financed with a 30% grant and a 70% loan. Loans to participating municipalities are made pursuant to a Project Grant and Project Loan Agreement. Participating municipalities are obligated to repay only that amount which it draws down for the payment of project costs. Participating municipalities must permanently finance draws under the Interim Funding Obligations ("IFO") through the issuance of a Project Loan Obligation ("PLO"). Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the PLO, or the actual project completion date. The final maturity of each loan is twenty years from the earlier of the project completion

date specified in the PLO, or the actual completion date. Principal and interest payments are payable (1) in equal monthly installments commencing one month after the scheduled completion date, or (2) in a single annual installment representing, 1/20 of total principal not later than one year from the project completion date specified in the PLO, the first years' date, and thereafter in monthly installments. The loans are secured by the full faith and credit, and/or a dedicated source of revenue of the participating municipalities. Although the City's loans are issued with the guarantee of the full faith and credit of the City, the loans are to be repaid by the Water Pollution Control Authority through user charges. (See "Water Pollution Control Authority" herein).

The City has the following Clean Water Fund loans outstanding:

<u>Loan Number</u>	<u>Date of Issue</u>	<u>Original 2% Loan Amount</u>	<u>Outstanding as of 9/16/2025</u>
CWF 612-C.....	1/31/2013	\$ 21,823,781	\$ 8,461,632
		<u>\$ 21,823,781</u>	<u>\$ 8,461,632</u>

PARKING AUTHORITY

The City enacted an ordinance establishing a Parking Authority as an enterprise fund of the City which was effective July 1, 2002. The Parking Authority is responsible for the acquisition of land for and the construction of new parking facilities as well as the operation, maintenance and improvement of the existing and future parking facilities within the City (except for Rowayton and Merritt Seven train stations). The Parking Authority is also responsible for the payment of debt service on bonds used to finance the acquisition, construction and improvements on both the existing and new parking facilities. Revenues from the parking facilities will be used to pay the debt service on any outstanding existing bonds, however the City backs the debt with its full faith and credit for these existing bonds.

TEMPORARY FINANCING

When general obligation bonds have been authorized by a municipality, temporary notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of project costs or temporary notes when they become due and payable, and the legislative body schedules principal reductions by the end of the third year and for each subsequent year during which such temporary notes remain outstanding, in an amount equal to a minimum of 1/20th (1/30th for sewer projects and certain school projects) of the estimated net project cost (CGS Sec. 7-378a). The term of any bonds issued is reduced by the amount of time temporary financing exceeds two years.

Temporary notes must be permanently funded no later than ten years from their initial borrowing date, except sewer notes issued in anticipation of State and/or Federal grants. If written commitments exist, the municipality may renew the sewer notes from time to time in terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to 15 years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year following the original date of issue (whichever is sooner), and in each year thereafter, the notes must be reduced by 1/15th of the total amount of the notes issued by funds derived from sources of payment specified by statute. Temporary notes may be issued in one-year maturities for up to 15 years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

LEGAL REQUIREMENTS FOR APPROVAL OF BORROWING

The City has the power to incur indebtedness by issuing its bonds or notes as authorized by the General Statutes of the State of Connecticut subject to statutory debt limitations and the requirements of the City Charter for the authorization of indebtedness.

UNDERLYING INDEBTEDNESS

On May 16, 2006, the Board of District Commissioners of the Second Taxing District adopted a resolution appropriating and authorizing bonds in the amount of \$24,715,165 for the design and construction of improvements to and the expansion of the Water Filtration Plant of the District, which resolution was approved at a Special Meeting of the District in June, 2006. The District is financing the project through the State of Connecticut Drinking Water Loan Program (General Statute 22a-475 et. seq.) which provides financial assistance through loans bearing interest at a rate of 2% per annum. On April 30, 2009 the

Second Taxing District entered into a State of Connecticut Drinking Water State Revolving Fund ("DWSRF") loan in the amount of \$24,715,165. In April 2021, the Second Taxing District refinanced the DWSRF loan through the issuance of \$9,250,000 in General Obligation Bonds ("Second Taxing District 2021 Bonds"). The Second Taxing District 2021 Bonds are the obligation of the Second Taxing District and the City has no obligation to repay the debt service on Bonds. As of September 16, 2025, the outstanding balance of the Second Taxing District 2021 Bonds is \$4,510,000.

On June 4, 2013, the electors of the Second Taxing District authorized the issuance of \$10 million of General Obligation Bonds, at a special meeting, for an Electrical Substation Facility Project which was then approved by the District Commissioners (the "2013 Second Taxing District Resolution"). Pursuant to the 2013 Second Taxing District Resolution, the Second Taxing District sold bonds on April 2, 2014 with a final maturity of April 1, 2034 ("Second Taxing District Bonds"). In January 2021, the Second Taxing District refinanced the 2014 series Second District Bonds through the issuance of its \$6,170,000 of General Obligation Refunding Bonds (the "2021 Second Taxing District Refunding Bonds"). The 2021 Second Taxing District Refunding Bonds are the obligation of the Second Taxing District and the City has no obligation to repay the debt service on the 2021 Second Taxing District Refunding Bonds. As of September 16, 2025, the outstanding balance on the 2021 Second Taxing District Refunding Bonds is \$2,865,000.

On February 12, 2013, the Board of District Commissioners of the First Taxing District adopted a resolution appropriating and authorizing bonds in the amount of \$7,000,000 for the installation of water system reliability improvements to serve the Spring Hill Area, which resolution was approved at a Special Meeting of the Electors on January 22, 2013 and ratified at a Special Meeting of the Electors on February 12, 2013 (the "2013 First Taxing District Resolution"). Pursuant to the 2013 First Taxing District Resolution, on June 30, 2015 the First Taxing District issued a \$7,000,000 Project Loan Obligation through the State of Connecticut Drinking Water Loan Program (CGS Sec. 22a-475 et. seq.) which bears an interest at a rate of 2% per annum. As of September 16, 2025, the outstanding balance of this Project Loan Obligation is \$3,350,427.

AUTHORIZED BUT UNISSUED DEBT

(After issuance of the Bonds and the Notes)

Authorized But Unissued Debt					
	General	Schools	Sewers	Urban	Total
Purpose	\$	\$	\$	\$	\$
Capital Budget 2012-13.....	150,000	-	-	-	150,000
Capital Budget 2013-14.....	-	-	119,000	-	119,000
Capital Budget 2015-16.....	125,000	440,000	-	-	565,000
Capital Budget 2016-17.....	-	404	-	-	404
Capital Budget 2017-18.....	190,000	310,426	-	2,800,000	3,300,426
Capital Budget 2018-19.....	50,000	7,987,874	378,000	100,000	8,515,874
Capital Budget 2019-20.....	635,309	3,395,128	52,000	-	4,082,437
Capital Budget 2020-21.....	909,000	450,000	-	-	1,359,000
Capital Budget 2021-22.....	1,032,497	497,772	-	450,000	1,980,269
Capital Budget 2022-23.....	4,290,994	775,415	4,100,000	-	9,166,409
Capital Budget 2023-24.....	9,509,759	5,912,068	250,000	-	15,671,827
Capital Budget 2024-25.....	16,989,163	6,262,069	-	10,000,000	33,251,232
Capital Budget 2025-26.....	30,028,437	6,708,885	1,500,000	14,650,000	52,887,322
Supplemental Appropriations....	-	-	4,200,000	-	4,200,000
Total	\$ 63,910,159	\$ 32,740,041	\$10,599,000	\$28,000,000	\$ 135,249,200

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SCHOOL CONSTRUCTION PROJECTS

Pursuant to Section 10-287i of the Connecticut General Statutes, the State of Connecticut will provide proportional progress payments for eligible school construction expenses on projects approved after July 1, 1996. State grants will be paid directly to the municipality after it submits its request for progress payments, and accordingly, the municipality will issue its bonds only for the net share of project costs. The projects listed below will be reimbursed through progress payments:

<u>Project</u>	<u>Total Appropriation</u>	<u>Reimbursement Rate for Eligible Costs</u>	<u>Total Estimated Grant ¹</u>	<u>Grants Received to date</u>	<u>Outstanding Balance</u>
Ponus Ridge Elementary School.....	\$ 43,349,000	33.20%	\$ 13,800,000	\$13,088,196	\$ 711,804
Jefferson Elementary School.....	33,355,000	33.20%	9,500,000	8,764,096	735,904
Cranbury Elementary School.....	45,000,000	22.50%	9,300,000	8,724,706	575,294
South Norwalk Elementary School...	76,000,000	60.00%	44,000,000	7,895,437	36,104,563
Norwalk High School.....	239,000,000 ²	80.00%	190,000,000	26,845,708	163,154,292
System-wide HVAC Project.....	35,900,770	60.00%	21,540,462	-	21,540,462
Total	\$ 472,604,770		\$ 288,140,462	\$ 65,318,143	\$ 222,822,319

¹ Estimated, eligible costs to be determined at completion of the project.

² The City has authorized bonds in an amount not to exceed \$50.3 million to finance its net share of the project costs.

CAPITAL IMPROVEMENT PROGRAM

<u>Department</u>	<u>2025-2026</u>	<u>2026-2027</u>	<u>2027-2028</u>	<u>2028-2029</u>	<u>2029-2030</u>	<u>Total</u>
	<u>Council Approved</u>	<u>Mayor Recommend</u>	<u>Mayor Recommend</u>	<u>Mayor Recommend</u>	<u>Mayor Recommend</u>	
Police Department.....	\$ 1,115,000	\$ 1,137,542	\$ 2,642,115	\$ -	\$ -	\$ 4,894,657
Fire Department.....	7,995,000	2,050,000	4,500,000	-	-	14,545,000
Public Works.....	25,380,000	53,145,000	31,815,000	29,605,000	27,535,000	167,480,000
Parking Authority.....	1,750,000	1,000,000	1,000,000	1,000,000	-	4,750,000
Transportation Mobility & Parking.....	4,125,000	9,325,000	6,375,000	4,150,000	4,150,000	28,125,000
WPCA.....	17,600,000	17,600,000	7,450,000	7,000,000	7,250,000	56,900,000
Board of Education.....	6,958,885	5,585,898	4,197,510	6,777,510	2,787,510	26,307,313
Recreation & Parks.....	6,008,000	8,485,000	3,705,000	3,560,000	1,065,000	22,823,000
Community Services.....	450,000	-	-	-	-	450,000
Health Administration.....	15,000	-	-	-	-	15,000
Library.....	155,761	23,456	-	-	-	179,217
Historical Commission.....	645,000	835,000	1,000,000	935,000	360,000	3,775,000
Redevelopment Agency.....	1,500,000	-	-	-	-	1,500,000
Information Technology.....	625,000	375,000	375,000	375,000	-	1,750,000
Economic & Community Development..	500,000	-	-	-	-	500,000
Business Development & Tourism.....	300,000	600,000	450,000	450,000	450,000	2,250,000
Arts Commission.....	100,000	350,000	150,000	150,000	150,000	900,000
Code Enforcement.....	150,000	150,000	150,000	150,000	150,000	750,000
Planning & Zoning.....	120,000	295,000	170,000	170,000	170,000	925,000
Total	\$ 75,492,646	\$100,956,896	\$ 63,979,625	\$ 54,322,510	\$ 44,067,510	\$ 338,819,187
Funding Sources						
LOCIP.....	\$ 859,500	\$ -	\$ -	\$ -	\$ -	\$ 859,500
Public Works.....	-	-	-	-	-	-
Library.....	-	-	-	-	-	-
Parking Authority.....	1,750,000	1,000,000	1,000,000	1,000,000	-	4,750,000
WPCA.....	17,600,000	17,600,000	7,450,000	7,000,000	7,250,000	56,900,000
General Obligations Bonds.....	55,283,146	82,356,896	55,529,625	46,322,510	36,817,510	276,309,687
Total	\$ 75,492,646	\$100,956,896	\$ 63,979,625	\$ 54,322,510	\$ 44,067,510	\$ 338,819,187

RATIO OF ANNUAL DEBT SERVICE EXPENDITURES TO TOTAL GENERAL FUND EXPENDITURES AND TRANSFERS OUT

Fiscal Year Ended 6/30	Annual Debt Service	Total General Fund Expenditures and Transfers out	Ratio of General Fund Debt Service to Total General Fund Expenditures and Transfers Out %
2026 ¹	\$ 41,469,166	\$ 450,481,977	9.2%
2025 ²	42,583,544	430,330,118	9.9%
2024	40,638,646	460,573,223	8.8%
2023	35,751,080	441,091,776	8.1%
2022	33,219,399	422,434,741	7.9%
2021	32,383,632	411,995,506	7.9%

¹ Adopted Budget. Budgetary basis, excludes Teacher’s Pension on-behalf payments.

² Unaudited estimate. Budgetary basis, excludes Teacher’s Pension on-behalf payments.

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VII. LEGAL AND OTHER LITIGATION

LITIGATION

In the opinion of the City's Corporation Counsel, as of the date of this Official Statement, there are no claims or litigation pending or to his knowledge threatened, which would individually or in the aggregate result in final judgments against the City which would have a material adverse effect on the finances of the City or which would impact the validity of the Bonds and the Notes or the power of the City to levy and collect taxes to pay them.

MUNICIPAL ADVISOR

The City has retained Munistat Services, Inc. (the "Municipal Advisor") to serve as its municipal advisor in connection with the issuance of the Bonds and the Notes. The Municipal Advisor has not independently verified any of the information contained in this Official Statement and makes no guarantee as to its completeness or accuracy. The City may engage the Municipal Advisor to perform other services, including, without limitation, providing certain investment services with regard to the investment of Bond proceeds.

LEGAL MATTERS

Shipman & Goodwin LLP, of Hartford, Connecticut is serving as bond counsel with respect to the authorization, issuance and sale of the Bonds and the Notes and expects to render its opinions with respect to the Bonds and the Notes on the Closing Date in substantially the forms attached as Appendix B and C to this Official Statement.

TRANSCRIPT AND CLOSING DOCUMENTS

Upon delivery of the Bonds and Notes, the purchasers will be furnished with the following:

1. Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the Notes or the levy or collection of taxes to pay the principal of and the interest on the Bonds or Notes.
2. A Certificate on behalf of the City signed by the Mayor and the Chief Financial Officer, which will be dated the date of delivery and attached to a conformed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, the descriptions and statements in the Official Statement relating to the City and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the City from that set forth in or contemplated by the Official Statement.
3. Receipts for the purchase price of the Bonds and the Notes.
4. The approving opinions of Shipman & Goodwin LLP, Hartford, Connecticut for the Bonds, in substantially the form set out in Appendix B to this Official Statement and for the Notes, in substantially the form set out in Appendix C to this Official Statement.
5. Executed Continuing Disclosure Agreements for the Bonds and Notes, respectively, in substantially the forms set out in Appendix D and Appendix E to this Official Statement.

The City prepared a Preliminary Official Statement, dated August 26, 2025, which the City deemed final as of its date for the purposes of SEC Rule 15c2-12(b)1. Within seven business days of the signing of the bid openings, the City will furnish the purchasers of the Bonds and the Notes a reasonable number of copies of the final Official Statement, as prepared for this issue at the City's expense.

A transcript of the proceedings taken by the City in authorizing the Bonds and the Notes will be kept on file at the office of U.S. Bank Trust Company, National Association, Hartford, Connecticut and will be available for examination upon reasonable request.

CONCLUDING STATEMENT

Additional information may be obtained upon request from the Chief Financial Officer, City of Norwalk, 125 East Avenue, Norwalk, Connecticut 06856 at (203) 854-7870 or Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443 at (203) 421-2880.

This Official Statement is submitted in connection with the sale of the Bonds and the Notes and may not be reproduced or used in whole or in part for any other purpose. This Official Statement has been duly authorized and approved by the City and duly executed and delivered on its behalf by the City.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds or the Notes.

CITY OF NORWALK, CONNECTICUT

By: _____
HARRY W. RILLING
MAYOR

By: _____
JARED SCHMITT
CHIEF FINANCIAL OFFICER

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APPENDIX A - AUDITED FINANCIAL STATEMENTS

CITY OF NORWALK, CONNECTICUT

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JUNE 30, 2024

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Appendix A - Financial Statements - is taken from the Annual Report of the City of Norwalk, Connecticut for the Fiscal Year ending June 30, 2023 as presented by the Auditors at that time and does not include all of the schedules or management letter made in such report. A copy of the complete report is available upon request to the Chief Financial Officer, City of Norwalk, Connecticut.

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INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and Members of the City Council
City of Norwalk, Connecticut

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Norwalk, Connecticut, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Norwalk, Connecticut's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Norwalk, Connecticut, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Norwalk, Connecticut and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

The Honorable Mayor and Members of the City Council
City of Norwalk, Connecticut

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Norwalk, Connecticut's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Norwalk, Connecticut's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Norwalk, Connecticut's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Norwalk, Connecticut's basic financial statements. The combining and individual fund statements and schedules as well as the other schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules as well as the other schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

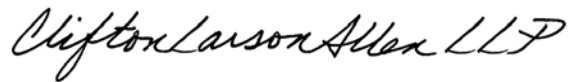
Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

The Honorable Mayor and Members of the City Council
City of Norwalk, Connecticut

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2024, on our consideration of the City of Norwalk, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Norwalk, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Norwalk, Connecticut's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

West Hartford, Connecticut
December 20, 2024

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

The City of Norwalk's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns. Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the transmittal letter and the City's financial statements.

FINANCIAL HIGHLIGHTS

- The City's Government-wide Statement of Net Position, which is reported using an economic resource measurement focus and a full accrual basis of accounting, reports an ending net position of \$645.0 million, an increase of \$56.9 million in FY24 and 9.7% over the prior year fiscal year net position. The increase is due to the following:

Governmental Fund Activities:

- Positive operations of the general fund of \$8.7 million due to favorable variance of actual expenditures were less than the amount budgeted. Unrestricted investment earnings increased \$4.6 million as a result of favorable investment performance compared to FY23. General Fund expenditures and other financing uses increased by \$19.5 million due to an increase of \$12 million for education expenditures and increase in transfers out of \$2.3 million for debt service payments.
- Positive operations of the Capital Projects Fund of \$8.9 million due to bond issuance of \$70 million for improvements and constructions to board of education school buildings, public works roads and bridges; and other improvements to city and WPCA facilities.
- Net change in fund balance of ARPA Fund of \$1.0 million is due to change in investment income. ARPA expenditures in FY24 include infrastructure expenditures of \$8.6 million.
- Net change in fund balance of Board of Education Grants was \$9.7 million. This fund is used to account for grants received for educational purposes.

Reconciliation to the Statement of Activities:

- Capital outlay net of depreciation expense of \$60.8 million
 - Grants receivable collected after 60 days of (\$6.8 million)
 - Bond Premiums issued of (\$4.5 million)
 - Negative operations of the Internal Service Fund of (\$4.9 million)
- The City's Governmental Funds Balance Sheet, which is reported using a current financial resources measurement focus and the modified accrual basis of accounting, had a combined ending fund balance of \$178 million, a \$28 million increase over the prior year. This increase in fund balance is composed of a \$1 million increase in assets, a \$22 million decrease in liabilities and a \$4.5 million decrease in deferred inflows of resources.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

- The City's General Fund (the primary operating fund) reports a total fund balance of \$97.8 million, an increase of \$8.7 million from the prior fiscal year. The total fund balance is made up of the following categories: Assigned at \$11.8 million and Unassigned (commonly referred to as the rainy-day fund) at \$86.0 million. The resulting unassigned fund balance is 20.5% of total expenditures.
- The City of Norwalk had its Aaa/AAA bond ratings reaffirmed with a stable outlook by the three major rating agencies, Moody's Investors Service, S&P Global Ratings, and Fitch Ratings in 2024.
- The City's four defined benefit pension plans (Employees, Police, Firefighters, and Food Services) combined net position as of June 30, 2024 is \$510.9 million. The City's four defined benefit pension plans incurred a combined increase in net position of \$35.0 million. The City contributed 100% of the actuarially determined employer contribution (ADEC) and has achieved a current combined funding level (pension plan fiduciary net position as a percentage of total pension liability) of 76.88% while further reducing the plans' discount rate to 6.50%.
- The City created an OPEB trust effective July 1, 2007 and as of June 30, 2024 investments held in trust was \$138.7 million and cash was \$2.9 million. The City's OPEB liability as of June 30, 2024 was \$118.1 million and Plan fiduciary net position is \$141.6 million. The Plan fiduciary net position as a percentage of the total OPEB liability as June 30, 2024 is 119.86%. As part of that valuation, the City employed a 6.50% discount rate.
- Net position for all fiduciary trust funds under management totaled \$652.5 million as of June 30, 2024.

USING THIS ANNUAL REPORT

The financial statements' focus is on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and fund) allow the user to address relevant questions and enhance the City's accountability. The report presents a comparative analysis of government-wide data.

Government-Wide Financial Statements

The government-wide financial statements are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns which add to a total for the primary government. The focus of the Statement of Net Position is designed to be similar to corporate Balance Sheet indicating City Assets, Liabilities and Net Position (Assets-Liabilities) as of June 30, 2024. This statement combines and consolidates governmental fund current financial resources (short-term spendable resources) with capital assets and long-term obligations.

The Statement of Activities is focused on both the gross and net cost of various activities (including governmental and business-type) which are supported by the government's general tax and other revenues. This is intended to summarize and simplify the user's analysis of cost of various governmental services.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

Governmental Activities reflects the City's basic services, including education, police and fire protection, public works, health and welfare, and recreational/cultural services. Property taxes, federal, state and other grants, charges for services and investment income finance the majority of these services.

Business-type activities encompass the Parking Authority and Water Pollution Control Authority. These Business-type activities are reported here because the City charges a fee to customers intended to cover all the cost of operations.

Fund Financial Statements

Traditional users of governmental financial statements will find the fund financial statements presentation more familiar. The focus is on major funds, rather than fund types.

The governmental major funds are presented on a sources and uses of liquid resources basis (modified accrual). This is the way the financial plan is typically developed. The flow and availability of liquid resources is a clear and appropriate focus to analyze governmental type operations. Funds are established for various purposes and the fund financial statement allows the demonstration of sources and uses and/or budgeting compliance associated therewith.

The total Governmental Funds column requires a reconciliation with the Governmental Activities totals of the Government-Wide Financial Statements because of the different measurement focus, current financial resources versus total economic resources. The flow of current financial resources will reflect bond proceeds and inter-fund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column in the government-wide statements.

The fund financial statements also allow the government to separately report its Fiduciary (Trust) Funds summarized by type (trust, private purpose trusts and agency). While these funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. Therefore, these assets are not presented as part of the government-wide financial statements.

Infrastructure Assets

The City has implemented GASB Statement No. 34 including reporting of all capitalized infrastructure owned by the City. This GASB Statement requires that these assets be valued and reported within the Governmental column of the government-wide statements. Additionally, the government must elect to either (a) depreciate these assets over their estimated useful lives or (b) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. The City has elected to depreciate these assets which should assist financial statement users in evaluating the local government and its performance over time.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

GOVERNMENT-WIDE STATEMENT OF NET POSITION (in \$ Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Current and Other Assets	\$ 331,505	\$ 307,954	\$ 48,301	\$ 38,065	\$ 379,806	\$ 346,019
Capital Assets, Net of Accumulated Depreciation	875,332	814,520	142,994	141,163	1,018,326	955,683
Total Assets	<u>1,206,837</u>	<u>1,122,474</u>	<u>191,295</u>	<u>179,228</u>	<u>1,398,132</u>	<u>1,301,702</u>
Deferred Outflows of Resources	40,761	53,309	246	274	41,007	53,583
Current Liabilities	126,630	136,942	7,034	7,871	133,664	144,813
Long-Term Liabilities Outstanding	564,781	550,363	46,859	36,222	611,640	586,585
Total Liabilities	<u>691,411</u>	<u>687,305</u>	<u>53,893</u>	<u>44,093</u>	<u>745,304</u>	<u>731,398</u>
Deferred Inflow of Resources	48,640	35,718	187	79	48,827	35,797
Net Position:						
Net Investment In						
Capital Assets	524,433	476,245	107,950	108,096	632,383	584,341
Restricted	42,813	5,493	-	-	42,813	5,493
Unrestricted	<u>(59,698)</u>	<u>(28,978)</u>	<u>29,511</u>	<u>27,234</u>	<u>(30,187)</u>	<u>(1,744)</u>
Total Net Position	<u>\$ 507,548</u>	<u>\$ 452,760</u>	<u>\$ 137,461</u>	<u>\$ 135,330</u>	<u>\$ 645,009</u>	<u>\$ 588,090</u>

For more detailed information see the Statement of Net Position.

Impacts

There are six transactions that affect the comparability of the Statement of Net Position summary presentation.

1. Net Results of Activities – which will impact (increase/decrease) current assets and unrestricted net position.
2. Borrowing for Capital – which will increase current assets and long-term debt.
3. Spending Borrowed Proceeds on New Capital – which will reduce current assets and increase capital assets. There is a second impact, an increase in invested in capital assets and an increase in related net debt, which will not change the invested in capital assets, net of debt.
4. Spending of Non-borrowed Current Assets on New Capital – which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net position and increase invested in capital assets, net of debt.
5. Principal Payment on Debt – which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net position and increase invested in capital assets, net of debt.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

6. Reduction of Capital Assets through Depreciation – which will reduce capital assets and invested in capital assets, net of debt.

Current Impacts

Other impacts for governmental activities were the issuance of \$70.0 million of new debt and the construction expenditures on major capital projects this year. The other major impacts were \$27.0 million of principal on debt paid this year and \$21.0 million of depreciation/amortization on capital assets. The change in net position in business-type activities was consistent as enterprise activities continued being able to collect revenues and control expenses.

Summary of Changes in Net Position (in \$ Thousands)

The following schedule compares the revenues and expenses for the current fiscal year:

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenues:						
Program Revenues:						
Charges for Services	\$ 21,498	\$ 23,326	\$ 25,835	\$ 25,779	\$ 47,333	\$ 49,105
Operating Grants and Contributions	114,215	139,482	32	467	114,247	139,949
Capital Grants and Contributions	31,440	5,631	-	-	31,440	5,631
General Revenues:						
Property Taxes	376,317	365,673	-	-	376,317	365,673
Interest Income (Expense)	12,934	6,941	971	285	13,905	7,226
Miscellaneous Income	382	524	-	-	382	524
Other General Revenues	10,131	9,418	-	-	10,131	9,418
Total Revenues	<u>566,917</u>	<u>550,995</u>	<u>26,838</u>	<u>26,531</u>	<u>593,755</u>	<u>577,526</u>
Expenses:						
General Government	29,515	24,456	-	-	29,515	24,456
Education	323,736	330,574	-	-	323,736	330,574
Public Safety	81,713	82,115	-	-	81,713	82,115
Health and Welfare	10,961	11,173	-	-	10,961	11,173
Public Works	38,648	39,207	-	-	38,648	39,207
Recreation, Arts and Cultural	16,907	14,284	-	-	16,907	14,284
Debt Service	10,514	9,021	-	-	10,514	9,021
Parking Authority	-	-	5,634	6,022	5,634	6,022
Water Pollution Control Authority	-	-	19,209	17,097	19,209	17,097
Total Expenses	<u>511,994</u>	<u>510,830</u>	<u>24,843</u>	<u>23,119</u>	<u>536,837</u>	<u>533,949</u>
Change In Net Position	54,923	40,165	1,995	3,412	56,918	43,577
Transfers	(136)	(144)	136	144		
Net Position at Beginning of Year	<u>452,760</u>	<u>412,739</u>	<u>135,330</u>	<u>131,774</u>	<u>588,090</u>	<u>544,513</u>
Net Position at End of Year	<u>\$ 507,547</u>	<u>\$ 452,760</u>	<u>\$ 137,461</u>	<u>\$ 135,330</u>	<u>\$ 645,008</u>	<u>\$ 588,090</u>

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

Impacts

There are five basic impacts on revenues and expenses as reflected below:

Revenues:

Economic Condition – which can reflect a declining, stable, or growing economic environment and has a substantial impact on property tax revenue as well as public spending habits for building permits, and elective user fees.

Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring) – certain recurring revenues may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year-to-year comparisons.

Market Impacts on Investment Income – the City's investment portfolio includes Federal Agency paper which is affected by market conditions.

Expenses:

Increase in Insurance – changes in health care costs and changes in the insurance marketplace can have a material effect on these expenses.

Salary Increases (cost of living, merit, and market adjustment) – the ability to attract and retain human and intellectual resources requires the City to pay competitive salaries with the marketplace.

Current Impacts

The major revenue impact in governmental activities was due to an increase in the mill rate and a greater than budgeted tax collection rate. A major impact on expenses was continued positive investment performance that decreased pension liabilities by \$7.2 million. Major impacts in revenue and expenses in business-type activities included both the Water Pollution Control Authority and Parking Authority being able to collect revenues and control expenses.

THE CITY FUNDS

General Fund:

Comparing Fiscal Year 2024 to Fiscal Year 2023

Fund Balance

For FY 2024 the City budgeted \$6 million for the use of fund balance. This is consistent with the City's fund balance policy. As of June 30, 2024, the General Fund's total unassigned fund balance of \$86.0 million as a percentage of expenditures was 20.5%. The current fund balance policy recommends that the City's unallocated fund balance fall within the range of 7.5% and 15% of annual expenditures.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

Original Budget to Final Budget

As of the year-end, the General Fund, as presented on the Schedule of General Fund Revenues and Schedule of General Fund Expenditures, Encumbrances and Transfers Out in required supplementary information, reported no material change in budgeted revenues. The final budgeted total expenditures increase of \$4.2 million from original budgeted amount is due to supply chain issue and rising in costs of goods and services.

Final Budget to Actual Results

As of the year-end, General Fund revenues minus General Fund expenditures generated a \$8.7 million Surplus (\$3.8 million used for budget rollovers to FY 2025). Building Permit fees exceeded final budget by \$1.8 million due to rise in housing market demand; investment income exceeded final budget by \$7.9 million due to the market rebound from FY23; and taxes has a positive variance of \$244 thousand due to adjustments in the current year. Net positive variance with final expenditures budget of \$10 million is due to department of Public Works positive variance of \$2.4 million, Community Service of \$1.7 million and Fire of \$2.1 million came in below final budget.

Capital Projects Fund:

Comparing Fiscal Year 2024 to Fiscal Year 2023

In FY24 Fund balance in the Capital Projects Fund increased by \$8.9 million. A total of \$76 million of capital expenditures funded by \$51 million of bond issuance. The major impacts of the Capital Project Fund, as presented on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds were intergovernmental revenues for redevelopment and public works projects from the state, Capital issuance of bonds, and expenditures mainly for schools, redevelopment, parks, and public works projects.

Water Pollution Control Authority:

Comparing Fiscal Year 2024 to Fiscal Year 2023

As the year-end, the Water Pollution Control, as presented on the Statement of Revenues, Expenses, and Changes in Net Position reported fund net position of \$115.8 million which is \$1 million more than the beginning of the year of \$114.7 million. There were no major impacts.

Parking Authority:

Comparing Fiscal Year 2024 to Fiscal Year 2023

As of year-end, the Parking Authority, as presented on the Statement of Revenues, Expenses, and Changes in Net Position, reported a fund net position of \$21.7 million which is \$1.1 million more than the beginning of the year of \$20.6 million. There were no major impacts.

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

Nonmajor Governmental Funds:

Insurance Fund Net Position Reduction Plan

As of the year-end, the Insurance Fund, as presented on the Combining Statement of Revenues, Expenses and Changes in Net Position of the Internal Service Funds. In FY 2017-18 the City and its Board of Education moved from a self-insured to a premium based medical insurance plan which allows for a significantly reduced reserve.

The Insurance Fund previously held reserves for each of its six components which were health insurance benefits, workers' compensation, and LAP (liability, auto, and property) for each of the City and its Board of Education.

As of the year-end, the Insurance Fund, as presented on the Combining Statement of Revenues, Expenses and Changes in Net Position, had a net position of \$6.5 million and total Operating Expenses of \$69.4 million, including medical insurance.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets:

As of year-end, the City had \$875 million invested in a variety of capital assets, as reflected in the following schedules (in thousands):

	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 29,683	\$ 29,483	\$ 4,838	\$ 4,838	\$ 34,521	\$ 34,321
Land Improvements	29,762	23,323	73	80	29,835	23,403
Machinery and Equipment	33,149	26,242	715	350	33,864	26,592
Infrastructure	304,467	291,429	12,099	12,579	316,566	304,008
Lease Assets	7,181	8,060	-	-	7,181	8,060
SBITA Assets	1,324	1,471	-	-	1,324	1,471
Buildings and Improvements	364,086	363,816	107,711	108,727	471,797	472,543
Constuction In Progress	105,680	70,696	17,558	14,589	123,238	85,285
Total	\$ 875,332	\$ 814,520	\$ 142,994	\$ 141,163	\$ 1,018,326	\$ 955,683

**CITY OF NORWALK, CONNECTICUT
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
JUNE 30, 2024**

	Governmental Activities	Business-type Activities	Total
Beginning Balance	\$ 814,520	\$ 141,163	\$ 955,683
Net Additions	81,610	5,886	87,496
Net Depreciation and Amortization	(20,798)	(4,055)	(24,853)
Total	\$ 875,332	\$ 142,994	\$ 1,018,326

Major capital activity during the year was for various capital improvements. Capital assets are presented in more detail in Note 5.

Debt Outstanding (In \$ Thousands):

As of year-end, the City had \$436 million in debt (bonds, notes, etc.) outstanding compared to the \$402 million last year, a 8.4% net increase (considering new borrowing and debt retirement). The following (in thousands) summarizes outstanding debt which is presented in more detail in Note 7.

	Governmental		Business-Type		Total	
	Activities		Activities			
	2024	2023	2024	2023	2024	2023
General Obligation Bonds	\$ 385,282	\$ 361,536	\$ 40,423	\$ 29,349	\$ 425,705	\$ 390,885
Serial Notes Payable	28	37	9,777	10,881	9,805	10,918
Total	\$ 385,310	\$ 361,573	\$ 50,200	\$ 40,230	\$ 435,510	\$ 401,803

During the year the City issued \$70.0 million in new general obligation bonds to finance school and infrastructure improvements. The City has a AAA bond rating from Fitch Investors Service and Standard and Poor's. The Moody's Investors Services rating is Aaa.

ECONOMIC FACTORS

Norwalk has 80.6% of its total General Fund operating revenue coming from property taxes, a very stable source of revenue. The City also benefits from a diverse commercial, retail, and residential tax base. Together, these benefits provide some insulation from the adverse impact of domestic and global economic downturns. Evidence of this strength is provided by its unemployment rate relative to the rest of Connecticut and the United States. The Connecticut Department of Labor reports the following labor statistics in its October 2024 report: an unemployment rate (not seasonally adjusted) for the City of Norwalk to be 2.3%; the State of Connecticut, 2.5%; and the United States, 3.9%.

REQUEST FOR INFORMATION

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, contact the City's Chief Financial Officer on the 2nd floor of City Hall, 125 East Avenue, PO Box 5125, Norwalk, Connecticut 06856-5125.

BASIC FINANCIAL STATEMENTS

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF NET POSITION
JUNE 30, 2024**

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and Cash Equivalents	\$ 92,518,051	\$ 18,365,376	\$ 110,883,427
Investments	173,840,556	29,507,256	203,347,812
Receivables, Net	35,453,963	427,898	35,881,861
Inventories and Prepaid Items	109,990	-	109,990
Advances to Taxing Districts	6,124,623	-	6,124,623
Net OPEB Asset	23,455,954	-	23,455,954
Capital Assets - Nondepreciable	135,363,570	22,397,083	157,760,653
Capital Assets, Net of Accumulated Depreciation/Amortization	<u>739,968,772</u>	<u>120,596,590</u>	<u>860,565,362</u>
Total Assets	<u>1,206,835,479</u>	<u>191,294,203</u>	<u>1,398,129,682</u>
DEFERRED OUTFLOWS OF RESOURCES			
Related to Pension	34,241,891	-	34,241,891
Related to OPEB	3,533,712	-	3,533,712
Deferred Charge on Refunding	<u>2,985,557</u>	<u>246,437</u>	<u>3,231,994</u>
Total Deferred Outflows of Resources	<u>40,761,160</u>	<u>246,437</u>	<u>41,007,597</u>
LIABILITIES			
Accounts Payable and Accrued Liabilities	57,603,757	2,071,765	59,675,522
Internal Balances	2,373	(2,373)	-
Unearned Revenue	18,794,853	614,746	19,409,599
Noncurrent Liabilities:			
Due Within One Year	50,228,523	4,349,619	54,578,142
Due In More than One Year	<u>564,780,705</u>	<u>46,858,761</u>	<u>611,639,466</u>
Total Liabilities	<u>691,410,211</u>	<u>53,892,518</u>	<u>745,302,729</u>
DEFERRED INFLOWS OF RESOURCES			
Related to Pension	6,685,636	-	6,685,636
Related to OPEB	31,942,373	-	31,942,373
Related to Leases	203,341	186,822	390,163
Advance Property Tax Collections	<u>9,808,315</u>	<u>-</u>	<u>9,808,315</u>
Total Deferred Inflows of Resources	<u>48,639,665</u>	<u>186,822</u>	<u>48,826,487</u>
NET POSITION			
Net Investment in Capital Assets	524,433,347	107,949,808	632,383,155
Restricted:			
General Government	2,166,380	-	2,166,380
Public Safety	406,383	-	406,383
Recreation	16,629	-	16,629
Public Works	12,219	-	12,219
Education	1,114,565	-	1,114,565
Capital Projects	15,640,586	-	15,640,586
OPEB	23,455,954	-	23,455,954
Unrestricted	<u>(59,699,300)</u>	<u>29,511,492</u>	<u>(30,187,808)</u>
Total Net Position	<u>\$ 507,546,763</u>	<u>\$ 137,461,300</u>	<u>\$ 645,008,063</u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2024**

Functions/Programs	Expenses	Program Revenues			Net Revenue (Expense) and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
GOVERNMENTAL ACTIVITIES							
General Government	\$ 29,515,211	\$ 12,733,897	\$ 15,230,888	\$ -	\$ (1,550,426)	\$ -	\$ (1,550,426)
Education	323,736,110	3,984,024	90,821,782	23,232,557	(205,697,747)	-	(205,697,747)
Public Safety	81,713,244	261,507	740,824	-	(80,710,913)	-	(80,710,913)
Health and Welfare	10,961,442	562,000	4,791,447	-	(5,607,995)	-	(5,607,995)
Public Works	38,648,399	3,079,473	2,519,664	8,207,424	(24,841,838)	-	(24,841,838)
Recreation, Arts, and Cultural	16,906,866	877,435	110,720	-	(15,918,711)	-	(15,918,711)
Interest on Long-Term Debt	10,513,804	-	-	-	(10,513,804)	-	(10,513,804)
Total Governmental Activities	511,995,076	21,498,336	114,215,325	31,439,981	(344,841,434)	-	(344,841,434)
Business-Type Activities:							
Parking Authority	5,634,123	6,717,295	-	-	-	1,083,172	1,083,172
Water Pollution Control Authority	19,209,042	19,118,389	31,626	-	-	(59,027)	(59,027)
Total Business-Type Activities	24,843,165	25,835,684	31,626	-	-	1,024,145	1,024,145
Total	\$ 536,838,241	\$ 47,334,020	\$ 114,246,951	\$ 31,439,981	(344,841,434)	1,024,145	(343,817,289)
GENERAL REVENUES							
Property Taxes					376,316,906	-	376,316,906
Grants and Contributions Not Restricted to Specific Programs					10,131,116	-	10,131,116
Unrestricted Investment Earnings (Losses)					12,934,206	970,700	13,904,906
Miscellaneous Income					382,363	-	382,363
Total General Revenues					399,764,591	970,700	400,735,291
TRANSFERS							
Total General Revenues and Transfers					(136,163)	136,163	-
					399,628,428	1,106,863	400,735,291
CHANGE IN NET POSITION							
Net Position - Beginning of Year					54,786,994	2,131,008	56,918,002
					452,759,769	135,330,292	588,090,061
NET POSITION - END OF YEAR							
					\$ 507,546,763	\$ 137,461,300	\$ 645,008,063

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2024**

	General	Capital Projects Fund	ARPA Fund	Board of Education Grants	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS						
Cash and Cash Equivalents	\$ 24,028,345	\$ 52,432,070	\$ 2,251,464	\$ 397,033	\$ 11,536,259	\$ 90,645,171
Investments	108,072,145	13,400,341	12,757,797	-	22,113,549	156,343,832
Receivables, Net of Allowance for Uncollectibles	24,961,278	6,939,698	-	7,769,123	1,908,487	41,578,586
Due From Other Funds	351,754	-	-	-	-	351,754
Inventories	-	-	-	-	109,990	109,990
Total Assets	\$ 157,413,522	\$ 72,772,109	\$ 15,009,261	\$ 8,166,156	\$ 35,668,285	\$ 289,029,333
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
LIABILITIES						
Accounts Payable and Accrued Liabilities	\$ 28,935,240	\$ 15,640,586	\$ 1,165,582	\$ 2,575,559	\$ 1,462,443	\$ 49,779,410
Due to Other Funds	2,373	212,862	-	-	138,892	354,127
Unearned Revenue	53,893	2,430,839	12,606,101	2,501,788	1,202,232	18,794,853
Total Liabilities	28,991,506	18,284,287	13,771,683	5,077,347	2,803,567	68,928,390
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue - Property Taxes	14,524,255	324	-	-	-	14,524,579
Unavailable Revenue - Advances to Taxing Districts	6,124,623	-	-	-	-	6,124,623
Unavailable Revenue - Grants Receivable	-	5,957,048	-	4,256,819	900,862	11,114,729
Deferred Inflows Related to Leases	203,341	-	-	-	-	203,341
Advance Property Tax Collections	9,808,315	-	-	-	-	9,808,315
Total Deferred Inflow of Resources	30,660,534	5,957,372	-	4,256,819	900,862	41,775,587
FUND BALANCES						
Nonspendable	-	-	-	-	109,990	109,990
Restricted	-	63,652,926	1,237,578	-	24,910,517	89,801,021
Committed	-	-	-	-	6,071,710	6,071,710
Assigned	11,804,897	-	-	-	1,972,490	13,777,387
Unassigned	85,956,585	(15,122,476)	-	(1,168,010)	(1,100,851)	68,565,248
Total Fund Balances	97,761,482	48,530,450	1,237,578	(1,168,010)	31,963,856	178,325,356
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 157,413,522	\$ 72,772,109	\$ 15,009,261	\$ 8,166,156	\$ 35,668,285	\$ 289,029,333

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
BALANCE SHEET
GOVERNMENTAL FUNDS (CONTINUED)
JUNE 30, 2024**

RECONCILIATION TO THE STATEMENT OF NET POSITION

Total Fund Balances - Governmental Funds (Exhibit III)	\$	178,325,356
<p>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:</p>		
Governmental Capital Assets	\$	1,196,013,638
Less: Accumulated Depreciation/Amortization		<u>(320,681,296)</u>
Net Capital Assets		875,332,342
<p>Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds:</p>		
Property Tax Receivables Greater than 60 Days		14,524,579
Advances to Taxing Districts		6,124,623
Grant Receivables Greater than 60 Days		11,114,729
Deferred Outflows Related to Pension		34,241,891
Deferred Outflows Related to OPEB		3,533,712
<p>Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position.</p>		
		6,505,994
<p>Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:</p>		
Bonds and Notes Payable		(385,282,318)
Conservation Loan		(28,075)
Bond Premium		(30,366,714)
Subscription-Based Information Technology Arrangement Liability		(878,562)
Lease Liability		(7,801,217)
Deferred Charge on Refunding		2,985,557
Interest Payable on Bonds and Notes		(7,575,739)
Compensated Absences		(24,353,092)
Early Retirement Incentive		(60,000)
Net OPEB Asset (Liability)		23,455,954
Deferred Inflows Related to Pension		(6,685,636)
Deferred Inflows Related to OPEB		(31,942,373)
Net Pension Liability		<u>(153,624,248)</u>
Net Position of Governmental Activities as Reported on the Statement of Net Position (Exhibit I)	\$	<u>507,546,763</u>

See accompanying Notes to Financial Statements.

CITY OF NORWALK, CONNECTICUT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2024

	General	Capital Projects Fund	ARPA Fund	Board of Education Grants	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES						
Property Taxes, Interest, and Liens	\$ 378,192,681	\$ -	\$ -	\$ -	\$ -	\$ 378,192,681
Intergovernmental	23,590,069	27,293,612	13,448,763	42,418,133	13,420,891	120,171,468
State on Behalf Payments	41,481,824	-	-	-	-	41,481,824
Licenses, Permits, Fees, and Other	16,274,671	506,000	-	4,864,562	5,289,202	26,934,435
Investment Income (Loss)	9,409,731	1,743,491	1,049,635	-	150,888	12,353,745
Total Revenues	<u>468,948,976</u>	<u>29,543,103</u>	<u>14,498,398</u>	<u>47,282,695</u>	<u>18,860,981</u>	<u>579,134,153</u>
EXPENDITURES						
Current:						
General Government	17,462,013	-	478,893	-	2,310,520	20,251,426
Health and Welfare	6,407,227	-	1,605,395	-	4,908,803	12,921,425
Education	268,109,344	-	2,500,870	37,548,598	10,739,751	318,898,563
Employee Benefits	44,466,433	-	-	-	-	44,466,433
Public Safety	51,432,079	-	-	-	343,308	51,775,387
Public Works	22,405,692	-	-	-	1,655,996	24,061,688
Recreation, Arts, and Culture	9,188,175	-	329,681	-	6,510	9,524,366
Capital Outlay	356,517	75,717,934	8,556,538	-	-	84,630,989
Debt Service:						
Principal Retirement	-	-	-	-	27,026,261	27,026,261
Interest and Other Charges	-	-	-	-	13,612,385	13,612,385
Total Expenditures	<u>419,827,480</u>	<u>75,717,934</u>	<u>13,471,377</u>	<u>37,548,598</u>	<u>60,603,534</u>	<u>607,168,923</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	49,121,496	(46,174,831)	1,027,021	9,734,097	(41,742,553)	(28,034,770)
OTHER FINANCING SOURCES (USES)						
General Obligation Bond Issuance	-	50,773,000	-	-	-	50,773,000
Premium on Bond Issuance	-	4,227,000	-	-	280,533	4,507,533
Lease Issuance	57,556	-	-	-	-	57,556
SBITA Issuance	298,961	122,209	-	-	-	421,170
Transfers In	-	-	-	-	40,609,580	40,609,580
Transfers Out	(40,745,743)	-	-	-	-	(40,745,743)
Total Other Financing Sources (Uses)	<u>(40,389,226)</u>	<u>55,122,209</u>	<u>-</u>	<u>-</u>	<u>40,890,113</u>	<u>55,623,096</u>
NET CHANGE IN FUND BALANCES	8,732,270	8,947,378	1,027,021	9,734,097	(852,440)	27,588,326
Fund Balances - Beginning of Year	<u>89,029,212</u>	<u>39,583,072</u>	<u>210,557</u>	<u>(10,902,107)</u>	<u>32,816,296</u>	<u>150,737,030</u>
FUND BALANCES - END OF YEAR	<u>\$ 97,761,482</u>	<u>\$ 48,530,450</u>	<u>\$ 1,237,578</u>	<u>\$ (1,168,010)</u>	<u>\$ 31,963,856</u>	<u>\$ 178,325,356</u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2024**

RECONCILIATION TO THE STATEMENT OF ACTIVITIES

Net Change in Fund Balances - Governmental Funds (Exhibit IV) \$ 27,588,326

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlay	81,609,764
Depreciation and Amortization Expense	(20,797,316)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Property Taxes Collected After 60 Days	(1,875,775)
Advances to Taxing Districts	(678,239)
Grants Receivable Collected After 60 Days	(6,799,954)
Net OPEB Asset	18,032,697
Change in Deferred Outflows Related to Pension	(12,087,147)
Change in Deferred Outflows Related to OPEB	(190,037)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

General Obligation Bonds Issued	(50,773,000)
Bond Premiums Issued	(4,507,533)
Leases Issued	(57,556)
Subscription-Based Information Technology Arrangements Issued	(421,170)
Principal Payments on Bonds and Notes	27,026,261
Principle Payments on Leases	757,663
Principal Payments on Subscription Based Information Technology Arrangements	719,999
Deferred Amount in Refunding	(270,320)
Amortization of Premium on Refunding	4,101,814
Principal Payments on Conservation Loan	9,358

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in Accrued Interest on Bonds and Notes	(401,913)
Change in Long-Term Compensated Absences	(421,593)
Change in Early Retirement Incentive	30,000
Change in Net Pension Liability	7,175,660
Change in Deferred Inflows Related to Pension	(738,469)
Change in Deferred Inflows Related to OPEB	(7,355,875)

The net expense of the internal service funds is reported with governmental activities. (4,888,651)

Change in Net Position of Governmental Activities (Exhibit II) \$ 54,786,994

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2024**

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Major Funds			Internal Service Funds
	Water Pollution Control Authority	Parking Authority	Total	
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 14,950,505	\$ 3,414,871	\$ 18,365,376	\$ 1,872,880
Investments	29,507,256	-	29,507,256	17,496,724
Charges Receivable, Net	227,727	-	227,727	-
Other Receivables	-	1,639	1,639	-
Lease Receivables	-	151,079	151,079	-
Other Assets	-	-	-	-
Due from Other Funds	2,373	-	2,373	-
Total Current Assets	<u>44,687,861</u>	<u>3,567,589</u>	<u>48,255,450</u>	<u>19,369,604</u>
Noncurrent Assets:				
Lease Receivable	-	47,453	47,453	-
Capital Assets - Nondepreciable	19,587,228	2,809,855	22,397,083	-
Capital Assets, Net of Accumulated Depreciation	<u>98,425,358</u>	<u>22,171,232</u>	<u>120,596,590</u>	<u>-</u>
Total Noncurrent Assets	<u>118,012,586</u>	<u>25,028,540</u>	<u>143,041,126</u>	<u>-</u>
Total Assets	162,700,447	28,596,129	191,296,576	19,369,604
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Charge on Refunding	70,041	176,396	246,437	-
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	1,822,675	249,090	2,071,765	248,608
Claims Payable	-	-	-	2,819,628
Unearned Revenue	614,746	-	614,746	-
Current Portion Of Bonds and Notes Payable	<u>3,248,691</u>	<u>1,100,928</u>	<u>4,349,619</u>	<u>-</u>
Total Current Liabilities	<u>5,686,112</u>	<u>1,350,018</u>	<u>7,036,130</u>	<u>3,068,236</u>
Noncurrent Liabilities:				
Claims Payable	-	-	-	9,795,374
Bonds and Notes Payable	<u>41,330,529</u>	<u>5,528,232</u>	<u>46,858,761</u>	<u>-</u>
Total Noncurrent Liabilities	<u>41,330,529</u>	<u>5,528,232</u>	<u>46,858,761</u>	<u>9,795,374</u>
Total Liabilities	47,016,641	6,878,250	53,894,891	12,863,610
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows Related to Leases	-	186,822	186,822	-
NET POSITION				
Net Investment in Capital Assets Unrestricted	<u>89,421,485</u>	<u>18,528,323</u>	<u>107,949,808</u>	<u>-</u>
Total Net Position	<u>\$ 115,753,847</u>	<u>\$ 21,707,453</u>	<u>\$ 137,461,300</u>	<u>\$ 6,505,994</u>

See accompanying Notes to Financial Statements.

CITY OF NORWALK, CONNECTICUT
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED JUNE 30, 2024

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Water Pollution Control Authority	Parking Authority	Total	Internal Service Funds
OPERATING REVENUES				
City and Members' Contributions	\$ -	\$ -	\$ -	\$ 63,915,213
Charges for Services	19,118,389	6,717,295	25,835,684	-
Total Operating Revenues	<u>19,118,389</u>	<u>6,717,295</u>	<u>25,835,684</u>	<u>63,915,213</u>
OPERATING EXPENSES				
Administration and Operation	13,514,085	4,215,643	17,729,728	69,397,225
Depreciation	3,251,489	803,529	4,055,018	-
Salaries, Benefits, and Claims	831,018	462,584	1,293,602	-
Total Operating Expenses	<u>17,596,592</u>	<u>5,481,756</u>	<u>23,078,348</u>	<u>69,397,225</u>
Operating Income	1,521,797	1,235,539	2,757,336	(5,482,012)
NONOPERATING REVENUES (EXPENSES)				
Intergovernmental Grants	31,626	-	31,626	-
Investment Income (Loss)	958,447	12,253	970,700	593,361
Interest Expense	(1,612,450)	(152,367)	(1,764,817)	-
Total Nonoperating Revenues (Expenses)	<u>(622,377)</u>	<u>(140,114)</u>	<u>(762,491)</u>	<u>593,361</u>
OTHER FINANCING SOURCES (USES)				
Transfers In	136,163	-	136,163	-
CHANGE IN NET POSITION	1,035,583	1,095,425	2,131,008	(4,888,651)
Net Position - Beginning of Year	<u>114,718,264</u>	<u>20,612,028</u>	<u>135,330,292</u>	<u>11,394,645</u>
NET POSITION - END OF YEAR	<u>\$ 115,753,847</u>	<u>\$ 21,707,453</u>	<u>\$ 137,461,300</u>	<u>\$ 6,505,994</u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED JUNE 30, 2024**

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Major Funds			Internal Service Funds
	Water Pollution Control Authority	Parking Authority	Total	
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from Customers and Users	\$ 20,421,131	\$ 6,691,076	\$ 27,112,207	\$ 64,083,055
Payments to Suppliers	(13,893,923)	(4,518,112)	(18,412,035)	-
Payments to Employees and Claims Paid	(831,907)	(462,709)	(1,294,616)	(68,842,860)
Net Cash Provided by Operating Activities	5,695,301	1,710,255	7,405,556	(4,759,805)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfer In from Other Funds	136,163	-	136,163	-
Grants Received	31,626	-	31,626	-
Net Cash Provided Used by Noncapital Financing Activities	167,789	-	167,789	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of Capital Assets	(5,543,763)	(341,810)	(5,885,573)	-
Issuance of General Obligation Bonds	14,217,000	-	14,217,000	-
Premium On Bonds	861,394	-	861,394	-
Payments to Escrow Agents	(11,955)	(25,391)	(37,346)	-
Principal Payments of Bonds and Notes	(3,208,420)	(1,038,739)	(4,247,159)	-
Interest Paid on Capital Debt	(1,612,450)	(152,367)	(1,764,817)	-
Net Cash Provided Used by Capital and Related Financing Activities	4,701,806	(1,558,307)	3,143,499	-
CASH FLOWS FROM INVESTING ACTIVITIES				
Net Purchases (Sales) of Investments	67,232	2,269,344	2,336,576	3,911,911
Investment Income (Loss)	958,447	12,253	970,700	593,361
Net Cash Used by Investing Activities	1,025,679	2,281,597	3,307,276	4,505,272
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	11,590,575	2,433,545	14,024,120	(254,533)
Cash and Cash Equivalents - Beginning of Year	3,359,930	981,326	4,341,256	2,127,413
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 14,950,505</u>	<u>\$ 3,414,871</u>	<u>\$ 18,365,376</u>	<u>\$ 1,872,880</u>

See accompanying Notes to Financial Statements.

CITY OF NORWALK, CONNECTICUT
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2024

	Business-Type Activities - Enterprise Funds			Governmental
	Major Funds			Activities
	Water Pollution Control Authority	Parking Authority	Total	Internal Service Funds
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating Income	\$ 1,521,797	\$ 1,235,539	\$ 2,757,336	\$ (5,482,012)
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:				
Depreciation	3,251,489	803,529	4,055,018	-
Change in Assets, Deferred Outflows, Liabilities, and Deferred Inflows:				
(Increase) Decrease in Accounts Receivable	901,033	-	901,033	167,842
(increase) Decrease in Leases Receivables	-	(115,147)	(115,147)	-
(Increase) Decrease in Prepaids	-	666,124	666,124	-
(Increase) Decrease in Deferred Inflows of Resources - Leases	-	107,931	107,931	-
Increase (Decrease) in Accounts Payable and Accrued Liabilities	(380,727)	(968,718)	(1,349,445)	64,458
Increase (Decrease) in Unearned Revenue	410,220	-	410,220	-
Increase (Decrease) in Deferred Outflows of Resources - Refunding	(8,511)	(19,003)	(27,514)	-
Increase (Decrease) in Claims Payable	-	-	-	489,907
Total Adjustments	<u>4,173,504</u>	<u>474,716</u>	<u>4,648,220</u>	<u>722,207</u>
Net Cash Provided by Operating Activities	<u>\$ 5,695,301</u>	<u>\$ 1,710,255</u>	<u>\$ 7,405,556</u>	<u>\$ (4,759,805)</u>
NONCASH INVESTING ACTIVITIES				
Net Increase (Decrease) in Fair Value of Investments	<u>\$ 108,666</u>	<u>\$ -</u>	<u>\$ 108,666</u>	<u>\$ -</u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2024**

	<u>Pension and Other Employee Benefit Trust Funds</u>
ASSETS	
Cash and Cash Equivalents	<u>\$ 5,558,403</u>
Investments:	
Mutual Funds	525,378,811
Hedge/Alternative Investments	74,202,089
Common Stock	<u>47,852,113</u>
Total Investments	<u>647,433,013</u>
 Total Assets	 <u>652,991,416</u>
LIABILITIES	
Accounts Payable	<u>465,730</u>
NET POSITION	
Restricted for Pensions	510,943,457
Restricted for OPEB	<u>141,582,229</u>
 Total Net Position	 <u><u>\$ 652,525,686</u></u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2024**

	<u>Pension and Other Employee Benefit Trust Funds</u>
ADDITIONS:	
Contributions:	
Employer	\$ 19,937,445
Plan Members	4,678,710
Other	317,208
Total Contributions	<u>24,933,363</u>
Investment Income:	
Net Change in Fair Value of Investments	61,681,122
Interest and Dividends	12,073,842
Total Investment Earnings	<u>73,754,964</u>
Less Investment Expenses:	
Investment Management Fees	1,443,997
Net Investment Earnings	<u>72,310,967</u>
Total Additions	<u>97,244,330</u>
DEDUCTIONS:	
Benefits	50,066,559
Administrative Expense	340,850
Total Deductions	<u>50,407,409</u>
CHANGE IN NET POSITION	46,836,921
Net Position - Beginning of Year	<u>605,688,765</u>
NET POSITION - END OF YEAR	<u><u>\$ 652,525,686</u></u>

See accompanying Notes to Financial Statements.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The City of Norwalk, Connecticut (the City) was settled on September 11, 1651. The City operates under a Mayor-Council form of government and provides a full range of services including public safety, roads, health, social services, culture and recreation, education, planning, development, zoning, and general administrative services to its residents.

As required by accounting principles generally accepted in the United States of America, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations; therefore, data from these units are combined with data of the primary government. Discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. Based on these criteria, there are no component units requiring inclusion in these financial statements.

The City is segregated into nine taxing districts based on the services provided to taxpayers. The following graph summarizes the services provided to each taxing district. General services include education, police protection, street repairs and maintenance, and general government.

	<u>General</u>	<u>Garbage Collection</u>	<u>Sewers</u>	<u>Fire Protection</u>	<u>Street Lighting</u>
1 st	X	X	X	X	
2 nd	X	X	X	X	
3 rd	X	X	X	X	
4 th	X	X	X	X	X
5 th	X			X	X
6 th	X				
7 th	X		X		
8 th	X	X		X	
9 th	X	X		X	

The first, second, third, and sixth districts represent geographic subdivisions of the City. The remaining districts represent parts of the first, second, third, and sixth districts that receive different combinations of services.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. Reporting Entity (Continued)

Accounting principles generally accepted in the United State of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component units as detailed below.

Fiduciary Component Units

The City has established four single-employer Public Retirement Systems (PERS) and one postretirement health care benefits (OPEB) plans to provide retirement benefits and post-retirement health care benefits primary to employees and their beneficiaries. The City performs the duties of a governing board for the Pension and OPEB plans and is required to make contributions to the pension and OPEB plans.

The financial statements of the fiduciary component units are reported as Pension and OPEB Trust fund in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component units.

B. Basis of Presentation

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation (Continued)

Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements.

Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, special assessments, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. In determining when to recognize intergovernmental revenues (grants and entitlements), the legal and contractual requirements of the individual programs are used as guidance. Revenues are recognized when the eligibility requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the City.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to long-term liabilities such as debt service expenditures, as well as expenditures related to compensated absences, pension obligations, claims and judgments, and other postemployment benefits are recorded only when payment is due.

The City reports the following major governmental funds:

General Fund

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Capital Projects Fund

The Capital Projects Fund is used to account for resources used for capital expenditures or for the acquisition or construction of capital facilities, improvements, and equipment. Most of the capital outlays are financed by the issuance of general obligation bonds. Other sources include special assessments, capital grants, current tax revenues, and low interest state loans. Included in the Capital Projects Fund are sewer assessments which are levied in order to finance both the construction of new and the improvement to existing sewer systems.

ARPA Fund

The ARPA Fund is used to account for monies received by the City under the American Rescue Plan to be used as permitted under the grant award.

Board of Education Grants

The Board of Education Grants fund is used to account for grants received for education.

The City reports the following major proprietary funds:

Water Pollution Control Authority (WPCA)

The Water Pollution Control Authority (WPCA) accounts for the operation of the City's wastewater divisions. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service.

Parking Authority

The Parking Authority accounts for the operations of the City's parking facilities. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(Continued)

Additionally, the City reports the following fund types:

Internal Service Funds

The Internal Service Funds account for employee health insurance provided to departments of the City and the Board of Education.

Pension and Other Employee Benefits Trust Funds

The Pension and Other Employee Benefits Trust Funds are used to account for activities of the City's four defined benefit plans that accumulate resources for pension benefit payments to qualified employees. These funds are also used to account for the activities for both City and Board of Education for other postemployment benefits that accumulate resources for other postemployment benefit payments to qualified employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

C. Cash Equivalents

For purposes of reporting cash flows, all savings, checking, money market accounts and certificates of deposit with an original maturity of less than 90 days are considered to be cash equivalents.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Investments

Investments are stated at fair value.

The Pension and Other Employee Benefits Trust Funds allow for investments in certain alternative investments. Alternative investments may include investments where there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These values do not necessarily represent the amounts that will ultimately be realized upon the disposition of those assets, which may be materially higher or lower than values determined if a ready market for those securities existed.

E. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of donated commodities are stated at fair market value. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and enterprise fund financial statements.

F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All trade and property tax receivables, including those for the proprietary funds, are shown net of an allowance for uncollectible accounts.

G. Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and proprietary fund financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000, \$1,000 for the Parking Authority, and an estimated useful life in excess of one year. Groups of like-assets with an initial cost, in the aggregate, of \$5,000 or more and estimated useful lives in excess of one year may also be subject to capitalization.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Capital Assets (Continued)

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value rather than at fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend lives are not capitalized.

Property, plant, and equipment of the City is depreciated using the straight-line method over the following estimated useful lives.

Land Improvements	20 Years
Buildings	25 to 50 Years
Infrastructure	10 to 65 Years
Machinery and Equipment	5 to 20 Years
Vehicles	8 Years

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets.

In the governmental fund financial statements, capital assets are reported as expenditures, and no depreciation expense is reported.

H. Unspent Bond Proceeds

At June 30, 2024, the City had \$50,252,585 of cash within governmental activities, as well as investments of \$13,400,341 and \$15,918,078 within the governmental activities and business-type activities, respectively, which are related to unspent bond proceeds.

I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Deferred Outflows/Inflows of Resources (Continued)

The City reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

A deferred outflow of resources related to pension and OPEB can result from differences between expected and actual experience, changes in assumptions, projected versus actual investment earnings or other inputs. With the exception of differences between projected and actual earnings, which are required to be recognized over a five-year period, these amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (participating active employees and vested former employees).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City reports a deferred inflow of resources related to pensions and OPEB in the government-wide statement of net position. A deferred inflow of resources related to pension and OPEB can result from differences between expected and actual experience, changes in assumptions, projected versus actual investment earnings, or other inputs. With the exception of differences between projected and actual earnings, which are required to be recognized over a five-year period, these amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plan (participating active employees and vested former employees). The City also reports deferred inflow(s) of resources related to advanced property tax collections and leases in the government-wide statement of net position and in the governmental funds. Also, for governmental funds, the City reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes, interest on property taxes, advances, and other receivables. These amounts are deferred and recognized as an inflow of resources (revenue) in the period during which the amounts become available.

J. Compensated Absences

Vacation earned during the City's fiscal year ending June 30 may be taken through the following June of each year. In addition, certain employee groups may accumulate between 55 and 60 days of unused vested sick leave throughout their employment.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Compensated Absences (Continued)

Certain employee groups are also entitled to severance and longevity benefits. In governmental fund, a liability is recognized when amounts are due as a result of retirement or termination, whereas a liability is recognized as benefits are earned in the government-wide and proprietary fund financial statements. Obligations for accrued compensated absences are typically liquidated from the General Fund.

K. Net Pension Liability

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

L. Net Other Post Employment (OPEB) Liability

The net OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

M. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Equity

Equity in the government-wide financial statements is defined as “net position” and is classified in the following categories:

Net Investment in Capital Assets – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position – Restrictions are externally imposed on net position by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – This component consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

Nonspendable Fund Balance – This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

Restricted Fund Balance – This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors, or laws and regulations of their governments.

Committed Fund Balance – This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority. The City of Norwalk Common Council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken to remove or revise the limitation.

Assigned Fund Balance – This balance represents amounts constrained for the intent to be used for a specific purpose by the governing board or a body or official that has been delegated authority to assign amounts. Under the City’s adoption policy, the Board of Estimate and Taxation has the authority to authorize the Director of Finance to assign amounts for a specific purpose.

Unassigned Fund Balance – This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

N. Equity (Continued)

When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned, then unassigned.

O. Property Taxes

Property taxes are assessed as of October 1 and are levied for on the following July 1 prior to the beginning of the fiscal year. Real estate and personal property are due in two installments on July 1 and the following January 1. Motor vehicle taxes are payable July 1 and supplemental motor vehicle taxes are payable on January 1. Liens are filed on delinquent real estate taxes within one year. Statutory interest at the rate of 1.5% per month accrues on all overdue taxes.

Property tax revenues are recognized when they become available. Available means due or past due and receivable within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. The City defines the current period to mean within 60 days after year-end. Property taxes receivable not expected to be collected during the available period are reflected in deferred revenue in the fund financial statements. The entire receivable is recorded as revenue in the government-wide financial statements. Property taxes collected prior to June 30 that are applicable to the subsequent years' assessment are reflected as advance tax collections in both the fund financial statements and the government-wide financial statements.

P. Accounting Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, including disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

The City's General Fund budget process is as follows:

- Prior to the commencement of a fiscal year, an operating budget (a plan of financial operation embodying an estimate of proposed expenditures and the proposed means of financing them) for that year for the General Fund is to be submitted to the Board of Estimate and Taxation. On the first Monday of May, the Board of Estimate and Taxation by legal resolution must adopt an Operating Budget for the ensuing year.
- The expenditure portion of the operating budget (appropriations) is given legal effect through resolution of the Board of Estimate and Taxation. Appropriations made by the Board of Estimate and Taxation shall not exceed estimated revenues. The budget is adopted on a department level. Departments, agencies, or other entities may not legally exceed their appropriations.
- By resolution of the Board of Estimate and Taxation, the Finance Director may amend the budget by authorizing a transfer within each expenditure item (i.e., the Mayor's office within general government expenditures) of the budget for amounts up to \$5,000 at the Department level. The Board of Estimate and Taxation's authorization is required for transfers of amounts in excess of the Finance Director's authority.
- Supplemental appropriations in excess of the adopted budget, together with the means of financing them, must be authorized by the Board of Estimate and Taxation and ratified by a resolution of two-thirds of the Common Council.
- Although budgeted revenues usually are not changed, the ultimate source of revenues for supplemental appropriations (adjustments) are identified when such adjustments are approved. Thus, while the final budget presented in the financial statements reflects a deficit, the budgetary amendment process includes procedures requiring that funding sources, including, if necessary, appropriations of fund balance, be identified.
- Expenditures of funds for long-term capital improvements are budgeted by Capital Projects each year. Appropriations for Capital Projects are continued until completion of applicable projects, even when projects extend over more than one fiscal year. Appropriations from the General Fund lapse at year-end.
- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures of the current year. If an appropriation is not encumbered, it lapses at year-end and may not be used by the department.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (CONTINUED)

A. Budgetary Information (Continued)

- Classifications of certain revenues and expenditures under accounting principles generally accepted in the United States of America differ from classifications utilized for budgetary purposes.

For the year ended June 30, 2024, supplemental appropriations were \$4,195,961.

B. Expenditures Exceeding Appropriations

The following line items were overspent:

City Pension	\$ 1,889
Police Pension	34,806
Desk and Holding Facilities	11,935
Extra Work	418

C. Deficit Fund Equity

For the year ended June 30, 2024, the following funds had deficit balances:

Major Funds:	
Board of Education Grants *	\$ 1,168,010
Nonmajor Fund:	
City Grants Fund *	1,006,239

- * Deficit will be funded primarily through the future realization of intergovernmental receivables.

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF). These investment pools are under the control of the State Treasurer with oversight provided by the Treasurer’s Cash Management Advisory Board and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate-of-return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

A. Deposits

Deposit Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the City’s deposit will not be returned. The City does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the state of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository’s risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$41,186,255 of the City’s bank balance of \$44,021,772 was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$ 36,883,607
Uninsured and Collateral Held by the Pledging Bank’s Trust Department, Not in the City’s Name	4,302,648
Total Amount Subject to Custodial Credit Risk	\$ 41,186,255

Cash Equivalents

At June 30, 2024, the City’s cash equivalents amounted to \$74,271,939. The following table provides a summary of the City’s cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	<u>S & P</u>
	<u>Global</u>
State Short-Term Investment Fund (STIF)	AAAm
U.S. Bank	AAAm
Northern Trust	A+

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

A. Deposits (Continued)

Deposit Custodial Credit Risk (Continued)

State of Connecticut Short-Term Investment Fund is an investment pool of high-quality, short-term money market instruments with an average maturity of less than 60 days. There are no limitations or restrictions on any withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

B. Investments

Interest Rate Risk

This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The City minimizes the risk that the market value of securities in the portfolio will fall due to changes in general interest rates by structuring the investment portfolio so that securities mature to meet cash requirement for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. The City, except for pension funds and insurance reserves, only invests in fixed-rate debt instruments maturing in no more than two years from the date of purchase. Fiscal Year 2024 experienced sharp increases in interest rates and as a result the City experienced unrealized losses in the fair value of some of its investments. It is the City's intention to hold these investments to maturity thus eliminating the unrealized loss in fair value in future periods. To combat the increasing rates, the City has decreased the maturity time of its investments so that; the potential for unrealized loss in fair value is decreased, the unrealized loss is recovered sooner, and it makes funds available for further investment at higher interest rates.

	Fair Value	Investment Maturities (Years)		
		Less than 1	1-10	More than 10
Interest-Bearing Investments:				
U.S. Government Securities	\$ 169,646,385	\$ 169,646,385	\$ -	\$ -
U.S. Government Agencies	33,684,916	33,665,315	19,601	-
Corporate Bonds	16,511	-	16,511	-
Total	203,347,812	\$ 203,311,700	\$ 36,112	\$ -
Other Investments:				
Mutual Funds	525,378,811			
Common Stock	47,852,112			
Alternative Investments	21,903,429			
Private Hedge Fund	52,298,661			
Total Investments	\$ 850,780,825			

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Credit Risk - Investments

Generally, credit risk is the risk that an issuer of a debt-type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure. The City's operating fund will only purchase U.S. government agencies rated AA or above. The City allows its fixed income investment managers in its pension funds to purchase corporate bonds rated BBB- or better and does not have any guidelines for U.S. government agencies.

Average Rating	Corporate Bonds	U.S. Government Securities	U.S. Government Agencies
Aaa	\$ -	\$ 169,646,385	\$ 33,684,916
A2	4,678	-	-
A3	11,833	-	-
Total	<u>\$ 16,511</u>	<u>\$ 169,646,385</u>	<u>\$ 33,684,916</u>

Concentration of Credit Risk

The City has no policy limiting an investment in any one issuer that is in excess of 5% of the City's total investments.

Custodial Credit Risk

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the City or that sells investments to or buys them for the City), the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a policy for custodial credit risk. At June 30, 2024, the City did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the City's name.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Fair Value

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The City has the following recurring fair value measurements as of June 30, 2024:

	June 30, 2024	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
Investments By Fair Value Level:				
U.S. Government Securities	\$ 169,646,385	\$ 169,646,385	\$ -	\$ -
U.S. Government Agencies	33,684,916	33,684,916	-	-
Corporate Bonds	16,511	16,511	-	-
Common Stock	47,852,112	47,852,112	-	-
Mutual Funds	525,378,811	525,378,811	-	-
Total Investments by Fair Value Level	776,578,735	<u>\$ 776,578,735</u>	<u>\$ -</u>	<u>\$ -</u>
Investments Measured at Net Asset Value (Nav):				
Hedge/Alternative Investments	74,202,090			
Total Investments	<u>\$ 850,780,825</u>			

Debt and equity securities as well as mutual funds are classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

Fair Value (Continued)

The Pension and OPEB funds allow for investments in certain alternative investments. Alternative investments may include private equity partnerships, hedge, and absolute return funds for which there may be no ready market to determine fair value. These investments are valued using the most recent valuation available from the external fund manager. These estimated values do not necessarily represent the amounts that will ultimately be realized upon the disposition of the assets, which may be materially higher or lower than values determined if a ready market for the securities existed. The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table.

	Fair Value	Unfunded Commitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
PANTHEON EUROPE FD LP SEDOL: 033320U	\$ 349,667	\$ -	Quarterly	N/A
BLACKSTONE PARK AVENUE NON-TAXABLE FD LP CUSIP: 000201186	242,306	-	Quarterly	N/A
PANTHEON GLOBAL SECONDARY FUND III A, LP CUSIP: 000451245	59,955	-	Quarterly	N/A
PANTHEON MULTI-STRATEGY PROGRAM 2014 CUSIP: 991VS9996	20,461,742	-	Quarterly	N/A
PANTHEON USA FUND IV, LP CUSIP: 000135517	10,779	1,610,003	Quarterly	N/A
PANTHEON USA FUND VI, LP CUSIP: 000317321	131,571	-	Quarterly	N/A
PANTHEON USA FUND VII, LP CUSIP: 000445387	647,409	-	Quarterly	N/A
CF A&Q NEUTRAL ALPHA STRATEGIES LIMITED	29,613,344	-	Quarterly	N/A
CF ABS OFFSHORE SPC-GLOBAL SEGREGATED	22,685,317	-	Quarterly	N/A
TOTAL	<u>\$ 74,202,090</u>	<u>\$ 1,610,003</u>		

The following is a summary of the investment strategies, their liquidity and redemption notice periods and any restrictions on the liquidity provisions of the investments in Investment Funds held by the City as of June 30, 2024, and measured at fair value using the NAV per share practical expedient. Investment Funds with no current redemption restrictions may be subject to future gates, lock-up provisions, or other restrictions, in accordance with their offering documents which would be considered in fair value measurement and disclosure.

Hedge Funds – This type includes investments in one fund that invests in directional equity, directional macro, event driven and relative value hedge funds. Management of the fund has the ability to shift investments as they see fit. The fair values of the investments in this type have been determined using the NAV per share of the investments. Investment in this fund can be redeemed quarterly.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 4 RECEIVABLES

The receivables as of June 30, 2024 for the City's individual major funds and nonmajor, internal service and fiduciary funds in the aggregate, including the applicable allowance for uncollectible accounts, are as follows:

	Governmental and Fiduciary Type Funds				Total
	General	Capital	Board of	Nonmajor,	
	Fund	Projects	Education	Internal Service and Fiduciary Funds	
Property Taxes	\$ 16,623,002	\$ 324	\$ -	\$ -	\$ 16,623,326
Accounts	3,594,165	-	-	18,167	3,612,332
Advances to Taxing Districts	6,124,623	-	-	-	6,124,623
Intergovernmental	-	6,939,374	7,769,123	1,890,320	16,598,817
Leases	119,488	-	-	-	119,488
Gross Receivables	26,461,278	6,939,698	7,769,123	1,908,487	43,078,586
Less: Allowance for Tax Uncollectibles	1,500,000	-	-	-	1,500,000
Total Receivables, Net	\$ 24,961,278	\$ 6,939,698	\$ 7,769,123	\$ 1,908,487	\$ 41,578,586
	Business-Type Funds				
	Water				
	Pollution				
	Control	Parking			
	Authority	Authority	Total		
Use Charges	\$ 356,263	\$ -	\$ 356,263		
Leases	-	198,532	198,532		
Other	-	1,639	1,639		
Gross Receivables	356,263	200,171	556,434		
Less: Allowance for Uncollectibles	128,536	-	128,536		
Total Receivables, Net	\$ 227,727	\$ 200,171	\$ 427,898		

Lease Receivable

The City, acting as lessor, leases real estate under long-term, noncancelable lease agreements. The leases expire at various dates through 2034. During the year ended June 30, 2024, the City recognized \$122,810 and \$16,181 in lease revenue and interest revenue, respectively, pursuant to these contracts.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 5 CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2024 was as follows:

	Beginning Balance	Increases	Decreases	Transfers In (Out)	Ending Balance
Governmental Activities:					
Capital Assets Not Being Depreciated:					
Land	\$ 29,482,894	\$ 200,000	\$ -	\$ -	\$ 29,682,894
Construction In Progress	70,696,866	36,592,492	-	(1,608,682)	105,680,676
Total Capital Assets not Being Depreciated	100,179,760	36,792,492	-	(1,608,682)	135,363,570
Capital Assets Being Depreciated:					
Land Improvements	42,150,033	8,240,301	-	-	50,390,334
Machinery and Equipment	93,585,110	11,734,910	126,751	-	105,193,269
Buildings and Improvements	526,231,044	8,386,533	-	1,608,682	536,226,259
Infrastructure	340,825,709	16,388,853	-	-	357,214,562
Total Capital Assets Being Depreciated	1,002,791,896	44,750,597	126,751	1,608,682	1,049,024,424
Lease Assets Being Amortized					
Lease Asset - Machinery and Equipment	1,585,027	-	5,365	-	1,579,662
Lease Asset - Buildings and Improvements	8,117,416	57,556	152,963	-	8,022,009
Total Lease Assets Being Amortized	9,702,443	57,556	158,328	-	9,601,671
Subscription Based Information Technology Arrangement Assets Being Depreciated:					
Subscription Based Information Technology Arrangements	1,729,775	421,170	126,972	-	2,023,973
Less: Accumulated Depreciation for:					
Land Improvements	18,827,171	1,801,284	-	-	20,628,455
Machinery and Equipment	67,342,921	4,827,996	126,751	-	72,044,166
Buildings and Improvements	162,415,255	9,725,148	-	-	172,140,403
Infrastructure	49,396,395	3,351,009	-	-	52,747,404
Total Accumulated Depreciation	297,981,742	19,705,437	126,751	-	317,560,428
Less: Accumulated Amortization for Lease Assets:					
Lease Asset - Machinery and Equipment	916,241	471,500	-	-	1,387,741
Lease Asset - Buildings and Improvements	726,264	350,977	44,601	-	1,032,640
Total Accumulated Depreciation for Lease Assets	1,642,505	822,477	44,601	-	2,420,381
Less: Accumulated Amortization for: Subscription Based Information Technology Arrangements					
	259,733	518,504	77,750	-	700,487
Total Capital Assets Being Depreciated/Amortized, Net	714,340,134	24,182,905	162,949	1,608,682	739,968,772
Governmental Activities Capital Assets, Net	\$ 814,519,894	\$ 60,975,397	\$ 162,949	\$ -	\$ 875,332,342

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 5 CAPITAL ASSETS (CONTINUED)

	Beginning Balance	Increases	Decreases	Transfers In (Out)	Ending Balance
Business-Type Activities:					
Capital Assets Not Being Depreciated:					
Land	\$ 4,838,762	\$ -	\$ -	\$ -	\$ 4,838,762
Construction In Progress	14,589,335	5,385,013	-	(2,416,027)	17,558,321
Total Capital Assets not Being Depreciated	19,428,097	5,385,013	-	(2,416,027)	22,397,083
Capital Assets Being Depreciated:					
Land Improvements	635,644	-	-	-	635,644
Machinery and Equipment	13,741,621	380,367	-	-	14,121,988
Buildings and Improvements	186,148,137	120,193	-	2,416,027	188,684,357
Infrastructure	31,929,999	-	-	-	31,929,999
Total Capital Assets Being Depreciated	232,455,401	500,560	-	2,416,027	235,371,988
Less: Accumulated Depreciation for:					
Land Improvements	555,988	6,318	-	-	562,306
Machinery and Equipment	13,391,133	15,780	-	-	13,406,913
Buildings and Improvements	77,422,114	3,552,809	-	-	80,974,923
Infrastructure	19,351,145	480,111	-	-	19,831,256
Total Accumulated Depreciation	110,720,380	4,055,018	-	-	114,775,398
Total Capital Assets Being Depreciated, Net	121,735,021	(3,554,458)	-	2,416,027	120,596,590
Business-Type Activities Capital Assets, Net	\$ 141,163,118	\$ 1,830,555	\$ -	\$ -	\$ 142,993,673

Depreciation expense was charged to functions/programs of the government as follows:

Governmental Activities:	
General Government	\$ 2,643,231
Health and Welfare	39,799
Public Safety	2,463,566
Public Works	5,583,870
Education	7,343,240
Recreation, Arts, and Cultural	2,972,712
Total Depreciation/Amortization Expense - Governmental Activities	\$ 21,046,418
Business-Type Activities:	
Parking Authority	\$ 803,529
Water Pollution Control Authority	3,251,489
Total Depreciation Expense - Business-Type Activities	\$ 4,055,018

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 6 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The outstanding balances between funds result mainly from the timing between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made. The composition of interfund balances as of June 30, 2024 is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Nonmajors	\$ 138,892
General Fund	Capital Projects Fund	212,862
WPCA	General Fund	2,373
Total		<u>\$ 354,127</u>

For the most part, all balances are expected to be repaid within a year.

Transfers are regularly recurring operational transfers. Interfund transfers are used to 1) provide resources from the General Fund to the Debt Service Fund for debt service relief, 2) provide local match spending requirements from the General Fund to Nonmajor Governmental Funds for grants requiring local spending, and 3) provide funding for capital nonrecurring items from the General Fund to the Capital Projects Fund.

	<u>Nonmajor Governmental Funds</u>	<u>Water Pollution Control</u>	<u>Total Transfers In</u>
Transfers Out: General Fund	<u>\$ 40,609,580</u>	<u>\$ 136,163</u>	<u>\$ 40,745,743</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT

Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2024 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Bonds	\$ 361,535,579	\$ 50,773,000	\$ 27,026,261	\$ 385,282,318	\$ 28,361,072
Premium on Bonds	29,960,995	4,507,533	4,101,814	30,366,714	-
Total Bonds Payable	<u>391,496,574</u>	<u>55,280,533</u>	<u>31,128,075</u>	<u>415,649,032</u>	<u>28,361,072</u>
Compensated Absences	23,931,499	18,656,748	18,235,155	24,353,092	18,235,156
Net Pension Liability	160,799,908	-	7,175,660	153,624,248	-
Net OPEB Liability	-	-	-	-	-
Early Retirement	90,000	-	30,000	60,000	12,000
Risk Management	12,125,095	489,907	-	12,615,002	2,819,628
Lease Liability	8,501,324	57,556	757,663	7,801,217	315,381
SBITA Liability	1,177,391	421,170	719,999	878,562	475,928
Conservation and Load Management - Municipal					
Load Program - Direct Borrowing	37,433	-	9,358	28,075	9,358
Total Governmental Activities Long-Term Liabilities	<u>\$ 598,159,224</u>	<u>\$ 74,905,914</u>	<u>\$ 58,055,910</u>	<u>\$ 615,009,228</u>	<u>\$ 50,228,523</u>
Business-Type Activities:					
General Obligation Bonds	\$ 29,349,421	\$ 14,217,000	\$ 3,143,739	\$ 40,422,682	\$ 3,223,928
Premium on Bonds	239,544	861,394	92,374	1,008,564	-
Total Bonds Payable	<u>29,588,965</u>	<u>15,078,394</u>	<u>3,236,113</u>	<u>41,431,246</u>	<u>3,223,928</u>
Clean Water Notes - Direct Borrowing	10,880,554	-	1,103,420	9,777,134	1,125,691
Total Business-Type Activities Long-Term Liabilities	<u>\$ 40,469,519</u>	<u>\$ 15,078,394</u>	<u>\$ 4,339,533</u>	<u>\$ 51,208,380</u>	<u>\$ 4,349,619</u>

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities.

General obligation bonds are direct obligations of the City for which full faith and credit are pledged and are payable from taxes levied on all taxable properties located within the City. Certain general obligation bonds are to be repaid by revenues of the enterprise funds.

On August 8, 2023, the City issued \$64,990,000 of general obligation bonds to finance various capital improvement projects undertaken by the City.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

Compensated Absences

The obligation represents the employee (vested and nonvested) compensated absences expected to be paid in the future. This amount is recorded in the government-wide statements and paid out of the General Fund.

Net Pension Liability

GASB Statement No. 68 requires the City to recognize its long-term obligation for pension benefits as a liability. This amount is recorded in the government-wide financial statements and paid out of the General Fund.

Net OPEB Liability

GASB Statement No. 75 requires the City to recognize its long-term obligation for OPEB benefits as a liability. This amount is recorded in the government-wide financial statements and paid out of the General Fund.

Early Retirement

The obligation represents the early retirement incentive payout for eligible teachers and administrators whose age and years of service total 80. Once eligible, they receive an annual stipend of \$3,000 or \$2,500 over a 3- to 10-year period. The amount recorded has been calculated at the discounted present value of the expected future benefit. The amount is recorded in the government-wide financial statements and paid out of the General Fund.

Risk Management

Composed of estimated claims payable of the insurance fund primarily for incurred but not reported (IBNR) liabilities. See internal service fund financial statements and Note 11 for more information.

Conservation Load Management - Municipal Load Program – Direct Borrowing

This obligation represents five outstanding loans from Eversource to encourage conservation of gas and electricity. The City was required to perform energy efficiency measures as per the agreements and pay for a portion of the work with the rest of a 0% interest loan. These loan payments are included on the City's monthly utility bills.

Clean Water Notes – Direct Borrowing

The City has a loan through the State of Connecticut Clean Water Fund Program. The loan proceeds financed the sanitary sewer construction projects. The obligation will be paid from future user fees.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

General obligation bonds and notes payable – direct borrowing currently outstanding are as follows:

Description	Date of Issue	Date of Maturity	Interest Rate (%)	Amount of Original Issue	Annual Principal	Balance Outstanding June 30, 2024
Governmental Activities:						
General Obligation:						
Capital Improvement	8/15/15	8/15/31	2.00-5.00	\$ 14,448,914	Various	\$ 7,463,318
Capital Improvement	8/1/16	8/1/27	3.00-5.00	15,393,000	Various	5,397,000
Capital Improvement	7/1/17	8/1/37	2.00-5.00	24,072,000	Various	9,755,000
Capital Improvement	8/6/19	8/1/49	3.00-5.00	50,000,000	Various	44,825,000
Capital Improvement	9/19/19	7/1/32	4.00-5.00	25,814,000	Various	14,808,000
Capital Improvement	4/8/20	7/1/26	5.00-5.00	14,242,000	Various	8,193,000
Capital Improvement	9/1/20	9/1/42	2.00-5.00	42,000,000	Various	39,150,000
Capital Improvement	9/29/20	7/15/31	0.31-1.58	49,000,000	Various	36,742,000
Capital Improvement	7/29/21	7/15/51	2.20-5.00	45,550,000	Various	43,975,000
Capital Improvement	7/29/21	8/2035	.197-2.124	44,003,000	Various	42,181,000
Capital Improvement	8/18/22	8/15/22	4.00-5.00	82,020,000	Various	82,020,000
Capital Improvement	8/17/23	8/15/53	4.00-5.00	50,773,000	Various	50,773,000
Total Governmental Activities						<u>\$ 385,282,318</u>
Notes Payable - Direct Borrowing:						
Conservation and Load Management - Municipal Load Program	5/22/23	6/30/27	-	\$ 37,433	9,358	<u>\$ 28,075</u>
Business-Type Activities:						
Bonds/Purpose:						
WPCA Bonds	7/15/15	7/15/30	2.00-5.00	\$ 422,000	Various	\$ 219,000
WPCA Bonds	8/15/15	8/15/31	3.00-5.00	354,000	Various	161,000
WPCA Bonds	8/1/16	8/1/27	2.00-5.00	1,608,000	Various	804,000
WPCA Bonds	7/1/17	8/1/37	4.00-5.00	911,000	Various	287,000
WPCA Bonds	9/19/19	7/1/32	5.00-5.00	513,000	Various	371,000
WPCA Bonds	9/29/20	7/15/31	0.31-1.58	2,881,000	Various	2,082,000
WPCA Bonds	9/29/20	9/1/35	3.00-5.00	18,300,000	Various	15,720,000
WPCA Bonds	8/17/23	8/15/53	4.00-5.00	14,217,000	Various	14,217,000
Parking Authority G.O.	8/15/15	8/15/31	2.00-5.00	189,086	Various	97,682
Parking Authority G.O.	8/1/16	8/1/27	3.00-5.00	423,000	Various	192,000
Parking Authority G.O.	7/1/17	8/1/37	2.00-5.00	101,000	Various	101,000
Parking Authority G.O.	9/19/19	7/1/32	4.00-5.00	40,000	Various	40,000
Parking Authority G.O.	4/8/20	7/1/26	5.00-5.00	2,875,000	Various	1,586,000
Parking Authority G.O.	9/29/20	7/15/31	0.31-1.58	1,084,000	Various	816,000
Parking Authority G.O.	9/29/20	9/1/35	3.00-5.00	1,700,000	Various	1,440,000
Parking Authority G.O.	7/29/21	8/1/35	.197-2.124	2,387,000	Various	2,289,000
Total Bonds						<u>\$ 40,422,682</u>
Notes Payable - Direct Borrowing:						
WPCA Clean Water Fund Notes	1/1/13	7/31/32	2.00	\$ 21,797,844	Various	<u>\$ 9,777,134</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

Annual debt service requirements to maturity for governmental activities general obligation bonds and notes are as follows:

Year Ending June 30.	Business-Type Activities			
	Bonds Payable		Notes Payable - Direct Borrowing	
	Principal	Interest	Principal	Interest
2025	\$ 3,223,928	\$ 1,879,096	\$ 1,125,691	\$ 185,261
2026	3,576,116	1,417,564	1,148,413	162,540
2027	3,579,242	1,268,200	1,171,593	139,360
2028	3,059,367	1,138,023	1,195,241	115,712
2029	2,769,367	1,023,765	1,219,366	91,587
2030-2034	11,504,662	3,640,538	3,916,830	125,272
2035-2039	5,285,000	1,960,675		
2040-2044	2,425,000	1,307,425		
2045-2049	2,500,000	796,875		
2050-2054	2,500,000	265,625		
Total	<u>\$ 40,422,682</u>	<u>\$ 14,697,786</u>	<u>\$ 9,777,134</u>	<u>\$ 819,732</u>

Annual debt service requirements to maturity for business-type activities general obligation bonds and notes are as follows:

Year Ending June 30.	Governmental Activities			
	Bonds Payable		Notes Payable - Direct Borrowing	
	Principal	Interest	Principal	Interest
2025	\$ 28,361,072	\$ 14,222,472	\$ 9,358	\$ -
2026	29,553,884	12,036,150	9,358	-
2027	28,155,758	11,045,296	9,359	-
2028	26,585,633	10,152,164	-	-
2029	25,360,633	9,255,151	-	-
2030-2034	89,265,338	34,926,486	-	-
2035-2039	56,755,000	21,720,938	-	-
2040-2044	51,855,000	11,446,550	-	-
2045-2049	32,605,000	4,935,886	-	-
2050-2054	16,785,000	883,131	-	-
Total	<u>\$ 385,282,318</u>	<u>\$ 130,624,224</u>	<u>\$ 28,075</u>	<u>\$ -</u>

Lease Payable

The Entity leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2059 and provide for renewal options.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

Lease Payable (Continued)

Total future minimum lease payments under lease agreements are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 315,381	\$ 268,056	\$ 583,437
2026	213,609	260,427	474,036
2027	230,559	252,555	483,114
2028	227,575	244,364	471,939
2029	226,901	236,445	463,346
2030-2034	1,421,685	1,044,396	2,466,081
2035-2039	1,989,285	746,112	2,735,397
2040-2044	1,873,326	358,008	2,231,334
2045-2049	313,094	206,422	519,516
2050-2054	469,872	132,389	602,261
2055-2059	519,930	30,244	550,174
Total	<u>\$ 7,801,217</u>	<u>\$ 3,779,418</u>	<u>\$ 11,580,635</u>

Right-to-use lease assets acquired through outstanding leases are shown below, by underlying asset class.

Machinery and Equipment	\$ 1,579,662
Buildings and Improvements	8,022,009
Less: Accumulated Amortization	<u>(2,420,381)</u>
Total	<u>\$ 7,181,290</u>

Subscription-Based Information Technology Arrangements

The City has entered into subscription based-information technology arrangements (SBITAs) for educational software and other software used in the operation of the City. The SBITA arrangements expire at various dates through 2029 and provide for renewal options.

Total future minimum payments under SBITA agreements are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 475,928	\$ 47,802	\$ 523,730
2026	158,618	24,856	183,474
2027	166,200	7,069	173,269
2028	43,843	1,034	44,877
2029	33,973	-	33,973
Total	<u>\$ 878,562</u>	<u>\$ 80,761</u>	<u>\$ 959,323</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

Subscription-Based Information Technology Arrangements (Continued)

Subscription Based Information Technology Arrangement Assets acquired through outstanding contracts are shown below.

Technology Arrangements	\$ 2,023,973
Less: Accumulated Amortization	(700,487)
Total	\$ 1,323,486

Authorized but Unissued Bonds and Notes

The total of authorized but unissued bonds and notes at June 30, 2024 is \$128,427,174, which is net of all expected grant revenue. In most cases, interim financing is obtained through bond anticipation notes or other short-term borrowings until the issuance of long-term debt.

Subsequent to year-end, in September 2024, the City issued \$65,095,000 of general obligation bonds which reduced the authorized and unissued bonds amount to \$63,332,174. Please see Note 14 for discussion on the subsequent bond issuance.

Debt Limitation

The City's indebtedness does not exceed the legal debt limitations as established by Connecticut General Statutes as reflected in the following schedule (in thousands):

Category	Debt Limitation	Indebtedness	Balance
General Purposes	\$ 810,278	\$ 259,912	\$ 550,366
Schools	1,620,556	249,928	1,370,628
Urban Renewal	1,170,401	25,508	1,144,893
Sewers	1,350,463	50,338	1,300,125
Pension Bonding	1,080,371	-	1,080,371

In no case shall total indebtedness exceed seven times annual receipts from taxation, or \$2,520,865,000.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 7 LONG-TERM DEBT (CONTINUED)

Construction Commitments

A summary of the uncompleted capital projects of the City at June 30, 2024 is as follows:

Department	Capital Project Budgets (1)	Project Expenditures Fiscal Year 2024	Cumulative Project Expenditures to Date	Expected Future Project Expenditures
Board of Education	\$ 313,837,389	\$ 40,154,264	\$ 200,413,005	\$ 17,855,635
Community Services - Library	767,247	491,209	564,257	94,500
Economics and Community Development	20,823,696	2,383,332	4,676,912	10,349,939
Parking Authority (Economic and Community Development) (2)	7,925,012	341,811	4,264,066	2,931,916
Fire Department	10,554,675	533,477	5,854,781	4,261,504
General Government Other	22,021,660	7,428,563	18,452,525	186,131
Police Department	18,754,114	3,531,836	11,805,338	(10,380)
Public Works - Building Management	14,626,775	2,380,551	11,304,328	1,781,802
Public Works - Drainage	5,089,000	547	4,407,971	631,576
Public Works - Other	6,284,672	1,396,641	5,728,987	94,740
Public Works - Parks and Recreation	39,820,694	5,936,887	23,202,350	4,255,216
Public Works - Roads and Bridges	106,450,556	8,652,802	71,890,036	15,457,205
WPCA (Public Works-Sewer) (2)	56,269,228	5,543,764	29,711,962	11,000,238
Public Works - Traffic	14,480,740	1,497,904	9,426,930	670,287
Redevelopment Agency	35,494,457	768,855	25,069,256	6,482,488
 Grand Total	 <u>\$ 673,199,915</u>	 <u>\$ 81,042,443</u>	 <u>\$ 426,772,704</u>	 <u>\$ 76,042,797</u>

(1) The Construction project Budgets are assumed to be equal to the Gross Authorizations for bonding.

(2) Water Pollution Authority (WPCA) and Parking Authority bonds are guaranteed by the full faith and credit of the City but will be repaid from enterprise revenues.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 8 FUND BALANCE

The components of fund balance for the governmental funds at June 30, 2024 are as follows:

	General Fund	Capital Projects Fund	ARPA Fund	Board of Education Grants	Nonmajor Governmental Funds	Total
Fund Balances:						
Nonspendable:						
Inventory	\$ -	\$ -	\$ -	\$ -	\$ 109,990	\$ 109,990
Total Nonspendable	-	-	-	-	109,990	109,990
Restricted for:						
General Government	-	-	1,237,578	-	928,802	2,166,380
Public Safety	-	-	-	-	406,383	406,383
Recreation, Arts, and Culture	-	-	-	-	16,629	16,629
Public Works	-	-	-	-	12,219	12,219
Education	-	-	-	-	1,114,565	1,114,565
Capital Projects	-	63,652,926	-	-	-	63,652,926
Debt Service	-	-	-	-	22,431,919	22,431,919
Total Restricted	-	63,652,926	1,237,578	-	24,910,517	89,801,021
Committed to:						
General Government	-	-	-	-	180,878	180,878
Public Safety	-	-	-	-	537,405	537,405
Education	-	-	-	-	3,451,496	3,451,496
Health and Welfare	-	-	-	-	134,448	134,448
Public Works	-	-	-	-	17,744	17,744
Streets and Parking	-	-	-	-	1,633,395	1,633,395
Recreation, Arts, and Culture	-	-	-	-	116,344	116,344
Total Committed	-	-	-	-	6,071,710	6,071,710
Assigned:						
General Government	1,240,131	-	-	-	1,817,893	3,058,024
Public Safety	1,181,204	-	-	-	121,530	1,302,734
Health and Welfare	75,886	-	-	-	-	75,886
Public Works	626,876	-	-	-	-	626,876
Education	229,400	-	-	-	33,067	262,467
Recreation, Arts, and Culture	451,400	-	-	-	-	451,400
Subsequent Years Budget	8,000,000	-	-	-	-	8,000,000
Total Assigned	11,804,897	-	-	-	1,972,490	13,777,387
Unassigned:						
General Government	85,956,585	(15,122,476)	-	(1,168,010)	(1,100,851)	68,565,248
Total Unassigned	85,956,585	(15,122,476)	-	(1,168,010)	(1,100,851)	68,565,248
Total Fund Balances	<u>\$ 97,761,482</u>	<u>\$ 48,530,450</u>	<u>\$ 1,237,578</u>	<u>\$ (1,168,010)</u>	<u>\$ 31,963,856</u>	<u>\$ 178,325,356</u>

The City does not have any encumbrance carryforwards as of June 30, 2024.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS

A. Pension Trust Fund

The City administers four separate single-employer defined benefit pension plans that were established to provide pension benefits for its police, firefighters, food service, and other full-time employees other than teachers. The City Charter and other ordinances established the four pension plans. For the police, fire, and food service plans, amendments to the provisions for benefits and contributions are made as part of union negotiations and are included in the union contracts. Amendments are then approved by Norwalk Common Council for police and fire and the Norwalk Board of Education for food service. There is a coalition of unions for the Municipal Employees Pension Plan (the Coalition). Members of the Coalition must ratify any changes including benefits and contributions and then the Norwalk Common Council has to approve the agreement. All four plans are administered by the Municipal Employees Pension Board (the Board). The Board is appointed by the Mayor and Common Council and is comprised of a maximum of twelve members who serve five-year terms. The plans are considered to be part of the City's financial reporting entity and are included in the City's basic financial statements as pension trust funds. Administrative fees are paid through the plans. The plans do not issue separate stand-alone financial reports.

Plan Description and Benefits Provided

At July 1, 2023, plan membership consisted of the following:

	Employees' Pension Fund	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund	Total
Retirees, Disabled Members and Beneficiaries Currently Receiving Benefits	743	181	235	45	1,204
Terminated Employees Entitled to Benefits But Not Yet Receiving Them	66	2	3	13	84
Active Members	260	130	162	43	595
Total Participants	1,069	313	400	101	1,883

Summary of Significant Accounting Policies

Basis of Accounting

Financial statements are prepared using the accrual basis of accounting for the four defined benefit pension plans. Employee and employer contributions are recognized as revenues in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

Administrative Costs

Administrative costs of the Plan are financed through investment earnings.

Measurement Date

June 30, 2024

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Police Benefit Fund

The City of Norwalk Police Benefit Fund (PB Fund) provides retirement benefits as well as death and disability benefits. Benefits vest after 10 years of service. Eligibility is dependent on when the employee was hired:

- Date of hire prior to July 1, 1973, and hired before reaching age 23; any age with 25 years of service.
- Date of hire on or after July 1, 1973, and prior to January 1, 2015; minimum age of 48 with 20 years of service.
- Date of hire on or after January 1, 2015; later of age 52 or 25 years of service.

The benefit owed to the employee upon retirement is also dependent on when the employee was hired:

- Date of hire prior to July 1, 1973, and hired before reaching age 23; 50% of final average salary.
- Date of hire on or after July 1, 1973; 2.5% of final average salary per year of service with maximum benefit of 75% of final average salary; there is a minimum \$700 monthly benefit for all pre-1986 retirees.
- Date of hire on or after January 1, 2015; 2.25% of final average salary per year of service with a maximum benefit of 60% of final average salary.

Retirees receive an annual benefit increase of 1.50% on their 62nd birthday and each year thereafter. If a pensioner dies prior to age 62, the spouse is eligible for this increase when the pensioner would have reached their 62nd birthday. After July 1, 1998, the 1.50% increase begins at Age 55. Participants hired on or after January 1, 2015 do not receive cost-of-living increases.

At the member's death, the benefit is payable to the surviving spouse for the spouse's lifetime, provided the spouse does not remarry, or if the member is not married, the accrued benefit at death is payable to any children until they reach age 18.

Police employees are required to contribute 9.5% to 10% of their base pay to the PB Fund depending on their hire date. If a police officer leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its Police employees. Benefits and employee contributions are fixed by contract and may be amended by union negotiation.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Fire Benefit Fund

The City of Norwalk Fire Benefit Fund (FB Fund) provides retirement benefits as well as death and disability benefits. Benefits vest after 10 years of service. Eligibility is dependent on when the employee was hired:

- Date of hire prior to July 1, 1973, and hired before reaching age 23; any age with 25 years of service.
- Date of hire on or after July 1, 1973; minimum age of 48 with 20 years of service.
- Date of hire on or after January 1, 2013; later of age 52 or 25 years of service.

The benefit owed to the employee upon retirement is also dependent on when the employee was hired:

- Date of hire prior to July 1, 1973, and hired before reaching age 23; 50% of final average salary.
- Date of hire on or after July 1, 1973; 2.5% of final average salary per year of service with maximum benefit of 75% of final average salary; there is a minimum \$700 monthly benefit for all pre-1986 retirees.
- Date of hire on or after January 1, 2013; 2.25% of final average salary per year of service with a maximum benefit of 60% of final average salary.

Retirees receive an annual benefit increase of 1.50% on their 62nd birthday and each year thereafter. If a pensioner dies prior to age 62, the spouse is eligible for this increase when the pensioner would have reached their 62nd birthday. After July 1, 1998, the 1.50% increase begins at age 55. Participants hired on or after January 1, 2013 do not receive cost-of-living increases.

At the member's death, the benefit is payable to the surviving spouse for the spouse's lifetime, provided the spouse does not remarry, or the benefit is payable to any children until they reach age 18.

Firefighters are required to contribute 9.5% to 10% of their base pay to the FB Fund depending on their date of hire. If a firefighter leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its firefighters. Benefits and employee contributions are fixed by contract and may be amended by union negotiation.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Employees' Pension Plan

The City of Norwalk Employees' Pension Plan (EPP) provides retirement benefits as well as death and disability benefits. Benefits vest after five years of service. Members who retire after age 55 with 10 years of service or after age 62 with 5 years of service are entitled to an annual retirement benefit, payable monthly for life (with 60 months guaranteed), in an amount equal to 2% of final average salary, for each year of service (maximum 35 years). A reduction in the benefit is incurred for early retirees between ages 55 to 62, after which the benefit returns to 2% of final average salary. Benefits being paid to retired members are increased 1.5% per year, which is deferred to age 60 if the date of retirement is after July 1, 2012.

Members are required to contribute 6% of their base pay to the EPP. No contributions are required after 35 years of service. If a member leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its members. Benefits and employee contributions are fixed by contract and may be amended by union negotiation.

Food Service Employees' Fund

The City of Norwalk Food Service Employees' Pension Plan (FSEPP) provides retirement benefits as well as death benefits. Benefits vest after five years of service. Members who retire after age 55 with 10 years of service or after age 65 with 5 years of service are entitled to an annual retirement benefit, payable monthly for life (with 60 months guaranteed), in an amount from 1% through 2% of final salary times years and months of credited service, depending on date of hire.

Food service employees are required to contribute 3% of their base pay to the FSEPP (maximum 30 years or age 70 with 5 years). If an employee leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions without interest thereon are refunded. The City is required to contribute the remaining amounts necessary to fund the benefits for its food service employees. Benefits and employee contributions are fixed by contract and may be amended by union negotiation.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

The individual plan net position at June 30, 2024 and changes in net position for the year then ended are as follows:

	Pension Trust Funds				
	Employees' Pension Plan	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund	Total Pension Trust Funds
ASSETS					
Cash and Cash Equivalents	\$ 1,147,782	\$ 715,528	\$ 731,252	\$ 22,199	\$ 2,616,761
Investments, at Fair Value:					
Mutual Funds	172,984,384	95,298,106	115,430,835	2,992,173	386,705,498
Hedge/Alternative Investments	33,192,708	18,286,057	22,149,178	574,146	74,202,089
Common Stock	21,405,613	11,792,477	14,283,762	370,261	47,852,113
Total Investments	<u>227,582,705</u>	<u>125,376,640</u>	<u>151,863,775</u>	<u>3,936,580</u>	<u>508,759,700</u>
Accounts Receivable	-	-	-	-	-
Total Assets	<u>228,730,487</u>	<u>126,092,168</u>	<u>152,595,027</u>	<u>3,958,779</u>	<u>511,376,461</u>
LIABILITIES					
Accounts Payable	<u>187,100</u>	<u>108,649</u>	<u>133,888</u>	<u>3,367</u>	<u>433,004</u>
NET POSITION					
Restricted for Pension Benefits	<u>\$ 228,543,387</u>	<u>\$ 125,983,519</u>	<u>\$ 152,461,139</u>	<u>\$ 3,955,412</u>	<u>\$ 510,943,457</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

	Pension Trust Funds				
	Employees' Pension Plan	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund	Total Pension Trust Funds
ADDITIONS					
Contributions:					
Employer	\$ 7,077,761	\$ 4,143,200	\$ 5,984,806	\$ 271,678	\$ 17,477,445
Plan Members	1,182,703	1,158,370	1,472,609	36,854	3,850,536
Total Contributions	<u>8,260,464</u>	<u>5,301,570</u>	<u>7,457,415</u>	<u>308,532</u>	<u>21,327,981</u>
Investment Income:					
Net Change In Fair					
Value of Investments	22,739,432	9,135,931	15,110,934	392,628	47,378,925
Dividends and Interest	2,228,800	4,570,450	1,481,746	38,430	8,319,426
Total Investment Income	<u>24,968,232</u>	<u>13,706,381</u>	<u>16,592,680</u>	<u>431,058</u>	<u>55,698,351</u>
Less Investment Expenses:					
Investment Management Fees	649,942	357,011	426,213	10,831	1,443,997
Net Investment Income (Loss)	<u>24,318,290</u>	<u>13,349,370</u>	<u>16,166,467</u>	<u>420,227</u>	<u>54,254,354</u>
Total Additions	32,578,754	18,650,940	23,623,882	728,759	75,582,335
DEDUCTIONS					
Benefits	18,754,457	8,890,985	12,399,018	306,435	40,350,895
Administration	108,300	65,747	80,555	1,964	256,566
Total Deductions	<u>18,862,757</u>	<u>8,956,732</u>	<u>12,479,573</u>	<u>308,399</u>	<u>40,607,461</u>
CHANGE IN NET POSITION	13,715,997	9,694,208	11,144,309	420,360	34,974,874
Net Position - Beginning of Year	<u>214,827,390</u>	<u>116,289,311</u>	<u>141,316,830</u>	<u>3,535,052</u>	<u>475,968,583</u>
NET POSITION - END OF YEAR	<u>\$ 228,543,387</u>	<u>\$ 125,983,519</u>	<u>\$ 152,461,139</u>	<u>\$ 3,955,412</u>	<u>\$ 510,943,457</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Investments

Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

Rate of Return

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the year ended June 30, 2024, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was as follows:

Employees' Pension Plan	11.40 %
Fire Benefit Fund	11.45 %
Police Benefit Fund	11.42 %
Food Service Employees' Fund	11.48 %

Net Pension Liability

The components of the net pension liability of the City at June 30, 2024 were as follows:

	Employees' Pension Plan	Fire Benefit Fund	Police Benefit Fund	Food Service Employees' Fund	Total
Total Pension Liability	\$ 287,468,260	\$ 165,173,419	\$ 206,396,543	\$ 5,529,483	\$ 664,567,705
Plan Fiduciary Net Position	228,543,387	125,983,519	152,461,139	3,955,412	510,943,457
City's Net Pension Liability	<u>\$ 58,924,873</u>	<u>\$ 39,189,900</u>	<u>\$ 53,935,404</u>	<u>\$ 1,574,071</u>	<u>\$ 153,624,248</u>
Plan Fiduciary Net Position as a Percentage of the Total Liability	79.50%	76.27%	73.87%	71.53%	76.88%

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of July 1, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

	Employees' Pension Plan	Police Benefit Fund	Firemen's Benefit Fund	Food Service Employees' Fund
Valuation Date	July 1, 2023	July 1, 2023	July 1, 2023	July 1, 2023
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization Method	Level Percent of Payroll Closed	Level Percent of Payroll Closed	Level Percent of Payroll Closed	Level Percent of Payroll Closed
Remaining Amortization Period	13 Years	13 Years	13 Years	13 Years
Asset Valuation Method	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market
Assumption: Inflation	2.60%	2.60%	2.60%	2.60%
Salary Increases	Graded 3.25% to 7.25%	Graded 3.00% to 6.75%	Graded 2.85% to 8.60%	Graded 3.25% to 7.25%
Investment Rate of Return	6.5% (Prior 6.625%)	6.5% (Prior 6.625%)	6.5% (Prior 6.625%)	6.5% (Prior 6.625%)

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Actuarial Assumptions (Continued)

For the Employees' Pension Plan and Food Service Employees' Fund, mortality rates were based on RP-2014 adjusted to 2006 Total Dataset Mortality Table (Disabled Mortality Table for disabled retirees), projected to the valuation date with scale MP-2018.

For the Police Benefit Fund and Fireman's Fund, mortality rates were based on RP-2014 adjusted to 2006 Blue Collar Mortality Table (Total Dataset Mortality Table for beneficiaries, Disabled Mortality Table for disabled retirees), projected to the valuation date with Scale MP-2018.

Actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2012, through July 1, 2017.

Concentrations

The pension plans held the following investments, excluding mutual funds and investments issued or explicitly guaranteed by the United States government, representing 5% or more of the pension trust funds' fiduciary net position as of June 30, 2024:

<u>Investment</u>	<u>Net Asset Value</u>
A&Q Neutral Alpha Strategies Limited - Class SN	\$ 29,613,344

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Concentrations (Continued)

The long-term expected rate of return on pension plan investments was determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Best estimates of the real rates of return for each major asset class are included in the pension plan's target asset allocation. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024, and the final investment return assumption are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	35.00 %	5.15 %
Non-U.S. Equity	23.00	5.00
Global Equity Long/Short	4.00	5.15
Private Equity	3.00	6.25
Domestic Fixed Income	19.00	2.75
Absolute Return	6.00	3.55
Liquid Real Assets	6.00	3.50
Cash	4.00	0.50
Total	100.00 %	

Discount Rate

The discount rate used to measure the total pension liability was 6.50% (Prior: 6.625%), net of pension plan investment expense, including inflation. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Changes in the Net Pension Liability

	Employees' Pension Plan		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2023	\$ 279,628,190	\$ 214,827,390	\$ 64,800,800
Changes for the Year:			
Service Cost	2,596,227	-	2,596,227
Interest on Total Pension Liability	17,914,088	-	17,914,088
Changes In Assumptions	3,451,348	-	3,451,348
Differences Between Expected and Actual Experience	2,632,864	-	2,632,864
Employer Contributions	-	7,077,761	(7,077,761)
Member Contributions	-	1,182,703	(1,182,703)
Net Investment Income	-	24,318,290	(24,318,290)
Benefit Payments	(18,754,457)	(18,754,457)	-
Administrative Expenses	-	(108,300)	108,300
Net Changes	<u>7,840,070</u>	<u>13,715,997</u>	<u>(5,875,927)</u>
Balances as of June 30, 2024	<u>\$ 287,468,260</u>	<u>\$ 228,543,387</u>	<u>\$ 58,924,873</u>

	Fire Benefit Fund		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2023	\$ 155,211,756	\$ 116,289,311	\$ 38,922,445
Changes for the Year:			
Service Cost	2,266,725	-	2,266,725
Interest on Total Pension Liability	9,992,988	-	9,992,988
Changes In Assumptions	2,415,162	-	2,415,162
Differences Between Expected and Actual Experience	4,177,773	-	4,177,773
Employer Contributions	-	4,143,200	(4,143,200)
Member Contributions	-	1,158,370	(1,158,370)
Net Investment Income	-	13,349,370	(13,349,370)
Benefit Payments	(8,890,985)	(8,890,985)	-
Administrative Expenses	-	(65,747)	65,747
Net Changes	<u>9,961,663</u>	<u>9,694,208</u>	<u>267,455</u>
Balances as of June 30, 2024	<u>\$ 165,173,419</u>	<u>\$ 125,983,519</u>	<u>\$ 39,189,900</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Changes in the Net Pension Liability (Continued)

	Police Benefit Fund		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2023	\$ 196,824,594	\$ 141,316,830	\$ 55,507,764
Changes for the Year:			
Service Cost	2,979,620	-	2,979,620
Interest on Total Pension Liability	12,635,498	-	12,635,498
Changes In Assumptions	3,139,802	-	3,139,802
Differences Between Expected and Actual Experience	3,216,047	-	3,216,047
Employer Contributions	-	5,984,806	(5,984,806)
Member Contributions	-	1,472,609	(1,472,609)
Net Investment Income	-	16,166,467	(16,166,467)
Benefit Payments	(12,399,018)	(12,399,018)	-
Administrative Expenses	-	(80,555)	80,555
Net Changes	<u>9,571,949</u>	<u>11,144,309</u>	<u>(1,572,360)</u>
Balances as of June 30, 2024	<u>\$ 206,396,543</u>	<u>\$ 152,461,139</u>	<u>\$ 53,935,404</u>

	Food Service Employees' Fund		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2023	\$ 5,103,951	\$ 3,535,052	\$ 1,568,899
Changes for the Year:			
Service Cost	142,944	-	142,944
Interest on Total Pension Liability	328,148	-	328,148
Changes In Assumptions	67,323	-	67,323
Differences Between Expected and Actual Experience	193,552	-	193,552
Employer Contributions	-	271,678	(271,678)
Member Contributions	-	36,854	(36,854)
Net Investment Income	-	420,227	(420,227)
Benefit Payments	(306,435)	(306,435)	-
Administrative Expenses	-	(1,964)	1,964
Net Changes	<u>425,532</u>	<u>420,360</u>	<u>5,172</u>
Balances as of June 30, 2024	<u>\$ 5,529,483</u>	<u>\$ 3,955,412</u>	<u>\$ 1,574,071</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Changes in the Net Pension Liability (Continued)

	All Plans Combined		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances as of July 1, 2023	\$ 636,768,491	\$ 475,968,583	\$ 160,799,908
Changes for the Year:			
Service Cost	7,985,516	-	7,985,516
Interest on Total Pension Liability	40,870,722	-	40,870,722
Changes In Assumptions	9,073,635	-	9,073,635
Differences Between Expected and Actual Experience	10,220,236	-	10,220,236
Employer Contributions	-	17,477,445	(17,477,445)
Member Contributions	-	3,850,536	(3,850,536)
Net Investment Income	-	54,254,354	(54,254,354)
Benefit Payments	(40,350,895)	(40,350,895)	-
Administrative Expenses	-	(256,566)	256,566
Net Changes	<u>27,799,214</u>	<u>34,974,874</u>	<u>(7,175,660)</u>
Balances as of June 30, 2024	<u>\$ 664,567,705</u>	<u>\$ 510,943,457</u>	<u>\$ 153,624,248</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the current discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (5.50%)	Current Discount Rate (6.50%)	1% Increase (7.50%)
<u>Net Pension Liability</u>			
Employees' Pension Plan	\$ 89,224,397	\$ 58,924,873	\$ 33,141,893
Police Benefit Fund	82,176,270	53,935,404	30,860,742
Fire Benefit Fund	60,793,330	39,189,900	21,377,473
Food Service Employees' Fund	<u>2,166,269</u>	<u>1,574,071</u>	<u>1,071,760</u>
Total	<u>\$ 234,360,266</u>	<u>\$ 153,624,248</u>	<u>\$ 86,451,868</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the City recognized pension expense (revenue) as follows:

Employees' Pension Plan	\$ 8,473,770
Police Benefit Fund	7,688,143
Fire Benefit Fund	6,628,430
Food Service Employees' Fund	337,058
Total	<u>\$ 23,127,401</u>

At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources				Total
	Employees' Pension Plan	Police Benefit Fund	Fire Benefit Fund	Food Service Employees' Fund	
Differences Between Expected and Actual Experience	\$ 1,247,146	\$ 8,153,844	\$ 8,718,188	\$ 360,898	\$ 18,480,076
Changes of Assumptions	1,796,482	7,569,954	6,277,768	117,611	15,761,815
Total	<u>\$ 3,043,628</u>	<u>\$ 15,723,798</u>	<u>\$ 14,995,956</u>	<u>\$ 478,509</u>	<u>\$ 34,241,891</u>

	Deferred Inflows of Resources				Total
	Employees' Pension Plan	Police Benefit Fund	Fire Benefit Fund	Food Service Employees' Fund	
Differences Between Expected and Actual Experience	\$ 145,768	\$ 386,082	\$ 869,001	\$ 135,327	\$ 1,536,178
Changes of Assumptions	-	77,673	-	-	77,673
Net Difference Between Projected and Actual Earning on Pension Plan Investments	2,253,567	1,582,108	1,183,590	52,520	5,071,785
Total	<u>\$ 2,399,335</u>	<u>\$ 2,045,863</u>	<u>\$ 2,052,591</u>	<u>\$ 187,847</u>	<u>\$ 6,685,636</u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

A. Pension Trust Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30.</u>	Employees' Pension Plan	Police Benefit Fund	Fire Benefit Fund	Food Service Employees' Fund	Total
2025	\$ 293,053	\$ 2,281,896	\$ 2,445,381	\$ 95,525	\$ 5,115,855
2026	5,570,367	7,300,697	6,318,588	230,298	19,419,950
2027	(3,132,819)	1,379,346	1,094,476	2,045	(656,952)
2028	(2,086,308)	907,561	712,593	(37,206)	(503,360)
2029	-	1,230,634	1,596,686	-	2,827,320
Thereafter	-	577,801	775,641	-	1,353,442

B. Defined Contribution Pension Plan

As part of the July 1, 2012, Pension Coalition Agreement, management took steps to reduce the City's cost of providing retirement benefits for future employees that were previously covered by the EPP. To help mitigate future increases in retirement costs, the Agreement approved by the Norwalk Common Council required all full-time employees other than sworn police officers, firefighters, food service, grant employees, and certified teachers and administrators hired after July 1, 2012, to participate in a 401(a) defined contribution plan (the Plan). In August 2013, full-time grant employees were added to the Plan. The Plan is not reported as a fiduciary fund by the City as it does not meet the reporting criterion.

The Plan requires the City contribute 5% of each participant's salary. Employees are also required to contribute 5% of their salary.

The assets for the Plan are held by Empower Retirement Corporation. The balance of the Plan amounted to approximately \$20,071,290 at June 30, 2024 and is not reflected in the accompanying financial statements of the City, as the City's role in the administration of the Plan is limited.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

C. Connecticut Teachers Retirement System – Pension

Plan Description

Teachers, principals, superintendents, or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at www.ct.gov.

Benefit Provisions

The plan provides retirement, disability, and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the three years of highest salary).

Early Retirement

Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service with reduced benefit amounts.

Disability Retirement

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

Contributions

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

C. Connecticut Teachers Retirement System – Pension (Continued)

Contributions (Continued)

Employer (School Districts) (Continued)

The statutes require the state of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2024, the amount of “on-behalf” contributions made by the state was \$40,924,916 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees

Effective July 1, 1992, each teacher is required to contribute 6% of pensionable salary for the pension benefit. Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the City reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the City as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the City were as follows:

City's Proportionate Share of the Net Pension Liability	\$	-
State's Proportionate Share of the Net Pension Liability Associated With The City		<u>441,068,039</u>
Total		<u><u>\$ 441,068,039</u></u>

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023. At June 30, 2024, the City has no proportionate share of the net pension liability.

For the year ended June 30, 2024, the City recognized pension expense and revenue of \$1,304,794 in Exhibit II.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

C. Connecticut Teachers Retirement System – Pension (Continued)

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increase	3.00-6.50%, including inflation
Investment Rate of Return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the five-year period ending June 30, 2019.

Assumption changes since the prior year are as follows:

- There were no changes in assumptions that affected the measurement of the TPL since the prior measurement date.

Benefit changes since the prior year are as follows:

- There were no changes in benefit provisions that affected the measurement of the TPL since the prior measurement date.

Cost-of-Living Allowance

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

C. Connecticut Teachers Retirement System – Pension (Continued)

Long-Term Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the State of Connecticut Treasurer’s Office are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	37.00 %	6.80 %
Public Credit	2.00	2.90
Core Fixed Income Fund	13.00	0.40
Liquidity Fund	1.00	(0.40)
Risk Mitigation	5.00	0.10
Private Equity	15.00	11.20
Private Credit	10.00	6.10
Real Estate	10.00	6.20
Infrastructure and Natural Resources	7.00	7.70
Total	100.00 %	

Discount Rate

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that state contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The City’s proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the state of Connecticut.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 9 EMPLOYEE RETIREMENT PLANS (CONTINUED)

C. Connecticut Teachers Retirement System – Pension (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at www.ct.gov.

Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the City has no obligation to contribute to the plan.

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS

A. Postemployment Healthcare Trust Fund

Summary of Significant Accounting Policies

Basis of Accounting

The financial statements of the Postemployment Benefit Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs of the plan are paid by the Plan.

Investments are reported at fair value. Investment income is recognized as earned.

Plan Description

The Plan is a single-employer defined benefit healthcare plan administered by the City. Benefits provided consist of health and life insurance benefits to certain employees. The contribution requirements of plan members and the City are established and may be amended by the City. The City determines the required contribution using the projected unit credit method.

The plan is considered to be part of the City's financial reporting entity and is included in the City's financial report as an OPEB trust fund. The plan does not issue a stand-alone financial report.

At July 1, 2023, plan membership consisted of the following:

Retirees and Beneficiaries	674
Spouses covered by Current Retirees	348
Active Plan Members	<u>1,467</u>
Total Participants	<u><u>2,489</u></u>

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

Investments

Investment Policy

The OPEB plan's policy in regard to the allocation of invested assets is established and may be amended by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan.

Rate of Return

For the year ended June 30, 2024, the annual money-weighted rate of return on investments, net of investment expense, was 14.22%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net OPEB Liability (Asset) of the City

The City's net OPEB liability (asset) was measured as of June 30, 2024. The components of the net OPEB liability (asset) of the City at June 30, 2024 were as follows:

Total OPEB Liability	\$ 118,126,275
Plan Fiduciary Net Position	141,582,229
Net OPEB Liability (Asset)	<u>\$ (23,455,954)</u>

Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	119.86%
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Actuarial Assumptions

The net OPEB liability (asset) was measured as of June 30, 2024 utilizing the assumptions in the July 1, 2023 valuation. The following actuarial assumptions were applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.60%
Investment Rate of Return	6.50%, Including Inflation
Healthcare Cost Trend Rates	7.00% Pre-Medicare, 5.125% Post-Medicare, 5.761% Medicare Part B; Decreasing Each Year to an Ultimate Rate of 4.50%

Mortality - City and BOE: RP 2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2019.

Mortality - Police and Fire: RP 2014 Adjusted to 2006 Blue Collar Mortality Table, projected to the valuation date with Scale MP-2019.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

Actuarial Assumptions (Continued)

Mortality – Disabled Retirees: RP 2014 Adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2019.

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2012 - July 1, 2017.

The long-term expected rate of return on OPEB plan investments was determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Best estimates of the real rates of return for each major asset class are included in the OPEB plan's target asset allocation. Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2024 and the final investment return assumption are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equities	41.00 %	4.85 %
Global Equity Long/Short	27.00	4.95
Domestic Fixed Income	20.00	1.75
Liquid Real Assets	12.00	3.25
Total	100.00 %	

Discount Rate

The discount rate used to measure the total OPEB liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Changes in Benefit Provisions

For the year ended June 30, 2024, changes in benefit provisions were as follows:

- Updated the proportionate share of the total medical premium cost paid based on BOE Certified School Administrators and Central Office Administrators, BOE Non-Certified Nurses, Local 2405 Non-Grant, NMEA, NASA, Elected Officials and Ordinance contracts.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

Changes in the Total OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability (Asset)
	(a)	(b)	(a)-(b)
Balances - July 1, 2023	\$ 124,296,925	\$ 129,720,182	\$ (5,423,257)
Changes for the Year:			
Service Cost	2,988,004	-	2,988,004
Interest on Total OPEB Liability	7,768,512	-	7,768,512
Changes In Plan Benefits	(317,736)	-	(317,736)
Changes In Assumptions	3,986,752	-	3,986,752
Differences Between Expected and Actual Experience	(10,880,518)	-	(10,880,518)
Employer Contributions	-	2,460,000	(2,460,000)
Member Contributions	-	828,174	(828,174)
Trb Subsidy Contributions	-	317,208	(317,208)
Net Investment Income	-	18,056,613	(18,056,613)
Benefit Payments, Including Refund of Employee Contributions	(9,715,664)	(9,715,664)	-
Administrative Expenses	-	(84,284)	84,284
Net Changes	<u>(6,170,650)</u>	<u>11,862,047</u>	<u>(18,032,697)</u>
Balances - June 30, 2024	<u>\$ 118,126,275</u>	<u>\$ 141,582,229</u>	<u>\$ (23,455,954)</u>

Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the net OPEB liability (asset) of the City, as well as what the City's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease (5.50%)	Current Discount Rate (6.50%)	1% Increase (7.50%)
Net OPEB Liability (Asset) \$	(9,373,345)	\$ (23,455,954)	\$ (35,247,323)

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability (asset) of the City, as well as what the City's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease (6.00% / 4.125% / 4.761% Decreasing to 3.50%)	Healthcare Cost Trend Rates (7.00% / 5.125% / 5.761% Decreasing to 4.50%)	1% Increase (8.00% / 6.125% / 6.761% Decreasing to 5.50%)
Net OPEB Liability (Asset)	\$ (37,691,226)	\$ (23,455,954)	\$ (5,899,315)

OPEB Expense (Income) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the City recognized OPEB expense (income) of \$(8,026,785). At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 26,580,914
Changes of Assumptions	3,533,712	795,320
Net Difference Between Projected and Actual Earning on OPEB Plan Investments	-	4,566,139
Total	\$ 3,533,712	\$ 31,942,373

OPEB Expense (Income) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (income) as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2025	\$ (9,948,551)
2026	(4,899,051)
2027	(6,044,229)
2028	(4,128,387)
2029	(1,194,975)
Thereafter	(2,193,468)

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

The plan net position at June 30, 2024 is as follows:

	OPEB Trust Plan
ASSETS	
Cash and Cash Equivalents	\$ 2,941,642
Investments, at Fair Value:	
Mutual Funds	138,673,313
Total Investments	138,673,313
Total Assets	141,614,955
LIABILITIES	
Accounts Payable	32,726
Total Liabilities	32,726
NET POSITION	
Restricted for OPEB Benefits	\$ 141,582,229

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Postemployment Healthcare Trust Fund (Continued)

Changes in plan net position for the year ended June 30, 2024 is as follows:

	OPEB Trust Plan
ADDITIONS	
Contributions:	
Employer	\$ 2,460,000
Plan Members	828,174
Other	317,208
Total Contributions	3,605,382
 Investment Income:	
Net Change In Fair Value of Investments	14,302,197
Dividends and Interest	3,754,416
Net Investment Income (Loss)	18,056,613
Total Additions	21,661,995
 DEDUCTIONS	
Benefits	9,715,664
Administration	84,284
Total Deductions	9,799,948
CHANGE IN NET POSITION	11,862,047
Net Position - Beginning of Year	129,720,182
NET POSITION - END OF YEAR	\$ 141,582,229

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan

Plan Description

Teachers, principals, superintendents, or supervisors engaged in service of public schools plus professional employees at state schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other postemployment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at www.ct.gov/trb.

Benefit Provisions

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute. A subsidy amount of \$440 per month may be paid for a retired member, spouse, or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the state pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to re-enroll.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

**B. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan
(Continued)**

Survivor Health Care Coverage

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$220 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

Eligibility

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

Credited Service

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, state employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

Normal Retirement

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

Early Retirement

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

Proratable Retirement

Age 60 with 10 years of Credited Service.

Disability Retirement

No service requirement if incurred in the performance of duty, and five years of Credited Service in Connecticut if not incurred in the performance of duty.

Termination of Employment

Ten or more years of Credited Service.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

**B. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan
(Continued)**

Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the state of Connecticut are approved, amended, and certified by the State Teachers’ Retirement Board and appropriated by the General Assembly. The state contributions are not currently actuarially funded. The state appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the state. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the state will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

For the year ended June 30, 2024, the amount of “on-behalf” contributions made by the state was \$556,908 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

Employees/Retirees

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers’ pay for one-third of the plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the City reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the state pay 100% of the required contribution. The amount recognized by the City as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the City was as follows:

City’s Proportionate Share of the Net OPEB Liability	\$	-
State’s Proportionate Share of the Net OPEB Liability Associated with the City		41,322,019
Total		\$ 41,322,019

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

**B. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan
(Continued)**

The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2023. At June 30, 2024, the City has no proportionate share of the net OPEB liability.

For the year ended June 30, 2024, the City recognized OPEB expense and revenue of \$(5,424,911) in Exhibit II.

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
	Known increase until calendar year 2024
Health Care Costs Trend Rate:	then general trend decreasing to an ultimate rate of 4.50% by 2031
Salary Increases	3.00-6.50%, Including Inflation
Investment Rate of Return	3.00%, Net of OPEB Plan Investment Expense, Including Inflation
Year Fund Net Position will be Depleted	2028

Mortality rates were based on the PubT-2010 Healthy Retiree Table (adjusted 105% for males and 103% for females at ages 82 and above), projected generationally with MP-2019 for the period after service retirement.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2014 - June 30, 2019.

The changes in the assumptions since the prior year are as follows:

- Discount rate changed from 3.53% to 3.64%;
- Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

**B. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan
(Continued)**

Actuarial Assumptions (Continued)

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense, and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.77%).

Discount Rate

The discount rate used to measure the total OPEB liability was 3.64%. The projection of cash flows was performed in accordance with GASB 75. The projection was based on an actuarial valuation performed as of June 30, 2023.

In addition to the actuarial methods and assumptions of the June 30, 2023, actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual state contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 10 OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

**B. Other Post Employment Benefit – Connecticut State Teachers Retirement Plan
(Continued)**

Discount Rate (Continued)

Based on those assumptions, the plan's fiduciary net position was projected to be depleted in 2028 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate

The City's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the state of Connecticut.

OPEB Plan Fiduciary Net Position

Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Annual Comprehensive Financial Report at www.ct.gov.

Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the City has no obligation to contribute to the plan.

NOTE 11 RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; error and omissions for public officials and law enforcement; various liability related claims; injuries to employees; and natural disasters. The City purchases commercial property, boiler, and machinery insurance for losses in excess of \$100,000 to the City's real estate; and third-party liability insurance up to \$20,000,000 for claims including a \$1,000,000 deductible.

The City and Board of Education have a premium based health insurance plan. The City's plan includes medical, vision, and dental coverage. The Board of Education includes medical.

The City has opted to manage certain of its risks internally and has set aside assets for claim settlement in its Internal Service Fund for workers' compensation, general, auto and property liability claims for risk of loss. Under the program, the City is obligated for claim payments. Settled claims have not exceeded commercial coverage nor has coverage been materially reduced in any of the last three years. The City makes payments to the Internal Service Fund based on estimates of the amount needed to provide for normal occurrence of claims.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 11 RISK MANAGEMENT (CONTINUED)

Claims and expenses and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that has been incurred but not reported (IBNR). The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs) and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims.

Changes in the claims liability for the past two years are as follows:

	Accrued Liability Beginning of Fiscal Year	Current Year Claims and Changes in Estimates	Accrued Liability Claim Payments	Accrued Liability End of Fiscal Year
2023-24	\$ 12,125,095	\$ 69,353,249	\$ 68,863,342	\$ 12,615,002
2022-23	12,528,598	69,643,841	70,047,344	12,125,095

NOTE 12 TAX ABATEMENTS

The City of Norwalk provides abatements/exemptions through two state-sponsored programs: Connecticut Enterprise Zone (EZ) Program and the Distressed Municipalities Exemption. The Connecticut Enterprise Zone (EZ) Program provides real property tax abatements to encourage economic development in designated areas within a Targeted Investment Community of which the City has been designated, under Connecticut General Statutes Section 32-70. Eligible businesses include manufacturers, warehouse distributors, and certain designated service-related business. The property tax abatement is for a full seven-year period and takes effect with the start of the first full assessment year following issuance of a "Certificate of Eligibility". For the year ended June 30, 2024, taxes abated through this program totaled approximately \$4,023,735. There are no provisions to recapture abated taxes under this program. The City has made no other commitments to the abatement recipients under this program.

**CITY OF NORWALK, CONNECTICUT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024**

NOTE 12 TAX ABATEMENTS (CONTINUED)

The Connecticut Enterprise Zone (EZ) Program provides real property tax abatements to encourage economic development in designated areas within a Targeted Investment Community of which the City has been designated under Connecticut General Statutes Section 32-71. The Distressed Municipalities Property Tax Reimbursement Program provides a five-year state reimbursement of a portion of the property tax loss which municipalities sustain as a result of property tax exemptions granted to qualified manufacturing facilities located in designated municipalities. The Commissioner of the Department of Economic and Community Development (DECD) designates these municipalities. The Commissioner of the DECD must certify manufacturing companies, service facilities, and the property they own as eligible for these tax reductions, which are available in certain municipalities only. Eligible municipalities have one of the following designations: Targeted Investment Community, Enterprise Corridor Zone, Contiguous Municipality Zone, Defense Plant Zone, or Manufacturing Plant Zone. For the year ended June 30, 2024, taxes abated through this program totaled approximately \$8,224 and the City anticipates reimbursement of \$4,112.

NOTE 13 CONTINGENCIES AND COMMITMENTS

Contingent Liabilities

The City is a defendant in various lawsuits including personal injury, property damage, civil rights violations, and other miscellaneous claims. For certain of these cases, where it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated, a loss contingency has been accrued in the Internal Service Fund for all claims. Based upon the advice of the City's Corporation Counsel, management believes that the ultimate resolution of these matters will not have a material adverse effect on the financial statements of the City.

The City has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, City management believes such disallowances, if any, will not be material.

The City may be subject to rebate penalties to the federal government relating to various bond and note issues. The City expects such amounts, if any, to be immaterial.

NOTE 14 SUBSEQUENT EVENTS

On September 3, 2024, the City issued \$65,095,000 of General Obligation Bonds to finance various capital improvement projects undertaken by the City. The Bonds have an interest rate ranging from 4% to 5% and maturity dates ranging from 2048 to 2054.

On September 3, 2024, the City issued \$15,000,000 in General Obligation Bond Anticipation Notes that have an interest rate of 4.0% and a maturity date of September 16, 2025.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF NORWALK, CONNECTICUT
GENERAL FUND
SCHEDULE OF REVENUES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2024
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues:				
Taxes, Interest and Lien Fees:				
Property Taxes	\$ 376,316,392	\$ 376,316,392	\$ 375,479,375	\$ (837,017)
Interest and Liens	1,632,721	1,632,721	2,713,306	1,080,585
Total Taxes, Interest and Lien Fees	377,949,113	377,949,113	378,192,681	243,568
Intergovernmental:				
Board of Education	10,095,000	10,095,000	10,021,498	(73,502)
Community Services - Library	-	-	27,199	27,199
Community Services - Youth Services	62,093	62,093	62,093	-
Finance	13,264,750	13,264,750	11,904,137	(1,360,613)
Finance - Other	6,000,000	6,000,000	-	(6,000,000)
Fire Department	48,976	48,976	-	(48,976)
Police Department	497,852	497,852	188,903	(308,949)
Public Works	1,309,790	1,309,790	1,320,811	11,021
Recreation and Parks	4,560	4,560	-	(4,560)
Town Clerk	-	-	-	-
Total Intergovernmental	31,283,021	31,283,021	23,524,641	(7,758,380)
Licenses, Permits, Fees and Other:				
Chief of Staff	-	-	65,823	65,823
Community Services - Library	-	-	9,517	9,517
Community Services - Health	564,278	564,278	562,000	(2,278)
Community Services - Youth Services	15,000	15,000	15,000	-
Corporate Counsel	-	-	164,816	164,816
Economic and Community Development	3,140,480	3,140,480	4,939,129	1,798,649
Finance	180,776	180,776	216,793	36,017
Finance - Other	699,891	699,891	847,523	147,632
Finance - Pension Plans	-	-	33,511	33,511
Fire Department	36,600	36,600	39,752	3,152
Police Department	474,897	474,897	145,612	(329,285)
Public Works	1,342,166	1,342,166	1,809,291	467,125
Public Works - Expense Reimbursements	669,688	669,688	692,807	23,119
Recreation and Parks	1,024,246	1,024,246	851,903	(172,343)
Town Clerk	4,755,224	4,755,224	5,108,982	353,758
Total Licenses, Permits, Fees and Other	12,903,246	12,903,246	15,502,459	2,599,213

**GENERAL FUND
SCHEDULE OF REVENUES
BUDGET AND ACTUAL (CONTINUED)
YEAR ENDED JUNE 30, 2024
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Investment Income (Loss):				
Investment Income (Loss)	\$ 1,530,000	\$ 1,530,000	\$ 9,409,731	\$ 7,879,731
Total Investment Income (Loss)	1,530,000	1,530,000	9,409,731	7,879,731
Total Revenues	\$ 423,665,380	\$ 423,665,380	426,629,512	\$ 2,964,132
Budgetary revenues are different than GAAP revenues because:				
Activity of Other Programs Fund, combined with General Fund for GASB 54.			772,212	
State of Connecticut pension on-behalf payment related to the Connecticut State Teachers' Retirement System for Norwalk teachers is not budgeted.			40,924,916	
State of Connecticut OPEB on-behalf payment related to the Connecticut State Teachers' Retirement System for Norwalk teachers is not budgeted.			556,908	
Issuance of Leases			57,556	
Issuance of SBITAs			298,961	
State of Connecticut Vaccines on-behalf payment			65,428	
Total Revenues as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV			\$ 469,305,493	

**CITY OF NORWALK, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2024
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Expenditures:				
General Government:				
Chief of Staff	\$929,672	\$1,001,984	\$901,998	\$ 99,986
Corporation Counsel	1,685,569	1,735,569	1,279,895	455,674
Equity and Inclusion Officer	164,055	161,055	114,056	46,999
Grants	1,294,777	1,294,777	1,256,042	38,735
Human Resources and Personnel	812,730	866,930	749,275	117,655
Legislative	16,836	110,136	89,396	20,740
Mayor	185,691	199,159	188,578	10,581
Registrar of Voters	599,000	689,812	684,121	5,691
Town Clerk	710,321	710,321	702,753	7,568
Total General Government	6,398,651	6,769,743	5,966,114	803,629
Community Service:				
Community Services Chief	2,291,156	3,067,016	2,568,288	498,728
Early Childhood	86,590	90,789	89,308	1,481
Health	292,927	297,361	280,129	17,232
Human Relations and Fair Rent	2,760,364	2,913,893	2,673,389	240,504
Human Services	186,710	193,236	170,655	22,581
Library	4,212,664	4,253,164	3,429,824	823,340
Youth Services	620,665	620,665	560,991	59,674
Total Community Service	10,451,076	11,436,124	9,772,584	1,663,540
Economic and Community Development:				
Arts Commission	14,400	14,400	4,860	9,540
Business Development and Tourism	517,650	527,650	502,511	25,139
Chief of Community and Economic Development	289,096	289,096	285,910	3,186
Code Enforcement	1,292,583	1,332,583	1,094,366	238,217
Conservation Commission	291,899	-	-	-
Historical Commission	264,746	264,746	256,044	8,702
Planning and Zoning	1,190,704	1,533,238	1,378,841	154,397
Transportation, Traffic and Parking	1,672,153	1,780,264	1,656,506	123,758
Total Economic and Community Development	5,533,231	5,741,977	5,179,038	562,939
Employee Benefits:				
City LAP and Workers' Compensation	5,000,000	5,000,000	5,000,000	-
Insurance	15,874,171	15,874,171	15,778,800	95,371
OPEB Contribution	2,460,000	2,460,000	2,460,000	-
Social Security	3,000,000	3,228,834	3,089,843	138,991
Unemployment	50,000	50,000	21,895	28,105
Total Employee Benefits	26,384,171	26,613,005	26,350,538	262,467
Pension Funds:				
City	7,986,000	\$7,986,000	7,987,889	(1,889)
Fire	4,182,000	\$4,182,000	4,143,200	38,800
Police	5,950,000	5,950,000	5,984,806	(34,806)
Total Pension Funds	18,118,000	18,118,000	18,115,895	2,105

**CITY OF NORWALK, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2024
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Police:				
Administration	\$ 234,050	\$ 235,785	\$ 234,075	\$ 1,710
Administrative Services	127,315	127,315	126,168	1,147
Alarm Administration	104,501	104,876	103,457	1,419
Animal Control	274,711	273,193	261,983	11,210
Communications/911	2,797,033	2,543,247	2,523,253	19,994
Community Police Services	1,439,334	1,439,105	1,426,768	12,337
Court Officer	123,803	176,393	171,018	5,375
DARE	1,032	1,032	-	1,032
Data Entry	128,037	123,919	116,346	7,573
Desk and Holding Facilities	120	32,980	44,915	(11,935)
Detective Bureau	2,053,996	2,063,623	2,048,083	15,540
Emergency Preparedness Plan	6,564	6,564	-	6,564
Emergency Service Unit	186,067	149,774	113,519	36,255
Extra Work	-	-	418	(418)
Identification Bureau	351,036	360,016	354,367	5,649
Internal Affairs	252,611	342,651	339,605	3,046
K-9 Unit	430,435	426,445	421,895	4,550
Marine Patrol	296,864	318,448	302,768	15,680
New Police Headquarters	682,183	686,606	610,291	76,315
Payroll	70,238	100,666	99,288	1,378
Planning/Research/Accreditation	724,535	726,974	719,928	7,046
Police-Administration	598,240	940,170	939,591	579
Property and Evidence	170,519	169,039	167,072	1,967
Public Records	126,201	126,177	122,388	3,789
Purchasing and Bookkeeping	513,249	518,847	487,910	30,937
School Resource Officer	562,395	1,039,703	912,106	127,597
Special Services	851,312	878,083	819,498	58,585
Special Victims Unit	964,323	1,039,294	1,026,400	12,894
Testing and Recruiting	214,756	210,619	172,996	37,623
Training	958,582	1,080,121	1,063,973	16,148
Uniform Patrol	13,015,289	13,035,045	12,742,981	292,064
Vehicle Maintenance	207,602	347,167	345,424	1,743
Total Police	28,466,933	29,623,877	28,818,484	805,393
Fire:				
Administration	871,497	871,433	853,173	18,260
Emergency Preparedness Plan	166,353	166,353	163,138	3,215
Fire Equipment	527,984	848,684	746,130	102,554
Fire Headquarters	312,861	314,361	292,542	21,819
Fire Training	317,776	326,571	309,108	17,463
Firefighting	18,751,396	19,127,781	17,409,975	1,717,806
Prevention	1,138,811	1,252,709	1,086,197	166,512
Stations and Buildings	367,762	373,625	338,691	34,934
Total Fire	22,454,440	23,281,517	21,198,954	2,082,563

**CITY OF NORWALK, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2024
(NON-GAAP BUDGETARY BASIS)**

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Operations and Public Works:				
Engineering	\$ 5,162,210	\$ 5,239,084	\$ 4,647,801	\$ 591,283
Fleet	2,100,339	2,100,339	1,892,516	207,823
Operations	16,224,602	16,895,267	15,798,583	1,096,684
Recreation and Parks	5,078,689	5,386,601	4,909,720	476,881
Total Operations and Public Works	<u>28,565,840</u>	<u>29,621,291</u>	<u>27,248,620</u>	<u>2,372,671</u>
Education:				
Public Schools	<u>226,563,441</u>	<u>226,850,898</u>	<u>226,570,583</u>	<u>280,315</u>
Contingency	<u>1,500,000</u>	<u>455,488</u>	-	<u>455,488</u>
Finance	<u>8,553,611</u>	<u>8,516,678</u>	<u>7,703,983</u>	<u>812,695</u>
Organizational Memberships	<u>87,000</u>	<u>87,000</u>	<u>85,209</u>	<u>1,791</u>
Other Financing Uses:				
Transfers out:				
Public Schools	-	156,757	156,757	-
Grants	95,000	95,000	95,000	-
Water Pollution Control	136,163	136,163	136,163	-
Debt Service	40,357,823	40,357,823	40,357,823	-
Total Transfers Out	<u>40,588,986</u>	<u>40,745,743</u>	<u>40,745,743</u>	<u>-</u>
Total Expenditures and Other Financing Uses	<u>\$ 423,665,380</u>	<u>\$ 427,861,341</u>	417,755,745	<u>\$ 10,105,596</u>
Budgetary Expenditures are Different than GAAP Expenditures because:				
Activity of Other Programs Fund, Combined with General Fund for GASB 54			633,574	
State of Connecticut Pension On-Behalf Payment Related to the Connecticut State Teachers' Retirement System for Norwalk Teachers Is Not Budgeted			40,924,916	
State of Connecticut OPEB On-Behalf Payment Related to the Connecticut State Teachers' Retirement System for Norwalk Teachers Is Not Budgeted			556,908	
Issuance of Leases			57,556	
Issuance of SBITAs			298,961	
State of Connecticut Vaccines On-Behalf Payment			65,428	
Encumbrances Outstanding June 30, 2023, Liquidated During the Year Ended June 30, 2024			<u>280,135</u>	
Total Expenditures and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV			<u>\$ 460,573,223</u>	

CITY OF NORWALK, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
EMPLOYEES' PENSION PLAN
LAST TEN FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability:										
Service Cost	\$ 2,596,227	\$ 2,688,894	\$ 2,706,718	\$ 3,266,359	\$ 3,729,723	\$ 3,538,149	\$ 4,199,558	\$ 4,249,652	\$ 4,432,081	\$ 4,169,799
Interest	17,914,088	18,065,757	18,108,655	17,410,548	17,310,887	17,419,990	17,591,736	17,296,147	16,424,257	16,047,282
Change of Plan Benefits	-	-	-	8,047,162	3,130,614	-	-	-	-	-
Differences Between Expected and Actual Experience	2,632,864	(3,061,120)	(2,199,144)	(98,323)	(5,316,241)	(1,764,786)	(5,454,846)	(3,723,421)	489,706	(1,429,173)
Changes of Assumptions	3,451,348	3,394,275	3,358,357	3,293,755	2,887,685	1,899,639	500,375	4,207,691	7,845,125	2,607,081
Benefit Payments, Including Refunds of										
Member Contributions	(18,754,457)	(17,908,514)	(17,556,786)	(16,934,584)	(15,053,623)	(14,689,825)	(14,178,427)	(13,948,112)	(13,640,570)	(13,005,105)
Net Change In Total Pension Liability	7,840,070	3,179,292	4,417,800	14,984,917	6,689,045	6,403,167	2,658,396	8,081,957	15,550,599	8,389,884
Total Pension Liability - Beginning	279,628,190	276,448,898	272,031,098	257,046,181	250,357,136	243,953,969	241,295,573	233,213,616	217,663,017	209,273,133
Total Pension Liability - Ending	287,468,260	279,628,190	276,448,898	272,031,098	257,046,181	250,357,136	243,953,969	241,295,573	233,213,616	217,663,017
Plan Fiduciary Net Position										
Contributions - Employer	7,077,761	6,688,511	6,881,527	5,582,196	5,329,110	5,038,326	5,838,322	5,151,945	4,896,090	4,911,368
Contributions - Member	1,182,703	1,266,772	1,351,400	1,417,243	1,744,000	1,575,418	1,758,778	1,604,341	1,688,038	1,585,785
Net Investment Income (Loss)	24,318,290	18,808,552	(27,151,948)	54,410,924	4,044,893	10,040,573	14,283,558	21,858,657	(3,966,564)	4,889,227
Benefit Payments	(18,754,457)	(17,908,514)	(17,556,786)	(16,934,584)	(15,053,623)	(14,689,825)	(14,178,427)	(13,948,112)	(13,640,570)	(13,005,105)
Administrative Expense	(108,300)	(97,022)	(120,298)	(101,884)	(65,874)	(19,970)	(80,494)	(32,079)	(93,012)	(101,700)
Other	-	-	-	-	-	-	-	4,773	(6,923)	3,121
Net Change In Plan Fiduciary Net Position	13,715,997	8,758,299	(36,596,105)	44,373,895	(4,001,494)	1,944,522	7,621,737	14,639,525	(11,122,941)	(1,717,304)
Plan Fiduciary Net Position - Beginning	214,827,390	206,069,091	242,665,196	198,291,301	202,292,795	200,348,273	192,726,536	178,087,011	189,209,952	190,927,256
Plan Fiduciary Net Position - Ending	228,543,387	214,827,390	206,069,091	242,665,196	198,291,301	202,292,795	200,348,273	192,726,536	178,087,011	189,209,952
Net Pension Liability - Ending	\$ 58,924,873	\$ 64,800,800	\$ 70,379,807	\$ 29,365,902	\$ 58,754,880	\$ 48,064,341	\$ 43,605,696	\$ 48,569,037	\$ 55,126,605	\$ 28,453,065
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	79.50%	76.83%	74.54%	89.20%	77.14%	80.80%	82.13%	79.87%	76.36%	86.93%
Covered Payroll	\$ 20,908,920	\$ 22,144,903	\$ 22,533,265	\$ 23,967,299	\$ 28,583,892	\$ 31,000,656	\$ 31,744,600	\$ 31,905,292	\$ 33,875,261	\$ 35,518,485
Net Pension Liability as a Percentage of Covered Payroll	281.82%	292.62%	312.34%	122.52%	205.55%	155.04%	137.36%	152.23%	162.73%	80.11%

CITY OF NORWALK, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
FIRE BENEFIT FUND
LAST TEN FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability:										
Service Cost	\$ 2,266,725	\$ 2,128,285	\$ 1,906,647	\$ 1,698,094	\$ 1,963,495	\$ 1,791,398	\$ 2,306,817	\$ 2,317,879	\$ 2,368,034	\$ 2,099,901
Interest	9,992,988	9,672,782	9,282,077	9,382,413	9,008,816	8,789,480	9,226,996	9,097,794	8,923,809	8,623,287
Changes of Plan Benefits	-	-	-	-	(1,652,407)	-	-	-	-	-
Differences Between Expected and Actual Experience	4,177,773	3,735,669	4,867,410	(2,283,784)	843,272	(563,795)	(2,394,279)	(418,474)	(1,761,443)	(659,538)
Changes of Assumptions	2,415,162	2,266,934	2,100,802	1,913,665	3,095,263	3,802,085	(5,750,186)	(136,787)	1,660,596	1,561,539
Benefit Payments	(8,890,985)	(11,595,416)	(8,194,719)	(7,877,738)	(6,860,630)	(6,783,627)	(6,718,591)	(7,350,956)	(6,405,253)	(5,859,035)
Net Change In Total Pension Liability	9,961,663	6,208,254	9,962,217	2,832,650	6,397,809	7,035,541	(3,329,243)	3,509,456	4,785,743	5,766,154
Total Pension Liability - Beginning	155,211,756	149,003,502	139,041,285	136,208,635	129,810,826	122,775,285	126,104,528	122,595,072	117,809,329	112,043,175
Total Pension Liability - Ending	165,173,419	155,211,756	149,003,502	139,041,285	136,208,635	129,810,826	122,775,285	126,104,528	122,595,072	117,809,329
Plan Fiduciary Net Position:										
Contributions - Employer	4,143,200	3,316,446	2,889,812	2,791,766	2,183,899	1,888,053	2,903,735	2,628,693	2,565,634	2,547,300
Contributions - Member	1,158,370	1,098,888	1,048,578	987,297	1,023,315	868,281	946,860	875,135	902,752	797,376
Net Investment Income (Loss)	13,349,370	10,216,154	(14,926,909)	29,580,253	2,413,626	5,384,114	7,607,993	11,622,284	(2,087,018)	2,595,895
Benefit Payments	(8,890,985)	(11,595,416)	(8,194,719)	(7,877,738)	(6,860,630)	(6,783,627)	(6,718,591)	(7,350,956)	(6,405,253)	(5,859,035)
Administrative Expense	(65,747)	(52,841)	(65,708)	(55,047)	(257,200)	(10,666)	(42,868)	(17,085)	(45,349)	(52,447)
Other	-	-	-	-	-	-	-	2,410	(3,660)	1,625
Net Change In Plan Fiduciary Net Position	9,694,208	2,983,231	(19,248,946)	25,426,531	(1,496,990)	1,346,155	4,697,129	7,760,481	(5,072,894)	30,714
Plan Fiduciary Net Position - Beginning	116,289,311	113,306,080	132,555,026	107,128,495	108,625,485	107,279,330	102,582,201	94,821,720	99,894,614	99,863,900
Plan Fiduciary Net Position - Ending	125,983,519	116,289,311	113,306,080	132,555,026	107,128,495	108,625,485	107,279,330	102,582,201	94,821,720	99,894,614
Net Pension Liability - Ending	\$ 39,189,900	\$ 38,922,445	\$ 35,697,422	\$ 6,486,259	\$ 29,080,140	\$ 21,185,341	\$ 15,495,955	\$ 23,522,327	\$ 27,773,352	\$ 17,914,715
Pension Liability	76.27%	74.92%	76.04%	95.34%	78.65%	83.68%	87.38%	81.35%	77.35%	84.79%
Covered Payroll	12,516,821	11,965,284	10,821,133	10,541,483	10,403,499	10,326,668	11,027,666	10,130,992	10,423,875	10,148,581
Net Pension Liability as a Percentage of Covered Payroll	313.10%	325.29%	329.89%	61.53%	279.52%	205.15%	140.52%	232.18%	266.44%	176.52%

CITY OF NORWALK, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY(ASSET) AND RELATED RATIOS
POLICE BENEFIT FUND
LAST TEN FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability:										
Service Cost	\$ 2,979,620	\$ 2,705,390	\$ 2,733,404	\$ 2,672,402	\$ 2,987,237	\$ 2,603,171	\$ 3,149,217	\$ 2,992,058	\$ 2,972,043	\$ 2,720,927
Interest	12,635,498	12,074,204	11,550,865	11,259,523	11,086,718	10,989,726	11,255,869	11,064,156	10,734,387	10,356,219
Changes of Plan Benefits	-	-	-	-	(1,754,928)	-	-	-	-	-
Differences Between Expected and Actual Experience	3,216,047	5,353,077	3,597,600	(359,660)	(899,514)	(448,651)	(1,668,083)	(1,555,248)	(754,218)	(912,247)
Changes of Assumptions	3,139,802	2,943,359	2,731,529	2,553,500	2,253,389	1,573,888	(5,514,888)	388,764	1,583,874	1,971,087
Benefit Payments	(12,399,018)	(10,092,275)	(9,413,804)	(8,525,516)	(8,326,676)	(7,867,603)	(7,566,640)	(8,311,743)	(7,329,601)	(7,145,457)
Net Change In Total Pension Liability	9,571,949	12,983,755	11,199,594	7,600,249	5,346,226	6,850,531	(344,525)	4,577,987	7,206,485	6,990,529
Total Pension Liability - Beginning	196,824,594	183,840,839	172,641,245	165,040,996	159,694,770	152,844,239	153,188,764	148,610,777	141,404,292	134,413,763
Total Pension Liability - Ending	206,396,543	196,824,594	183,840,839	172,641,245	165,040,996	159,694,770	152,844,239	153,188,764	148,610,777	141,404,292
Plan Fiduciary Net Position:										
Contributions - Employer	5,984,806	5,031,155	4,665,878	4,436,790	4,008,971	3,933,226	4,792,975	4,354,100	4,314,628	4,080,602
Contributions - Member	1,472,609	1,308,117	1,231,826	1,299,380	1,389,200	1,169,339	1,311,766	1,197,600	1,163,716	978,138
Net Investment Income (Loss)	16,166,467	12,278,691	(17,502,304)	34,143,484	2,639,678	6,170,998	8,490,819	12,781,614	(2,265,253)	2,759,196
Benefit Payments	(12,399,018)	(10,092,275)	(9,413,804)	(8,525,516)	(8,326,676)	(7,867,603)	(7,566,640)	(8,311,743)	(7,329,601)	(7,145,457)
Administrative Expense	(80,555)	(63,578)	(76,317)	(63,025)	(293,965)	(27,311)	(46,506)	(18,535)	(48,244)	(55,453)
Other	-	-	-	-	-	-	-	2,604	(3,891)	1,568
Net Change In Plan Fiduciary Net Position	11,144,309	8,462,110	(21,094,721)	31,291,113	(582,792)	3,378,649	6,982,414	10,005,640	(4,168,645)	618,594
Plan Fiduciary Net Position - Beginning	141,316,830	132,854,720	153,949,441	122,658,328	123,241,120	119,862,471	112,880,057	102,874,417	107,043,062	106,424,468
Plan Fiduciary Net Position - Ending	152,461,139	141,316,830	132,854,720	153,949,441	122,658,328	123,241,120	119,862,471	112,880,057	102,874,417	107,043,062
Net Pension Liability - Ending	\$ 53,935,404	\$ 55,507,764	\$ 50,986,119	\$ 18,691,804	\$ 42,382,668	\$ 36,453,650	\$ 32,981,768	\$ 40,308,707	\$ 45,736,360	\$ 34,361,230
Pension Liability	73.87%	71.80%	72.27%	89.17%	74.32%	77.17%	78.42%	73.69%	69.22%	75.70%
Covered Payroll	\$ 15,403,260	\$ 13,934,952	\$ 14,091,352	\$ 14,119,170	\$ 13,807,248	\$ 14,294,287	\$ 14,341,772	\$ 13,563,363	\$ 13,362,925	\$ 12,880,465
Net Pension Liability as a Percentage Of Covered Payroll	350.16%	398.33%	361.83%	132.39%	306.96%	255.02%	229.97%	297.19%	342.26%	266.77%

CITY OF NORWALK, CONNECTICUT
SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
FOOD SERVICE EMPLOYEES' FUND
LAST TEN FISCAL YEARS

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability:										
Service Cost	\$ 142,944	\$ 148,495	\$ 140,815	\$ 170,201	\$ 194,114	\$ 139,329	\$ 98,634	\$ 120,697	\$ 111,292	\$ 113,279
Interest	328,148	295,800	304,190	302,290	263,247	265,443	220,070	244,869	218,345	215,212
Changes of Plan Benefits	-	-	-	-	21,352	-	-	-	-	-
Differences Between Expected and Actual Experience	193,552	354,611	(286,433)	(198,662)	300,458	(92,106)	557,070	(482,046)	137,168	(90,933)
Changes of Assumptions	67,323	63,467	55,288	57,156	45,164	48,397	(50,718)	45,903	117,275	32,545
Benefit Payments	(306,435)	(276,778)	(236,235)	(213,759)	(187,819)	(188,757)	(188,137)	(188,370)	(195,641)	(167,827)
Net Change In Total Pension Liability	425,532	585,595	(22,375)	117,226	636,516	172,306	636,919	(258,947)	388,439	102,276
Total Pension Liability - Beginning	5,103,951	4,518,356	4,540,731	4,423,505	3,786,989	3,614,683	2,977,764	3,236,711	2,848,272	2,745,996
Total Pension Liability - Ending	5,529,483	5,103,951	4,518,356	4,540,731	4,423,505	3,786,989	3,614,683	2,977,764	3,236,711	2,848,272
Plan Fiduciary Net Position:										
Contributions - Employer	271,678	225,004	262,421	267,840	213,898	194,536	128,538	158,578	127,765	134,962
Contributions - Member	36,854	42,179	44,387	36,926	43,961	42,423	39,551	38,080	37,267	35,225
Net Investment Income (Loss)	420,227	307,859	(427,812)	797,918	45,486	121,994	173,693	259,847	(45,936)	54,361
Benefit Payments	(306,435)	(276,778)	(236,235)	(213,759)	(187,819)	(188,757)	(188,137)	(188,370)	(195,641)	(167,827)
Administrative Expense	(1,964)	(1,628)	(1,784)	(19,251)	(827)	(257)	(922)	(368)	(959)	(1,090)
Other	-	-	-	-	-	-	-	56	(75)	34
Net Change In Plan Fiduciary Net Position	420,360	296,636	(359,023)	869,674	114,699	169,939	152,723	267,823	(77,579)	55,665
Plan Fiduciary Net Position - Beginning	3,535,052	3,238,416	3,597,439	2,727,765	2,613,066	2,443,127	2,290,404	2,022,581	2,100,160	2,044,495
Plan Fiduciary Net Position - Ending	3,955,412	3,535,052	3,238,416	3,597,439	2,727,765	2,613,066	2,443,127	2,290,404	2,022,581	2,100,160
Net Pension Liability - Ending	\$ 1,574,071	\$ 1,568,899	\$ 1,279,940	\$ 943,292	\$ 1,695,740	\$ 1,173,923	\$ 1,171,556	\$ 687,360	\$ 1,214,130	\$ 748,112
Pension Liability	71.53%	69.26%	71.67%	79.23%	61.67%	69.00%	67.59%	76.92%	62.49%	73.73%
Covered Payroll	\$ 1,165,416	\$ 1,247,349	\$ 1,177,971	\$ 1,468,120	\$ 1,497,555	\$ 1,342,500	\$ 1,230,999	\$ 878,324	\$ 1,096,412	\$ 1,056,694
Net Pension Liability as a Percentage Of Covered Payroll	135.07%	125.78%	108.66%	64.25%	113.23%	87.44%	95.17%	78.26%	110.74%	70.80%

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
EMPLOYEES' PENSION PLAN
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Employer Contribution	\$ 7,077,161	\$ 6,688,511	\$ 6,881,527	\$ 5,582,196	\$ 5,285,837	\$ 5,016,961	\$ 5,782,321	\$ 5,110,233	\$ 4,776,855	\$ 4,846,456
Contributions In Relation to the Actuarially Determined Contribution	<u>7,077,161</u>	<u>6,688,511</u>	<u>6,881,527</u>	<u>5,582,196</u>	<u>5,329,110</u>	<u>5,038,326</u>	<u>5,838,322</u>	<u>5,151,945</u>	<u>4,896,090</u>	<u>4,911,368</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (43,273)</u>	<u>\$ (21,365)</u>	<u>\$ (56,001)</u>	<u>\$ (41,712)</u>	<u>\$ (119,235)</u>	<u>\$ (64,912)</u>
Covered Payroll	\$ 20,908,920	\$ 22,144,903	\$ 22,533,265	\$ 23,967,299	\$ 28,583,892	\$ 31,000,656	\$ 31,744,600	\$ 31,905,292	\$ 33,875,261	\$ 35,518,485
Contributions as a Percentage of Covered Payroll	33.85%	30.20%	30.54%	23.29%	18.64%	16.25%	18.39%	16.15%	14.45%	13.83%

Notes to Schedule

Valuation Date: July 1, 2023
 Measurement Date: June 30, 2024

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine

Contribution Rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	14 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.60%
Salary Increases	3.25% to 7.25%, Including Inflation
Investment Rate of Return	6.625% (Prior: 6.75%), Net of Pension Plan Investment Expense, Including Inflation
Retirement Age	Age 62 With 5 Years of Service
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2018 for Active Employees, Healthy Retirees and Beneficiaries RP-2014 Adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2018 for Disability Retirees

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
FIRE BENEFIT FUND
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Employer Contribution	\$ 4,143,200	\$ 3,316,446	\$ 2,889,812	\$ 2,791,766	\$ 2,183,899	\$ 1,888,053	\$ 2,903,735	\$ 2,628,693	\$ 2,565,634	\$ 2,547,300
Contributions In Relation to the Actuarially Determined Contribution	4,143,200	3,316,446	2,889,812	2,791,766	2,183,899	1,888,053	2,903,735	2,628,693	2,565,634	2,547,300
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 12,516,821	\$ 11,965,284	\$ 10,821,133	\$ 10,541,483	\$ 10,403,499	\$ 10,326,668	\$ 11,027,666	\$ 10,130,992	\$ 10,423,875	\$ 10,148,581
Contributions as a Percentage of Covered Payroll	33.10%	27.72%	26.71%	26.48%	20.99%	18.28%	26.33%	25.95%	24.61%	25.10%

Notes to Schedule

Valuation Date: July 1, 2023
 Measurement Date: June 30, 2024

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine

Contribution Rates:

- Actuarial Cost Method: Entry Age
- Amortization Method: Level Percentage of Payroll, closed
- Remaining Amortization Period: 14 years
- Asset Valuation Method: 5-Year Smoothed Market
- Inflation: 2.60%
- Salary Increases: 2.85% to 8.60%, Including Inflation
- Investment Rate of Return: 6.625% (Prior: 6.75%), Net of Pension Plan Investment Expense, Including Inflation
- Retirement Age: For date of hire prior to July 1, 1973 and hired before 23rd birthday, any Age with 25 years of service
 For date of hire on or after July 1, 1973 and prior to January 1, 2013, Age 48 with 20 years of service
 For date of hire on or after January 1, 2013, the Later of Age 52 or 25 years of service
- Mortality: RP-2014 Adjusted to 2006 Blue Collar Mortality Table, projected to the valuation date with Scale MP-2018 for Active Employees and Healthy Retirees
 RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2018 for Beneficiaries
 RP-2014 Adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2018 for Disability Retirees

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
POLICE BENEFIT PLAN
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Employer Contribution	\$ 5,984,806	\$ 5,031,155	\$ 4,665,878	\$ 4,436,790	\$ 4,008,971	\$ 3,933,226	\$ 4,792,975	\$ 4,354,100	\$ 4,314,628	\$ 4,080,602
Contributions In Relation to the Actuarially Determined Contribution	5,984,806	5,031,155	4,665,878	4,436,790	4,008,971	3,933,226	4,792,975	4,354,100	4,314,628	4,080,602
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 15,403,260	\$ 13,934,952	\$ 14,091,352	\$ 14,119,170	\$ 13,807,248	\$ 14,294,287	\$ 14,341,772	\$ 13,563,363	\$ 13,362,925	\$ 12,880,465
Contributions as a Percentage of Covered Payroll	38.85%	36.10%	33.11%	31.42%	29.04%	27.52%	33.42%	32.10%	32.29%	31.68%

Notes to Schedule

Valuation Date: July 1, 2023

Measurement Date: June 30, 2024

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and Assumptions Used to Determine

Contribution Rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	14 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.60%
Salary Increases	3.00% To 6.75%, Including Inflation
Investment Rate of Return	6.625% (Prior: 6.75%), Net of Pension Plan Investment Expense, Including Inflation
Retirement Age	For date of hire prior to July 1, 1973 and hired before 23rd birthday, any Age with 25 years of service For date of hire on or after July 1, 1973 and prior to January 1, 2015, Age 48 with 20 years of service For date of hire on or after January 1, 2015, the Later of Age 52 or 25 years of service
Mortality	RP-2014 Adjusted to 2006 Blue Collar Mortality Table, projected to the valuation date with Scale MP-2018 for Active Employees and Healthy Retirees RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2018 for Beneficiaries RP-2014 Adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2018 for Disability Retirees

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
FOOD SERVICE EMPLOYEES' FUND
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Employer Contribution	\$ 271,678	\$ 225,004	\$ 262,421	\$ 267,840	\$ 213,898	\$ 194,536	\$ 128,538	\$ 158,578	\$ 127,765	\$ 134,962
Contributions In Relation to the Actuarially Determined Contribution	271,678	225,004	262,421	267,840	213,898	194,536	128,538	158,578	127,765	134,962
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 1,165,416	\$ 1,247,349	\$ 1,177,971	\$ 1,468,120	\$ 1,497,555	\$ 1,342,500	\$ 1,230,999	\$ 878,324	\$ 1,096,412	\$ 1,056,694
Contributions as a Percentage of Covered Payroll	23.31%	18.04%	22.28%	18.24%	14.28%	14.49%	10.44%	18.05%	11.65%	12.77%

Notes to Schedule

Valuation Date: July 1, 2023

Measurement Date: June 30, 2024

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported

Methods and Assumptions Used to Determine

Contribution Rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	14 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.60%
Salary Increases	3.25% to 7.25%, Including Inflation
Investment Rate of Return	6.625% (Prior: 6.75%), Net of Pension Plan Investment Expense, Including Inflation
Retirement Age	Age 65 and 5 Years of Service
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2018 for Active Employees and Healthy Retirees and Beneficiaries RP-2014 Adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2018 for Disability Retirees

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF INVESTMENT RETURNS
PENSION PLANS
LAST TEN FISCAL YEARS**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense:										
Employees' Pension Plan	11.40 %	9.20 %	(11.26)%	27.74 %	2.11 %	5.04 %	7.43 %	12.35 %	(2.12)%	2.57 %
Fire Benefit Fund	11.45 %	9.15 %	(11.34)%	27.75 %	2.15 %	5.06 %	7.42 %	12.35 %	(2.10)%	2.61 %
Police Benefit Fund	11.42 %	9.22 %	(11.35)%	27.76 %	1.93 %	5.12 %	7.42 %	12.36 %	(2.11)%	2.60 %
Food Service Employees' Fund	11.48 %	9.25 %	(11.45)%	27.85 %	1.67 %	4.78 %	7.44 %	12.40 %	(2.16)%	2.58 %

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT PLAN
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
City's Proportion of The Net Pension Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
City's Proportionate Share of The Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's Proportionate Share of The Net Pension Liability Associated With The City	441,068,039	464,918,277	359,648,904	454,097,292	385,358,313	297,133,647	299,938,169	316,437,065	235,064,702	217,270,209
Total	<u>\$ 441,068,039</u>	<u>\$ 464,918,277</u>	<u>\$ 359,648,904</u>	<u>\$ 454,097,292</u>	<u>\$ 385,358,313</u>	<u>\$ 297,133,647</u>	<u>\$ 299,938,169</u>	<u>\$ 316,437,065</u>	<u>\$ 235,064,702</u>	<u>\$ 217,270,209</u>
City's Covered Payroll	\$ 119,971,152	\$ 119,907,387	\$ 114,076,859	\$ 107,296,174	\$ 102,752,966	\$ 97,545,182	\$ 95,069,707	\$ 91,633,474	\$ 81,154,000	\$ 86,419,000
City's Proportionate Share of The Net Pension Liability as a Percentage of Its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	58.39%	54.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%

Notes to Schedule

Changes in benefit terms None

Changes of assumptions None

Actuarial Cost Method Entry Age

Amortization Method Level Percent of pay, closed, grading to a level dollar amortization method for the June 30, 2024 valuation

Single Equivalent Amortization Period 27.8 Years

Asset Valuation Method 4-Year Smoothed Market

Inflation 2.50%

Salary Increase 3.00%-6.50%, Including Inflation

Investment Rate Of Return 6.90%, Net of Investment Related Expense

*Notes:

- The measurement date is one year earlier than the employer's reporting date.

CITY OF NORWALK, CONNECTICUT
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
OPEB
LAST EIGHT FISCAL YEARS*

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability:								
Service Cost	\$ 2,988,004	\$ 2,886,960	\$ 3,109,271	\$ 3,004,126	\$ 3,642,379	\$ 3,826,241	\$ 6,411,789	\$ 6,180,038
Interest	7,768,512	7,718,186	8,406,588	8,507,782	10,553,337	10,584,690	22,043,918	20,908,619
Changes of Plan Benefits	(317,736)	-	(51,590)	-	(13,906,764)	-	(121,890,984)	-
Differences Between Expected and Actual Experience	(10,880,518)	-	(10,015,333)	-	(18,194,088)	(262,034)	(23,084,445)	(2,197,693)
Changes of Assumptions	3,986,752	-	-	-	(1,988,417)	-	(902,307)	-
Benefit Payments	(9,715,664)	(9,942,544)	(14,071,967)	(12,096,593)	(11,072,571)	(10,545,727)	(11,551,378)	(10,594,656)
Net Change In Total OPEB Liability	(6,170,650)	662,602	(12,623,031)	(584,685)	(30,966,124)	3,603,170	(128,973,407)	14,296,308
Total OPEB Liability - Beginning	124,296,925	123,634,323	136,257,354	136,842,039	167,808,163	164,204,993	293,178,400	278,882,092
Total OPEB Liability - Ending	118,126,275	124,296,925	123,634,323	136,257,354	136,842,039	167,808,163	164,204,993	293,178,400
Plan Fiduciary Net Position:								
Contributions - Employer	2,460,000	4,575,621	13,126,935	11,767,531	15,179,181	18,197,068	17,985,137	16,214,885
Contributions - Member	828,174	948,150	713,479	630,025	535,428	509,989	477,927	373,312
Contributions - TRB Subsidy	317,208	323,517	271,334	624,546	320,480	267,044	336,601	-
Net Investment Income	18,056,613	13,045,389	(19,703,451)	32,260,383	2,754,446	5,182,160	5,815,451	7,613,973
Benefit Payments	(9,715,664)	(9,942,544)	(14,071,967)	(12,096,593)	(11,072,571)	(10,545,727)	(11,551,378)	(10,594,656)
Administrative Expense	(84,284)	(65,004)	(104,917)	(33,653)	(51,028)	(50,322)	(50,764)	(45,560)
Net Change In Plan Fiduciary Net Position	11,862,047	8,885,129	(19,768,587)	33,152,239	7,665,936	13,560,212	13,012,974	13,561,954
Plan Fiduciary Net Position - Beginning	129,720,182	120,835,053	140,603,640	107,451,401	99,785,465	86,225,253	73,212,279	59,650,325
Plan Fiduciary Net Position - Ending	141,582,229	129,720,182	120,835,053	140,603,640	107,451,401	99,785,465	86,225,253	73,212,279
Net OPEB (Asset) Liability - Ending	\$ (23,455,954)	\$ (5,423,257)	\$ 2,799,270	\$ (4,346,286)	\$ 29,390,638	\$ 68,022,698	\$ 77,979,740	\$ 219,966,121
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	119.86%	104.36%	97.74%	103.19%	78.52%	59.46%	52.51%	24.97%
Covered Payroll	\$ 142,321,169	\$ 141,629,686	\$ 136,840,276	\$ 158,162,706	\$ 152,814,209	\$ 157,467,000	\$ 151,775,000	\$ 150,436,000
Net OPEB (Asset) Liability as a Percentage of Covered Payroll	-16.48%	-3.83%	2.05%	-2.75%	19.23%	43.20%	51.38%	146.22%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF EMPLOYER CONTRIBUTIONS
OPEB
LAST TEN FISCAL YEARS**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially Determined Contribution	\$ 2,460,000	\$ 2,460,000	\$ 10,247,000	\$ 9,796,000	\$ 16,066,000	\$ 15,978,000	\$ 21,748,000	\$ 20,968,000	\$ 20,217,000	\$ 22,287,000
Contributions In Relation to the Actuarially Determined Contribution	2,460,000	4,575,621	13,126,935	11,767,531	15,179,181	18,197,068	17,985,137	16,214,885	15,676,271	15,526,725
Contribution Deficiency (Excess)	\$ -	\$ (2,115,621)	\$ (2,879,935)	\$ (1,971,531)	\$ 886,819	\$ (2,219,068)	\$ 3,762,863	\$ 4,753,115	\$ 4,540,729	\$ 6,760,275
Covered Payroll	\$ 142,321,169	\$ 141,629,686	\$ 136,840,276	\$ 158,162,706	\$ 152,814,209	\$ 157,467,000	\$ 151,775,000	\$ 150,436,000	\$ 144,999,000	n/a
Contributions as a Percentage of Covered Payroll	1.73%	3.23%	9.59%	7.44%	9.93%	11.56%	11.85%	10.78%	10.81%	n/a

Notes to Schedule

Valuation Date: July 1, 2023

Measurement Date: June 30, 2024

Actuarially determined contribution rates are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level Dollar, Open
Amortization Period	10 Years
Asset Valuation Method	5-Year Smoothed Market
Inflation	2.60%
Healthcare Cost Trend Rates	5.25% Initial, Decreasing 0.25% Per Year To An Ultimate Rate Of 4.60%
Salary Increases	2.85% To 8.60%, Including Inflation
Investment Rate of Return	6.50%, Net of OPEB Plan Investment Expense, Including Inflation
Retirement Age	Varies Based On Department And Date Of Hire
Mortality	City and BOE Retirements: RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2019. Police and Fire Retirements: RP-2014 Adjusted to 2006 Blue Collar Mortality Table, projected to the valuation date with Scale MP-2019. Disabled Retirements: RP-2014 Adjusted to 2006 Disability Mortality Table, projected to the valuation date with Scale MP-2019.

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF INVESTMENT RETURNS
OPEB
LAST EIGHT FISCAL YEARS***

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Annual Money-Weighted Rate of Return, Net of Investment Expense	14.22%	10.97%	-13.88%	29.90%	2.69%	6.61%	8.44%	11.02%

*Note: This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

**CITY OF NORWALK, CONNECTICUT
SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
TEACHERS' RETIREMENT PLAN
LAST SEVEN FISCAL YEARS ***

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
City's Proportion of The Net OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
City's Proportionate Share of the Net OPEB Liability	-	-	-	-	-	-	-
State's Proportionate Share of the Net OPEB Liability Associated with the City	<u>\$ 41,322,019</u>	<u>\$ 40,716,178</u>	<u>\$ 39,183,089</u>	<u>\$ 67,728,627</u>	<u>\$ 60,098,803</u>	<u>\$ 59,398,880</u>	<u>\$ 77,200,666</u>
Total	<u>\$ 41,322,019</u>	<u>\$ 40,716,178</u>	<u>\$ 39,183,089</u>	<u>\$ 67,728,627</u>	<u>\$ 60,098,803</u>	<u>\$ 59,398,880</u>	<u>\$ 77,200,666</u>
City's Covered Payroll	\$ 119,971,152	\$ 119,907,387	\$ 114,076,859	\$ 107,296,174	\$ 102,752,966	\$ 97,545,182	\$ 95,069,707
City's Proportionate Share of The Net OPEB Liability as a Percentage of Its Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	11.92%	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%

Notes to Schedule

Changes in Benefit Terms

There were no changes to benefit terms since the prior Measurement Date

Changes of Assumptions

Based on the procedure described in GASB 74, the discount rate used to measure plan obligations for financial accounting purposes as of June 30, 2023 was updated to equal the SEIR of 3.64% as of June 30, 2023;

Actuarial Cost Method

Entry Age

Amortization Method

Level Percent of Payroll Over an Open Period

Remaining Amortization Period

30 Years

Asset Valuation Method

Market Value of Assets

Investment Rate of Return

3.00%, Net of Investment Related Expense Including Price Inflation

Price Inflation

2.50%

*Notes:

- This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.
- The measurement date is one year earlier than the employer's reporting date.

APPENDIX B – FORM OF LEGAL OPINION OF BOND COUNSEL AND TAX EXEMPTION FOR THE BONDS

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Bonds are delivered, and a copy of the legal opinion will be included in the record of proceedings of the City authorizing the Bonds. The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be in substantially the following form:

City of Norwalk, Connecticut
City Hall
125 East Avenue
Norwalk, Connecticut 06856

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Norwalk, Connecticut (the "City") of its \$53,035,000* General Obligation Bonds, Issue of 2025, dated September 16, 2025, maturing September 1, 2027-2055 (the "Bonds").

In connection with our representation of the City as bond counsel with respect to the Bonds, we have examined the executed Tax Certificate and Tax Compliance Agreement of the City, each dated as of September 16, 2025, the executed Bonds, and certified records of proceedings of the City authorizing the Bonds. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Bonds under the authority of the constitution and statutes of the State of Connecticut, and that the Bonds are valid and binding general obligations of the City payable, with respect to both principal and interest, unless paid from other sources, from ad valorem taxes which may be levied on all property subject to taxation by the City without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the City and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the City.

3. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Bonds if interest on the Bonds is to be excludable from gross income under Section 103 of the Code. The City has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Bonds will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code.

In our opinion, under existing law:

(i) interest on the Bonds is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

* Preliminary, subject to change.

We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Bonds. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the City with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the City to fully comply with the covenants set forth therein, may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

4. We are of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Bonds and the enforceability of the Bonds and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Bonds.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.

The following is a brief discussion of certain federal income tax matters with respect to the Bonds under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of a bond. Prospective owners of the Bonds, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Bonds.

Recent Tax Legislation. The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Alternative Minimum Tax. The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt "private activity bonds" is treated as an item of tax preference. The City's Tax Compliance Agreement will contain certain representations and covenants to ensure that the Bonds are not "private activity bonds" so that interest on the Bonds will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

Financial Institutions. The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than "qualified tax-exempt obligations". The Bonds **shall not be** designated by the City as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Changes in Federal Tax Law. Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation enacted or proposed after the date of issuance of the Bonds will not have an adverse effect on the tax-exempt status or the market price of the Bonds.

Other. Ownership of the Bonds may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

STATE OF CONNECTICUT TAX ON INTEREST.

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Bonds, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Bonds is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Bonds should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Bonds and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Bonds held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

ORIGINAL ISSUE DISCOUNT.

The initial public offering prices of certain maturities of the Bonds (the “OID Bonds”) may be less than their stated principal amounts. Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the OID Bonds to the public (excluding bond houses and brokers) at which a substantial amount of such maturity of the OID Bonds is sold will constitute original issue discount (“OID”). The offering prices relating to the yields set forth in this Official Statement for the OID Bonds are expected to be the initial offering prices to the public at which a substantial amount of each maturity of the OID Bonds are sold. Under existing law OID on the Bonds accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Bonds is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Bond, OID treated as having accrued while the owner holds the OID Bond will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Bond.

Prospective purchasers of OID Bonds should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Bonds purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

ORIGINAL ISSUE PREMIUM.

The initial public offering prices of certain maturities of the Bonds (the “OIP Bonds”) may be more than their stated principal amounts. An owner who purchases a Bond at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Bond for federal income tax purposes. Prospective purchasers of Bonds should consult their tax advisors regarding the amortization of premium and the effect upon basis.

* * * * *

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Bonds, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

APPENDIX C - FORM OF LEGAL OPINION OF BOND COUNSEL AND TAX EXEMPTION FOR THE NOTES

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Notes are delivered, and a copy of the legal opinion will be included in the record of proceedings of the City authorizing the Notes. The opinion will be dated and given on and will speak only as of the date of original delivery of the Notes to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be in substantially the following form:

City of Norwalk, Connecticut
City Hall
125 East Avenue
Norwalk, Connecticut 06856

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Norwalk, Connecticut (the "City") of its \$15,000,000 General Obligation Bond Anticipation Notes, dated September 16, 2025, maturing September 15, 2026 (the "Notes").

In connection with our representation of the City as bond counsel with respect to the Notes, we have examined the executed Tax Certificate and Tax Compliance Agreement of the City, each dated as of September 16, 2025, the executed Notes, and certified records of proceedings of the City authorizing the Notes. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Notes under the authority of the constitution and statutes of the State of Connecticut, and that the Notes are valid and binding general obligations of the City payable, with respect to both principal and interest, unless paid from other sources, from *ad valorem* taxes which may be levied on all property subject to taxation by the City without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the City and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the City.

3. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Notes if interest on the Notes is to be excludable from gross income under Section 103 of the Code. The City has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Notes will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code. In our opinion, under existing law:

(i) interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Notes. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the City with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the City to fully comply with the covenants set forth therein, may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes.

4. We are of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Notes and the enforceability of the Notes and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.

The following is a brief discussion of certain federal income tax matters with respect to the Notes under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of the Notes. Prospective owners of the Notes, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

Recent Tax Legislation. The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Notes or otherwise prevent holders of the Notes from realizing the full benefit of the tax exemption of interest on the Notes.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Notes. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Notes would be impacted thereby.

Purchasers of the Notes should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Notes, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Alternative Minimum Tax. The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt "private activity bonds" is treated as an item of tax preference. The City's Tax Compliance Agreement will contain certain representations and covenants to ensure that the Notes are not "private activity bonds" so that interest on the Notes will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

Financial Institutions. The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than "qualified tax-exempt obligations". The Notes **shall not** be designated by the City as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Changes in Federal Tax Law. Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation proposed or enacted after the date of issuance of the Notes will not have an adverse effect on the tax exempt status or the market price of the Notes.

Other. Ownership of the Notes may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

STATE OF CONNECTICUT TAX ON INTEREST.

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Notes, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Notes is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Notes should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Notes and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Notes held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

ORIGINAL ISSUE DISCOUNT.

The initial public offering price of the Notes (the “OID Notes”) may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of the OID Notes to the public (excluding bond houses and brokers) at which a substantial amount of the OID Notes is sold will constitute original issue discount (“OID”). The offering price relating to the yield set forth in this Official Statement for the OID Notes is expected to be the initial offering price to the public at which a substantial amount of the OID Notes are sold. Under existing law, OID on the Notes accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Notes is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Note, OID treated as having accrued while the owner holds the OID Note will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Note.

Prospective purchasers of OID Notes should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Notes purchasing such Notes after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Notes.

ORIGINAL ISSUE PREMIUM.

The initial public offering price of the Notes (the “OIP Notes”) may be more than the stated principal amount. An owner who purchases a Note at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Note for federal income tax purposes. Prospective purchasers of OIP Notes should consult their tax advisors regarding the amortization of premium and the effect upon basis.

* * * * *

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Notes, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

APPENDIX D - FORM OF CONTINUING DISCLOSURE AGREEMENT FOR THE BONDS

In accordance with the requirements of Rule 15c2-12 promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, (i) certain annual financial information and operating data, (ii) timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Bonds, and (iii) timely notice of a failure by the City to provide the required annual financial information on or before a specified date, all pursuant to a Continuing Disclosure Agreement for the Bonds in substantially the following form:

CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the "Agreement") is made as of the 16th day of September, 2025 by the City of Norwalk, Connecticut (the "City") acting by its undersigned officers, duly authorized, in connection with the issuance of the City's \$53,035,000* General Obligation Bonds, Issue of 2025 (the "Bonds"), dated September 16, 2025 for the benefit of the beneficial owners from time to time of the Bonds.

Section 1. Definitions. For purposes of this Agreement, the following capitalized terms shall have the following meanings:

"MSRB" means the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. As of the date of this Agreement, the MSRB has designated its Electronic Municipal Market Access System ("EMMA") (<http://emma.msrb.org>) to receive submissions of continuing disclosure documents that are described in the Rule.

"Rule" means Rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

"SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

Section 2. Annual Financial Information.

(a) The City agrees to provide, or cause to be provided, to the MSRB in an electronic format as prescribed by the MSRB, in accordance with the provisions of the Rule and this Agreement, annual financial information and operating data (commencing with information and data for the fiscal year ending June 30, 2025), as follows:

(i) the audited general purpose financial statements of the City, which financial statements include the City's general fund, any special revenue funds, enterprise and internal service (proprietary) funds, agency and trust (fiduciary) funds and the general fixed assets and general long-term debt account groups, for the prior fiscal year, which statements shall be prepared in accordance with generally accepted accounting principles or mandated state statutory principles as in effect from time to time. As of the date of this Agreement, the City prepares its financial statements in accordance with generally accepted accounting principles.

(ii) the following financial information and operating data to the extent not included in the financial statements described in (i) above:

- A. amounts of the gross and the net taxable grand list applicable to the fiscal year,
- B. listing of the ten largest taxpayers on the applicable grand list, together with each such taxpayer's taxable valuation thereon,
- C. percentage of the annual property tax levy uncollected as of the close of the preceding fiscal year,
- D. schedule of annual debt service on outstanding long-term bonded indebtedness as of the close of the fiscal year,
- E. calculation of total direct debt and total direct net debt as of the close of the fiscal year,
- F. total direct debt and total direct net debt of the City per capita,

* Preliminary, subject to change.

- G. ratios of the total direct debt and total direct net debt of the City to the City's net taxable grand list,
- H. statement of statutory debt limitation as of the close of the fiscal year, and
- I. funding status of the City's pension benefit obligation.

(b) The financial information and operating data described above shall be provided not later than eight months after the close of the fiscal year for which such information is being provided, commencing with information for the fiscal year ending June 30, 2025. The City agrees that if audited information is not available eight months after the close of the fiscal year, it shall submit unaudited information by such time and will submit audited information when available.

(c) Annual financial information and operating data may be provided in whole or in part by reference to other documents available to the public on the MSRB's internet website or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report.

(d) The City reserves the right (i) to provide financial statements which are not audited if no longer required by law, (ii) to modify from time to time the format for the presentation of such information or data, and (iii) to modify the accounting principles it follows to the extent required or permitted by law, by changes in generally accepted accounting principles, or by changes in accounting principles adopted by the City; provided that the City agrees that any such modification will be done in a manner consistent with the Rule.

(e) The City may file information with the MSRB, from time to time, in addition to that specifically required by this Agreement (a "Voluntary Filing"). If the City chooses to make a Voluntary Filing, the City shall have no obligation under this Agreement to update information contained in such Voluntary Filing or include such information in any future filing. Notwithstanding the foregoing provisions of this Section 2(e), the City is under no obligation to provide any Voluntary Filing.

Section 3. Listed Events.

The City agrees to provide, or cause to be provided, in a timely manner, not in excess of ten (10) business days after the occurrence of the event, to the MSRB in an electronic format as prescribed by the MSRB, notice of the occurrence of any of the following events with respect to the Bonds:

- (a) principal and interest payment delinquencies;
- (b) non-payment related defaults, if material;
- (c) unscheduled draws on debt service reserves reflecting financial difficulties;
- (d) unscheduled draws on credit enhancements reflecting financial difficulties;
- (e) substitution of credit or liquidity providers, or their failure to perform;
- (f) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the Bonds;
- (g) modifications to rights of holders of the Bonds, if material;
- (h) Bond calls, if material, and tender offers;
- (i) Bond defeasances;
- (j) release, substitution, or sale of property securing repayment of the Bonds, if material;
- (k) rating changes;
- (l) bankruptcy, insolvency, receivership or similar event of the City;

- (m) the consummation of a merger, consolidation, or acquisition involving the City or the sale of all or substantially all of the assets of the City, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (n) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (o) incurrence of a financial obligation, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the City, any of which affect security holders, if material; and
- (p) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the City, any of which reflect financial difficulties.

For purposes of events (o) and (p) above, the term “financial obligation” is defined as a (i) debt obligation, (ii) derivative instrument entered into in connection with or pledged as security or a source of payment for an existing or planned debt obligation, or (iii) guarantee of (i) or (ii). The term financial obligation does not include municipal securities for which a final official statement has been filed with the MSRB pursuant to the Rule.

Section 4. Notice of Failure to Provide Annual Financial Information.

The City agrees to provide, or cause to be provided, in a timely manner, to the MSRB in an electronic format as prescribed by the MSRB, notice of any failure by the City to provide annual financial information as set forth in Section 2(a) hereof on or before the date set forth in Section 2(b) hereof.

Section 5. Use of Agents.

Annual financial information and operating data and notices to be provided pursuant to this Agreement may be provided by the City or by any agents which may be employed by the City for such purpose from time to time.

Section 6. Termination.

The obligations of the City under this Agreement shall terminate upon the earlier of (i) payment or legal defeasance, at maturity or otherwise, of all of the Bonds, or (ii) such time as the City ceases to be an obligated person with respect to the Bonds within the meaning of the Rule.

Section 7. Identifying Information.

All documents provided to the MSRB shall be accompanied by identifying information as prescribed by the MSRB.

Section 8. Enforcement.

The City acknowledges that the undertakings set forth in this Agreement are intended to be for the benefit of, and enforceable by, the beneficial owners from time to time of the Bonds. In the event the City shall fail to perform its duties hereunder, the City shall have the option to cure such failure within a reasonable time (but not exceeding thirty (30) days with respect to the undertakings set forth in Section 2 hereof or five (5) business days with respect to undertakings set forth in Sections 3 and 4 hereof) from the time the Chief Financial Officer receives written notice from any beneficial owner of the Bonds of such failure. The present address of the Chief Financial Officer is City of Norwalk, City Hall, 125 East Avenue, Norwalk, Connecticut 06856. In the event the City does not cure such failure within the time specified above, the beneficial owner of any Bonds shall be entitled only to the remedy of specific performance. The City expressly acknowledges and the beneficial owners are hereby deemed to expressly agree that no monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute an event of default with respect to the Bonds.

Section 9. Miscellaneous.

(a) The City shall have no obligation to provide any information, data or notices other than as set forth in this Agreement; provided, however, nothing in this Agreement shall be construed as prohibiting the City from providing such additional information, data or notices from time to time as it deems appropriate in connection with the Bonds. If the City elects to provide any such additional information, data or notices, the City shall have no obligation under this Agreement to update or continue to provide further additional information, data or notices of the type so provided.

(b) This Agreement shall be governed by the laws of the State of Connecticut.

(c) Notwithstanding any other provision of this Agreement, the City may amend this Agreement, and any provision of this Agreement may be waived, if (i) such amendment or waiver is made in connection with a change of circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the City, (ii) the Agreement as so amended or waived would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule, as well as any changes in circumstances, and (iii) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws to the effect that such amendment or waiver would not materially adversely affect the beneficial owner of the Bonds. A copy of any such amendment or waiver will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following the adoption of any such amendment or waiver will explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of operating data or financial information being provided.

CITY OF NORWALK, CONNECTICUT

By _____
Harry W. Rilling
Mayor

By _____
Jared Schmitt
Chief Financial Officer

APPENDIX E - FORM OF CONTINUING DISCLOSURE AGREEMENT FOR THE NOTES

The legal opinion of the firm of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished to the successful purchaser when the Notes are delivered, and a copy of the legal opinion will be included in the record of proceedings of the City authorizing the Notes. The opinion will be dated and given on and will speak only as of the date of original delivery of the Notes to the successful purchaser.

The opinion of Shipman & Goodwin LLP will be in substantially the following form:

City of Norwalk, Connecticut
City Hall
125 East Avenue
Norwalk, Connecticut 06856

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the City of Norwalk, Connecticut (the "City") of its \$15,000,000 General Obligation Bond Anticipation Notes, dated September 16, 2025, maturing September 15, 2026 (the "Notes").

In connection with our representation of the City as bond counsel with respect to the Notes, we have examined the executed Tax Certificate and Tax Compliance Agreement of the City, each dated as of September 16, 2025, the executed Notes, and certified records of proceedings of the City authorizing the Notes. In addition, we have examined and relied on originals or copies, identified to us as genuine, of such other documents, instruments or records, and have made such investigations of law as we considered necessary or appropriate for the purposes of this opinion. In making the statements contained in this opinion, we have assumed, without independently verifying, the genuineness of all signatures, the authenticity of all documents submitted to us as originals, the conformity to original documents of documents submitted to us as certified or photostatic copies, and the legal capacity and authority of all persons executing such documents.

On the basis of our review noted above and subject to the qualifications set forth herein:

1. We are of the opinion that the proceedings and above-referenced evidence show lawful authority for the issuance and sale of the Notes under the authority of the constitution and statutes of the State of Connecticut, and that the Notes are valid and binding general obligations of the City payable, with respect to both principal and interest, unless paid from other sources, from *ad valorem* taxes which may be levied on all property subject to taxation by the City without limitation as to rate or amount except as to classified property. Classified property includes certified forest land which is taxable at a limited rate. Classified property also includes dwelling houses of qualified elderly persons of low income which are taxable at limited amounts.

2. We are of the opinion that the Tax Compliance Agreement is a valid and binding agreement of the City and that the Tax Certificate and Tax Compliance Agreement were duly authorized by the City.

3. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the Notes if interest on the Notes is to be excludable from gross income under Section 103 of the Code. The City has covenanted in the Tax Compliance Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the Notes will not be includable in the gross income of the owners thereof for federal income tax purposes under the Code. In our opinion, under existing law:

(i) interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code; and

(ii) such interest is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals under the Code; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

We express no opinion regarding other federal income tax consequences caused by ownership of, or receipt of interest on, the Notes. In rendering the foregoing opinions regarding the federal income tax treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate and the Tax Compliance Agreement, and (ii) full compliance by the City with the covenants set forth in the Tax Compliance Agreement. The inaccuracy of the representations, statements of intention and reasonable expectations, and certifications of fact, contained in the Tax Certificate or the Tax Compliance Agreement, or the failure of the City to fully comply with the covenants set forth therein, may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes.

4. We are of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

The rights of the holders of the Notes and the enforceability of the Notes and the enforceability of the Tax Compliance Agreement are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein as to the accuracy, adequacy or completeness of the Official Statement relating to the Notes.

This opinion is given as of the date hereof and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law, regulation or judicial interpretation that may hereafter occur.

Very truly yours,

Shipman & Goodwin LLP

CERTAIN ADDITIONAL FEDERAL TAX CONSEQUENCES.

The following is a brief discussion of certain federal income tax matters with respect to the Notes under existing statutes. It does not purport to deal with all aspects of federal taxation that may be relevant to a particular owner of the Notes. Prospective owners of the Notes, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

Recent Tax Legislation. The opinion of Bond Counsel is rendered as of its date and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law or the interpretation thereof that may occur after the date of its opinion.

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Notes or otherwise prevent holders of the Notes from realizing the full benefit of the tax exemption of interest on the Notes.

In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Notes. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Notes would be impacted thereby.

Purchasers of the Notes should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Notes, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

Alternative Minimum Tax. The Code imposes an alternative minimum tax. The alternative minimum tax is imposed on alternative minimum taxable income, which includes items of tax preference. The interest on certain tax-exempt "private activity bonds" is treated as an item of tax preference. The City's Tax Compliance Agreement will contain certain representations and covenants to ensure that the Notes are not "private activity bonds" so that interest on the Notes will not be treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. However, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code.

Financial Institutions. The Code provides that commercial banks, thrift institutions and certain other financial institutions may not deduct the portion of their interest expense allocable to tax-exempt obligations acquired after August 7, 1986, other than "qualified tax-exempt obligations". The Notes **shall not** be designated by the City as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Changes in Federal Tax Law. Legislation affecting municipal bonds is regularly under consideration by the United States Congress. There can be no assurance that legislation proposed or enacted after the date of issuance of the Notes will not have an adverse effect on the tax exempt status or the market price of the Notes.

Other. Ownership of the Notes may result in collateral federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, and individuals otherwise eligible for the earned income credit, and to taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is not included in gross income for federal income tax purposes.

STATE OF CONNECTICUT TAX ON INTEREST.

The opinion of Bond Counsel will state in substance that, based on the record of proceedings authorizing the Notes, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Notes is included in gross income for purposes of the Connecticut corporation business tax.

Owners of the Notes should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Notes and the disposition thereof, including the extent to which gains and losses from the sale or exchange of Notes held as capital assets reduce and increase, respectively, amounts taken into account in computing the Connecticut income tax on individuals, trusts and estates and may affect the net Connecticut minimum tax on such taxpayers who are also required to pay the federal alternative minimum tax.

ORIGINAL ISSUE DISCOUNT.

The initial public offering price of the Notes (the “OID Notes”) may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of the OID Notes to the public (excluding bond houses and brokers) at which a substantial amount of the OID Notes is sold will constitute original issue discount (“OID”). The offering price relating to the yield set forth in this Official Statement for the OID Notes is expected to be the initial offering price to the public at which a substantial amount of the OID Notes are sold. Under existing law, OID on the Notes accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Notes is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Note, OID treated as having accrued while the owner holds the OID Note will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Note.

Prospective purchasers of OID Notes should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Notes purchasing such Notes after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Notes.

ORIGINAL ISSUE PREMIUM.

The initial public offering price of the Notes (the “OIP Notes”) may be more than the stated principal amount. An owner who purchases a Note at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Note for federal income tax purposes. Prospective purchasers of OIP Notes should consult their tax advisors regarding the amortization of premium and the effect upon basis.

* * * * *

The information above does not purport to deal with all aspects of federal or state taxation that may be relevant to particular investors. Prospective investors, particularly those that may be subject to special rules, are advised to consult their own tax advisors regarding the federal and state tax consequences of owning and disposing of the Notes, including any tax consequences arising under the laws of any state or other taxing jurisdiction.

APPENDIX F – NOTICE OF SALE FOR THE BONDS

**NOTICE OF SALE
\$53,035,000*
CITY OF NORWALK, CONNECTICUT
GENERAL OBLIGATION BONDS, ISSUE OF 2025
BOOK-ENTRY-ONLY**

ELECTRONIC PROPOSALS via **PARITY® Competitive Bidding System** (“PARITY”) will be received by the City of Norwalk, Connecticut (the "City") at the offices of the Chief Financial Officer, Room 235, City Hall, 125 East Avenue, Norwalk, Connecticut 06851, until **11:30 A.M. (Eastern Time) on WEDNESDAY,**

SEPTEMBER 3, 2025

for the purchase, when issued, of the whole of the City's \$53,035,000* General Obligation Bonds, Issue of 2025, dated September 16, 2025, bearing interest payable semiannually on March 1 and September 1 in each year until maturity, commencing September 1, 2026, and maturing on September 1 in each year as follows:

2027	\$2,985,000*	2042	\$2,100,000*
2028	\$2,975,000*	2043	\$2,100,000*
2029	\$2,975,000*	2044	\$2,100,000*
2030	\$2,975,000*	2045	\$2,100,000*
2031	\$2,640,000*	2046	\$855,000*
2032	\$2,640,000*	2047	\$855,000*
2033	\$2,640,000*	2048	\$855,000*
2034	\$2,640,000*	2049	\$855,000*
2035	\$2,640,000*	2050	\$855,000*
2036	\$2,360,000*	2051	\$270,000*
2037	\$2,360,000*	2052	\$270,000*
2038	\$2,360,000*	2053	\$270,000*
2039	\$2,360,000*	2054	\$270,000*
2040	\$2,360,000*	2055	\$270,000*
2041	\$2,100,000*		

(the "Bonds"). The Bonds will be delivered against payment in Federal funds in New York, New York on or about September 16, 2025. The Bonds **shall not be** designated by the City as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

The Bonds will be general obligations of the City and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.

The Bonds maturing on or before September 1, 2033 are not subject to redemption prior to maturity. The Bonds maturing on September 1, 2034 and thereafter are subject to redemption prior to maturity, at the option of the City, on and after September 1, 2033, at any time in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the redemption price (expressed as a percentage of the principal amount of the Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

<u>Redemption Dates</u>	<u>Redemption Price</u>
September 1, 2033 and thereafter	100%

Proposals. All proposals for the purchase of the Bonds must specify the amount bid for the Bonds (which shall be the aggregate par value of the Bonds, and, at the option of the bidder, a premium), and must specify in a multiple of 1/20 or 1/8 of 1% the rate or rates of interest per annum which the Bonds are to bear, but **shall not specify** (a) more than one interest rate for any Bonds having a like maturity, or (b) any interest rate for any Bonds which exceeds the interest rate specified in such proposal for any other Bonds by more than 2%. Interest shall be computed on the basis of a 360-day year consisting of twelve 30-day months. In addition to the amount bid for the Bonds, the purchaser must pay an amount equal to any interest on the Bonds accrued to the date of delivery. **No proposal for less than the entire \$53,035,000* Bonds, or for less than par and accrued interest, will be considered.**

* Preliminary, subject to change.

Basis of Award. As between proposals which comply with this Notice of Sale, the Bonds will be sold to the responsible bidder or bidders offering to purchase the Bonds at the lowest true interest cost to the City. For the purpose of determining the successful bidder, the true interest cost to the City will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds to September 16, 2025, the date of the Bonds, results in an amount equal to the purchase price for the Bonds, excluding interest accrued to the date of delivery. If there is more than one responsible bidder making said offer at the same lowest true interest cost, the Bonds will be sold to the responsible bidder whose proposal is selected by the City by lot from among all such proposals. It is requested that each proposal be accompanied by a statement of the percentage of true interest cost completed to four decimal places. Such statement shall not be considered as part of the proposal.

The City reserves the right to reject any and all proposals, to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

Adjustment of Maturity Schedule. The City reserves the right to change the maturity schedule of the Bonds after the determination of the winning bidder by decreasing the principal amount of each maturity by such amount as may be necessary and in \$5,000 increments. In such event, the final aggregate principal amount of the Bonds will be decreased by the net amount of such change or changes in the principal amount of one or more maturities, which net change in aggregate principal amount of the Bonds will not exceed 20 percent of the original aggregate par amount. The City anticipates that the final maturity schedule will be communicated to the successful bidder by 1:30 p.m. local time on the day of the sale provided the City has received the reoffering prices and yield for the Bonds from the successful bidder by 12:30 p.m. The dollar amount bid by the successful bidder will be adjusted to reflect any adjustments in the aggregate principal amount of the Bonds to be issued. The adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and original issue discount/premium, if any, but will not change the per-bond underwriter's discount as calculated from the bid and reoffering prices required to be delivered to the City as stated herein. The successful bidder may not withdraw its bid or change the interest rates bid or initial reoffering prices as a result of any changes made to the principal amounts within these limits.

Serial Bonds and/or Term Bonds. Bidders may provide that all the Bonds be issued as serial bonds Alternatively, bidders may provide that any two or more consecutive annual principal amounts bearing interest at the same interest rate be combined into one or more term bonds (see "Mandatory Sinking Fund Redemption" below).

Mandatory Sinking Fund Redemption. If the winning bidder designates principal amounts to be combined into one or more term bonds, each such term bond shall be subject to mandatory sinking fund redemption commencing on September 1 of the first year that has been combined to form such term bond and continuing on September 1 in each year thereafter until the stated maturity date of that term bond. The amount redeemed in any year shall be equal to the annual principal amounts described in the table above. The Bonds to be redeemed in any year by mandatory sinking fund redemption shall be redeemed at par and shall be selected by lot among the Bonds then subject to redemption. The City, at its option, may credit against any mandatory sinking fund redemption term bonds of the maturity then subject to redemption that have been purchased and canceled by the City or that have been redeemed and not theretofore applied as a credit against any mandatory sinking fund redemption requirement.

Electronic Proposals Bidding Procedure. Electronic proposals for the purchase of the Bonds must be submitted through the facilities of PARITY® by **11:30 A.M. (Eastern Time), on Wednesday, September 3, 2025**. Any prospective bidder must be a subscriber of Bidcomp's competitive bidding system. Further information about Bidcomp/ PARITY®, including any fee charged, may be obtained from i-Deal LLC, 1359 Broadway, 2nd Floor, New York, New York 10018, telephone (212) 849-5021. The City will neither confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic proposal made through the facilities of PARITY® is communicated to the City, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed proposal delivered to the City. By submitting a proposal for the Bonds via PARITY®, the bidder represents and warrants to the City that such bidder's proposal for the purchase of the Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such proposal by the City will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice of Sale. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, PARITY®, the use of such facilities being the sole risk of the prospective bidder.

* Preliminary, subject to change.

Disclaimer - Each PARITY® prospective electronic bidder shall be solely responsible to make necessary arrangements to access PARITY® for the purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the City nor PARITY® shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the City nor PARITY® shall be responsible for a bidder's failure to make a proposal or for proper operation of, or have any liability for, any delays or interruptions of, or any damages caused by, PARITY®. The City is using PARITY® as a communication mechanism, and not as the City's agent, to conduct the electronic bidding for the Bonds. The City is not bound by any advice and determination of PARITY® to the effect that any particular proposal complies with the terms of this Notice of Sale and in particular the proposal requirements set forth herein. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of proposals via PARITY® are the sole responsibility of the bidders, and the City is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a proposal for the Bonds, the prospective bidder should telephone PARITY® at (212) 849-5021. If any provision of this Notice of Sale conflicts with information provided by PARITY®, this Notice of Sale shall control.

For the purpose of the bidding process, the time as maintained on PARITY® shall constitute the official time. For information purposes only, bidders are requested to state in their proposals the true interest cost to the City, as described under "Basis of Award" above, represented by the rate or rates of interest and the premium, if any, specified in their respective proposals. All electronic proposals shall be deemed to incorporate the provisions of this Notice of Sale.

Bond Counsel Opinion. The legal opinion of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished without charge and will be placed on file with the certifying bank for the Bonds. A copy of the opinion will be delivered to each purchaser of the Bonds. The opinion of Bond Counsel will cover the following matters: (1) that the Bonds will be valid and binding general obligations of the City when duly certified, (2) that, assuming the accuracy of and continuing compliance by the City with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Bonds is excludable from gross income of the owners thereof for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code; and (3) that interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Obligation to Deliver Issue Price Certificate. Pursuant to the Code and applicable Treasury Regulations, the City must establish the "issue price" of the Bonds. **In order to assist the City, the winning bidder is obligated to deliver to the City a certificate (an "Issue Price Certificate") and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Bonds.** The City will rely on the Issue Price Certificate and such additional information in determining the issue price of the Bonds. The form of Issue Price Certificate is available by contacting Mr. William N. Lindsay, Managing Director, Munistat Services, Inc., Email: bill.lindsay@munistat.com, Telephone: (203) 421-2880, municipal advisor to the City (the "Municipal Advisor").

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Bonds, is a good faith offer which the bidder believes reflects current market conditions, and is not a "courtesy bid" being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Bonds pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the "Competitive Sale Rule").

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Bonds. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.**

Competitive Sale Rule Met. If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Bonds, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Bonds as of September 3, 2025 (the "Sale Date").

Competitive Sale Rule Not Met. By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Bonds for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the **10% Sale Rule** or the **Hold the Offering Price Rule** described below with respect to each maturity of the Bonds prior to the delivery date of the Bonds. The rule selected with respect to each maturity of the Bonds shall be set forth on an Issue Price Rule Selection Certificate, which shall be sent to the winning bidder promptly after the award of the Bonds. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. Eastern Time on the day after the Sale Date. **If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.**

10% Sale Rule. To satisfy the 10% Sale Rule for any maturity, the winning bidder:

- (i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide the City with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will report to the City information regarding the actual prices at which at least 10 percent (10%) of the Bonds of each maturity have been sold to the public;
- (iii) will provide the City with reasonable supporting documentation or certifications of such sales prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Bonds, this reporting requirement will continue, beyond the closing date of the Bonds, if necessary, until such date that at least 10 percent (10%) of such maturity of the Bonds has been sold to the public; and
- (iv) has or will include in any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

Hold the Offering Price Rule. To satisfy the Hold the Offering Price Rule for any maturity, the winning bidder:

- (i) will make a bona fide offering to the public of all of the Bonds at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;
- (ii) will neither offer nor sell to any person any Bonds of such maturity at a price that is higher than the initial offering price of each maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Bonds of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5th) business day after the Sale Date of the Bonds; and
- (iii) has or will include within any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Bonds as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a “maturity” refers to Bonds that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Bonds for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Bonds was purchased.

For purposes of this Notice of Sale, the “public” does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Bonds to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Bonds to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any “derivative products” (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Bonds.

Preliminary Official Statement and Official Statement. The City has prepared a Preliminary Official Statement dated August 26, 2025 for this Bond issue. The City deems such Preliminary Official Statement final as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), except for omissions permitted thereby, but the Preliminary Official Statement is subject to revision or amendment. The City will make available to the winning purchaser a reasonable number of copies of the final Official Statement at the City's expense by the delivery of the Bonds or, if earlier, by the seventh business day after the day proposals on the Bonds are received. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies may be obtained by the purchaser at its own expense by arrangement with the printer.

The purchaser agrees to promptly file the final Official Statement with the Municipal Securities Rulemaking Board and to take any and all other actions necessary to comply with applicable Securities and Exchange Commission and Municipal Securities Rulemaking Board rules governing the offering, sale and delivery of the Bonds to the ultimate purchasers.

DTC Book-Entry. The Bonds will be issued by means of a book-entry-only system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to the Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. Ownership of the Bonds will be evidenced in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Bonds will be payable by the City or its agent to DTC or its nominee as registered owner of the Bonds. Principal and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The City will not be responsible or liable for payments by DTC to its Participants or by DTC Participants or Indirect Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

Certifying, Transfer and Paying Agent; Registrar. The Bonds will be certified by U.S. Bank Trust Company, National Association, Hartford, Connecticut, which will also act as transfer and paying agent and registrar.

CUSIP Numbers. The deposit of the Bonds with DTC under a book-entry-only system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the City's Municipal Advisor, Munistat Services, Inc., to apply for CUSIP numbers for the Bonds by no later than one business day after dissemination of this Notice of Sale. Munistat Services, Inc. will provide CUSIP Global Services with the final details of the sale of the Bonds in accordance with Rule G-34 of the Municipal Securities Rulemaking Board, including the identity of the winning purchaser. The City will not be responsible for any delay caused by the inability to deposit the Bonds with DTC due to the failure of Munistat Services, Inc. to obtain such numbers and provide them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

Continuing Disclosure Agreement. The City will agree, in a Continuing Disclosure Agreement entered into in accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, to provide, or cause to be provided, (i) certain annual financial information and operating data; (ii) timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain events with respect to the Bonds; and (iii) timely notice of a failure by the City to provide the required annual financial information on or before a specified date. The winning purchaser's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement for the Bonds.

Additional Information. For more information regarding this Bond issue and the City, reference is made to the Preliminary Official Statement dated August 26, 2025. The Preliminary Official Statement may be accessed via the Internet at MuniOS.com. Electronic access to the Preliminary Official Statement is being provided as a matter of convenience only. The only official version of the Preliminary Official Statement is the printed version for physical delivery. Copies of the Preliminary Official Statement and Official Statement may be obtained from Bill Lindsay, Managing Director, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, telephone (203) 421-2880.

August 26, 2025

Harry W. Rilling
Mayor

Jared Schmitt
Chief Financial Officer

ISSUE PRICE RULE SELECTION CERTIFICATE

City of Norwalk, Connecticut
 \$53,035,000* General Obligation Bonds, Issue of 2025

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (the “Representative”), on behalf of itself and [OTHER UNDERWRITERS] (together, the “Underwriting Group”), hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned bonds (the “Bonds”), as described in the Notice of Sale for the Bonds, dated August 26, 2025 (the “Notice of Sale”). For a description of the requirements of each rule, please refer to the section “Obligation to Deliver Issue Price Certificate” in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

<u>Date of Maturity</u>	<u>Principal Amount*</u>	<u>Interest Rate</u>	10% Sale Rule (Underwriter has or will comply with 10% Sale Rule for this Maturity)		Hold the Offering Price Rule (Underwriter will comply with Hold the Offering Price Rule for this Maturity)	
			<u>Check Box</u>	<u>Sales Price</u>	<u>Check Box</u>	<u>Initial Offering Price</u>
09/01/2027	\$2,985,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2028	2,975,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2029	2,975,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2030	2,975,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2031	2,640,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2032	2,640,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2033	2,640,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2034	2,640,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2035	2,640,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2036	2,360,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2037	2,360,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2038	2,360,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2039	2,360,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2040	2,360,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2041	2,100,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2042	2,100,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2043	2,100,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2044	2,100,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2045	2,100,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2046	855,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2047	855,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2048	855,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2049	855,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2050	855,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2051	270,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2052	270,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2053	270,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2054	270,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____
09/01/2055	270,000	____%	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____

(All Sales Prices or Initial Offering Prices must be filled in prior to the delivery date of the Bonds.)

[NAME OF UNDERWRITER/REPRESENTATIVE]

By: _____
 Name:
 Title:

Email this completed and executed certificate to the following by 5:00 P.M. (Eastern Time) on September 4, 2025:

Bond Counsel: mritter@goodwin.com **Municipal Advisor:** bill.landsay@minustat.com

* Preliminary, subject to change.

APPENDIX G – NOTICE OF SALE FOR THE NOTES

NOTICE OF SALE

\$15,000,000

CITY OF NORWALK, CONNECTICUT

GENERAL OBLIGATION BOND ANTICIPATION NOTES

ELECTRONIC PROPOSALS via PARITY® (“PARITY”) will be received by the City of Norwalk, Connecticut (the "City") at the Office of the Chief Financial Officer, Room 235, City Hall, 125 East Avenue, Norwalk, Connecticut 06851 until **11:00 A.M. (Eastern Time) on WEDNESDAY,**

SEPTEMBER 3, 2025

for the purchase, when issued, of the City's \$15,000,000 General Obligation Bond Anticipation Notes dated September 16, 2025, maturing September 15, 2026 (the "Notes"). The Notes are not subject to redemption prior to maturity. The Notes will be payable with interest at maturity and delivered against payment in Federal funds in New York, New York on or about September 16, 2025. The Notes will be general obligations of the City payable, as to both principal and interest, unless paid from other sources, from *ad valorem* taxes levied on all property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income taxable at limited amounts.

Certifying Agent, Registrar, Transfer and Paying Agent. The Notes will be certified by U.S. Bank Trust Company, National Association, Hartford, Connecticut, which will also act as transfer and paying agent and registrar.

DTC Book-Entry. The Notes will be issued by means of a book-entry-only system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to the Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. Ownership of the Notes will be evidenced in principal amounts of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Notes, will be required to deposit the note certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the City or its agent to DTC or its nominee as registered owner of the Notes. Principal and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The City will not be responsible or liable for payments by DTC to its Participants or by DTC Participants or Indirect Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

Electronic Proposals Bidding Procedure. Electronic proposals for the purchase of the Notes must be submitted through the facilities of PARITY by **11:00 A.M. (Eastern Time), on Wednesday, September 3, 2025.** Any prospective bidder must be a subscriber of Bidcomp's competitive bidding system. Further information about Bidcomp/ PARITY, including any fee charged, may be obtained from i-Deal LLC, 1359 Broadway, 2nd Floor, New York, New York 10018, (telephone (212) 849-5021). The City will neither confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic proposal made through the facilities of PARITY is communicated to the City, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed proposal delivered to the City. By submitting a proposal for the Notes via PARITY, the bidder represents and warrants to the City that such bidder's proposal for the purchase of the Notes is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such proposal by the City will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Notes on the terms described in this Notice of Sale. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of, PARITY, the use of such facilities being the sole risk of the prospective bidder.

Disclaimer- Each PARITY prospective electronic bidder shall be solely responsible to make necessary arrangements to access PARITY for the purposes of submitting its proposal in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the City nor PARITY shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the City nor PARITY shall be responsible for a bidder's failure to make a proposal or for proper operation of, or have any liability for, any delays or interruptions of, or any damages caused by, PARITY. The City is using PARITY as a communication mechanism, and not as the City's agent, to conduct the electronic bidding for the Notes. The City is not bound by any advice and determination of PARITY to the effect that any particular proposal complies with the terms of this Notice of Sale and in particular the proposal requirements set forth herein. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of proposals via PARITY are the sole responsibility of the bidders, and the City is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a proposal for the Notes, the prospective bidder should telephone PARITY at (212) 849-5021. If any provision of this Notice of Sale shall conflict with information provided by PARITY, this Notice of Sale shall control.

For the purpose of the bidding process, the time as maintained on PARITY shall constitute the official time. For information purposes only, bidders are requested to state in their proposals the net interest cost to the City, as described under "Basis of Award" below, represented by the rate or rates of interest and the premium, if any, specified in their respective proposals. All electronic proposals shall be deemed to incorporate the provisions of this Notice of Sale.

Proposals. Proposals may be made for all or any part of the Notes, but any proposal for a part must be for \$100,000 or a whole multiple thereof and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. No proposal for less than the minimum denomination or for less than par and accrued interest will be accepted. Each proposal must specify the amount bid for the Notes (which shall be the aggregate par value of the Notes, and, at the option of the bidder, a premium), and must specify one rate of interest in a multiple of one-hundredth (1/100) of one percent (1%) per annum for each part of the Notes bid for in the proposal. Interest shall be computed on the basis of a 360-day year consisting of twelve 30-day months.

Basis of Award. As between proposals which comply with this Notice of Sale, the Notes will be sold to the responsible bidder or bidders offering to purchase the Notes at the lowest net interest cost to the City, which will be determined by computing as to each interest rate stated the total interest to be payable at such rate and deducting therefrom any premium. If there is more than one responsible bidder making an offer to purchase all or any portion of the Notes at the same lowest net interest cost, the Notes will be sold to the responsible bidder with the proposal for the largest principal amount of the Notes specified. If more than one responsible bidder makes an offer to purchase all or any portion of the Notes at the same lowest net interest cost and for the same largest principal amount of the Notes specified, the Notes or any portion thereof will be sold to the responsible bidder who is chosen by lot. If a bidder is awarded only a part of the Notes, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the City with respect to the Notes awarded is the same as that contained in the bidder's proposal with respect to the entire amount bid, carried to four decimal places. It is requested that each proposal be accompanied by a statement of the percentage of net interest cost completed to four decimal places. Such statement shall not be considered as part of the proposal.

The City reserves the right to reject any and all proposals and to waive any irregularity or informality with respect to any proposal.

Qualified Tax-Exempt Obligations. The Notes shall not be designated by the City as "qualified tax-exempt obligations" for purposes of the deduction for federal income tax purposes by financial institutions of a portion of interest expense allocable to tax-exempt obligations.

Bond Counsel Opinion. The legal opinion of Shipman & Goodwin LLP of Hartford, Connecticut, Bond Counsel, will be furnished without charge and will be placed on file with the certifying bank for the Notes. A copy of the opinion will be delivered to each purchaser of the Notes. The opinion of Bond Counsel will cover the following matters: (1) that the Notes will be valid and binding general obligations of the City when duly certified, (2) that, assuming the accuracy of and continuing compliance by the City with its representations and covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), based on existing law, interest on the Notes is excludable from gross income of the owners thereof for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals, however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations under the Code, and (3) that interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax.

Obligation to Deliver Issue Price Certificate. Pursuant to the Code and applicable Treasury Regulations, the City must establish the “issue price” of the Notes. **In order to assist the City, the winning bidder is obligated to deliver to the City a certificate (an “Issue Price Certificate”) and such additional information satisfactory to Bond Counsel described below, prior to the delivery of the Notes.** The City will rely on the Issue Price Certificate and such additional information in determining the issue price of the Notes. The form of Issue Price Certificate is available by contacting William N. Lindsay, Managing Director, Munistat Services, Inc., Email: bill.lindsay@munistat.com, Telephone: (203) 421-2880, municipal advisor to the City (the “Municipal Advisor”).

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Notes, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale rule relating to the establishment of the issue price of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds (the “Competitive Sale Rule”).

The Municipal Advisor will advise the winning bidder if the Competitive Sale Rule was met at the same time it notifies the winning bidder of the award of the Notes. **Bids will not be subject to cancellation in the event that the Competitive Sale Rule is not satisfied.**

Competitive Sale Rule Met. If the Municipal Advisor advises the winning bidder that the Competitive Sale Rule has been met, the winning bidder shall, within one (1) hour after being notified of the award of the Notes, advise the Municipal Advisor by electronic or facsimile transmission of the reasonably expected initial offering price to the public of each maturity of the Notes as of September 3, 2025 (the “Sale Date”).

Competitive Sale Rule Not Met. By submitting a bid, the winning bidder agrees (unless the winning bidder is purchasing the Notes for its own account and not with a view to distribution or resale to the public) that if the Competitive Sale Rule is not met, it will satisfy either the **10% Sale Rule** or the **Hold the Offering Price Rule** described below with respect to each maturity of the Notes prior to the delivery date of the Notes. The rule selected with respect to each maturity of the Notes shall be set forth on an Issue Price Rule Selection Certificate, which shall be sent to the winning bidder promptly after the award of the Notes. The winning bidder shall complete and execute the Issue Price Rule Selection Certificate and email it to Bond Counsel and the Municipal Advisor by 5:00 P.M. Eastern Time on the day after the Sale Date. **If the Issue Price Rule Selection Certificate is not returned by this deadline, or if no selection is made with respect to maturity, the winning bidder agrees that the Hold the Offering Price Rule shall apply to such maturities.**

10% Sale Rule. To satisfy the 10% Sale Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide the City with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will report to the City information regarding the actual prices at which at least 10 percent (10%) of the Notes of each maturity have been sold to the public;

(iii) will provide the City with reasonable supporting documentation or certifications of such sales prices, the form of which is acceptable to Bond Counsel. If the 10% Sale Rule is used with respect to a maturity of the Notes, this reporting requirement will continue, beyond the closing date of the Notes, if necessary, until such date that at least 10 percent (10%) of such maturity of the Notes has been sold to the public; and

(iv) has or will include in any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the reporting requirement described above.

Hold the Offering Price Rule. To satisfy the Hold the Offering Price Rule for any maturity, the winning bidder:

(i) will make a bona fide offering to the public of all of the Notes at the initial offering prices and provide Bond Counsel with reasonable supporting documentation, such as a copy of the pricing wire or equivalent communication, the form of which is acceptable to Bond Counsel;

(ii) will neither offer nor sell to any person any Notes of such maturity at a price that is higher than the initial offering price of each maturity until the earlier of (i) the date on which the winning bidder has sold to the public at least ten percent (10%) of the Notes of such maturity at a price that is no higher than the initial offering price of such maturity or (ii) the close of business on the fifth (5th) business day after the Sale Date of the Notes; and

(iii) has or will include within any agreement among underwriters, selling group agreement or retail distribution agreement (to which the winning bidder is a party) relating to the initial sale of the Notes to the public, together with the related pricing wires, language obligating each underwriter to comply with the limitations on the sale of the Notes as set forth above.

For purposes of the 10% Sale Rule or the Hold the Offering Price Rule, a “maturity” refers to Notes that have the same interest rate, credit and payment terms.

If the winning bidder has purchased any maturity of the Notes for its own account and not with a view to distribution or resale to the public, then, whether or not the Competitive Sale Rule was met, the Issue Price Certificate will recite such facts and identify the price or prices at which such maturity of the Notes was purchased.

For purposes of this Notice of Sale, the “public” does not include the winning bidder or any person that agrees pursuant to a written contract with the winning bidder to participate in the initial sale of the Notes to the public (such as a retail distribution agreement between a national lead underwriter and a regional firm under which the regional firm participates in the initial sale of the Notes to the public). In making the representations described above, the winning bidder must reflect the effect on the offering prices of any “derivative products” (e.g., a tender option) used by the bidder in connection with the initial sale of any of the Notes.

Preliminary Official Statement and Official Statement. The City has prepared a Preliminary Official Statement dated August 26, 2025 for this Note issue. The City deems such Preliminary Official Statement final as of its date for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), except for omissions permitted thereby, but the Preliminary Official Statement is subject to revision or amendment. The City will make available to each winning purchaser a reasonable number of copies of the final Official Statement at the City’s expense by the delivery of the Notes or, if earlier, by the seventh business day after the day proposals on the Notes are received. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies may be obtained by the purchaser at its own expense by arrangement with the printer.

CUSIP Numbers. The deposit of the Notes with DTC under a book-entry-only system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the City’s Municipal Advisor, Munistat Services, Inc., to apply for CUSIP numbers for the Notes by no later than one business day after dissemination of this Notice of Sale. Munistat Services, Inc. will provide CUSIP Global Services with the final details of the sale of the Notes in accordance with Rule G-34 of the Municipal Securities Rulemaking Board, including the identity of the winning purchaser. The City will not be responsible for any delay caused by the inability to deposit the Notes with DTC due to the failure of Munistat Services, Inc. to obtain such numbers and provide them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

Continuing Disclosure Agreement. The City will agree, in a Continuing Disclosure Agreement entered into in accordance with the requirements of Securities and Exchange Commission Rule 15c2-12(b)(5), to provide timely, but not in excess of ten (10) business days after the occurrence of the event, notice of the occurrence of certain listed events with respect to the Notes. The winning purchaser’s obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to the delivery of the Notes, an executed copy of the Continuing Disclosure Agreement for the Notes.

Additional Information. For more information regarding this Note issue and the City, reference is made to the Preliminary Official Statement dated August 26, 2025. The Preliminary Official Statement may be accessed via the Internet at www.MuniOs.com. Electronic access to the Preliminary Official Statement is being provided as a matter of convenience only. The only official version of the Preliminary Official Statement is the printed version for physical delivery. Copies of the Preliminary Official Statement and the Official Statement may be obtained from William N. Lindsay, Managing Director, Munistat Services, Inc., 129 Samson Rock Drive, Suite A, Madison, Connecticut 06443, telephone (203) 421-2880.

August 26, 2025

Harry W. Rilling
Mayor

Jared Schmitt
Chief Financial Officer

ISSUE PRICE RULE SELECTION CERTIFICATE

City of Norwalk, Connecticut
 \$15,000,000 General Obligation Bond Anticipation Notes

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (the “Representative”), on behalf of itself and [OTHER UNDERWRITERS] (together, the “Underwriting Group”), hereby certifies that it will use the rule selected below for the respective maturity of the above-captioned notes (the “Notes”), as described in the Notice of Sale for the Notes, dated August 26, 2025 (the “Notice of Sale”). For a description of the requirements of each rule, please refer to the section “Obligation to Deliver Issue Price Certificate” in the Notice of Sale. Capitalized terms used but not defined herein are defined in the Notice of Sale.

<u>Date of Maturity</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	10% Sale Rule (Underwriter has or will comply with 10% Sale Rule for this Maturity)		Hold the Offering Price Rule (Underwriter will comply with Hold the Offering Price Rule for this Maturity)	
			<u>Check Box</u>	<u>Sales Price</u>	<u>Check Box</u>	<u>Initial Offering Price</u>
09/15/2026	\$15,000,000	_____ %	<input type="checkbox"/>	\$ _____	<input type="checkbox"/>	\$ _____

(All Sales Prices or Initial Offering Prices must be filled in prior to the delivery date of the Notes.)

[NAME OF UNDERWRITER/REPRESENTATIVE]

By: _____
 Name:
 Title:

Email this completed and executed certificate to the following by 5:00 P.M. (Eastern Time) on September 4, 2025:

Bond Counsel: mritter@goodwin.com **Municipal Advisor:** bill.landsay@minustat.com

