

Town of Monroe, New York

Financial Statements and
Supplementary Information

Year Ended December 31, 2023

Town of Monroe, New York

Table of Contents

	<u>Page No.</u>
Independent Auditors' Report	1
Management's Discussion and Analysis	4
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	11
Statement of Activities	12
Fund Financial Statements	
Balance Sheet - Governmental Funds	13
Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position	15
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General, Town Outside Village, Highway and Special Districts Funds	19
Fiduciary Fund	
Statement of Changes in Fiduciary Net Position	22
Notes to Financial Statements	23
Required Supplementary Information	
Other Postemployment Benefits	
Schedule of Changes in the Town's Total OPEB Liability and Related Ratios	51
New York State and Local Employees' Retirement System	
Schedule of the Town's Proportionate Share of the Net Pension Liability (Asset)	53
Schedule of Contributions	53
Combining and Individual Fund Financial Statements and Schedules	
Major Governmental Funds	
General Fund	
Schedule of Revenues and Other Financing Sources Compared to Budget	55
Schedule of Expenditures and Other Financing Uses Compared to Budget	57
Town Outside Village Fund	
Schedule of Revenues and Other Financing Sources Compared to Budget	59
Schedule of Expenditures Compared to Budget	60
Highway Fund	
Combining Balance Sheet - Sub-Funds	61
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Sub-Funds	62
Highway Fund - Town-Wide	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Sub-Fund	63
Highway Fund - Part-Town	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Sub-Fund	64
Special Districts Fund	
Combining Balance Sheet - Sub-Funds	66
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Sub-Funds	68

Town of Monroe, New York

Table of Contents (Concluded)

	<u>Page No.</u>
Non-Major Governmental Funds	
Combining Balance Sheet	70
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	71
Federal Programs	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	72
Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	74
Schedule of Expenditures of Federal Awards	77
Notes to Schedule of Expenditures of Federal Awards	78
Schedule of Findings and Questioned Costs	79



Independent Auditors' Report

**The Honorable Supervisor and Town Board
of the Town of Monroe, New York**

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Monroe, New York ("Town"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town, as of December 31, 2023, and the respective changes in financial position and the respective budgetary comparison for the General, Town Outside Village, Highway and Special Districts funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 4, 2024 on our consideration of the Town's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 4, 2024

Town of Monroe, New York

Management's Discussion and Analysis December 31, 2023

Introduction

The following discussion and analysis of the Town of Monroe, New York's ("Town") financial statement provides an overview of the financial activities of the Town of Monroe for the year ended December 31, 2023. Please read in conjunction with the basic financial statements and the accompanying "Notes to the Financial Statements" that follow this section.

Financial Highlights

Key financial highlights for fiscal year ended December 31, 2023 are as follows:

- On the government-wide financial statements, the assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$10,900,803. Of this amount, the unrestricted net position, which is available to meet the ongoing obligations of the Town, reflects a deficit of \$4,063,042 at December 31, 2023, an increase of \$552,951 from the prior year. In large part, this cumulative deficit is attributable to the accrual of certain operating liabilities pursuant to various Governmental Accounting Standards Board ("GASB") pronouncements discussed below. These obligations will be satisfied in future years, including borrowings for judgements and claims, compensated absences, net pension liabilities and other post-employment benefit ("OPEB") obligations.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund deficit of \$6,965,454, representing an overall decrease in fund balance of \$17,088,554 from the prior year. The main contributing factor to the change was the Capital Projects Fund's purchase of land which was funded through the issuance of a bond anticipation note.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$2,561,108 or 39.8% of the total General Fund expenditures and other financing uses.
- The deficit fund balance of the Capital Projects Fund increased from \$(1,886,005) to \$(20,279,857) mainly due to the purchase of land that was funded through the issuance of a bond anticipation note.

Overview of the Financial Statements

The Town's financial statements are composed of this Management's Discussion and Analysis ("MD&A") and the basic financial statements. This discussion and analysis serves as an introduction to the basic financial statements. The MD&A provides analysis and overview of the Town's financial activities. The basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes other supplementary information as listed in the table of contents.

Government-wide Financial Statements

The *government-wide financial statements* are designed to provide the readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net position* presents the Town's total assets, liabilities and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, the increases or decreases in net position may serve as a useful indicator of whether the Town's financial position is improving or deteriorating.

The *statement of activities* presents how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (for example, earned but unused vacation leave and OPEB).

The *government-wide financial statements* distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues for governmental services. The governmental activities of the Town include: general government support, public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and interest.

The *government-wide financial statements* can be found on the pages immediately following this section as the first two pages of the basic financial statements.

Fund Financial Statements

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the Town funds can be divided into two categories: Governmental Funds and Fiduciary Funds.

Governmental Funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The Town maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statements of revenues, expenditures and changes in fund balances for the General Fund, Town Outside Village Fund, Highway Fund, Special Districts Fund and Capital Projects Fund since they are all classified as major funds.

The Town adopts an annual appropriations budget for its General Fund, Town Outside Village, Highway Fund, Special Districts Fund. A budgetary comparison statement has been provided for these funds within the basic financial statements to demonstrate compliance with the respective budgets.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of these funds are not available to support the Town's programs. The Town maintains only one type of fiduciary fund that is known as a Custodial Fund. The Town holds resources in this fund purely in a custodial capacity, primarily to account for real property taxes collected for other governments. The activity in this fund is limited to the receipt, temporary investment, and remittance of resources to the appropriate government.

The financial statements for the governmental and fiduciary funds can be found in the basic financial statements section of this report.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found following the basic financial statements section of this report.

Other Information

Additional statements and schedules can be found immediately following the Notes to the Financial Statements, including schedules of budgets to actual comparisons.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the Town's financial position. In the case of the Town of Monroe, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$10,900,803 for fiscal year ended December 31, 2023.

The following table reflects the condensed Statement of Net Position:

Statement of Net Position

	December 31, 2023	December 31, 2022
	<u> </u>	<u> </u>
Current Assets	\$ 17,243,065	\$ 16,405,101
Capital Assets, net	<u>38,225,358</u>	<u>18,465,283</u>
 Total Assets	 <u>55,468,423</u>	 <u>34,870,384</u>
 Deferred Outflows of Resources	 <u>4,710,522</u>	 <u>4,303,336</u>
 Current Liabilities	 24,111,025	 5,397,418
Long-term Liabilities	<u>20,744,302</u>	<u>17,725,592</u>
 Total Liabilities	 <u>44,855,327</u>	 <u>23,123,010</u>
 Deferred Inflows of Resources	 <u>4,422,815</u>	 <u>7,847,329</u>
 NET POSITION		
Net investment in capital assets	13,730,974	10,682,610
Restricted	1,232,871	1,030,862
Unrestricted	<u>(4,063,042)</u>	<u>(3,510,091)</u>
 Total Net Position	 <u>\$ 10,900,803</u>	 <u>\$ 8,203,381</u>

The largest component of the Town’s net position is its Invested in Capital Assets (net of related debt) of \$13,730,974 which reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to its citizens and consequently, these assets are not available for future spending. Although the Town’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted net assets of \$1,232,871 represent resources that are subject to external restrictions on their use. The restrictions are:

	2023	2022
	<u> </u>	<u> </u>
Debt Service	\$ 133,380	\$ -
Special Purpose	1,070,619	1,015,115
Parklands	20,346	-
Community Development	8,526	8,371
Pension Benefits	<u>-</u>	<u>7,376</u>
 Restricted Net Assets	 <u>\$ 1,232,871</u>	 <u>\$ 1,030,862</u>

The remaining balance is an unrestricted deficit of (\$4,063,042).

**Changes in Net Position
December 31,**

	2023	2022
REVENUES		
Program Revenues		
Charges for Services	\$ 1,779,079	\$ 1,535,280
Operating Grants and Contributions	1,745,323	1,176,309
Capital Grants and Contributions	1,381,665	905,842
General Revenues		
Real Property Taxes	7,674,668	7,435,151
Other Tax items	37,203	31,668
Non-Property Taxes	2,080,861	2,014,784
Unrestricted Use of Money and Property	344,267	167,764
Sale of Property and Compensation for Loss	248,545	20,435
Unrestricted State Aid	478,895	1,190,397
Miscellaneous	93,284	106,697
	15,863,790	14,584,327
PROGRAM EXPENSES		
General Government Support	3,215,864	2,874,337
Public Safety	457,447	391,835
Health	291,180	274,969
Transportation	3,745,399	3,453,147
Culture and Recreation	1,359,908	746,521
Home and Community Services	3,756,502	3,980,125
Interest	340,068	134,865
	13,166,368	11,855,799
Total Expenses		
	13,166,368	11,855,799
Change in Net Position	2,697,422	2,728,528
NET POSITION		
Beginning	8,203,381	5,474,853
Ending	\$ 10,900,803	\$ 8,203,381

Governmental activities increased the Town's net position by \$2,697,422.

For the fiscal year ended December 31, 2023, revenues for governmental activities totaled \$15,863,790. Tax revenues of \$9,792,732 comprised of real property taxes, other tax items and non-property taxes, represent the largest revenue sources (61.7%).

Governmental activities expenses of the Town for the fiscal year ended December 31, 2023 totaled \$13,166,368. The major expenditure categories are: general government support (24.4%) public safety (3.5%), health (2.2%), transportation (28.4%), culture and recreation (10.3%) and home and community services (28.5%).

Financial Analysis of the Town's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the Town itself, or an individual that has been delegated authority to assign resources for use for particular purposes by the Town Board.

As of the end of the current fiscal year, the Town's governmental funds reported a combined ending fund deficit of \$(6,965,454), a decrease of \$17,088,554 compared to last years ending balance of \$10,123,100. The non-spendable fund balance component is \$194,126, consisting of amounts representing prepaid expenditures. Fund Balance of \$1,232,871 is restricted for Debt service, Special Purpose, Community Development, and Parklands. The assigned fund balance portion of \$9,326,298 consists of the fund balances of the Town Outside Village, Highway, Special District Funds in addition to encumbrances and amounts designated to balance the fiscal 2023 budget. The remaining fund balance is reported as a deficit of \$(17,718,749) and is classified as unassigned.

The **General Fund** is the primary operating fund of the Town. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$2,561,108 representing 72.3% of the total General Fund balance of \$3,541,097. This is an increase from the prior year, when the total fund balance was \$3,642,980.

General Fund Budgetary Highlights

Overall, General Fund expenditures and other financing uses are \$6.54 million, which is \$105,633 less than the final budget. Spending was less than the final budget across all categories.

Total Revenues and other financing sources exceeded the budgetary estimates by \$155,143. The revenue categories that reflected the most significant variance compared to the final budget were surpluses in interest earnings (\$204,911), American Rescue Plan Act (\$185,966), unclassified (\$121,403) and deficits in state aid (\$246,580) and transfers in (\$250,000).

Capital Asset

The Town's investment in Capital Assets for its governmental activities as of December 31, 2023 amounted to \$38,225,358, net of accumulated depreciation. The investment in capital assets includes land, construction-in-progress, buildings, land improvements, machinery and equipment and infrastructure.

Town of Monroe Capital Assets (Net of Depreciation)

	2023	2022
Land	\$ 23,473,536	\$ 4,473,536
Construction-in-Progress	1,799,072	1,691,409
Buildings	8,783,842	8,521,454
Land Improvements	140,158	37,327
Machinery and Equipment	2,639,227	2,560,995
Infrastructure	1,389,523	1,180,562
Total	<u>\$ 38,225,358</u>	<u>\$ 18,465,283</u>

Requests for Information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Monroe Finance Office, 1465 Orange Turnpike, Monroe, NY 10950. Inquiries can be made via email tcardone@monroeny.org or telephone (845) 783-1900.

Town of Monroe, New YorkStatement of Net Position
December 31, 2023**ASSETS**

Cash and equivalents	\$ 3,198,981
Investments	12,384,787
Receivables	
Accounts	68,936
Leases	336,419
Water rents	226,035
State and Federal aid	279,493
Due from other governments	554,288
Prepaid expenses	194,126
Capital assets	
Not being depreciated	25,272,608
Being depreciated, net	12,952,750
	<hr/>
Total Assets	55,468,423

DEFERRED OUTFLOWS OF RESOURCES

Pension related	1,127,836
OPEB related	3,582,686
	<hr/>
Total Deferred Outflows of Resources	4,710,522

LIABILITIES

Accounts payable	362,851
Accrued liabilities	53,382
Employee payroll deductions	18,319
Deposits payable	1,219,676
Unearned revenue	23,498
Due to other governments	6,682
Bond anticipation notes payable	22,200,000
Accrued interest payable	226,617
Non-current liabilities	
Due within one year	934,400
Due in more than one year	19,809,902
	<hr/>
Total Liabilities	44,855,327

DEFERRED INFLOWS OF RESOURCES

Leases related	324,111
Pension related	81,392
OPEB related	4,017,312
	<hr/>
Total Deferred Inflows of Resources	4,422,815

NET POSITION

Net investment in capital assets	13,730,974
Restricted for	
Debt service	133,380
Special purpose	1,070,619
Parklands	20,346
Community development	8,526
Unrestricted	(4,063,042)
	<hr/>
Total Net Position	\$ 10,900,803

The notes to financial statements are an integral part of this statement.

Town of Monroe, New York

Statement of Activities
Year Ended December 31, 2023

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities					
General government support	\$ 3,215,864	\$ 207,162	\$ 334,247	\$ 23,584	\$ (2,650,871)
Public safety	457,447	937,068	12,127	-	491,748
Health	291,180	3,500	-	-	(287,680)
Transportation	3,745,399	82,082	1,274,547	-	(2,388,770)
Culture and recreation	1,359,908	73,259	4,090	187,500	(1,095,059)
Home and community services	3,756,502	476,008	120,312	909,700	(2,250,482)
Interest	340,068	-	-	260,881	(79,187)
Total Governmental Activities	\$ 13,166,368	\$ 1,779,079	\$ 1,745,323	\$ 1,381,665	(8,260,301)
General revenues					
Real property taxes					7,674,668
Other tax items					37,203
Interest and penalties on real property taxes					37,203
Non-property taxes					
Non-property tax distribution from County					1,958,120
Franchise fees					120,208
Utilities gross receipts					2,533
Unrestricted use of money and property					344,267
Sale of property and compensation for loss					248,545
Unrestricted State aid					478,895
Miscellaneous					93,284
Total General Revenues					10,957,723
Change in Net Position					2,697,422
NET POSITION					
Beginning					8,203,381
Ending					\$ 10,900,803

The notes to financial statements are an integral part of this statement.

Town of Monroe, New York

Balance Sheet
 Governmental Funds
 December 31, 2023

	General	Town Outside Village	Highway
ASSETS			
Cash and equivalents	\$ 1,836,039	\$ 343,502	\$ 312,372
Investments	2,400,095	2,275,573	3,102,553
Receivables			
Accounts	9,620	59,316	-
Leases	336,419	-	-
Water rents	-	-	-
State and Federal aid	60,549	-	218,944
Due from other governments	42,176	153,634	358,478
Due from other funds	475,112	326,880	231,734
Advances to other funds	-	354,777	-
	<u>923,876</u>	<u>894,607</u>	<u>809,156</u>
Prepaid expenditures	111,938	16,441	62,855
Total Assets	<u>\$ 5,271,948</u>	<u>\$ 3,530,123</u>	<u>\$ 4,286,936</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICITS)			
Liabilities			
Accounts payable	\$ 189,355	\$ 44,347	\$ 31,422
Accrued liabilities	34,886	5,447	11,804
Employee payroll deductions	18,319	-	-
Deposits payable	942,128	-	277,548
Unearned revenues	23,498	-	-
Due to other funds	191,872	26,603	513,271
Advances from other funds	-	-	-
Due to other governments	6,682	-	-
Bond anticipation notes payable	-	-	-
Total Liabilities	1,406,740	76,397	834,045
Deferred inflows of resources			
Leases related	324,111	-	-
Total Liabilities and Deferred Inflows of Resources	<u>1,730,851</u>	<u>76,397</u>	<u>834,045</u>
Fund balances (deficits)			
Nonspendable	111,938	16,441	62,855
Restricted	153,726	-	-
Assigned	714,325	3,437,285	3,390,036
Unassigned	2,561,108	-	-
Total Fund Balances (Deficits)	<u>3,541,097</u>	<u>3,453,726</u>	<u>3,452,891</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	<u>\$ 5,271,948</u>	<u>\$ 3,530,123</u>	<u>\$ 4,286,936</u>

The notes to financial statements are an integral part of this statement.

Special Districts	Capital Projects	Non-Major Governmental	Total Governmental Funds
\$ 434,744	\$ 263,798	\$ 8,526	\$ 3,198,981
<u>1,872,090</u>	<u>1,561,635</u>	<u>1,172,841</u>	<u>12,384,787</u>
-	-	-	68,936
-	-	-	336,419
226,035	-	-	226,035
-	-	-	279,493
-	-	-	554,288
145,058	278,463	-	1,457,247
-	-	-	354,777
<u>371,093</u>	<u>278,463</u>	<u>-</u>	<u>3,277,195</u>
<u>2,892</u>	<u>-</u>	<u>-</u>	<u>194,126</u>
<u>\$ 2,680,819</u>	<u>\$ 2,103,896</u>	<u>\$ 1,181,367</u>	<u>\$ 19,055,089</u>
\$ 97,727	\$ -	\$ -	\$ 362,851
1,245	-	-	53,382
-	-	-	18,319
-	-	-	1,219,676
-	-	-	23,498
439,526	183,753	102,222	1,457,247
354,777	-	-	354,777
-	-	-	6,682
-	22,200,000	-	22,200,000
<u>893,275</u>	<u>22,383,753</u>	<u>102,222</u>	<u>25,696,432</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>324,111</u>
<u>893,275</u>	<u>22,383,753</u>	<u>102,222</u>	<u>26,020,543</u>
2,892	-	-	194,126
-	-	1,079,145	1,232,871
1,784,652	-	-	9,326,298
-	(20,279,857)	-	(17,718,749)
<u>1,787,544</u>	<u>(20,279,857)</u>	<u>1,079,145</u>	<u>(6,965,454)</u>
<u>\$ 2,680,819</u>	<u>\$ 2,103,896</u>	<u>\$ 1,181,367</u>	<u>\$ 19,055,089</u>

Town of Monroe, New York

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position December 31, 2023

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because

Total Fund Balances - Governmental Funds	<u>\$ (6,965,454)</u>
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	
Capital assets - non-depreciable	25,272,608
Capital assets - depreciable	23,881,359
Accumulated depreciation	<u>(10,928,609)</u>
	<u>38,225,358</u>
Differences between expected and actual experiences, assumptions changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflow of resources on the statement of net position.	
Deferred outflows - pension related	1,127,836
Deferred outflows - OPEB related	3,582,686
Deferred inflows - pension related	(81,392)
Deferred inflows - OPEB related	<u>(4,017,312)</u>
	<u>611,818</u>
Long-term liabilities that are not due and payable in the current period and, therefore, are not reported in the funds.	
Accrued interest payable	(226,617)
General obligation bonds payable	(4,385,000)
Net pension liability - ERS	(1,494,923)
Landfill closure costs	(281,549)
Total OPEB liability	<u>(14,582,830)</u>
	<u>(20,970,919)</u>
Net Position of Governmental Activities	<u><u>\$ 10,900,803</u></u>

The notes to financial statements are an integral part of this statement.

Town of Monroe, New York

Statement of Revenues, Expenditures and Changes in Fund Balances
 Governmental Funds
 Year Ended December 31, 2023

	General	Town Outside Village	Highway
REVENUES			
Real property taxes	\$ 2,537,360	\$ 249,801	\$ 984,087
Other tax items	37,203	-	-
Non-property taxes	67,533	688,144	1,325,184
Departmental income	164,596	535,312	29,139
Use of money and property	338,408	114,856	170,427
Sale of property and compensation for loss	245,522	3,023	910
Licenses and permits	6,857	-	-
Fines and forfeitures	418,326	-	-
State aid	663,214	52,029	488,321
Federal aid	1,661,250	-	-
Miscellaneous	190,726	37,922	1,224
Total Revenues	6,330,995	1,681,087	2,999,292
EXPENDITURES			
Current			
General government support	2,128,850	256,336	3,327
Public safety	39,623	238,956	-
Health	291,180	-	-
Transportation	831,934	-	1,966,802
Culture and recreation	796,169	323,576	-
Home and community services	7,172	130,368	-
Employee benefits	1,105,455	163,988	657,122
Debt service			
Principal	162,811	-	179,740
Interest	162,556	-	8,805
Capital outlay	-	-	-
Total Expenditures	5,525,750	1,113,224	2,815,796
Excess (Deficiency) of Revenues Over Expenditures	805,245	567,863	183,496
OTHER FINANCING SOURCES (USES)			
Transfers in	-	106,695	390,131
Transfers out	(907,128)	-	(200,785)
Total Other Financing Sources (Uses)	(907,128)	106,695	189,346
Net Change in Fund Balances	(101,883)	674,558	372,842
FUND BALANCES (DEFICITS)			
Beginning of Year	3,642,980	2,779,168	3,080,049
End of Year	\$ 3,541,097	\$ 3,453,726	\$ 3,452,891

The notes to financial statements are an integral part of this statement.

Special Districts	Capital Projects	Non-Major Governmental	Total Governmental Funds
\$ 3,903,420	\$ -	\$ -	\$ 7,674,668
-	-	-	37,203
-	-	-	2,080,861
459,205	-	55,504	1,243,756
121,733	127,501	155	873,080
-	187,500	-	436,955
-	-	-	6,857
-	-	-	418,326
-	-	-	1,203,564
-	-	-	1,661,250
12,163	-	-	242,035
<u>4,496,521</u>	<u>315,001</u>	<u>55,659</u>	<u>15,878,555</u>
4,739	-	-	2,393,252
1,834	-	-	280,413
-	-	-	291,180
82,802	-	-	2,881,538
-	-	-	1,119,745
3,957,002	-	-	4,094,542
21,572	-	-	1,948,137
75,449	-	-	418,000
21,017	-	-	192,378
-	19,347,924	-	19,347,924
<u>4,164,415</u>	<u>19,347,924</u>	<u>-</u>	<u>32,967,109</u>
<u>332,106</u>	<u>(19,032,923)</u>	<u>55,659</u>	<u>(17,088,554)</u>
212,726	639,071	-	1,348,623
(240,710)	-	-	(1,348,623)
<u>(27,984)</u>	<u>639,071</u>	<u>-</u>	<u>-</u>
304,122	(18,393,852)	55,659	(17,088,554)
<u>1,483,422</u>	<u>(1,886,005)</u>	<u>1,023,486</u>	<u>10,123,100</u>
<u>\$ 1,787,544</u>	<u>\$ (20,279,857)</u>	<u>\$ 1,079,145</u>	<u>\$ (6,965,454)</u>

Town of Monroe, New York

Reconciliation of the Statement of Revenues,
Expenditures and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended December 31, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net Change in Fund Balances - Total Governmental Funds	<u>\$ (17,088,554)</u>
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay expenditures	20,629,333
Depreciation expense	<u>(869,258)</u>
	<u>19,760,075</u>
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
State and Federal aid	<u>(14,765)</u>
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Principal paid on general obligation bonds	<u>418,000</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued interest	(147,690)
Landfill closure costs	9,400
Changes in pension liabilities and related deferred outflows and inflows of resources	(264,338)
Changes in OPEB liabilities and related deferred outflows and inflows of resources	<u>25,294</u>
	<u>(377,334)</u>
Change in Net Position of Governmental Activities	<u><u>\$ 2,697,422</u></u>

The notes to financial statements are an integral part of this statement.

Town of Monroe, New York

General, Town Outside Village, Highway and Special Districts Funds
 Statement of Revenues, Expenditures and
 Changes in Fund Balances - Budget and Actual
 Year Ended December 31, 2023

	General Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 2,537,360	\$ 2,537,360	\$ 2,537,360	\$ -
Other tax items	23,214	23,214	37,203	13,989
Non-property taxes	65,150	65,150	67,533	2,383
Departmental income	56,175	56,175	164,596	108,421
Use of money and property	161,355	161,355	338,408	177,053
Sale of property and compensation for loss	203,000	203,000	245,522	42,522
Licenses and permits	5,500	5,500	6,857	1,357
Fines and forfeitures	535,000	535,000	418,326	(116,674)
State aid	842,501	842,501	663,214	(179,287)
Federal aid	394,000	1,430,734	1,661,250	230,516
Miscellaneous	65,863	65,863	190,726	124,863
Total Revenues	4,889,118	5,925,852	6,330,995	405,143
EXPENDITURES				
Current				
General government support	2,155,149	2,224,167	2,128,850	95,317
Public safety	31,650	39,623	39,623	-
Health	291,180	291,180	291,180	-
Transportation	779,971	839,958	831,934	8,024
Culture and recreation	294,754	798,439	796,169	2,270
Home and community services	11,500	7,172	7,172	-
Employee benefits	1,230,811	1,105,476	1,105,455	21
Debt service				
Principal	162,811	162,811	162,811	-
Interest	162,557	162,557	162,556	1
Total Expenditures	5,120,383	5,631,383	5,525,750	105,633
Excess (Deficiency) of Revenues Over Expenditures	(231,265)	294,469	805,245	510,776
OTHER FINANCING SOURCES (USES)				
Transfers in	250,000	250,000	-	(250,000)
Transfers out	(105,000)	(907,128)	(907,128)	-
Total Other Financing Uses	145,000	(657,128)	(907,128)	(250,000)
Net Change in Fund Balances	(86,265)	(362,659)	(101,883)	260,776
FUND BALANCES				
Beginning of Year	86,265	362,659	3,642,980	3,280,321
End of Year	\$ -	\$ -	\$ 3,541,097	\$ 3,541,097

The notes to financial statements are an integral part of this statement.

Town Outside Village				Highway Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget	Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 249,801	\$ 249,801	\$ 249,801	\$ -	\$ 984,087	\$ 984,087	\$ 984,087	\$ -
-	-	-	-	-	-	-	-
641,766	641,766	688,144	46,378	1,193,220	1,193,220	1,325,184	131,964
383,000	383,000	535,312	152,312	29,139	29,139	29,139	-
-	11,000	114,856	103,856	13,000	13,000	170,427	157,427
11,000	-	3,023	3,023	-	-	910	910
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	54,000	52,029	(1,971)	571,765	606,133	488,321	(117,812)
-	-	-	-	-	-	-	-
55,512	1,512	37,922	36,410	1,781	1,781	1,224	(557)
<u>1,341,079</u>	<u>1,341,079</u>	<u>1,681,087</u>	<u>340,008</u>	<u>2,792,992</u>	<u>2,827,360</u>	<u>2,999,292</u>	<u>171,932</u>
575,186	575,186	256,336	318,850	57,890	52,827	3,327	49,500
342,713	327,649	238,956	88,693	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	2,001,860	2,168,620	1,966,802	201,818
327,500	327,500	323,576	3,924	-	-	-	-
175,726	173,922	130,368	43,554	-	-	-	-
149,954	166,822	163,988	2,834	724,705	720,708	657,122	63,586
-	-	-	-	179,740	179,740	179,740	-
-	-	-	-	8,797	8,805	8,805	-
<u>1,571,079</u>	<u>1,571,079</u>	<u>1,113,224</u>	<u>457,855</u>	<u>2,972,992</u>	<u>3,130,700</u>	<u>2,815,796</u>	<u>314,904</u>
(230,000)	(230,000)	567,863	797,863	(180,000)	(303,340)	183,496	486,836
-	-	106,695	106,695	-	279,125	390,131	111,006
-	-	-	-	(45,000)	(200,785)	(200,785)	-
-	-	106,695	106,695	(45,000)	78,340	189,346	111,006
(230,000)	(230,000)	674,558	904,558	(225,000)	(225,000)	372,842	597,842
230,000	230,000	2,779,168	2,549,168	225,000	225,000	3,080,049	2,855,049
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,453,726</u>	<u>\$ 3,453,726</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,452,891</u>	<u>\$ 3,452,891</u>

(Continued)

Town of Monroe, New York

General, Town Outside Village, Highway and Special Districts Funds
 Statement of Revenues, Expenditures and
 Changes in Fund Balances - Budget and Actual (Continued)
 Year Ended December 31, 2023

	Special Districts Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 3,909,586	\$ 3,909,586	\$ 3,903,420	\$ (6,166)
Other tax items	-	-	-	-
Non-property taxes	-	-	-	-
Departmental income	390,390	390,390	459,205	68,815
Use of money and property	5,850	5,850	121,733	115,883
Sale of property and compensation for loss	-	-	-	-
Licenses and permits	-	-	-	-
Fines and forfeitures	-	-	-	-
State aid	-	-	-	-
Federal aid	-	-	-	-
Miscellaneous	-	-	12,163	12,163
Total Revenues	4,305,826	4,305,826	4,496,521	190,695
EXPENDITURES				
Current				
General government support	90,975	80,498	4,739	75,759
Public safety	8,000	8,000	1,834	6,166
Health	-	-	-	-
Transportation	97,026	97,026	82,802	14,224
Culture and recreation	-	-	-	-
Home and community services	4,158,933	4,169,245	3,957,002	212,243
Employee benefits	28,097	28,261	21,572	6,689
Debt service				
Principal	75,448	75,449	75,449	-
Interest	22,947	22,947	21,017	1,930
Total Expenditures	4,481,426	4,481,426	4,164,415	317,011
Excess (Deficiency) of Revenues Over Expenditures	(175,600)	(175,600)	332,106	507,706
OTHER FINANCING SOURCES (USES)				
Transfers in	183,818	183,818	212,726	28,908
Transfers out	(183,818)	(240,710)	(240,710)	-
Total Other Financing Uses	-	(56,892)	(27,984)	28,908
Net Change in Fund Balances	(175,600)	(232,492)	304,122	536,614
FUND BALANCES				
Beginning of Year	175,600	232,492	1,483,422	1,250,930
End of Year	\$ -	\$ -	\$ 1,787,544	\$ 1,787,544

The notes to financial statements are an integral part of this statement.

Town of Monroe, New York

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For Fiscal Year Ended December 31, 2023

	<u>Custodial Fund</u>
ADDITIONS	
Real property taxes collected for other governments	\$ 3,636,004
DEDUCTIONS	
Payments of real property taxes to other governments	<u>3,636,004</u>
Net Change in Fiduciary Net Position	-
NET POSITION	
Beginning of Year	<u>-</u>
End of Year	<u><u>\$ -</u></u>

The notes to financial statements are an integral part of this statement.

Note 1 - Summary of Significant Accounting Policies

The Town of Monroe, New York ("Town") was established in 1808 and operates in accordance with Town Law and the various other applicable laws of the State of New York. The Town Board is the legislative body responsible for overall operation. The Town Supervisor serves as the chief executive and chief financial officer. The Town provides the following services to its residents: public safety, health, transportation, culture and recreation, home and community services and general and administrative support.

The financial statements of the Town have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the Town, b) organizations for which the Town is financially accountable and c) other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the Town, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the Town's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, there are no other entities which would be included in the financial statements.

The Town participates in a joint venture for the operation of the Moodna Basin Joint Operation & Maintenance Commission ("Commission"). The Commission was created on December 1, 1982 and includes the Towns of Chester and Monroe and the Village of Chester. The purpose of the Commission is to own and operate a sewerage facility. The Governing Board of the Commission is comprised of the members of the participating municipalities governing boards. Complete separate financial reports can be obtained from the Board.

The Town also participates in a joint venture for the operation of Smith Clove Park, known as the Monroe Joint Parks & Recreation Commission. The Monroe Joint Parks & Recreation Commission was created on June 21, 1966 and includes the Town and Village of Monroe. The purpose is to develop and maintain Smith Clove Park. The Governing Board consists of ten (10) members, five (5) appointed by each of the participating municipalities. Complete separate financial reports can be obtained from the Board.

B. Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used.

Note 1 - Summary of Significant Accounting Policies (Continued)

The Statement of Net Position presents the financial position of the Town at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The Town does not allocate indirect expenses to functions in the Statement of Activities.

While separate government-wide and fund financial statements are presented, they are interrelated. Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Fund Financial Statements

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The Town maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The Town's resources are reflected in the fund financial statements in two broad fund categories, in accordance with generally accepted accounting principles as follows:

Fund Categories

- a. Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the Town's major governmental funds.

General Fund - The General Fund constitutes the primary operating fund of the Town and is used to account for and report all financial resources not accounted for and reported in another fund.

Note 1 - Summary of Significant Accounting Policies (Continued)

Special Revenue Funds - Special revenue funds are established to account for the proceeds of specific revenue sources that are restricted, committed or assigned to expenditures for certain defined purposes. The major special revenue funds of the Town are as follows:

Town Outside Village Fund - The Town Outside Village Fund is used to account for transactions, which by statute affect only those areas outside the boundaries of the villages located within the Town. The major revenues of this fund are real property taxes, non-property taxes and departmental income.

Highway Fund - The Highway Fund is used to account for road and bridge maintenance and improvements as defined in the Highway Law of the State of New York. The major revenues of this fund are real property taxes, non-property taxes and state aid.

Special Districts Fund - The Special Districts Fund is provided to account for the operation and maintenance of the Town's drainage, special miscellaneous, water, sewer, refuse, street lighting and fire protection districts. The major revenues of this fund are real property taxes and departmental income.

Capital Projects Fund - The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets.

The Town also reports the following non-major governmental funds:

Special Revenue Funds:

Community Development Fund - The Community Development Fund is used to account for grants and entitlements received by the Town from the U.S. Department of Housing and Urban Development.

Special Purpose Fund - The Special Purpose Fund is used to account for assets held by the Town in accordance with the terms of a trust agreement.

- b. Fiduciary Funds (Not Included in Government-Wide Financial Statements) - The Fiduciary Fund is used to account for assets held by the Town on behalf of others. The Custodial Fund is used to account for real property taxes collected for other governments.

Note 1 - Summary of Significant Accounting Policies (Continued)

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Fiduciary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are recognized as revenues when the expenditure is made and the amounts are expected to be collected within one year of the fiscal year end. A ninety day availability period is generally used for revenue recognition for most other governmental fund revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to net pension liability, landfill closure costs and other postemployment benefit liability are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuances of long-term debt are reported as other financing sources.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Cash and Equivalents, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and short-term investments with original maturities of less than three months from the date of acquisition.

The Town's deposits and investment policies are governed by State statutes. The Town has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The Town is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The Town has entered into custodial agreements with the various banks which hold their deposits. These

Note 1 - Summary of Significant Accounting Policies (Continued)

agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and school district subdivisions.

Investments - Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

The Town follows the provisions of GASB Statement No. 72, "*Fair Value Measurement and Application*", which defines fair value and establishes a fair value hierarchy organized into three levels based upon the input assumptions used in pricing assets. Level 1 inputs have the highest reliability and are related to assets with unadjusted quoted prices in active markets. Level 2 inputs relate to assets with other than quoted prices in active markets which may include quoted prices for similar assets or liabilities or other inputs which can be corroborated by observable market data. Level 3 inputs are unobservable inputs and are used to the extent that observable inputs do not exist.

The Town participates in the Cooperative Liquid Assets Securities System ("CLASS"), a cooperative investment pool, established pursuant to Articles 3A and 5G of General Municipal Law of the State of New York. CLASS has designated Public Trust Advisors, LLC as its registered investment advisor. Public Trust Advisors, LLC is registered with the Securities and Exchange Commission ("SEC"), and is subject to all of the rules and regulations of an investment advisor handling public funds. As such, the SEC provides regulatory oversight of CLASS.

The pool is authorized to invest in various securities issued by the United States and its agencies, obligations of the State of New York and repurchase agreements. These investments are reported at fair value. CLASS issues separately available audited financial statements with a year end of June 30th.

The Town's position in the pool at December 31, 2023 of \$12,384,787 is equal to the value of the pool shares. The maximum maturity for any specific investment in the portfolio is 397 days.

CLASS is rated AAAM by Standard & Poor's Rating Service. Local government investment cooperatives in this rating category meet the highest standards for credit quality, conservative investment policies and safety of principal. The cooperative invests in a high quality portfolio of investments legally permissible for municipalities and school districts in the State.

Additional information concerning the cooperative is presented in the annual report of CLASS, which may be obtained from Public Trust Advisors, LLC, 717 17th Street, Suite 1850, Denver, CO 80202.

Note 1 - Summary of Significant Accounting Policies (Continued)

Risk Disclosure

Interest Rate Risk - Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates. Generally, the Town does not invest in any long-term investment obligations.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. GASB Statement No. 40, "*Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3*", directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the Town's name. The Town's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at December 31, 2023.

Credit Risk - Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The Town does not have a formal credit risk policy other than restrictions to obligations allowable under General Municipal Law of the State of New York.

Concentration of Credit Risk - Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The Town's investment policy limits the amount on deposit at each of its banking institutions.

Taxes Receivable - Real property taxes attach as an enforceable lien on real property and are levied on January 1st. The Town collects county, town, highway and special districts taxes which are due January 1st and payable without penalty to February 28th. The Town retains the total amount of town, highway and special districts levies from the total collections and returns the balance plus the uncollected items to the County of Orange ("County"), which assumes collection responsibility.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the Town. Receivables are recorded and revenues recognized as earned or as specific program expenditures are incurred. Allowances are recorded when appropriate.

Lease Receivable - The Town is a lessor for a noncancellable lease of a building. The Town recognizes a lease receivable and a deferred inflow of resources in the district-wide and General Fund financial statements.

At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Note 1 - Summary of Significant Accounting Policies (Continued)

Key estimates and judgements include how the Town determines (1) the discount rate it uses to discount the expected lease receipts to present value, 2) lease-term, and (3) lease receipts.

- The Town uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The Town monitors changes in circumstances that would require remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Due From/To Other Funds - During the course of its operations, the Town has numerous transactions between funds to finance operations, provide services and construct assets. To the extent that certain transactions between funds had not been paid or received as of December 31, 2023, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

Inventories - There are no inventory values presented in the balance sheets of the respective funds of the Town. Purchases of inventoriable items at various locations are recorded as expenditures at the time of purchase and year-end balances at these locations are not material.

Prepaid Expenses/Expenditures - Certain payments to vendors reflect costs applicable to future accounting periods, and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Prepaid expenses/expenditures consist of costs which have been satisfied prior to the end of the fiscal year, but represent items which have been provided for in the subsequent year's budget and will benefit such periods. Reported amounts are equally offset by nonspendable fund balance in the fund financial statements, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Capital Assets - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the Town chose to include all such items regardless of their acquisition date or amount. The Town was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Note 1 - Summary of Significant Accounting Policies (Continued)

Land and construction-in-progress are not depreciated. Property, plant, equipment and infrastructure of the Town are depreciated using the straight line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings	20 - 40
Land Improvements	10 - 20
Machinery and equipment	5 - 20
Infrastructure	15 - 30

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheet.

Unearned Revenues - Unearned revenues arise when assets are recognized before revenue recognition criteria has been satisfied. In the government-wide financial statements, unearned revenues consist of revenue received in advance and/or amounts from grants received before the eligibility requirements have been met.

Unearned revenues in the fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The Town has reported unearned revenues in the General Fund of \$23,498 for grant revenue received in advance of eligible expenditures. Such amounts have been deemed to be measurable but not “available” pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

The Town reported deferred inflows of resources in the General Fund of \$324,111 in relation to a lease. This amount is being deferred and amortized over the term of the lease.

The Town has also reported deferred outflows of resources and deferred inflows of resources in relation to its pension and other postemployment benefit liabilities in the government-wide financial statement for governmental activities. These amounts are detailed in the discussion of the Town’s pension and other postemployment benefit liabilities in Note 3F.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

Note 1 - Summary of Significant Accounting Policies (Continued)

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as Capital Projects Fund expenditures.

Compensated Absences - The various collective bargaining agreements do not provide for any payment of accumulated vacation leave upon separation from service. Therefore, no liability has been reflected in the government-wide Statement of Net Position.

Net Pension Liability (Asset) - The net pension liability (asset) represents the Town's proportionate share of the net pension liability (asset) of the New York State and Local Employees' Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, "*Accounting and Financial Reporting for Pensions*" and GASB Statement No. 71, "*Pension Transition for Contributions Made Subsequent to the Measurement Date – An amendment of GASB Statement No. 68*".

Other Postemployment Benefit Liability ("OPEB") - In addition to providing pension benefits, the Town provides health care benefits for certain retired employees and their survivors. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*".

Net Position – Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Restricted net position consists of restricted assets and deferred outflows of resources reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either through the enabling legislation adopted by the Town Board or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position for the Town includes restricted for Debt Service, Special Purpose, Parklands and Community Development.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Balance - Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard, the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables, advances) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in the General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The Town Board is the highest level of decision making authority for the Town that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the Town removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the Town Board.

Assigned fund balance, in the General Fund, represents amounts constrained either by policies of the Town Board for amounts assigned for balancing the subsequent year's budget or the Town Supervisor for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all funds except the General Fund includes all remaining amounts, except for negative balances, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that would report a positive unassigned fund balance. For all governmental funds other than the General Fund, any deficit fund balance is reported as unassigned.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Town's policy to use restricted amounts first and then unrestricted amounts as they

Note 1 - Summary of Significant Accounting Policies (Continued)

are needed. For unrestricted amounts of fund balance, it is the Town's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, Town Outside Village, Highway and Special Districts funds. Encumbrances outstanding at year-end are generally reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is September 4, 2024.

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The Town generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) Prior to September 1st, the Budget Officer (usually the Town Supervisor) furnishes heads of administrative units with prescribed forms.
- b) Submission of the estimates is made to the Budget Officer, on or before September 20th. The Budget Officer is then responsible for preparing estimates for each administrative unit that fails to submit an estimate.
- c) On or before September 30th, the Budget Officer is responsible for filing the tentative budget with the Town Clerk.
- d) On or before October 5th, the Town Clerk submits the tentative budget to the Town Board. Revisions by the Town Board and preparation of the preliminary budget are completed prior to the public hearing.

Note 2 - Stewardship, Compliance and Accountability (Continued)

- e) At the public hearing, taxpayers may comment on the preliminary budget. The hearing may be adjourned from day to day, but not beyond November 15th.
- f) On or before November 20th, the Town Board shall adopt the preliminary budget as originally compiled or it may, by a majority vote, diminish or reject certain items contained therein as prescribed by law.
- g) Formal budgetary integration is employed during the year as a management control device for General, Town Outside Village, Highway and the Special Districts funds.
- h) Budgets for General, Town Outside Village, Highway and Special Districts funds are legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. An annual budget is not adopted for the Community Development Fund and the Special Purpose Fund since other means control the use of these resources (e.g., grant awards) and sometimes span a period of more than one fiscal year.
- i) The Town Board has established legal control of the budget at the function level of expenditures. Transfers between appropriation accounts, at the function level, require approval by the Town Board. Any modification to appropriations resulting from an increase in revenue estimates or supplemental reserve appropriations also require a majority vote by the Board.
- j) Appropriations in General, Town Outside Village, Highway and Special Districts funds lapse at the end of the fiscal year, except that outstanding encumbrances are reappropriated in the succeeding year, pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted or as amended by the Town Board.

B. Property Tax Limitation

Under New York State Town Law, the Town is not limited as to the maximum amount of real property taxes that may be raised. However, Chapter 97 of the Laws of 2011, as amended (“Tax Levy Limitation Law”), modified previous law by imposing a limit on the amount of real property taxes a local government may levy. The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the Town to increase its overall real property tax levy over the tax levy of the prior year by no more than the “Allowable Levy Growth Factor,” which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The “Inflation Factor” is the quotient of: (i) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the

Note 2 - Stewardship, Compliance and Accountability (Continued)

National Consumer Price Indexes determined by the United States Department of Labor with the result expressed as a decimal to four places. The Town is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the Town, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the Town. The Town Board of Trustees may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the Town Board of Trustees first enacts, by a vote of at least sixty percent of the total voting power of the Town Board of Trustees, a local law to override such limit for such coming fiscal year.

C. New Accounting Pronouncement

GASB Statement No. 96, “*Subscription-Based Information Technology Arrangements (SBITA’s)*”, established a single model for SBITA accounting based on the concept that SBITA’s are a financing of a “right-to-use” underlying asset. This statement requires a subscriber to recognize a subscription liability and an intangible right-to-use subscription asset. The requirements of GASB Statement No. 96 are effective for the Town’s fiscal year ended December 31, 2023. The Town has completed its evaluation of the financial impact of GASB Statement No. 96 and determined that the implementation of this standard was not required as it did not have a material impact on its financial statements.

D. Fund Deficits

The following fund had an assigned fund balance deficit at December 31, 2023:

Special Districts Fund		
Street Lighting District	\$	14,348

The Town will address this deficit in the ensuing year.

E. Capital Projects Fund Project Deficit

The deficit of \$20,279,857 in the Capital Projects Fund arises in-part because of the application of generally accepted accounting principles to the financial reporting of such funds. The proceeds of bond anticipation notes issued to finance construction of capital projects are not recognized as an “other financing source”. Liabilities for bond anticipation notes are accounted for in the Capital Projects Fund. Bond anticipation notes are recognized as revenue only to the extent that they are redeemed. This deficit will be reduced and eliminated as bond anticipation notes are redeemed from interfund transfers from other governmental funds or converted to permanent financing.

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds

A. Interfund Receivables/Payables

The composition of due from/to other funds at December 31, 2023 were as follows:

Fund	Due From	Due To	Advances To	Advances From
General	\$ 475,112	\$ 191,872	\$ -	\$ -
Town Outside Village	326,880	26,603	354,777	-
Highway	231,734	513,271	-	-
Special Districts	145,058	439,526	-	354,777
Capital Projects	278,463	183,753	-	-
Special Purpose	-	102,222	-	-
	<u>\$ 1,457,247</u>	<u>\$ 1,457,247</u>	<u>\$ 354,777</u>	<u>\$ 354,777</u>

The outstanding balances between funds results mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system and 3) payments between funds are made.

The advances payable to the Town Outside Village Fund from the Special Districts Fund relate to working capital loans. This is an estimate of the balance not expected to be collected in the subsequent year.

B. Lease Receivable

During 2019, the Town entered into a lease agreement for the use of a two-story building with a full basement and attached two-car garage. The lease is for an initial term of eleven (11) years with two (2) successive terms of five (5) years options. The initial lease payment is for \$67,590 for the first year, increasing to \$72,540 for each subsequent year through the life of the agreement. The Town recognized lease revenue of \$64,822 and interest revenue of \$10,942.

As of December 31, 2023, the Town's lease receivable for the building lease payments was \$336,419. Also, The Town has deferred inflows of resources associated with these leases that will be recognized as revenue over the lease term. As of December 31, 2023, the balance of the deferred inflow of resources was \$324,111.

The expected minimum future lease payments under this agreement are as follows:

Years Ending December 31,	Principal	Interest	Total
2024	\$ 63,313	\$ 9,227	\$ 72,540
2025	65,239	7,301	72,540
2026	67,224	5,317	72,541
2027	69,268	3,272	72,540
2028	71,375	1,165	72,540
	<u>\$ 336,419</u>	<u>\$ 26,282</u>	<u>\$ 362,701</u>

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

C. Capital Assets

Changes in the Town's capital assets are as follows:

	Balance January 1, 2023	Additions	Deletions	Balance December 31, 2023
Capital Assets, not being depreciated:				
Land	\$ 4,473,536	\$ 19,000,000	\$ -	\$ 23,473,536
Construction-in-progress	1,691,409	107,663	-	1,799,072
Total Capital Assets, not being depreciated	\$ 6,164,945	\$ 19,107,663	\$ -	\$ 25,272,608
Capital Assets, being depreciated:				
Buildings	\$ 13,503,134	\$ 599,135	\$ 41,679	\$ 14,060,590
Land improvements	423,830	108,851	6,393	526,288
Machinery and equipment	6,990,431	532,676	231,777	7,291,330
Infrastructure	1,722,143	281,008	-	2,003,151
Total Capital Assets, being depreciated	22,639,538	1,521,670	279,849	23,881,359
Less Accumulated Depreciation for:				
Buildings	\$ 4,981,680	\$ 336,747	\$ 41,679	\$ 5,276,748
Land improvements	386,503	6,020	6,393	386,130
Machinery and equipment	4,429,436	454,444	231,777	4,652,103
Infrastructure	541,581	72,047	-	613,628
Total Accumulated Depreciation	10,339,200	869,258	279,849	10,928,609
Total Capital Assets, being depreciated, net	\$ 12,300,338	\$ 652,412	\$ -	\$ 12,952,750
Capital Assets, net	\$ 18,465,283	\$ 19,760,075	\$ -	\$ 38,225,358

Depreciation expense was charged to the Town's functions and programs as follows:

General Government Support	\$ 145,343
Public Safety	1,610
Transportation	461,197
Culture and Recreation	189,222
Home and Community Services	71,886
Total Depreciation Expense	\$ 869,258

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

D. Accrued Liabilities

Accrued liabilities at December 31, 2023 were as follows:

	Fund				Total
	General	Town Outside Village	Highway	Special Districts	
Payroll and Employee Benefits	\$ 34,886	\$ 5,447	\$ 11,804	\$ 1,245	\$ 53,382

E. Short-Term Capital Borrowings

The schedule below details the changes in short-term capital borrowings:

Purpose	Year of Original Issue	Maturity Date	Interest Rate	Balance January 1, 2023	Issued	Redemptions	Balance December 31, 2023
Capital Projects Fund:							
Acquisition of Land	2019	08/02/24	4.50 %	\$ 2,750,000	\$ -	\$ 50,000	\$ 2,700,000
Acquisition of Land	2023	08/02/24	5.00	-	19,500,000	-	19,500,000
				<u>\$ 2,750,000</u>	<u>\$ 19,500,000</u>	<u>\$ 50,000</u>	<u>\$ 22,200,000</u>

Liabilities for bond anticipation notes are generally accounted for in the Capital Projects Fund. Bond anticipation notes issued for judgments or settled claims are recorded in the fund paying the claim. Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within five years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expenditures were recorded in the General Fund in the amount of \$103,125. Interest expense of \$255,234 was recorded in the government-wide financial statements.

F. Long-Term Liabilities

The following table summarizes changes in the Town's long-term liabilities for the year ended December 31, 2023:

	Balance January 1, 2023	New Issues/ Additions	Maturities and/or Payments	Balance December 31, 2023	Due Within One Year
General Obligation Bonds Payable:					
Capital Construction	\$ 4,505,041	\$ -	\$ 385,224	\$ 4,119,817	\$ 392,224
Judgement and Claims	297,959	-	32,776	265,183	32,776
	<u>4,803,000</u>	<u>-</u>	<u>418,000</u>	<u>4,385,000</u>	<u>425,000</u>
Other Non-current Liabilities:					
Net Pension Liability	-	1,494,923	-	1,494,923	-
Landfill Closure Costs	290,949	-	9,400	281,549	9,400
Other Postemployment Benefit Liability	12,631,643	1,951,187	-	14,582,830	500,000
	<u>\$ 17,725,592</u>	<u>\$ 3,446,110</u>	<u>\$ 427,400</u>	<u>\$ 20,744,302</u>	<u>\$ 934,400</u>

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Each governmental fund's liability for general obligation bonds payable, net pension liability, landfill closure costs and other postemployment benefit liability are primarily liquidated by the General, Highway and Special Districts funds.

General Obligation Bonds Payable

General obligation bonds payable at December 31, 2023 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rate	Amount Outstanding at December 31, 2023
Public Improvements	2020	\$ 3,679,000	August 2040	2.00 %	\$ 3,210,000
Judgements and Claims	2020	365,000	August 2030	1.00 - 2.32	265,183
Water District 12	2020	247,500	August 2030	1.00 - 2.32	179,817
Public Improvements	2021	890,000	October 2026	0.80 - 1.18	545,000
Public Improvements	2022	213,000	March 2029	3.00	185,000
					<u>\$ 4,385,000</u>

Interest expenditures were recorded in the General Fund in the amount of \$59,431 in the Highway fund in the amount of \$8,805 and in the Special Districts Fund in the amount of \$21,017. Interest expense of \$84,843 was recorded in the government-wide financial statements.

Payments to Maturity

The annual requirements to amortize all bonded debt outstanding as of December 31, 2023 including interest payments of \$671,875 are as follows:

Year Ended December 31,	Principal	Interest	Total
2024	\$ 425,000	\$ 81,683	\$ 506,683
2025	435,000	76,042	511,042
2026	445,000	69,514	514,514
2027	265,000	62,332	327,332
2028	270,000	56,917	326,917
2029-2033	1,090,000	206,697	1,296,697
2034-2038	1,020,000	105,500	1,125,500
2039-2040	435,000	13,100	448,100
		<u>\$ 4,385,000</u>	<u>\$ 5,056,785</u>

The above general obligation bonds are direct obligations of the Town for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the Town.

Note 3 - Detailed Notes on All Funds (Continued)

Pension Plans

New York State and Local Retirement System

The Town participates in the New York State and Local Employees' Retirement System ("System"). This is a cost-sharing, multiple-employer defined benefit pension plan. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all net assets and record changes in fiduciary net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The Town also participates in the Public Employees' Group Life Insurance Plan, which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found at www.osc.state.ny.us/retire/about_us/financial_statements_index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The employer contribution rates for the ERS plan year ended March 31, 2023 are as follows:

	<u>Tier/Plan</u>	<u>Rate</u>
ERS	3 A14	14.8%
	4 A15	14.8
	5 A15	12.8
	6 A15	9.4

At December 31, 2023, the Town reported the following for its proportionate share of the net pension asset for the System:

Measurement date	March 31, 2023
Net pension liability	\$ 1,494,923
Town's proportion of the net pension liability	0.0069713 %
Change in proportion since the prior measurement date	0.0001231 %

Town of Monroe, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The net pension liability was measured as of March 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members.

For the year ended December 31, 2023, the Town recognized its proportionate share of pension expense in the government-wide financial statements of \$538,967. Pension expenditures of \$274,629 were recorded in the fund financial statements and were charged to the following funds:

General	\$	144,519
Town Outside Village		29,683
Highway		89,037
Special Districts		<u>11,390</u>
Total	\$	<u>274,629</u>

At December 31, 2023, the Town reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 159,221	\$ 41,982
Changes of assumptions	726,031	8,024
Net difference between projected and actual earnings on pension plan investments	-	8,782
Changes in proportion and differences between Town contributions and proportionate share of contributions	28,368	22,604
Town contributions subsequent to the measurement date	<u>214,216</u>	<u>-</u>
	<u>\$ 1,127,836</u>	<u>\$ 81,392</u>

\$214,216 reported as deferred outflows of resources, resulting from the Town's accrued contributions subsequent to the measurement date will be recognized as an increase to the net pension liability in the plan's year ended March 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS will be recognized in pension expense as follows:

<u>Year Ended March 31,</u>	
2024	\$ 197,213
2025	(79,138)
2026	304,347
2027	<u>409,806</u>
	<u>\$ 832,228</u>

Town of Monroe, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The total pension liability for the ERS measurement date was determined by using an actuarial valuation date as noted below, with update procedures used to roll forward the total pension liabilities to that measurement date. Significant actuarial assumptions used in the valuation were as follows:

	<u>ERS</u>
Measurement date	March 31, 2023
Actuarial valuation date	April 1, 2022
Investment rate of return	5.9% *
Salary scale	4.4%
Inflation rate	2.9%
Cost of living adjustments	1.5%

*Compounded annually, net of pension plan investment expenses, including inflation.

Annuitant mortality rates are based on the System’s experience with adjustments for mortality improvements based on the Society of Actuaries’ Scale MP-2021.

The actuarial assumptions used in the valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation is summarized in the following table.

<u>Asset Type</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	32 %	4.30 %
International Equity	15	6.85
Private Equity	10	7.50
Real Estate	9	4.60
Opportunistic/ARS Portfolio	3	5.38
Credit	4	5.43
Real Assets	3	5.84
Fixed Income	23	1.50
Cash	1	-
	<u>100 %</u>	

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The real rate of return is net of the long-term inflation assumption of 2.9%.

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the Town’s proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, as well as what the Town’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9%) or 1 percentage point higher (6.9%) than the current rate:

	1% Decrease (4.9%)	Current Discount Rate (5.9%)	1% Increase (6.9%)
	<u> </u>	<u> </u>	<u> </u>
Town's proportionate share of the net pension liability (asset)	\$ 3,612,588	\$ 1,494,923	\$ (274,632)
	<u> </u>	<u> </u>	<u> </u>

The components of the collective net pension liability (asset) as of the March 31, 2023 measurement date were as follows:

Total pension liability	\$ 232,627,259,000
Fiduciary net position	<u>211,183,223,000</u>
Employers' net pension liability	<u>\$ 21,444,036,000</u>
Fiduciary net position as a percentage of total pension liability	<u>90.78%</u>

Employer contributions are paid annually and cover the period through the end of the System’s fiscal year, which is March 31st. Retirement contributions as of December 31, 2023 represent the employer contribution for the period of April 1, 2023 through December 31, 2023 based on prior year wages multiplied by the employers’ contribution rate, by tier. Retirement contributions for the nine months ended December 31, 2023 were \$214,216.

Voluntary Defined Contribution Plan

The Town can offer a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the Town will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

Note 3 - Detailed Notes on All Funds (Continued)

Landfill Closure Costs

State and Federal laws and regulations require the Town to perform certain maintenance and monitoring functions at the site for thirty years after closure. The amount of \$281,549 reported as a landfill closure costs liability in the government-wide financial statements, at December 31, 2023, represents an estimated amount based on the use of 100 percent of the landfill capacity. Current year expenditures of \$9,400 have been charged to the General Fund. Actual costs may be higher due to inflation, changes in technology or changes in regulations.

Other Postemployment Benefit Liability (“OPEB”)

In addition to providing pension benefits, the Town provides certain health care benefits for retired employees through a single employer defined benefit OPEB plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the Town may vary according to length of service. The cost of providing postemployment health care benefits is shared between the Town and the retired employee as noted below. Substantially all of the Town's employees may become eligible for those benefits if they reach normal retirement age while working for the Town. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other than Pensions”, so the net OPEB liability is equal to the total OPEB liability. Separate financial statements are not issued for the plan.

At December 31, 2023, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	37
Active employees	48
	85

The Towns’ total OPEB liability of \$14,582,830 was measured as of December 31, 2023, and was determined by an actuarial valuation as of January 1, 2023.

The total OPEB liability in the January 1, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.00%
Salary increases	3.00%
Discount rate	4.00%
Healthcare cost trend rates	7.5% for 2023, decreasing by up to .5% per year to an ultimate rate of 5.0% for 2027
Retirees' share of benefit-related costs	Varies from 3% to 100%, depending on applicable retirement year and bargaining unit

The discount rate was based on the S&P Municipal Bond 20-year High Grade Rate Index.

Mortality rates were based on the PUB-2010 mortality table and MP-2021 projection.

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The actuarial assumptions used in the January 1, 2023 valuation were based on published municipal bond indices.

The Town's change in the total OPEB liability for the year ended December 31, 2023 is as follows:

Total OPEB Liability - Beginning of Year	\$ 12,631,643
Service cost	321,804
Interest	533,570
Differences between expected and actual experience	961,079
Changes in assumptions or other inputs	649,695
Benefit payments	<u>(514,961)</u>
Total OPEB Liability - End of Year	<u>\$ 14,582,830</u>

The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.00%) or 1 percentage point higher (5.00%) than the current discount rate:

	1% Decrease (3.00%)	Current Discount Rate (4.00%)	1% Increase (5.00%)
Total OPEB Liability	<u>\$ 16,786,681</u>	<u>\$ 14,582,830</u>	<u>\$ 12,796,602</u>

The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) or 1 percentage point higher (8.5% decreasing to 6.0%) than the current healthcare cost trend rates:

	1% Decrease (6.5% decreasing to 4.0%)	Healthcare Cost Trend Rates (7.5% decreasing to 5.0%)	1% Increase (8.5% decreasing to 6.0%)
Total OPEB Liability	<u>\$ 12,713,071</u>	<u>\$ 14,582,830</u>	<u>\$ 16,920,847</u>

For the year ended December 31, 2023, the Town recognized OPEB expense of \$881,774 in the government-wide financial statements. At December 31, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions or other inputs	\$ 1,761,530	\$ 3,175,241
Differences between expected and actual experience	<u>1,821,156</u>	<u>842,071</u>
	<u>\$ 3,582,686</u>	<u>\$ 4,017,312</u>

Town of Monroe, New York

Notes to Financial Statements (Continued)
 December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31,		
2024	\$	(385,219)
2025		(164,736)
2026		(133,046)
2027		248,375
2028		-
Thereafter		-
	<u>\$</u>	<u>(434,626)</u>

G. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers.

Transfers Out	Transfers In				Total
	Town Outside Village Fund	Highway Fund	Special Districts Fund	Capital Projects Fund	
General Fund	\$ 106,695	\$ 390,131	\$ 28,908	\$ 381,394	\$ 907,128
Highway Fund	-	-	-	200,785	200,785
Special Districts Fund	-	-	183,818	56,892	240,710
	<u>\$ 106,695</u>	<u>\$ 390,131</u>	<u>\$ 212,726</u>	<u>\$ 639,071</u>	<u>\$ 1,348,623</u>

Transfers are used to (a) move amounts from the fund with collection authorization to the Capital Projects Fund for bond anticipation note principal payments and/or funding of various projects, (b) move amounts between Special Districts Funds for debt service payments.

H. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities with constraints placed on their use by the Local Finance Law of the State of New York.

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Restricted for Special Purpose - the component of net position that has been established to set aside funds in accordance with the terms of the trust.

Restricted for Parklands - the component of net position that represents funds restricted for specific purposes under New York State law or by external parties and/or statutes.

Restricted for Community Development - the component of net position that reports the difference between assets and liabilities of the Community Development Fund with constraints placed on their use by the United States Department of Housing and Urban Development.

Unrestricted - all other amounts that do not meet the definition of "restricted" or "net investment in capital assets".

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

I. Fund Balances

	General Fund	Town Outside Village Fund	Highway Fund	Special Districts Fund	Capital Projects Fund	Non-Major Governmental Funds	Total
Nonspendable -							
Prepaid expenditures	\$ 111,938	\$ 16,441	\$ 62,855	\$ 2,892	\$ -	\$ -	\$ 194,126
Restricted:							
Special purpose							
Town parklands trust fund	-	-	-	-	-	1,070,619	1,070,619
Parklands	20,346	-	-	-	-	-	20,346
Debt service	133,380	-	-	-	-	-	133,380
Community development	-	-	-	-	-	8,526	8,526
Total Restricted	<u>153,726</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,079,145</u>	<u>1,232,871</u>
Assigned:							
Purchases on order:							
General government support	325	-	-	-	-	-	325
Subsequent years' expenditures	714,000	217,000	65,000	88,500	-	-	1,084,500
Advances	-	354,777	-	-	-	-	354,777
Governmental funds	-	2,865,508	3,325,036	1,696,152	-	-	7,886,696
Total Assigned	<u>714,325</u>	<u>3,437,285</u>	<u>3,390,036</u>	<u>1,784,652</u>	<u>-</u>	<u>-</u>	<u>9,326,298</u>
Unassigned	<u>2,561,108</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(20,279,857)</u>	<u>-</u>	<u>(17,718,749)</u>
Total Fund Balances	<u>\$ 3,541,097</u>	<u>\$ 3,453,726</u>	<u>\$ 3,452,891</u>	<u>\$ 1,787,544</u>	<u>\$ (20,279,857)</u>	<u>\$ 1,079,145</u>	<u>\$ (6,965,454)</u>

Town of Monroe, New York

Notes to Financial Statements (Continued)
December 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Certain elements of fund balance are described above. Those additional elements which are not reflected in the Statement of Net Position but are reported in the governmental funds balance sheet are described below.

Prepaid expenditures have been established to account for retirement payments made in advance. The amount is classified as nonspendable to indicate that funds are not "available" for appropriation or expenditure even though they are a component of net position.

Purchases on order are assigned and represent the Town's intention to honor the contracts in process at year-end. The subsequent year's appropriation will be amended to provide authority to complete the transactions.

Subsequent year's expenditures represent that at December 31, 2023, the Town has assigned the above amounts to be appropriated for the ensuing year's budget.

Advances have been established to indicate the long-term nature of funds advanced to the Special Districts Fund. The amount is classified as assigned in funds other than the General Fund based on the limitations placed on the use of the proceeds arising from the collection of these funds.

Unassigned fund balance in the General Fund represents amounts not classified as nonspendable, restricted or assigned. Unassigned fund balance in the Capital Projects Fund represents deficits balances in the project.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The Town, in common with other municipalities, receives numerous notices of claims for money damages arising from false arrest, malicious prosecution, false imprisonment or personal injury. Of the claims pending, none are expected to have a material effect on the financial position of the Town if adversely settled.

The Town is also defendant in numerous tax certiorari proceedings, the results of which generally require tax refunds on the part of the Town. The amount of possible refunds cannot be determined at the present time and any refunds resulting from adverse settlements will be funded in the year in which the payments are made.

B. Risk Management

The Town purchases various conventional insurance coverages to reduce its exposure to loss. The public officials, law enforcement liability and general liability policies each provide coverage up to \$2 million in the aggregate. In addition, the Town maintains an umbrella policy with an aggregate limit of \$20 million. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The Town also purchases conventional medical and workers' compensation coverage.

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

C. Contingencies

The Town participates in various Federal grant programs. These programs may be subject to program compliance audits pursuant to the Uniform Guidance. Accordingly, the Town's compliance with applicable grant requirements may be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town anticipates such amounts, if any, to be immaterial.

Note 5 - Recently Issued GASB Pronouncements

GASB Statement No. 101, "*Compensated Absences*" provides guidance on the accounting and financial reporting for compensated absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

GASB Statement No. 102, "*Certain Risk Disclosures*", was issued to disclosure within the government financial statements risks related to a government's vulnerabilities due to certain concentrations or constraints. A concentration is defined as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources. A constraint is a limitation imposed on a government by an external party of by formal action of the government's highest level of decision-making authority. Concentrations and constraints may limit a government's ability to acquire resources or control spending. The requirements of this Statement are effective for reporting periods beginning after June 15, 2024.

GASB Statement No. 103, "*Financial Reporting Model Improvements*", has been issued to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

This is not an all-inclusive list of recently issued GASB pronouncements but rather a listing of Statements that the Town believes will most impact its financial statements. The Town will evaluate the impact this and other pronouncements may have on its financial statements and will implement them as applicable and when material.

* * * * *

Town of Monroe, New York

Required Supplementary Information - Schedule of Changes in the
Town's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years (1)(2)

	2023	2022	2021
Total OPEB Liability:			
Service cost	\$ 321,804	\$ 629,080	\$ 645,265
Interest	533,570	333,042	286,053
Changes of benefit terms	-	-	-
Differences between expected and actual experience	961,079	1,789,122	78,292
Changes of assumptions or other inputs	649,695	(4,703,493)	(613,135)
Benefit payments	(514,961)	(423,310)	(438,718)
Net Change in Total OPEB Liability	1,951,187	(2,375,559)	(42,243)
Total OPEB Liability – Beginning of Year	12,631,643	15,007,202	15,049,445
Total OPEB Liability – End of Year	<u>\$ 14,582,830</u>	<u>\$ 12,631,643</u>	<u>\$ 15,007,202</u>
Town's covered-employee payroll	<u>\$ 2,599,417</u>	<u>\$ 3,073,048</u>	<u>\$ 2,892,775</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>561.00%</u>	<u>411.05%</u>	<u>518.78%</u>
Discount rate	<u>4.00%</u>	<u>4.31%</u>	<u>2.25%</u>

Notes to Schedule:

(1) Data not available prior to fiscal year 2018 implementation of Governmental Accounting Standards Board Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".

(2) No assets are accumulated in a trust that meets the criteria in paragraph 4 of this Statement to pay related benefits.

(3) Restated for the implementation of the provisions of GASB Statement No. 75.

See independent auditors' report.

	2020	2019	2018
\$	546,219	\$ 409,839	\$ 407,429
	415,539	397,007	498,581
	-	-	-
	(626,293)	(935,633)	(1,638,470)
	2,390,694	719,517	-
	(527,428)	(479,823)	(461,205)
	2,198,731	110,907	(1,193,665)
	12,850,714	12,739,807	13,933,472 (3)
\$	<u>15,049,445</u>	<u>\$ 12,850,714</u>	<u>\$ 12,739,807</u>
\$	<u>3,201,425</u>	<u>\$ 3,072,687</u>	<u>\$ 3,509,035</u>
	<u>470.09%</u>	<u>418.22%</u>	<u>363.06%</u>
	<u>1.93%</u>	<u>3.26%</u>	<u>3.65%</u>

Town of Monroe, New York

Required Supplementary Information
 New York State and Local Employees' Retirement System
 Last Ten Fiscal Years (1)

Schedule of the Town's Proportionate Share of the Net Pension Liability (Asset) (2)

	2023 (3)	2022 (4)	2021 (4)	2020 (3)
Town's proportion of the net pension liability (asset)	<u>0.0069713%</u>	<u>0.0068482%</u>	<u>0.0088721%</u>	<u>0.0088866%</u>
Town's proportionate share of the net pension liability (asset)	<u>\$ 1,494,923</u>	<u>\$ (559,812)</u>	<u>\$ 7,244</u>	<u>\$ 1,897,885</u>
Town's covered payroll	<u>\$ 2,357,837</u>	<u>\$ 2,246,409</u>	<u>\$ 2,220,729</u>	<u>\$ 2,290,466</u>
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	<u>63.40%</u>	<u>-24.92%</u>	<u>0.33%</u>	<u>82.86%</u>
Plan fiduciary net position as a percentage of the total pension liability (asset)	<u>90.78%</u>	<u>103.65%</u>	<u>99.95%</u>	<u>86.39%</u>
Discount Rate	<u>5.90%</u>	<u>5.90%</u>	<u>5.90%</u>	<u>6.80%</u>

Schedule of Contributions

	2023	2022	2021	2020
Contractually required contribution	<u>\$ 285,621</u>	<u>\$ 241,656</u>	<u>\$ 322,665</u>	<u>\$ 306,291</u>
Contributions in relation to the contractually required contribution	<u>(285,621)</u>	<u>(241,656)</u>	<u>(322,665)</u>	<u>(306,291)</u>
Contribution excess	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	<u>\$ 2,464,376</u>	<u>\$ 2,342,306</u>	<u>\$ 2,242,510</u>	<u>\$ 2,319,016</u>
Contributions as a percentage of covered payroll	<u>11.59%</u>	<u>10.32%</u>	<u>14.39%</u>	<u>13.21%</u>

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pensions".

(2) The amounts presented for each fiscal year were determined as of the March 31 measurement date within the current fiscal year.

(3) Increase in the Town's proportionate share of the net pension liability (asset) mainly attributable to decrease in plan fiduciary net position due to investment losses.

(4) Decrease in the Town's proportionate share of the net pension liability (asset) mainly attributable to increase in plan fiduciary net position due to investment gains.

See independent auditors' report.

2019	2018	2017	2016	2015
<u>0.0096243%</u>	<u>0.0091744%</u>	<u>0.0090569%</u>	<u>0.0092335%</u>	<u>0.0090004%</u>
<u>\$ 553,039</u>	<u>\$ 240,142</u>	<u>\$ 659,101</u>	<u>\$ 1,259,699</u>	<u>\$ 258,448</u>
<u>\$ 2,420,106</u>	<u>\$ 2,580,061</u>	<u>\$ 2,387,287</u>	<u>\$ 2,529,079</u>	<u>\$ 2,409,475</u>
<u>22.85%</u>	<u>9.31%</u>	<u>27.61%</u>	<u>49.81%</u>	<u>10.73%</u>
<u>96.27%</u>	<u>98.24%</u>	<u>94.70%</u>	<u>90.70%</u>	<u>97.90%</u>
<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.50%</u>

2019	2018	2017	2016	2015
<u>\$ 317,200</u>	<u>\$ 341,475</u>	<u>\$ 332,413</u>	<u>\$ 333,094</u>	<u>\$ 407,791</u>
<u>(317,200)</u>	<u>(341,475)</u>	<u>(332,413)</u>	<u>(333,094)</u>	<u>(407,791)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>\$ 2,287,280</u>	<u>\$ 2,504,147</u>	<u>\$ 2,427,592</u>	<u>\$ 2,550,964</u>	<u>\$ 2,567,661</u>
<u>13.87%</u>	<u>13.64%</u>	<u>13.69%</u>	<u>13.06%</u>	<u>15.88%</u>

Town of Monroe, New York

General Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
REAL PROPERTY TAXES	\$ 2,537,360	\$ 2,537,360	\$ 2,537,360	\$ -
OTHER TAX ITEMS				
Interest and penalties on real property taxes	12,500	12,500	26,404	13,904
Payments in lieu of taxes	10,714	10,714	10,799	85
	<u>23,214</u>	<u>23,214</u>	<u>37,203</u>	<u>13,989</u>
NON-PROPERTY TAXES				
Non-property tax distribution from County	65,000	65,000	65,000	-
Utilities gross receipts	150	150	2,533	2,383
	<u>65,150</u>	<u>65,150</u>	<u>67,533</u>	<u>2,383</u>
DEPARTMENTAL INCOME				
Clerk fees	5,750	5,750	6,308	558
Animal control fines	3,025	3,025	3,745	720
Public works services	-	-	7,200	7,200
Vital statistics fees	4,000	4,000	3,500	(500)
Recreation user fees	12,000	12,000	14,010	2,010
Parkland fees	-	-	85,000	85,000
Joint activity bus	7,400	7,400	16,185	8,785
Bus operations	24,000	24,000	28,648	4,648
	<u>56,175</u>	<u>56,175</u>	<u>164,596</u>	<u>108,421</u>
USE OF MONEY AND PROPERTY				
Earnings on investments	24,500	24,500	229,411	204,911
Property and room rental	136,855	136,855	108,997	(27,858)
	<u>161,355</u>	<u>161,355</u>	<u>338,408</u>	<u>177,053</u>
SALE OF PROPERTY AND COMPENSATION FOR LOSS				
Sale of equipment	1,000	1,000	479	(521)
Sale of real property	200,000	200,000	236,106	36,106
Insurance recoveries	2,000	2,000	8,937	6,937
	<u>203,000</u>	<u>203,000</u>	<u>245,522</u>	<u>42,522</u>
LICENSES AND PERMITS				
Games of chance	-	-	33	33
Dog licenses	5,000	5,000	6,474	1,474
Other licenses and permits	500	500	350	(150)
	<u>5,500</u>	<u>5,500</u>	<u>6,857</u>	<u>1,357</u>

Town of Monroe, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Continued)

Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
FINES AND FORFEITURES				
Fines and forfeited bail	\$ 535,000	\$ 535,000	\$ 418,326	\$ (116,674)
STATE AID				
Mortgage tax	725,475	725,475	478,895	(246,580)
Bus	110,000	110,000	181,495	71,495
Senior center	3,200	3,200	2,106	(1,094)
Other	3,826	3,826	718	(3,108)
	<u>842,501</u>	<u>842,501</u>	<u>663,214</u>	<u>(179,287)</u>
FEDERAL AID				
American Rescue Plan Act	-	723,734	909,700	185,966
Dial-A-Bus	394,000	412,000	432,966	20,966
Community Development Block Grant	-	295,000	295,000	-
Emergency disaster assistance	-	-	23,584	23,584
	<u>394,000</u>	<u>1,430,734</u>	<u>1,661,250</u>	<u>230,516</u>
MISCELLANEOUS				
Employee contributions	17,988	17,988	23,693	5,705
Refund of prior year's expenditures	1,200	1,200	3,221	2,021
Gifts and donations	6,250	6,250	1,984	(4,266)
Unclassified	40,425	40,425	161,828	121,403
	<u>65,863</u>	<u>65,863</u>	<u>190,726</u>	<u>124,863</u>
TOTAL REVENUES	<u>4,889,118</u>	<u>5,925,852</u>	<u>6,330,995</u>	<u>405,143</u>
OTHER FINANCING SOURCES				
Transfers in				
Highway Fund	250,000	250,000	-	(250,000)
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>\$ 5,139,118</u>	<u>\$ 6,175,852</u>	<u>\$ 6,330,995</u>	<u>\$ 155,143</u>

See independent auditors' report.

Town of Monroe, New York

General Fund
 Schedule of Expenditures and Other Financing Uses Compared to Budget
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
GENERAL GOVERNMENT SUPPORT				
Town Council	\$ 81,114	\$ 80,314	\$ 79,644	\$ 670
Town Justice	313,625	313,703	297,050	16,653
Supervisor	280,306	280,306	277,878	2,428
Auditor	100,983	73,284	71,093	2,191
Tax collection	12,150	12,354	12,354	-
Budget	13,500	13,500	13,500	-
Assessor	223,017	182,586	165,221	17,365
Town Clerk	159,981	159,776	156,453	3,323
Attorney	96,000	96,870	96,870	-
Personnel	5,500	9,144	9,144	-
Elections	1,400	-	-	-
Ethics	500	500	-	500
Public information	19,100	19,100	18,900	200
Buildings	474,659	670,803	619,187	51,616
TMACC	24,360	20,928	20,711	217
Central Communications	32,500	35,003	35,003	-
Central printing	34,750	40,359	40,344	15
Data processing	43,950	29,011	28,872	139
Unallocated insurance	88,300	93,971	93,971	-
Judgments and claims	300	-	-	-
Taxes and assessments on property	16,555	46,737	46,737	-
Metropolitan commuter transportation mobility tax	5,599	7,068	7,068	-
Unclassified	45,000	38,850	38,850	-
Contingency	82,000	-	-	-
	<u>2,155,149</u>	<u>2,224,167</u>	<u>2,128,850</u>	<u>95,317</u>
PUBLIC SAFETY				
Traffic control	3,800	4,448	4,448	-
Dog control	27,850	27,797	27,797	-
Other	-	7,378	7,378	-
	<u>31,650</u>	<u>39,623</u>	<u>39,623</u>	<u>-</u>
HEALTH				
Ambulance	<u>291,180</u>	<u>291,180</u>	<u>291,180</u>	<u>-</u>
TRANSPORTATION				
Highway Superintendent	171,453	165,448	165,348	100
Highway garage	58,818	123,812	123,812	-
Bus operations	<u>549,700</u>	<u>550,698</u>	<u>542,774</u>	<u>7,924</u>
	<u>779,971</u>	<u>839,958</u>	<u>831,934</u>	<u>8,024</u>

Town of Monroe, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued)

Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
CULTURE AND RECREATION				
TMACC operations	\$ 7,500	\$ 200	\$ 200	\$ -
Parks	11,500	8,200	8,200	-
Alex Smith pavilion	62,971	50,927	50,770	157
Mombasha park	25,300	133,197	133,197	-
Checkerboard inn	600	628	628	-
Historian	11,406	11,406	9,900	1,506
Celebrations	18,000	18,643	18,643	-
Senior center	146,592	571,667	571,428	239
Other recreation	10,885	3,571	3,203	368
	<u>294,754</u>	<u>798,439</u>	<u>796,169</u>	<u>2,270</u>
HOME AND COMMUNITY SERVICES				
Landfill	11,500	7,172	7,172	-
EMPLOYEE BENEFITS				
State retirement	164,026	144,519	144,519	-
Social security	126,598	118,856	118,856	-
Workers' compensation benefits	41,610	33,308	33,308	-
Unemployment benefits	2,600	-	-	-
Disability insurance	10,115	9,486	9,486	-
Hospital, medical, dental and life insurance	885,862	799,307	799,286	21
	<u>1,230,811</u>	<u>1,105,476</u>	<u>1,105,455</u>	<u>21</u>
DEBT SERVICE				
Principal				
Serial bonds	162,811	162,811	162,811	-
Interest				
Serial bonds	59,432	59,432	59,431	1
Bond anticipation notes	103,125	103,125	103,125	-
	<u>162,557</u>	<u>162,557</u>	<u>162,556</u>	<u>1</u>
	<u>325,368</u>	<u>325,368</u>	<u>325,367</u>	<u>1</u>
TOTAL EXPENDITURES	5,120,383	5,631,383	5,525,750	105,633
OTHER FINANCING USES				
Transfers out				
Town Outside Village Fund	-	106,695	106,695	-
Highway Fund	-	390,131	390,131	-
Special Districts Fund	-	28,908	28,908	-
Capital Projects Fund	105,000	381,394	381,394	-
Total Other Financing Uses	<u>105,000</u>	<u>907,128</u>	<u>907,128</u>	<u>-</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>\$ 5,225,383</u>	<u>\$ 6,538,511</u>	<u>\$ 6,432,878</u>	<u>\$ 105,633</u>

See independent auditors' report.

Town of Monroe, New York

Town Outside Village Fund
 Schedule of Revenues and Other Financing Sources Compared to Budget
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
REAL PROPERTY TAXES	\$ 249,801	\$ 249,801	\$ 249,801	\$ -
NON-PROPERTY TAXES				
Non-property tax distribution from County	512,766	512,766	567,936	55,170
Franchise fees	129,000	129,000	120,208	(8,792)
	<u>641,766</u>	<u>641,766</u>	<u>688,144</u>	<u>46,378</u>
DEPARTMENTAL INCOME				
Inspection fees	345,000	345,000	518,742	173,742
Subdivision fees	3,000	3,000	2,870	(130)
Site plans	35,000	35,000	13,700	(21,300)
	<u>383,000</u>	<u>383,000</u>	<u>535,312</u>	<u>152,312</u>
USE OF MONEY AND PROPERTY				
Earnings on investments	-	11,000	114,856	103,856
SALE OF PROPERTY AND COMPENSATION FOR LOSS				
Insurance recoveries	11,000	-	3,023	3,023
STATE AID				
Aid and incentives for municipalities	-	54,000	52,029	(1,971)
MISCELLANEOUS				
Refund of prior year's expenditures	-	-	36,500	36,500
AIM related payments	54,000	-	-	-
Employee contributions	1,512	1,512	1,422	(90)
	<u>55,512</u>	<u>1,512</u>	<u>37,922</u>	<u>36,410</u>
TOTAL REVENUES	1,341,079	1,341,079	1,681,087	340,008
OTHER FINANCING SOURCES				
Transfers in General Fund	-	-	106,695	106,695
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>\$ 1,341,079</u>	<u>\$ 1,341,079</u>	<u>\$ 1,787,782</u>	<u>\$ 446,703</u>

See independent auditors' report.

Town of Monroe, New York

Town Outside Village Fund
 Schedule of Expenditures Compared to Budget
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
GENERAL GOVERNMENT SUPPORT				
Attorney	\$ 380,500	\$ 380,500	\$ 185,986	\$ 194,514
Engineer	49,000	47,844	16,026	31,818
Public information	61,375	61,688	49,466	12,222
Central storeroom	1,750	2,418	2,418	-
Data processing	1,200	1,200	1,054	146
Judgements and claims	150	150	-	150
Metropolitan commuter transportation mobility tax	1,211	1,386	1,386	-
Undistributed expenditures	80,000	80,000	-	80,000
	<u>575,186</u>	<u>575,186</u>	<u>256,336</u>	<u>318,850</u>
PUBLIC SAFETY				
Emergency operations	2,000	2,000	-	2,000
Safety inspection	340,713	325,649	238,956	86,693
	<u>342,713</u>	<u>327,649</u>	<u>238,956</u>	<u>88,693</u>
CULTURE AND RECREATION				
Joint recreation	312,500	312,500	312,500	-
Celebrations	15,000	15,000	11,076	3,924
	<u>327,500</u>	<u>327,500</u>	<u>323,576</u>	<u>3,924</u>
HOME AND COMMUNITY SERVICES				
Zoning	43,816	43,816	33,134	10,682
Planning	128,035	128,035	96,334	31,701
Codification	2,000	196	-	196
Conservation	1,875	1,875	900	975
	<u>175,726</u>	<u>173,922</u>	<u>130,368</u>	<u>43,554</u>
EMPLOYEE BENEFITS				
State retirement	32,292	32,292	29,683	2,609
Social security	27,336	22,607	22,607	-
Workers' compensation benefits	8,086	6,473	6,473	-
Unemployment benefits	2,550	-	-	-
Disability insurance	2,540	2,540	2,337	203
Hospital, medical, dental and life insurance	77,150	102,910	102,888	22
	<u>149,954</u>	<u>166,822</u>	<u>163,988</u>	<u>2,834</u>
TOTAL EXPENDITURES	<u>\$ 1,571,079</u>	<u>\$ 1,571,079</u>	<u>\$ 1,113,224</u>	<u>\$ 457,855</u>

See independent auditors' report.

Town of Monroe, New York

Highway Fund
 Combining Balance Sheet - Sub-Funds
 December 31, 2023

	<u>Town-Wide</u>	<u>Part-Town</u>	<u>Totals</u>
ASSETS			
Cash and equivalents	\$ 161,113	\$ 151,259	\$ 312,372
Investments	1,858,847	1,243,706	3,102,553
Receivables			
State and Federal aid	-	218,944	218,944
Due from other governments	-	358,478	358,478
Due from other funds	227,638	4,096	231,734
	<u>227,638</u>	<u>581,518</u>	<u>809,156</u>
Prepaid expenditures	45,860	16,995	62,855
Total Assets	<u>\$ 2,293,458</u>	<u>\$ 1,993,478</u>	<u>\$ 4,286,936</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Accounts payable	\$ 7,250	\$ 24,172	\$ 31,422
Accrued liabilities	9,567	2,237	11,804
Deposits payable	277,548	-	277,548
Due to other funds	215,862	297,409	513,271
Total Liabilities	<u>510,227</u>	<u>323,818</u>	<u>834,045</u>
Fund balances			
Nonspendable	45,860	16,995	62,855
Assigned	1,737,371	1,652,665	3,390,036
Total Fund Balances	<u>1,783,231</u>	<u>1,669,660</u>	<u>3,452,891</u>
Total Liabilities and Fund Balances	<u>\$ 2,293,458</u>	<u>\$ 1,993,478</u>	<u>\$ 4,286,936</u>

See independent auditors' report.

Town of Monroe, New York
 Highway Fund
 Combining Schedule of Revenues, Expenditures and
 Changes in Fund Balances - Sub-Funds
 Year Ended December 31, 2023

	Town-Wide	Part-Town	Totals
REVENUES			
Real property taxes	\$ 325,330	\$ 658,757	\$ 984,087
Non-property taxes	-	1,325,184	1,325,184
Departmental income	29,139	-	29,139
Use of money and property	90,530	79,897	170,427
Sale of property and compensation for loss	-	910	910
State aid	269,378	218,943	488,321
Miscellaneous	394	830	1,224
	<u>714,771</u>	<u>2,284,521</u>	<u>2,999,292</u>
EXPENDITURES			
Current			
General government support	1,379	1,948	3,327
Transportation	435,241	1,531,561	1,966,802
Employee benefits	226,484	430,638	657,122
Debt service			
Principal	-	179,740	179,740
Interest	-	8,805	8,805
	<u>663,104</u>	<u>2,152,692</u>	<u>2,815,796</u>
Excess of Revenues Over Expenditures	51,667	131,829	183,496
OTHER FINANCING SOURCES (USES)			
Transfers in	58,235	331,896	390,131
Transfers out	-	(200,785)	(200,785)
	<u>58,235</u>	<u>131,111</u>	<u>189,346</u>
Net Change in Fund Balances	109,902	262,940	372,842
FUND BALANCES			
Beginning of Year	<u>1,673,329</u>	<u>1,406,720</u>	<u>3,080,049</u>
End of Year	<u>\$ 1,783,231</u>	<u>\$ 1,669,660</u>	<u>\$ 3,452,891</u>

See independent auditors' report.

Town of Monroe, New York

Highway Fund - Town-Wide
 Schedule of Revenues, Expenditures and Changes in
 Fund Balance - Budget and Actual - Sub-Fund
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 325,330	\$ 325,330	\$ 325,330	\$ -
Departmental income	29,139	29,139	29,139	-
Use of money and property	7,500	7,500	90,530	83,030
State aid	406,885	406,885	269,378	(137,507)
Miscellaneous	356	356	394	38
	<u>769,210</u>	<u>769,210</u>	<u>714,771</u>	<u>(54,439)</u>
EXPENDITURES				
Current				
General government support				
Metropolitan commuter				
transportation mobility tax	1,115	1,379	1,379	-
Contingency	30,000	30,000	-	30,000
	<u>31,115</u>	<u>31,379</u>	<u>1,379</u>	<u>30,000</u>
Transportation				
Brush and weeds	265,020	265,163	243,312	21,851
Snow removal	292,900	296,490	191,929	104,561
	<u>557,920</u>	<u>561,653</u>	<u>435,241</u>	<u>126,412</u>
Employee benefits				
State retirement	40,420	36,339	35,029	1,310
Social security	25,390	25,390	19,209	6,181
Disability insurance	2,375	2,375	2,266	109
Hospitalization and dental insurance	165,538	165,622	160,241	5,381
Workers' compensation benefits	11,452	11,452	9,739	1,713
	<u>245,175</u>	<u>241,178</u>	<u>226,484</u>	<u>14,694</u>
Total Expenditures	<u>834,210</u>	<u>834,210</u>	<u>663,104</u>	<u>171,106</u>
Excess (Deficiency) of Revenues Over Expenditures	(65,000)	(65,000)	51,667	116,667
OTHER FINANCING SOURCES				
Transfers in	-	-	58,235	58,235
Net Change in Fund Balance	(65,000)	(65,000)	109,902	174,902
FUND BALANCE				
Beginning of Year	65,000	65,000	1,673,329	1,608,329
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,783,231</u>	<u>\$ 1,783,231</u>

See independent auditors' report.

Town of Monroe, New York

Highway Fund - Part-Town
 Schedule of Revenues, Expenditures and Changes in
 Fund Balance - Budget and Actual - Sub-Fund
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 658,757	\$ 658,757	\$ 658,757	\$ -
Non-property taxes	1,193,220	1,193,220	1,325,184	131,964
Use of money and property	5,500	5,500	79,897	74,397
Sale of property and compensation for loss	-	-	910	910
State aid	164,880	199,248	218,943	19,695
Miscellaneous	1,425	1,425	830	(595)
Total Revenues	2,023,782	2,058,150	2,284,521	226,371
EXPENDITURES				
Current				
General government support				
Metropolitan commuter transportation mobility tax	1,575	1,948	1,948	-
Judgement and claims	200	200	-	200
Contingency	25,000	19,300	-	19,300
	26,775	21,448	1,948	19,500
Transportation				
General repairs	859,285	743,564	695,177	48,387
Highway improvements	164,880	199,248	199,248	-
Machinery	404,775	648,065	621,046	27,019
Sidewalks	15,000	16,090	16,090	-
	1,443,940	1,606,967	1,531,561	75,406
Employee benefits				
State retirement	74,232	74,232	54,008	20,224
Social security	35,656	35,656	35,004	652
Disability insurance	4,410	4,410	4,139	271
Hospitalization and dental insurance	313,412	313,412	296,006	17,406
Workers' compensation benefits	51,820	51,820	41,481	10,339
	479,530	479,530	430,638	48,892
Debt service				
Principal				
Serial bonds	179,740	179,740	179,740	-
Interest				
Serial bonds	8,797	8,805	8,805	-
	188,537	188,545	188,545	-
Total Expenditures	2,138,782	2,296,490	2,152,692	143,798
Excess (Deficiency) of Revenues Over Expenditures	(115,000)	(238,340)	131,829	370,169

Town of Monroe, New York

Highway Fund - Part-Town
 Comparative Schedule of Revenues, Expenditures and
 Changes in Fund Balance - Budget and Actual - Sub-Fund (Continued)
 Year Ended December 31, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ 279,125	\$ 331,896	\$ 52,771
Transfers out	(45,000)	(200,785)	(200,785)	-
 Total Other Financing Sources (Uses)	<u>(45,000)</u>	<u>78,340</u>	<u>131,111</u>	<u>52,771</u>
 Net Change in Fund Balance	(160,000)	(160,000)	262,940	422,940
FUND BALANCE				
Beginning of Year	<u>160,000</u>	<u>160,000</u>	<u>1,406,720</u>	<u>1,246,720</u>
End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,669,660</u>	<u>\$ 1,669,660</u>

See independent auditors' report.

Town of Monroe, New York

Special Districts Fund
 Combining Balance Sheet - Sub-Funds
 December 31, 2023

	Drainage Districts	Special Miscellaneous Districts	Water Districts
ASSETS			
Cash and equivalents	\$ 74,227	\$ 138,936	\$ 138,252
Investments	-	-	1,271,968
Receivables			
Water rents	-	-	226,035
Due from other funds	-	-	145,058
	-	-	371,093
Prepaid expenditures	-	-	2,892
Total Assets	<u>\$ 74,227</u>	<u>\$ 138,936</u>	<u>\$ 1,784,205</u>
LIABILITIES AND FUND BALANCES (DEFICITS)			
Liabilities			
Accounts payable	\$ -	\$ -	\$ 43,114
Accrued liabilities	-	-	1,245
Due to other funds	-	-	433,616
Advances from other funds	-	-	354,777
Total Liabilities	-	-	832,752
Fund balances (deficits)			
Nonspendable	-	-	2,892
Assigned	74,227	138,936	948,561
Total Fund Balances (Deficits)	<u>74,227</u>	<u>138,936</u>	<u>951,453</u>
Total Liabilities and Fund Balances (Deficits)	<u>\$ 74,227</u>	<u>\$ 138,936</u>	<u>\$ 1,784,205</u>

See independent auditors' report.

Sewer Districts	Refuse District	Street Lighting District	Fire Protection District	Totals
\$ 68,584	\$ 3,827	\$ -	\$ 10,918	\$ 434,744
266,090	333,761	271	-	1,872,090
-	-	-	-	226,035
-	-	-	-	145,058
-	-	-	-	371,093
-	-	-	-	2,892
<u>\$ 334,674</u>	<u>\$ 337,588</u>	<u>\$ 271</u>	<u>\$ 10,918</u>	<u>\$ 2,680,819</u>
\$ 28,385	\$ 17,519	\$ 8,709	\$ -	\$ 97,727
-	-	-	-	1,245
-	-	5,910	-	439,526
-	-	-	-	354,777
28,385	17,519	14,619	-	893,275
-	-	-	-	2,892
306,289	320,069	(14,348)	10,918	1,784,652
306,289	320,069	(14,348)	10,918	1,787,544
<u>\$ 334,674</u>	<u>\$ 337,588</u>	<u>\$ 271</u>	<u>\$ 10,918</u>	<u>\$ 2,680,819</u>

Town of Monroe, New York

Special Districts Fund
 Combining Schedule of Revenues, Expenditures and
 Changes in Fund Balances - Sub-Funds
 Year Ended December 31, 2023

	Drainage Districts	Special Miscellaneous Districts	Water Districts
REVENUES			
Real property taxes	\$ 8,800	\$ -	\$ 636,418
Departmental income	-	-	459,205
Use of money and property	1,347	2,520	38,123
Miscellaneous	-	-	233
	<u>10,147</u>	<u>2,520</u>	<u>1,133,979</u>
EXPENDITURES			
Current			
General government support	83	-	4,656
Public safety	-	-	-
Transportation	-	-	-
Home and community services	640	-	655,082
Employee benefits	-	-	21,572
Debt service			
Principal	-	-	75,449
Interest	-	-	21,017
	<u>723</u>	<u>-</u>	<u>777,776</u>
Total Expenditures			
Excess (Deficiency) of Revenues Over Expenditures	<u>9,424</u>	<u>2,520</u>	<u>356,203</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	212,726
Transfers out	-	-	(240,710)
	<u>-</u>	<u>-</u>	<u>(27,984)</u>
Total Other Financing Uses			
Net Change in Fund Balances	9,424	2,520	328,219
FUND BALANCES (DEFICITS)			
Beginning of Year	<u>64,803</u>	<u>136,416</u>	<u>623,234</u>
End of Year	<u>\$ 74,227</u>	<u>\$ 138,936</u>	<u>\$ 951,453</u>

See independent auditors' report.

Sewer Districts	Refuse District	Street Lighting District	Fire Protection District	Totals
\$ 647,577	\$ 2,511,765	\$ 97,026	\$ 1,834	\$ 3,903,420
-	-	-	-	459,205
14,261	63,906	1,379	197	121,733
-	-	-	11,930	12,163
<u>661,838</u>	<u>2,575,671</u>	<u>98,405</u>	<u>13,961</u>	<u>4,496,521</u>
-	-	-	-	4,739
-	-	-	1,834	1,834
-	-	82,802	-	82,802
713,666	2,587,614	-	-	3,957,002
-	-	-	-	21,572
-	-	-	-	75,449
-	-	-	-	21,017
<u>713,666</u>	<u>2,587,614</u>	<u>82,802</u>	<u>1,834</u>	<u>4,164,415</u>
<u>(51,828)</u>	<u>(11,943)</u>	<u>15,603</u>	<u>12,127</u>	<u>332,106</u>
-	-	-	-	212,726
-	-	-	-	(240,710)
-	-	-	-	(27,984)
(51,828)	(11,943)	15,603	12,127	304,122
<u>358,117</u>	<u>332,012</u>	<u>(29,951)</u>	<u>(1,209)</u>	<u>1,483,422</u>
<u>\$ 306,289</u>	<u>\$ 320,069</u>	<u>\$ (14,348)</u>	<u>\$ 10,918</u>	<u>\$ 1,787,544</u>

Town of Monroe, New York

Combining Balance Sheet
Non-Major Governmental Funds
December 31, 2023

	<u>Community Development</u>	<u>Special Purpose</u>	<u>Total Non-Major Governmental Funds</u>
ASSETS			
Cash and equivalents	\$ 8,526	\$ -	\$ 8,526
Investments	<u>-</u>	<u>1,172,841</u>	<u>1,172,841</u>
Total Assets	<u>\$ 8,526</u>	<u>\$ 1,172,841</u>	<u>\$ 1,181,367</u>
LIABILITIES AND FUND BALANCES			
Liabilities			
Due to other funds	\$ -	\$ 102,222	\$ 102,222
Fund balance			
Restricted	<u>8,526</u>	<u>1,070,619</u>	<u>1,079,145</u>
Total Liabilities and Fund Balances	<u>\$ 8,526</u>	<u>\$ 1,172,841</u>	<u>\$ 1,181,367</u>

See independent auditors' report.

Town of Monroe, New York

Combining Schedule of Revenues, Expenditures and
 Changes in Fund Balances
 Non-Major Governmental Funds
 Year Ended December 31, 2023

	Community Development	Special Purpose	Total Non-Major Governmental Funds
REVENUES			
Departmental income	\$ -	\$ 55,504	\$ 55,504
Use of money and property	155	-	155
Total Revenues	155	55,504	55,659
EXPENDITURES			
	-	-	-
Excess of Revenues Over Expenditures	155	55,504	55,659
FUND BALANCES			
Beginning of Year	8,371	1,015,115	1,023,486
End of Year	<u>\$ 8,526</u>	<u>\$ 1,070,619</u>	<u>\$ 1,079,145</u>

See independent auditors' report.



**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditors' Report

**The Honorable Supervisor and Town Board of
the Town of Monroe, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Monroe, New York ("Town") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated September 4, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York
September 4, 2024



Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditors' Report

**The Honorable Supervisor and Town Board of
the Town of Monroe, New York**

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Town of Monroe, New York's ("Town") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Town's major federal programs for the year ended December 31, 2023. The Town's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Town's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Town's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error; as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Town's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Town's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

September 4, 2024

Town of Monroe, New York

Schedule of Expenditures of Federal Awards
Year Ended December 31, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
<u>U.S. Department of Housing and Urban Development</u>				
Indirect Program - Passed Through Orange County				
<i>CDBG - Entitlement Grants Cluster</i>				
Community Development Block Grants/ Entitlement Grants	14.218	CMS 2022-0927	\$ -	\$ 125,000
Community Development Block Grants/ Entitlement Grants (CARES)	14.218	CMS 2022-0928	-	<u>170,000</u>
Total U.S. Department of Housing and Urban Development			<u>-</u>	<u>295,000</u>
<u>U.S. Department of Transportation</u>				
Indirect Program - Passed Through Orange County				
<i>Federal Transit Cluster</i>				
Federal Transit - Formula Grants	20.507	CMS 2020-0359	-	<u>432,966</u>
<u>U.S. Department of the Treasury</u>				
Indirect Program - Passed Through New York State Office of the State Comptroller				
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	-	<u>909,700</u>
<u>U.S. Department of Homeland Security</u>				
Indirect Program - Passed Through New York State Division of Homeland Security and Emergency Services				
Emergency Management Performance Grants	97.042	N/A	-	<u>23,584</u>
Total			<u>\$ -</u>	<u>\$ 1,661,250</u>

N/A - Information not available.

The accompanying notes are an integral part of this schedule.

Town of Monroe, New York

Notes to Schedule of Expenditures of Federal Awards
Year Ended December 31, 2023

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Town of Monroe, New York ("Town") under programs of the federal government for the year ended December 31, 2023. Federal awards received directly from the Federal agencies as well as Federal awards passed through other government agencies are included in the Schedule. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the Town, it is not intended to and does not present the financial position, changes in net position or cash flows of the Town.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through identifying numbers are presented where available.

Note 3 - Indirect Cost Rate

The Town has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Town of Monroe, New York

Schedule of Findings and Questioned Costs
Year Ended December 31, 2023

Section I - Summary of Auditors' Results

Financial Statements

Type of report the auditor issued on whether
the financial statements audited were
prepared in accordance with GAAP

Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes No
 Yes None reported

Noncompliance material to financial
statements noted?

Yes No

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

Yes No
 Yes None reported

Type of auditors' report issued on compliance
for major federal programs

Unmodified

Any audit findings disclosed that are
required to be reported in accordance
with 2 CFR 200.516(a)?

Yes No

Identification of major federal programs:

Assistance Listing Number(s)	Name of Federal Program or Cluster
21.027	Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish
between Type A and Type B programs

\$750,000

Auditee qualified as low-risk auditee?

Yes No

Town of Monroe, New York

Schedule of Findings and Questioned Costs (Concluded)
Year Ended December 31, 2023

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

None