#### PRELIMINARY OFFICIAL STATEMENT DATED FEBRUARY 20, 2018

## NEW ISSUE/RENEWAL SERIAL BONDS AND BOND ANTICIPATION NOTES

**S&P GLOBAL RATINGS:** " " See "Bond Rating", herein

In the opinion of Hodgson Russ LLP, of Albany, New York, Bond Counsel, under existing statutes, regulations, rulings, and court decisions, and assuming continuing compliance with certain tax certifications described herein, interest on the Bonds and the Notes is excluded from gross income for federal income tax purposes under section 103 of the Internal Revenue Code of 1986 (the "Code"), as amended. Bond Counsel is also of the opinion that the interest on the Bonds and the Notes is not treated as an item of tax preference for the purpose of the federal alternative minimum tax imposed on individuals. Furthermore, Bond Counsel is of the opinion that, under existing statutes, interest on the Bonds and the Notes is exempt from personal income taxes imposed by New York State and any political subdivision thereof. See "TAX EXEMPTION" herein.

The Town WILL NOT designate the Bonds nor the Notes as "qualified tax-exempt obligations" under the provisions of Code section 265.

## TOWN OF COLONIE ALBANY COUNTY, NEW YORK

(the "Town")

# \$18,150,000 PUBLIC IMPROVEMENT SERIAL BONDS - 2018 (the "Bonds") [BOOK-ENTRY BONDS]

## **BOND MATURITY SCHEDULE** (See Inside Front Cover)

*Prior Redemption:* The Bonds maturing on March 15, 2026 and thereafter are subject to redemption, at the option of the District, prior to maturity, in any order of maturity and in any amount within a maturity, on any date on or after March 15, 2025 in accordance with the terms described herein. See "Optional Redemption" under "The Bonds," herein.

Form and Denomination: The Bonds will be issued as registered bonds, and when issued, will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as the Securities Depository for the Bonds. Individual purchases of the Bonds may be made only in book-entry form in denominations of \$5,000 or integral multiples thereof. Bondholders will not receive certificates representing their interests in the Bonds purchased. (See "Book-Entry System" under "THE BONDS" herein).

## \$12,558,000 BOND ANTICIPATION NOTES - 2018 (the "Notes")

Dated Date: March 15, 2018 Maturity Date: March 15, 2019

*Prior Redemption:* The Notes will not be subject to redemption prior to their maturity.

Form and Denomination: At the option of the purchaser, the Notes may be either registered to the purchaser or registered in the name of Cede & Co., as nominee for the Depository Trust Company, New York, New York ("DTC") as book-entry notes.

For those Notes registered to the purchaser, a single note certificate shall be delivered to the purchaser, and each such note certificate shall bear a single rate of interest and shall be in a denomination equal to the aggregate principal amount awarded to such purchaser at such interest rate.

Security and Sources of Payment: The Bonds and Notes are general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and interest thereon and, unless paid from other sources, the Bonds and the Notes are payable from ad valorem taxes which may be levied upon all the taxable real property within the Town without limitation as to rate or amount.

Proposals for the Bonds and the Notes will be received at 11:00 A.M. (Prevailing Time) on March 1, 2018 at the office of Munistat Services, Inc., 12 Roosevelt Avenue, Port Jefferson Station, New York 11776.

The Bonds and the Notes are offered when, as and if issued and received by the purchasers and subject to the receipt of the legal opinion as to the validity of the Bonds and the Notes of Hodgson Russ LLP, Bond Counsel, Albany, New York. It is anticipated that the Bonds and the Notes will be available for delivery in New York, New York or at such other place as may be agreed with the purchasers on or about March 15, 2018.

THE TOWN DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15C2-12, EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER(S) AS MORE FULLY DESCRIBED IN THE NOTICES OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. IN ADDITION, THE TOWN WILL COVENANT IN UNDERTAKINGS TO PROVIDE ANNUAL FINANCIAL INFORMATION AND OPERATING DATA AND NOTICE OF CERTAIN MATERIAL EVENTS (AS DEFINED IN THE RULE) AS REQUIRED BY THE RULE (SEE "CONTINUING DISCLOSURE UNDERTAKING" AND "MATERIAL EVENT NOTICES", HEREIN).

## **TOWN OF COLONIE** ALBANY COUNTY, NEW YORK

(the "Town")

## \$18,150,000 PUBLIC IMPROVEMENT SERIAL BONDS – 2018

## MATURITIES, RATES AND YIELDS (OR PRICES)

**Dated: March 15, 2018 Principal Due:** 

March 15, 2019-2036, inclusive March 15, 2019, and semi-annually thereafter on March 15 and September 15 in each year to maturity. **Interest Due:** 

<u>Year</u>	Amount	Rate	Price or Yield	CUSIP#
2019	\$1,035,000			
2020	1,285,000			
2021	1,310,000			
2022	1,235,000			
2023	1,240,000			
2024	1,300,000			
2025	1,275,000			
2026	1,315,000			
2027	1,160,000			
2028	1,070,000			
2029	900,000			
2030	900,000			
2031	905,000			
2032	910,000			
2033	745,000			
2034	555,000			
2035	555,000			
2036	455,000			

## TOWN OF COLONIE ALBANY COUNTY, NEW YORK

Memorial Town Hall - Route 9 Newtonville, NY 12128 Telephone: 518/786-7327 Fax: 518/783-2877

#### **TOWN BOARD**

Paula A. Mahan, Supervisor

Christopher J. Carey David R. Green Linda J. Murphy Paul L. Rosano Melissa Jeffers Von Dollen Jennifer Whalen

Julie L. Gansle, Town Clerk Michael C. Magguilli, Esq., Town Attorney P. Christopher Kelsey, CPA, Acting Comptroller

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#### **BOND COUNSEL**

\* \* \*

Hodgson Russ LLP Albany, New York

**MUNICIPAL ADVISOR** 

\* \* \*

MUNISTAT SERVICES, INC.

Municipal Finance Advisory Service

12 Roosevelt Avenue Port Jefferson Station, N.Y. 11776 (631) 331-8888

E-mail: info@munistat.com Website: http://www.munistat.com No dealer, broker, salesman or other person has been authorized by the Town to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the Town. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, any of the bonds or notes in any jurisdiction to any person in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Town from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof.

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#### OFFICIAL STATEMENT

## TOWN OF COLONIE ALBANY COUNTY, NEW YORK

## \$18,150,000 PUBLIC IMPROVEMENT SERIAL BONDS – 2018 and \$12,558,000 BOND ANTICIPATION NOTES - 2018

This Official Statement including the cover page and appendices, presents certain information relating to the Town of Colonie, in the County of Albany, in the State of New York (the "Town," "County" and "State," respectively) in connection with the sale of \$18,150,000 Public Improvement Serial Bonds – 2018 (the "Bonds") and \$12,558,000 Bond Anticipation Notes – 2018 (the "Notes").

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the Town contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Bonds and the Notes and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and the Notes and such proceedings.

#### THE BONDS

#### **Description**

The Bonds will be dated date of delivery, and will mature in the principal amounts on March 15, in each of the years 2019 to 2036, inclusive, as set forth on the inside cover page.

The Bonds will be issued in fully registered form and when issued will be registered in the name of Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as Securities Depository for the Bonds. Individual purchases of the Bonds may be made in book-entry form only, in denominations of \$5,000 or integral multiples thereof. Purchasers will not receive certificates representing their interest in the Bonds.

Interest on the Bonds will be payable March 15, 2019 and semi-annually thereafter on March 15 and September 15 in each year until maturity. Principal and interest will be paid by the Town to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds, as described herein. The Bonds may be transferred in the manner described on the Bonds and as referenced in certain proceedings of the Town referred to therein.

The Record Date of the Bonds will be the last business day of the calendar month preceding each interest payment date.

#### **Optional Redemption**

The Bonds maturing on or before March 15, 2025 are not subject to redemption prior to maturity. The Bonds maturing on or after March 15, 2026 are subject to redemption prior to maturity, at the option of the Town, on March 15, 2025 and thereafter on any date, in whole or in part, and if in part, in order of their maturity and in any amount within a maturity (selected by lot within a maturity), at par, plus accrued interest to the date of redemption.

If less that all of the Bonds of any maturity are to be redeemed, the particular bonds of such maturity redeemed shall be selected by lot in any customary manner of selection as determined by the Town Supervisor. Notice of such call for redemption shall be given by mailing such notice to the registered holder not more than sixty (60) days nor less than (30) days prior to such date. If notice of redemption shall have been given as aforesaid, the Bonds so called for redemption shall become due and payable at the applicable redemption price on the redemption date designated in such notice, and interest on such Bonds shall cease to accrue from and after such redemption date.

### **Authorization and Purpose**

The Bonds are being issued pursuant to the Constitution and statutes of the State of New York including, among other, the Town Law and the Local Finance Law. The Bonds are being issued for the following purposes:

Date <u>Authorized</u>	<u>Purpose</u>	Amount Outstanding	Amount Being Paid	Amount Being Issued
11/19/2015	TSU Recchassis	\$ 75,000	\$ 10,000	\$ 65,000
11/19/2015	Replacement of an Ambulance	250,000	50,000	200,000
11/19/2015	Acquisition of Highway Equipment	479,000	54,000	425,000
11/19/2015	Pump Station Rehab Projects	100,000	10,000	90,000
11/19/2015	Wolf Road Pump Station Upgrade	950,000	50,000	900,000
11/19/2015	MVWPCP Rehab and Improvement Projects	505,200	25,200	480,000
11/19/2015	Acquisition of Pure Water District Equipment	170,000	15,000	155,000
11/19/2015	Lathem Water District Improvements	3,175,000	150,000	3,025,000
11/19/2015	Acquisition of Lathern Water District Equipment	275,000	25,000	250,000
12/01/2016	Crossings Playground Matting Improvements	50,000	0	50,000
12/01/2016	Town Pool Facility Improvements	350,000	0	350,000
12/01/2016	Two Ambulances	340,000	0	340,000
12/01/2016	EMS Stretcher	15,000	0	15,000
12/01/2016	Street Paving Program	1,700,000	0	1,700,000
12/01/2016	Storm Sewer Rehabilitation Program	300,000	0	300,000
12/01/2016	Skidsteer Loafer with Milling Head	85,000	0	85,000
12/01/2016	Sidewalk Machine	150,000	0	150,000
12/01/2016	Asphalt Hot Box	40,000	0	40,000
12/01/2016	Pavement Roller	30,000	0	30,000
12/01/2016	Truck Body	50,000	0	50,000
12/01/2016	Collection System Rehab Projects	675,000	0	675,000
12/01/2016	Pump Station Rehab Projects	1,325,000	0	1,325,000
12/01/2016	Collection Garage Replacement	500,000	0	500,000
12/01/2016	MVPW Treatment Plant Generator & Roof Replacement	900,000	0	900,000
12/01/2016	Pump Trailer	40,000	0	40,000
12/01/2016	S.U.V.	25,000	0	25,000
12/01/2016	Manhole Raising System	85,000	0	85,000
12/01/2016	Water Meter Replacement	300,000	0	300,000
12/01/2016	Distribution System Rehab Projects	750,000	0	750,000
12/01/2016	Water Tank Rehab Projects	1,100,000	0	1,100,000
12/01/2016	MVW Treatment Plant Rehab Projects	1,335,000	0	1,335,000
12/01/2016	Pick-Up Truck	30,000	0	30,000
12/01/2016	10 Ton Dump Truck	145,000	0	145,000
12/01/2016	4 Wheel Drive Vehicle (Mower)	40,000	0	40,000
12/21/2017	Highway Improvements	0	0	1,700,000
12/21/2017	Storm water System Improvements	0	0	500,000
	Total	\$16,339,200	\$ 389,200	<u>\$18,150,000</u>

For further information regarding bond authorizations of the Town for capital purposes and other matters relating thereto see "Indebtedness of the Town".

A portion of these bonds, and available funds in the amount of \$389,200 are being used to redeem BANs in the amount \$16,339,200.

#### **Disclosure Undertaking - Bonds**

At the time of the delivery of the Bonds, the Town will provide an executed copy of its "Undertaking to Provide Continuing Disclosure" (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the Town for the benefit of the holders and owners of beneficial interests in the Bonds, to provide, or cause to be provided to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of such Board contemplated by the Undertaking:

- (1) (i) certain annual financial information, in a form generally consistent with the information contained or cross-reference in this Official Statement under the headings: "The Town", "Indebtedness of the Town", "Finances of the Town", "Real Property Tax Information" and "Litigation"; and in Appendix A by June 30th following the end of each fiscal year, commencing with the fiscal year ending December 31, 2018 and (ii) the audited financial statement, if any, of the Town for each fiscal year commencing with the fiscal year ending December 31, 2018 unless such audited financial statement, if any, shall not then available in which case the unaudited financial statement shall be provided and an audited financial statement shall be provided within 90 days after it becomes available and in no event later than December 31st, following the end of each fiscal year;
- (2) timely notice, not in excess of ten (10) business days after the occurrence of such event, of the occurrence of any of the following events:
  - (ii) principal and interest payment delinquencies; (ii) non-payment related defaults, if material; (iii) unscheduled draws on debt service reserves reflecting financial difficulties; (iv) unscheduled draws on credit enhancements reflecting financial difficulties; (v) substitution of credit or liquidity providers, or their failure to perform; (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (vii) modifications to the rights of Bondholders, if material; (viii) Bond calls, if material, and tender offers; (ix) defeasances; (x) release, substitution, or sale of property securing repayment of the Bonds, if material; (xi) rating changes; (xii) bankruptcy, insolvency, receivership or similar event of the Town; [note to clause (xii) [For the purposes of the event identified in clause (xii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Town in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Town, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganizations, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Town;] (xiii) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than pursuant to it

The Town may provide notice of the occurrence of certain other events, in addition to those listed above, if it determines that any such other event is material with respect to the Bonds; but the Town does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above; and

(3) in a timely manner, notice of failure to provide the annual financial information by the date specified.

The Town's Undertaking shall remain in full force and effect until such time as the principal of, redemption premiums, if any, and interest on the Bonds shall have been paid in full or in the event that those portions of the Rule which require Undertaking, or such provision, as the case may be, do not or no longer apply to the Bonds. The sole and exclusive remedy for breach or default under the Undertaking is an action to compel specific performance of the undertakings of the Town and no person or entity, including a Holder of the Bonds, shall be entitled to recover monetary damages thereunder under any circumstances. Any failure by the Town to comply with the Undertaking will not constitute a default with respect to the Bonds.

The Town reserves the right to amend or modify the Undertakings under certain circumstances set forth therein; provided that any such amendment or modification will be done in a manner consistent with Rule 15c2-12, as amended.

On March 15, 2016, the Town filed an event notice for the failure to file a call notice on a portion of the 2002 Public Improvement Serial Bonds. Such portion was redeemed with available funds in the amount of \$2,340,100 on February 10, 2014.

Other than noted above, the Town is in compliance in all material respects with all previous undertakings made pursuant to the Rule 15c2-12.

#### THE NOTES

#### General

The Notes will be dated March 15, 2018 and will mature, without right of redemption prior to maturity, on March 15, 2019, with interest payable at maturity.

At the option of the purchaser(s), the Notes may be either registered to the purchaser(s) or registered in the name of Cede & Co., as partnership nominee for The Depository Trust Company, New York, New York ("DTC") as book-entry notes. The Town Clerk will be the fiscal and paying agent for the Notes while the Notes are in registered form.

Note certificates shall be delivered to the purchaser(s) of any Notes registered in the name of the purchaser(s) and each such note certificate shall bear a single rate of interest and shall be in a denomination equal to the aggregate amount awarded to such purchaser at such interest rate. Principal of and interest on such Notes will be payable in lawful money of the United States of America (Federal Funds) at such bank or trust company located and authorized to do business in the State of New York as may be selected by the successful bidder.

For those Notes issued as book-entry notes registered to Cede & Co., DTC will act as securities depository for the Notes and owners will not receive certificates representing their interest in the Notes. Individual purchases of such registered Notes may be made in denominations of \$5,000 or integral multiples thereof, except for one necessary odd denomination. A single note certificate will be issued for those Notes bearing the same rate of interest and CUSIP number in the aggregate principal amount awarded to such purchaser(s) at such interest rate. Principal of and interest on said Notes will be paid in Federal Funds by the School District to Cede & Co., as nominee for DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. See "Book-Entry System" herein.

The Town will act as Paying Agent for the Notes. Paying agent fees, if any, will be paid by the purchaser(s). The Town's contact information is as follows: Christopher Kelsey, Acting Comptroller, Town of Colonie, Town Hall, Route 9, Newtonville, NY 12128, Phone (518) 783-2708, Fax (518) 783-2877 and email: kelseyc@colonie.org.

#### **Prior Redemption**

The Notes are not subject to redemption prior to maturity.

### **Authorization and Purpose**

The Notes are being issued pursuant to the Constitution and statutes of the State of New York including, among others, the Town Law and the Local Finance Law. The Notes are being issued for the following purposes:

Date	<u>Purpose</u>	Amount	Amount	Amount
Authorized		Outstanding	Being Paid	Being Issued
Authorized  12/20/2012 11/21/2013 11/21/2013 11/21/2013 11/21/2013 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2014 12/18/2015 11/19/2015 11/19/2015 11/19/2015	Improvements to Various Town Facilities Paving Projects for Various Facilities Improvements to the Public Operations Center Various Capital Improvements to Town Parks Acquisition of Various Town Equipment Newtonville Post Office Replacement of Front Door/Handicap Mechanism "OGS" Acquisition of Dumpster/Roll-offs "OGS" Pickup Truck, Fairway Mower & Grounds Mower Various Equipment for Police Department Various Equipment for Police Department Various Equipment for MIS Department Improvements to the Public Operations Center Acquisition of Various Equipment for Emergency Services Payment of a Judgement – Village Square of Penna Park Improvements Acquisition of Riding Mowers	Outstanding       \$ 25,000       55,000       10,000       45,000       65,000       40,000       20,000       20,000       120,000       45,000       150,000       225,000       125,000       64,000       21,000       30,000	\$ 25,000 30,000 10,000 20,000 35,000 10,000 5,000 40,000 15,000 50,000 50,000 5,000 45,000 45,000 14,000 6,000 10,000	\$ 0 25,000 0 25,000 30,000 10,000 0 100,000 80,000 80,000 80,000 \$0,000 15,000 \$0,000 15,000 20,000 20,000
11/19/2015	Acquisition of Hardware and Software	30,000	10,000	20,000
11/19/2015	Sewer Rehab Projects	50,000	10,000	40,000
01/07/2016 12/01/2016 12/01/2016	Town Police CAD System Town Hall Carpet/Exterior Door Replacement Public Operations Carpet/Garage Door Replacement	350,000 15,000 55,000	30,000	320,000 15,000 55,000
12/01/2016	Pruyn House Structural Improvements Park Office Structural Improvements Town Facility Fire System Improvements	250,000	0	250,000
12/01/2016		30,000	0	30,000
12/01/2016		75,000	0	75,000
12/01/2016	Town facility Paving Maintenance Garage Vehicle Lift Radio Replacement	50,000	0	50,000
12/01/2016		15,000	0	15,000
12/01/2016		250,000	0	250,000
12/01/2016 12/01/2016 12/01/2016	Security Camera Systems Parks Mower Building Renovation/Improvement Projects	35,000 56,000 1,000,000	$\begin{array}{c} 0 \\ 0 \\ 0 \end{array}$	35,000 56,000 1,000,000
12/21/2017	Emergency Medical Equipment Town Park Sewer Connection Facility Paving Radio Replacement	0	0	370,000
12/21/2017		0	0	250,000
12/21/2017		0	0	50,000
12/21/2017		0	0	500,000
12/21/2017 12/21/2017 12/21/2017 12/21/2017	Pryun House Improvements Facility Improvements Town Equipment	0 0 0	0 0 0	200,000 220,000 526,000
12/21/2017	Water District Improvements & Equipment Highway Equipment Library Improvements	0	0	3,196,000
12/21/2017		0	0	930,000
12/21/2017		0	0	750,000
12/21/2017	Pure Water District Improvements & Equipment  Total	<u>0</u> \$3,426,000	\$ 555,000	2,695,000 \$12,558,000

A portion of the Notes, along with available funds in the amount of \$555,000 will redeem outstanding bond anticipation notes in the amount of \$3,426,000.

#### **Notice of Events - Notes**

This Official Statement is in a form "deemed final" by the Town for the purposes of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). At the time of the delivery of the Notes, the Town will provide an executed copy of its "*Undertaking to Provide Notices of Events*" (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the Town for the benefit of holders of and owners of beneficial interests in the Notes, to provide, or cause to be provided, to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto, timely notice not in excess of ten (10) business days after the occurrence of any of the following events with respect to the Notes:

(i) principal and interest payment delinquencies; (ii) non-payment related defaults, if material; (iii) unscheduled draws on debt service reserves reflecting financial difficulties; (iv) unscheduled draws on credit enhancements reflecting financial difficulties; (v) substitution of credit or liquidity providers, or their failure to perform; (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Notes, or other material events affecting the tax status of the Notes; (vii) modifications to rights of Noteholders, if material; (viii) Bond calls, if material, and tender offers; (ix) defeasances; (x) release, substitution, or sale of property securing repayment of the Notes, if material: (xi) rating changes; (xii) bankruptcy, insolvency, receivership or similar event of the Town; [note to clause (xii): For the purposes of the event identified in clause (xii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Town in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Town, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Town]; (xiii) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material.

The Town may provide notice of the occurrence of certain other events, in addition to those listed above, if it determines that any such other event is material with respect to the Notes; but the Town does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above.

The Town's Undertaking shall remain in full force and effect until such time as the principal of, redemption premiums, if any, and interest on the Notes shall have been paid in full. The sole and exclusive remedy for breach or default under the Undertaking is an action to compel specific performance of the undertakings of the Town, and no person or entity, including a holder of the Notes, shall be entitled to recover monetary damages thereunder under any circumstances. Any failure by the Town to comply with the Undertaking will not constitute a default with respect to the Notes.

The Town reserves the right to amend or modify the Undertaking under certain circumstances set forth therein; provided that, any such amendment or modification will be done in a manner consistent with Rule 15c2-12 as then in effect.

On March 15, 2016, the Town filed an event notice for the failure to file a call notice on a portion of the 2002 Public Improvement Serial Bonds. Such portion was redeemed with available funds in the amount of \$2,340,100 on February 10, 2014.

Other than noted above, the Town is in compliance in all material respects with all previous undertakings made pursuant to the Rule.

#### BOOK-ENTRY-ONLY SYSTEM

DTC will act as securities depository for the Bonds and those Notes issued as book-entry-only notes. The Bonds and the Notes will be issued as fully-registered securities, in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered bond certificate will be issued for each maturity of the Bonds and one fully registered note certificate for all of the Notes of or issue being the same rate of interest and CUSIP number and deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilities the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of certificates.

Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its participants are on file with the Securities and Exchange Commission (the "Commission"). More information about DTC can be found at www.dtcc.com.

Purchases of Bonds and the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds and the Notes on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase, Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds and the Notes are to be accomplished by entries made on the books of Direct or Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interest in the Bonds and Notes, except in the event that use of the book-entry system for the Bonds and the Notes is discontinued.

To facilitate subsequent transfers, all Bonds and the Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds and the Notes with DTC and their registration in the name of Cede & Co., or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds and the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds and the Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping accounts of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Beneficial Owners of the Bonds and the Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds and the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Bond and the Note documents. For example, Beneficial Owners of the Bonds and the Notes may wish to ascertain that the nominee holding the Bonds and the Notes for their benefit has agreed to obtain and transmit notices to the Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds and the Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds and the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds and the Notes will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town on the payable date, in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such participant and not of DTC (nor its nominee) or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town, disbursement of such payments to Direct Participants will be the responsibility of DTC), and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds and the Notes at any time by giving reasonable notice to the Town. Under such circumstances, in the event that a successor depository is not obtained, bond and note certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond and Note certificates will be printed and delivered to DTC.

Source: The Depository Trust Company, New York, New York.

The information contained in the above section concerning DTC and DTC's book-entry system has been obtained from sample offering document language supplied by DTC, but the Town takes no responsibility for the accuracy thereof. In addition, the Town will not have any responsibility or obligation to participants, to indirect participants or to any beneficial owner with respect to: (i) the accuracy of any records maintained by DTC, and participant or any indirect participant; (ii) the payments by DTC or any participant or any indirect participant of any amount with respect to the principal of, or premium, if any, or interest on the bonds or the notes or (iii) any notice which is permitted or required to be given to Bondowners and Noteowners.

THE TOWN WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANTS, OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENT BY DTC OR ANY PARTICIPANT OR INDIRECT PARTICIPANT OR ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF OR INTEREST ON THE BONDS AND THE NOTES; (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO HOLDERS; OR (IV) THE SELECTION OF THE BENEFICIAL OWNERS TO RECEIVE PAYMENT IN THE EVENT OF ANY PARTIAL REDEMPTION OF THE BONDS AND THE NOTES; OR (V) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS HOLDER.

THE TOWN CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC WILL DISTRIBUTE TO DIRECT PARTICIPANTS OR THAT DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS AND THE NOTES (I) PAYMENTS OF THE PRINCIPAL OF OR INTEREST ON THE BONDS AND THE NOTES; (II) CONFIRMATION OF THEIR OWNERSHIP INTEREST IN THE BONDS AND THE NOTES; OR (III) REDEMPTION OR OTHER NOTICES SENT TO DTC OR CEDE & CO. AS NOMINEE, AS REGISTERED OWNER OF THE BONDS AND THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SO SERVE AND ACT IN THE MANNER DESCRIBED IN THE OFFICIAL STATEMENT.

#### **Security and Source of Payment**

Each Bond and Note when duly issued and paid for will constitute a contract between the Town and the holder thereof.

The Bonds will be general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and the interest thereon. For the payment of such principal of and interest on the Bonds, the Town has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the Town, subject to certain statutory limitations imposed by the Tax Levy Limit Law. See "Legal Matters and the Tax Levy Limit Law" and "Tax Levy Limit Law," herein.

The Notes will be general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and the interest thereon. For the payment of such principal of and interest on the Notes, the Town has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the Town, subject to certain statutory limitations imposed by the Tax Levy Limit Law. See "Legal Matters and the Tax Levy Limit Law" and "Tax Levy Limit Law," herein.

Under the Constitution of the State, the Town is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds and the Notes, and the State is specifically precluded from restricting the power of the Town to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. However, the Tax Levy Limit Law imposes a statutory limitation on the Town's power to increase its annual tax levy. The amount of such increase is limited by the formulas set forth in the Tax Levy Limit Law. See "Legal Matters and the Tax Levy Limit Law" and "Tax Levy Limit Law," herein.

#### **Remedies Upon Default**

Under current law, provision is made for contract creditors (including the Bondholders or Noteholders) of the Town to enforce payments upon such contracts, if necessary, through court action, although the present statute limits interest on the amount adjudged due to creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates to officials to appropriate and pay judgments out of current funds or the proceeds of a tax levy have been issued.

Remedies for enforcement of payment are not expressly included in the Town's contract with holders of its bonds and notes, although any permanent repeal by statute or constitutional amendment of a Bondholder's and Noteholder's remedial right to judicial enforcement of the contract should, in the opinion of Bond Counsel, be held unconstitutional.

The State has consented that any municipality in the State may file a petition with any United States district court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect for the composition or adjustment of municipal indebtedness. Subject to such consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debts, including judicial control over identifiable and unidentifiable creditors.

In recent times, certain events and legislation affecting remedies on default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of Bondholders and Noteholders, such courts might hold that future events including financial crises as they may occur in the State and in municipalities of the State require the exercise by the State of its emergency police powers to assure the continuation of essential services.

There is in the Constitution of the State, Article VIII, Section 2, the following provisions relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriating, a sufficient sum, shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness."

No principal or interest payments on Town indebtedness are past due. The Town has never defaulted in the payment of the principal of and interest on any indebtedness.

#### **Certificated Bonds and Notes**

DTC may discontinue providing its services with respect to the Bonds and the Notes at any time by giving notice to the Town and discharging its responsibilities with respect thereto under applicable law, or the Town may terminate its participation in the system of book-entry-only transfers through DTC at any time. In the event that such book-entry-only system is discontinued, and a replacement book-entry securities depository is not appointed, the following provisions will apply: the Bonds and the Notes will be issued in registered form in denominations of \$5,000, or integral multiples thereof, except for one necessary odd denomination for the Notes. Principal of and interest on the Bonds and the Notes when due will be payable at the principal corporate trust office of a bank or trust company to be named by the Town as the fiscal agent; certificated Bonds and Notes may be transferred or exchanged at no cost to the owner of such bonds or notes at any time prior to maturity at the corporate trust office of the fiscal agent for bonds or notes of the same or any other authorized denomination or denominations in the same aggregate principal amount upon the terms set forth in the certificate of the Town Supervisor authorizing the sale of the Bonds and the Notes and fixing the details thereof and in accordance with the Local Finance Law.

#### THE TOWN

#### **Description**

The Town, with a land area of over 57 square miles, is located in northeastern Albany County, immediately north of the City of Albany and about halfway between the Cities of Schenectady and Troy. Its northern and eastern boundaries are the Mohawk and Hudson Rivers respectively. The Town, which includes two incorporated villages, Colonie and Menands, and such unincorporated communities as Latham, Loudonville, Maplewood and Newtonville and West Albany, is primarily residential, with some industrial and commercial valuations.

Commercial facilities include several shopping centers. The Colonie Center is a covered mall shopping center featuring major outlets of R.H. Macy, Inc., Nordstorm Rack, Whole Foods, and LL Bean, as well as specialty shops, restaurants, and parking. The Latham Farms Shopping Center, which includes Dicks, Field & Stream, Sam's Club and Home Depot stores, is situated between Routes 9 and 7, adjacent to the Northway. The Northway Mall complex is also located within the Town and includes Target, Lowe's, and BJ's Wholesale Club. The long dormant Latham Circle Mall has been redeveloped and includes Lowe's, a Walmart supercenter, Burlington Coat Factory, and Bob's Furniture Store. A sizeable portion of recent development in the Town has been devoted to single family residences, townhomes, and to the construction of hotels and multi-story office buildings. The Town is the site of the Albany International Airport, which provides passenger service on most major routes throughout the United States; passenger stations of Amtrak are located nearby in Rensselaer and Schenectady.

The Town provides sanitary sewer and water distribution facilities to its residents. Police protection and emergency medical service are provided by the Town. Fire protection is provided by Fire Districts and Fire Protection Districts located in the Town. The Town is the site of a base station of one of the mutual aid systems in New York State coordinating the operations of volunteers in thirteen fire departments. The Highway Department is charged with maintenance of the paved roads in the Town and is responsible for maintaining more than 310 center-line miles of highway within the Town.

In addition to the "essential services," the Town also owns and operates a variety of recreations facilities. These facilities include a 36-hole golf course, two 125+ acre parks, thirteen pocket parks, three sports complexes, swimming pools, a boat launch, 5.5 miles of bicycle paths, two dog parks, and a library.

The Town is situated in the center of the tri-city area (Albany-Troy-Schenectady) with access to such employment opportunities as the State of New York offices in Albany, the General Electric Company in Schenectady, industrial operations in Troy and the United States Arsenal in Watervliet.

Highway facilities include the New York State Thruway, with two interchanges leading directly into the Town, Interstate Route 87 (the Northway), Interstate Route 90, New York Routes 5 and 7, and U.S. Route 9. Transportation for freight by rail and water is provided by the Delaware & Hudson, ConRail and Amtrak railroads, the Hudson and Mohawk Rivers and the Barge Canal. Air passenger and freight service is available at the Albany International Airport, located in the Town.

#### **Governmental Organization**

The Town was established in 1895 pursuant to enactment of the New York State Legislature. The Town is located in the County of Albany, New York, which County is divided for local government purposes into ten towns and the cities of Albany, Cohoes and Watervliet. In turn, some of such Towns contain incorporated villages established for purposes of providing certain municipal services and facilities to their residents. The Town is a political subdivision of the State having its own elected legislative body, the Town Board, pursuant to Constitutional provision and, except for certain contractual arrangements for cooperative provisions of some services or facilities, the Town does not rely in any manner upon the County for purposes of providing local government needs.

The legislative body of the Town is its Town Board of seven members, the presiding officer of which is the Town Supervisor elected for a two-year term. The six additional members of the Town Board are elected for four-year terms. The Town Supervisor and the council members are elected at large.

The Town Supervisor is the chief executive officer of the Town. Additional Town officers are the Town Clerk and the Receiver of Taxes, elected at large to two year and four-year terms, respectively. The Town Board appoints the Town Comptroller, the Public Works Commissioner and the Town Attorney.

The Town provides the bulk of municipal services furnished to the residents thereof and for such purpose furnishes water and sewer facilities and builds and maintains Town highways. Police protection is provided by the Town and the County and fire protection is provided through separate entities, the various fire districts and voluntary fire organizations in the Town. Planning and zoning and the financing of Town courts are provided by the Town. Regulation of building construction and licensing of trades and occupations along with the usual municipal services of recreational facilities and street lighting are all Town functions. Social services and health services, to the extent provided on a public basis, are essentially County responsibilities.

### **Employees**

The Town provides services through approximately 665 full-time and part-time employees. Some of such employees are represented by units of organized labor, as set forth below:

Employee Organization	Term of Contract	Est. No. of Employees
Civil Service Employees' Association	12-31-16 <sup>a</sup>	172
Policemen's Benevolent Association	12-31-20	111
Public Safety Dispatchers' Association	12-31-16 <sup>a</sup>	26
Emergency Medical Services	12-31-16 <sup>a</sup>	85
Administrative Unit (UPSEU)	12-31-20	120

a. Such contracts are expired and are currently in negotiations.

#### DEMOGRAPHIC AND STATISTICAL INFORMATION

The following tables present certain comparative demographic and statistical information regarding the Town, the County, the State and the United States.

#### **Population**

<u>Year</u>	Town of Colonie	Albany County	State of New York
1990	76,494	292,594	17,990,455
2000	79,258	294,565	18,976,457
2010	81,518	298,284	19,378,102
2016	82,893	307,891	19,697,457

Source: U.S. Bureau of the Census

#### **Building Permits Issued**

Commercial &		Residential Alterations			Est. Cost of
<u>Industrial</u>	Residential	<u>Additions</u>	<u>Other</u>	<u>Total</u>	Construction
410	635	202	20	1,267	167,694,007
460	296	242	66	1,064	167,079,539
429	501	204	48	1,172	143,085,045
495	169	323	168	1,155	110,727,665
467	222	157	320	1,166	193,425,070
431	279	148	281	1,139	189,556,569
	Industrial 410 460 429 495 467	410 635 460 296 429 501 495 169 467 222	Industrial         Residential         Additions           410         635         202           460         296         242           429         501         204           495         169         323           467         222         157	Industrial         Residential         Additions         Other           410         635         202         20           460         296         242         66           429         501         204         48           495         169         323         168           467         222         157         320	Industrial         Residential         Additions         Other         Total           410         635         202         20         1,267           460         296         242         66         1,064           429         501         204         48         1,172           495         169         323         168         1,155           467         222         157         320         1,166

**Income Data** 

_	Per Capita Money Income			
	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2016</u>
Town of Colonie	\$17,983	\$25,231	\$34,281	\$26.405
				\$36,405
County of Albany	16,363	23,345	30,863	33,888
State of New York	16,501	23,389	30,791	34,212
		•	•	·
_		Median Hous	ehold Income	
	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2016</u>
Town of Colonie	\$39,394	\$51,817	\$68,134	\$72,135
County of Albany	33,358	42,935	56,090	60,904
State of New York	32,965	43,393	55,603	60,741

Source: U.S. Dept. of Commerce, Bureau of the Census.

## **Unemployment Rate Statistics**

Annual Averages:	Town of Colonie	Albany County (%)	New York State (%)
2012	6.7	7.4	8.6
2013	5.9	6.4	7.7
2014	4.6	5.2	6.4
2015	3.9	4.4	5.3
2016	3.6	4.0	4.9
2017	3.7	4.1	4.6

Source: New York State Department of Labor

## **Selected Listing of Largest Employers**

		<b>Estimated Number</b>
<u>Name</u>	<u>Type</u>	Of Employees
CHD Meridian Healthcare Inc.	Medical Mgmt.	2,050
Empire Blue Cross & Blue Shield	Health Care	1,637
U.S Postal Service	Postal Service	1,350
South Colonie Central Schools	Public School	1,037
North Colonie Central Schools	Public School	855
Community Care Physicians PC	Health Care	798
Town of Colonie	Local Government	787
Albany Molecular Research Inc.	Pharmaceuticals	714
United Parcel Service	Private Parcel Deliveries	665
Intermagnetics General Corp.	Manufacturing	560

### INDEBTEDNESS OF THE TOWN

## Computation of Debt Limit and Calculation of Total Net Indebtedness (As of February 20, 2018)

Fiscal Year Ending December 31:	Assessed Valuation	State Equalization <u>Rate (%)</u>	Full <u>Valuation</u>
2013 2014 2015 2016 2017	5,700,088,161 5,739,853,943 5,814,653,475 5,869,673,758 5,956,984,423	70.25 68.50 67.75 67.50 66.50	8,114,004,500 8,379,348,822 8,582,514,354 8,695,812,975 8,957,871,313
Total Five Year Full Valuation Average Five Year Full Valuation Debt Limit - 7% of Average Full Valuations: Outstanding Bonds: General Purposes	ation		\$42,729,551,963 8,545,910,393 598,213,727 56,154,309
Water Debt Excluded Sewer Debt <sup>a</sup> Sub-Total			8,460,891 18,549,800 83,165,000
Bond Anticipation Notes General Purposes Water			15,095,200 4,670,000
Sub-Total		•	19,765,200
Total Inclusions			102,930,200
Exclusions: Water Debt Excluded Sewer Debt Appropriations for Bonds Appropriations for Notes		,	13,130,891 18,549,800 4,951,784 944,200
Total Exclusions			37,576,675
Total Net Indebtedness Before the Box	nds and Notes		65,353,525
The Bonds Less: BANS to be redeemed by the iss Net Effect of the Bonds	suance of the Bor	nds	18,150,000 16,339,200 1,810,800
The Notes Less: BANS to be redeemed by the iss Net Effect of the Notes	suance of the Not	es	12,558,000 3,426,000 9,132,000
Total Net Indebtedness after the issuar	74,485,525		
Net Debt Contracting Margin	\$532,860,202		
Percent of Debt Limit Exhausted			10.92%

a. Excluded in accordance with certificates received from the Comptroller of the State of New York pursuant to Section 124.10 of the Local Finance Law.

### **Details of Short-Term Indebtedness Outstanding**

(As of February 20, 2018)

The Town presently has outstanding the following short-term obligations:

Date Due	<u>Type</u>	<u>Purpose</u>	<u>Amount</u> <sup>a</sup>
03-16-18	BANs	Various Purposes	\$19,765,200

a. Such amount will be redeemed by the issuance of the Bonds and the Notes along with available funds in the amount of \$944,200.

#### **Other Short-Term Indebtedness**

The Town has found it necessary to also borrow from time to time to meet its operating cash requirements. Deficits in various of its operating funds together with the timing of the receipt of certain sales tax revenues have created periodic cash flow imbalances for many years. The most recent revenue anticipation note, in the amount of \$3.2 million, was issued in October, 2016 and was redeemed in full in January 2017. (See also "Financial Status of Town").

It can be expected that the Town will continue to rely on cash flow borrowing from time to time until its financial status significantly improves.

#### **Authorized but Unissued Items**

As of the date of this Official Statement, the Town has authorization for serial bonds which have not been funded in the aggregate amount of \$15,637,000 for various purposes.

## **Anticipated Future Borrowings**

The Town has no formal capital program. Improvements are authorized to be funded from time to time as the Town Board deems necessary.

#### **Debt Service Requirements - Outstanding Bonds**

Fiscal Year Ending			
December 31:	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2010	7.005.000	2 205 042	10 (20 042
2018	7,225,000	3,395,842	10,620,842
2019	6,985,000	3,099,535	10,084,535
2020	7,125,000	2,777,942	9,902,942
2021	6,995,000	2,435,461	9,430,461
2022	6,800,000	2,126,312	8,926,312
2023	6,915,000	1,817,708	8,732,708
2024	6,990,000	1,500,575	8,490,575
2025	6,835,000	1,181,033	8,016,033
2026	5,125,000	889,439	6,014,439
2027	4,205,000	716,421	4,921,421
2028	3,580,000	567,897	4,147,897
2029	3,430,000	428,228	3,858,228
2030	2,805,000	310,076	3,115,076
2031	2,195,000	224,863	2,419,863
2032	2,145,000	154,294	2,299,294
2033	2,160,000	84,550	2,244,550
2034	825,000	37,125	862,125
2035	825,000	12,375	837,375
Totals	\$83,165,000	\$21,759,676	\$104,924,676

#### **Calculation of Estimated Overlapping and Underlying Indebtedness**

Overlapping Units	Date of Report	Percentage Applicable	Applicable Total <u>Indebtedness</u>	Applicable Net Indebtedness
Albany County	05/04/17	33.62	\$94,634,565	\$86,728,199
Village of Colonie	05/31/16	100.00	0	0
Village of Menands	12/31/16	100.00	3,955,000	3,955,000
Watervliet City SD	11/21/17	15.10	5,075,110	4,815,390
South Colonie CSD	01/04/18	93.97	27,268,034	27,268,034
North Colonie CSD	12/03/17	100.00	12,795,000	12,795,000
Menands UFSD	06/30/16	100.00	1,120,000	1,120,000
Maplewood Common SD	06/30/16	100.00	0	0
Niskayuna CSD	12/15/17	6.74	5,080,051	5,080,051
Rotterdam-Mohonasen CSD	12/20/17	5.43	3,264,943	3,264,943
Fire Districts (Est.)	12/31/15	Var.	4,860,000	4,860,000
Totals			\$158,052,703	\$149,886,617

Sources: Annual Reports of the respective units for the most recently completed fiscal year on file with the Office of the State Comptroller or more recently published Statements.

#### FINANCES OF THE TOWN

#### **Financial Statements and Accounting Procedures**

The Town maintains its financial records in accordance with the Uniform System of Accounts for Towns prescribed by the State Comptroller. The financial records of the Town are audited by independent accountants. The last such audit made available for public inspection covers the fiscal year ended December 31, 2016. In addition, the financial affairs of the Town are subject to periodic compliance review by the Office of the State Comptroller to ascertain whether the Town has complied with the requirements of various State and Federal statutes. The Audited Financial Statements can be found in Appendix B.

The Statements of Revenues, Expenditures and Changes in Fund Equity presented in Appendix A of this Statement are based on the Audited Financial Statements of the Town for the fiscal years of the Town through and including 2016.

#### Fund Structure and Accounts

The Town utilizes fund accounting to record and report its various service activities. A fund represents both a legal and an accounting entity which segregates the transactions of specific programs in accordance with special regulations, restrictions or limitations.

There are three basic fund types: (1) governmental funds that are used to account for basic services and capital projects; (2) proprietary funds that account for operations of a commercial nature; and, (3) fiduciary funds that account for assets held in a trustee capacity.

The Town presently maintains the following governmental funds: General Funds (Town-Wide and Town Outside Village), Highway Fund, Capital Projects Fund and Non Major Funds (Library, Special Grant and the Drainage District). Fiduciary funds include Trust and Agency Funds. Proprietary funds consists of the Environmental Services Department, Latham Water Department and Pure Water Department.

#### Basis of Accounting

The Town's governmental funds are accounted for on a modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized when they become susceptible to accrual - that is, when they become "measurable" and "available" to finance expenditures to the current period. Revenues are susceptible to accrual include real property taxes, intergovernmental revenues (State and Federal aid) and operating transfers.

Expenditures are generally recognized under the modified accrual basis of accounting, that is when the related fund liability is incurred. Exceptions to this general rule are principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The Town's government-wide, proprietary, and fiduciary fund financial statements are accounted for on the accrual basis of accounting. Under the accrual basis, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales tax, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from other taxes are recorded when available. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### **Investment Policy**

Pursuant to the statutes of the State of New York, the Town is permitted to temporarily invest moneys which are not required for immediate expenditures, with the exception of moneys the investment of which is otherwise provided for by law, in the following investments: (1) special time deposit accounts in, or certificates of deposit issued by a bank or trust company located and authorized to do business in the State, provided however, that such time deposit account or certificate of deposit is payable within such time as the proceeds shall be needed to meet the expenditures for which such moneys were obtained and provided further that such time deposit account or certificate of deposit, in excess of the amount insured under the Federal Deposit Insurance Act, be secured by either a pledge of eligible securities, an eligible surety bond or an eligible letter of credit, as those terms are defined in the law; (2) obligations of the United States of America; (3) obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America; (4) obligations of the State of New York; (5) with the approval of the New York State Comptroller in tax anticipation notes or revenue anticipation notes issued by any municipalities, school district, or district corporation, other than those notes issued by the Town; (6) certificates of participation issued by political subdivisions of the State, as those terms are defined in the law; (7) obligations of a New York public corporation; or (8) in the case of moneys held in certain reserve funds established by the Town pursuant to law, in obligations of the Town within such times as the proceeds will be needed to meet expenditures for purposes for which the Town within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of obligations purchased with the proceeds of bonds, shall be payable or redeemable in any event, at the option

Collateral is required for demand deposit, money market accounts and certificates of deposit not covered by Federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of New York State and its municipalities and school districts.

#### **Financial Operations**

The Town Supervisor functions as the chief fiscal officer as provided in Section 2.00 of the Local Finance Law; in this role, the Supervisor is responsible for the Town's accounting and financial reporting activities, which are delegated to and carried out by the Town Comptroller. In addition, the Supervisor is also the Town's budget officer and, with the assistance of the Town Comptroller, prepares the annual tentative budget for submission to the Town Board. Budgetary control during the year is the responsibility of the Town Comptroller. Pursuant to Section 30.00 of the Local Finance Law, the Supervisor has been authorized to issue or renew certain specific types of notes. As required by law, the Supervisor must execute an authorizing certificate which then becomes a matter of public record.

The Town Board, as a whole, serves as the finance board of the Town and is responsible for authorizing, by resolution, all material financial transactions such as operating and capital budgets and bonded debt.

Town finances are operated primarily through the General and Highway Funds. All real property taxes and most of the other Town revenues are credited to these funds. Current operating expenditures are paid from these funds subject to available appropriations. The Town also has water and sewer districts, which are accounted for within separate funds. The primary sources of income for these districts comes from special assessments levied against district properties at the same time real estate taxes are levied. Capital projects and selected equipment purchases are accounted for in special capital projects funds. The Town observes a calendar year (January 1 through December 31) for operating and reporting purposes.

#### Revenues

The Town receives most of its revenues from real property taxes, sales tax and user fees. A summary of such revenues for the five most recently completed fiscal years may be found in Appendix A.

Real Property Taxes

See "Real Property Tax Information", herein.

State Aid

Based on the audited Financial Statements for 2016 of the Town, the Town received approximately 6.31% of its total General Fund operating revenue from State aid in 2016 (inclusive of mortgage tax revenue). There is no assurance, however, that State appropriations for aid to municipalities will continue, either pursuant to existing formulas or in any form whatsoever. The State is not constitutionally obligated to maintain or continue such aid and, in fact, the State has drastically reduced funding to municipalities and school districts in the last several years in order to balance its own budget.

The following table sets forth the percentage of the Town's General Fund revenue comprised of State aid for each of the fiscal years 2012 through 2016, and the 2017 budget.

Fiscal Year Ending December 31:	<u>Total Revenue</u>	State Aid	State Aid to Revenues (%)
2012	\$42,946,080	\$2,836,191	6.60
2013	43,304,197	3,386,660	7.82
2014	43,724,948	2,386,224	5.46
2015	45,012,040	2,931,024	6.51
2016	45,546,252	2,886,305	6.34
2017 (Budgeted)	45,615,191	2,813,800	6.17

#### **Expenditures**

Based on the audited Annual Financial Reports of the Town, the major categories of expenditure for the Town are General Government Support, Public Safety, Home and Community Service, Transportation, Culture and Recreation, Employee Benefits and Debt Service. A summary of such expenditures for the five most recently completed fiscal years may be found in Appendix A.

#### FINANCIAL STATUS OF TOWN

As of December 31, 2007, the Town had a government-wide unrestricted deficit of approximately \$20,673,000, so in 2008, it implemented a ten-year financial plan to address this deficit. In 2008, as part of the financial plans, the Town began the required recognition of other post-employment benefits (OPEB), which totaled approximately \$20,578,000 as of December 31, 2011. Additionally, in 2011, the Town entered into a service concession agreement for the operation and maintenance of its solid waste facility. As discussed below, about \$35 million in revenue is deferred and required to be recognized systematically over the life of the concession agreement. If this impact of these two reporting requirements were to be excluded from the government-wide financial statements, the Town would have an unrestricted government-wide surplus of \$18,360,270 as of December 31, 2011, rather than a deficit of approximately \$37,174,000. Effectively, the Town has positively impacted the unrestricted government-wide net position by about \$39,033,000 over a four-year period from 2008 through 2011 through the implementations of its financial plan. A summary of the impacts during 2008-2011 is described as follows:

- At the end of the fiscal year 2011, the General Fund reported a fund balance of \$426,316. This represents a decrease in the deficit of approximately \$18,712,000 over 2010. During 2006 through 2008, there was a statutorily required allocation of sales tax to the Highway Fund to reduce the impact of the Highway Fund's property tax revenue to zero totaling approximately \$22,454,000. This decrease is primarily the result of the budget repayment of approximately \$7,300,000 to the Highway Fund for this debt. As of January 2012, this debt has been repaid in full. The General Fund deficit was also significantly impacted through the privatization of the management of the Town's solid waste management facility. A portion of the \$23 million upfront payment was transferred to the General Fund to offset the accumulated deficit.
- In August 2011, the Town entered into an operating agreement with a private company for the operation and maintenance of the Town's solid waste facility, while retaining ownership and the New York State Department of Environmental Conservation's operating permit. As a result of this agreement, a long-term receivable of \$25.4 million and a deferred inflow of resources of \$35 million have been recognized in the Environmental Services Department Fund. The operating agreement provided that a portion of the \$23 million up-front payment was to be used to establish an escrow fund to provide for the payment of debt service on certain bonds. The balance of the payment was transferred to the General Fund to aid in deficit elimination. As part of the contract, the private company has assumed all future liabilities for closure and post-closure monitoring, although the liability remains on the Town's records until the Company fulfills its obligation under the contract.
- For governmental funds, the principal sources of the Town's revenue are sales and use taxes of \$21.2 million (33.6%), real property taxes of \$21.4 million (33.9%), state and federal aid of \$6.0 million (9.6%), and charges for services of \$9.1 million (14.2%), which are relatively consistent with 2010.

The following is a summary of operations beginning in 2012 and ending in 2016:

#### **Results of Operations – 2012**

In the 2012 Audited Financial Statement the Town's General Fund revenues, including all other sources, exceeded expenditures by \$147,961, resulting in an increase in the General Fund surplus from \$426,316 as of December 31, 2011 to \$574,277 as of December 31, 2012. The Audited Financial Statements also reported results of operations for the following funds: in the Highway Fund, revenue and other sources exceeded expenditures by \$715,519, eliminating the Highway Fund deficit of \$576,318 as of December 31, 2011 and producing a surplus of \$149,201 as of December 31, 2012; the Enterprise Funds increased their total net position by \$4,624,063 to \$12,898,592 as of December 31, 2012.

#### **Results of Operations – 2013**

In the 2013 Audited Financial Statement the Town's General Fund revenues, including all other sources, exceeded expenditures by \$109,213, resulting in an increase in the General Fund surplus from \$574,277 as of December 31, 2013 to \$683,490 as of December 31, 2013. The audited Financial Statements also reported results of operations for the following funds: in the Highway Fund, revenue and other sources exceeded expenditures by \$223,212, increasing the Highway Fund surplus of \$149,201 as of December 31, 2012 and producing a surplus of \$361,413 as of December 31, 2013; the Enterprise Funds decreased their total net position by \$2,039,668 to \$10,858,924 as of December 31, 2013.

#### **Results of Operations – 2014**

In the 2014 Audited Financial Statement the Town's General Fund revenues, including all other sources, exceeded expenditures by \$151,756, resulting in an increase in the General Fund surplus from \$1,049,559 (restated) as of December 31, 2013 to \$1,201,315 as of December 31, 2014. The audited Financial Statements also reported results of operations for the following funds: in the Highway Fund, revenue and other sources exceeded expenditures by \$2,681, increasing the Highway Fund surplus of \$842,881 as of December 31, 2013 and producing a surplus of \$845,562 as of December 31, 2014; the Enterprise Funds decreased their total net position by \$546,116 to \$10,209,262 as of December 31, 2014.

#### **Results of Operations – 2015**

In the 2015 Audited Financial Statement the Town's General Fund revenues, including all other sources, exceeded expenditures by \$107,775, resulting in an increase in the General Fund surplus from \$1,201,315 as of December 31, 2014 to \$1,309,090 as of December 31, 2015. The Audited Financial Statements also reported results of operations for the following funds: in the Highway Fund, revenue and other sources exceeded expenditures by \$423,700, increasing the Highway Fund surplus of \$845,562 as of December 31, 2014 and producing a surplus of \$1,269,262 as of December 31, 2015; the Enterprise Funds decreased their total net position by \$1,404,408 to \$8,782,156 as of December 31, 2015.

#### Results of Operations – 2016

In the 2016 Audited Financial Statement the Town's General Fund revenues, including all other sources, exceeded expenditures by \$123,470, resulting in an increase in the General Fund surplus from \$1,309,090 as of December 31, 2015 to \$1,432,560 as of December 31, 2016. The Audited Financial Statements also reported results of operations for the following funds: in the Highway Fund, revenue and other sources exceeded expenditures by \$354,107, increasing the Highway Fund surplus of \$1,269,262 as of December 31, 2015 and producing a surplus of \$1,623,369 as of December 31, 2016; the Enterprise Fund decreased its net position by \$727,682 to \$8,054,474 as of December 31, 2016.

#### **Town Landfill Operating Agreement**

In September 2011, the Town entered into a Solid Waste Facility Operating Agreement (the "Operating Agreement") with Capital Region Landfills, Inc. (the "Operator") to provide for the operation of the Town's Landfill/Solid Waste Facility. The Town entered into the Operating Agreement in order to privatize the operations of the Landfill/Solid Waste Facility and to address the Town's financial position.

Under the Operating Agreement, the Town received an upfront payment of \$23 million. The Town applied this upfront payment to pay debt service on certain bonds and eliminate the cumulative deficit in the Town-Wide Governmental Funds.

The Town does not and has not provided garbage collection to its residents. The residents have always had private haulers for collection. Capital Region Landfills, Inc. has agreed to limit any increase in garbage collection fees to 2%/year for any Town resident that uses it as their hauler.

The Operating Agreement provides for approximately \$85 million of payments to the Town, with the potential to generate more than \$100 million over the 25-year term of the Agreement. Specifically, the Town will receive guaranteed annual payments of \$2.3 million for the first 5 years of the Operating Agreement and \$1.1 million annually for the remainder of the Agreement with options to renegotiate for increased payments at various milestones. Under the terms of the Operating Agreement, the Town could also realize in the future a single lump sum payment ranging between \$2 million and \$10.8 million and royalty payments thereafter of \$6.00 per ton in the event the operations at the Landfill/Solid Waste Facility are expanded over the current volume limits on the current footprint. In addition, the Town will receive revenue generated by the waste-to-energy operation at the Landfill/Solid Waste Facility. These revenues, conservatively estimated to equal \$17.5 million over a 25-year term, were previously used to support operations at the Landfill/Solid Waste Facility. That revenue will now be available to fund general operations of the Town.

With respect to operations of the Landfill/Solid Waste Facility, the Operator is responsible for the payment of all Landfill/Solid Waste Facility capital improvements and has assumed more than \$20 million in future Landfill/Solid Waste Facility closure and post-closure costs mandated by New York State. The Operator is also required to maintain the Landfill/Solid Waste Facility for a 30-year term following the closure of the Landfill/Solid Waste Facility. The scheduled closure date is currently 2021 of the Landfill/Solid Waste Facility, assuming full capacity annually and no expansion.

#### **Pension Systems**

The Town of Colonie participates in the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) which are collectively referred to as New York State and Local Retirement System (the System). These are cost-sharing multi-employer defined benefit retirement systems. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship, and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute.

The Town also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System provides retirement benefits as well as death and disability benefits.

#### Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the NYSRSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20% of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% of the average of the previous two years.

#### *Tiers 3, 4, and 5*

Eligibility: Tiers 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4, and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tiers 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tiers 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tiers 3, 4, and 5 members, each year of final average salary is limited to no more than 10% of the average of the previous two years.

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10% of the average of the previous four years.

#### Special Plans

The 25-Year Plans allow retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allow retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

#### Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after ten years of service; in some cases, they are provided after five years of service.

#### Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 ERS and PFRS members, the accidental disability benefit is a pension of 75% of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tiers 3, 4, 5, and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

#### Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### Post-Retirement Benefit Increases

A cost-of-living-adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1% or exceed 3%.

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) who generally contribute 3% of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tiers 5 and 6 members are required to contribute for all years of service.

Under the authority of the NYSRSSL, the Comptroller annually certifies the rates expressed in computing the employer's contributions based on salaries paid during the System's fiscal year ending March 31. Each year, the Comptroller renders a billing to participating employers requesting payment of amounts due in advance for the plan year April 1 to March 31. The NYSRSSL allows participating employers to pay their annual contributions on either December 15 of the current year, or February 1 of the following year. The Town elected to pay its contribution billed in 2016 on February 1, 2017.

The required contributions for the following fiscal years were:

	<u>ERS</u>	<u>PFRS</u>
2017	\$ 4,786,602	\$ 3,597,056
2016	4,833,902	3,585,133
2015	5,692,677	3,510,562
2014	5,851,485	3,913,624

Contributions made to the Systems were equal to 100% of the contributions required for each year, less the applicable amortizations.

Chapter 57 of the Laws of 2010 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:

- For State fiscal year (SFY) 2010-11, the amount in excess of the graded rate of 9.5% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent SFYs, the graded rate will increase or decrease by up to 1% depending on the gap between the increase or decrease in the Systems' average rate and the previous graded rate.
- The interest rate will be set annually, and will be comparable to taxable fixed income investments of a similar duration.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

Chapter 57 of the Laws of 2013 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for up to 12 years in accordance with the following stipulations:

- The maximum amount an employer can amortize is the difference between the normal annual contribution (total bill, excluding payments for deficiency, group life, previous amortization, incentive costs, and prior year adjustments) and the graded contribution.
- For subsequent SFYs, the graded rate will increase or decrease by up to one-half of 1% depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.

- The interest rate will be set annually, and will be comparable to a 12-year United States Treasury Bond plus 1%.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

These laws require participating employers to make payments on a current basis, while bonding or amortizing existing unpaid amounts related to the Systems' fiscal years when the local employer opts to participate in the programs. The total unpaid liability as of December 31, 2016 was \$8,959,256, of which \$987,402 is reported in the various proprietary funds and \$7,971,854 on the statement of net position for the governmental activities.

For the years ended December 31, 2006 and 2010 through 2016, the Town opted to amortize the allowable portions of the annual ERS and PFRS retirement payment over a ten-year period. The principal amount amortized was \$7,149,426 for the ERS plan and \$5,783,702 for the PFRS plan. The principal and interest payments began in December 2006 and will end in February 2028, with interest ranging from 3% to 5% per annum.

The maturity schedule for this debt, as of December 31, 2016, is as follows:

	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2017	\$ 1,167,886	\$ 329,101	\$ 1,496,987
2018	1,133,499	287,707	1,421,206
2019	1,172,611	248,598	1,421,209
2020	1,213,092	208,113	1,421,205
2021	1,254,994	166,213	1,421,207
2022	1,239,569	122,840	1,362,409
2023	1,026,568	80,881	1,107,449
2024	796,569	47,049	843,618
2025	455,361	20,008	475,369
2026	173,531	5,571	179,102
Totals	\$ 9,633,680	\$1,516,081	\$11,149,761

At December 31, 2016, the Town reported liabilities of \$15,902,253 and \$11,029,134 for its proportionate share of the net pension liabilities for ERS and PFRS, respectively. The net pension liabilities were measured as of March 31, 2016, and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities was based on a projection of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2016, the Town's proportion of the ERS and PFRS was 0.0990777% and 0.3725068%, respectively.

For the year ended December 31, 2016, the Town recognized total pension expense of \$6,143,378 and \$4,222,679 for ERS and PFRS, respectively.

#### **Other Post Employment Benefits**

It should also be noted that the Town provides post-retirement healthcare benefits to various categories of former employees. These costs may be expected to rise substantially in the future. There is now an accounting rule that will require governmental entities, such as the Town, to account for post-retirement healthcare benefits as it accounts for vested pension benefits. GASB Statement No. 45 ("GASB 45") of the Governmental Accounting Standards Board ("GASB"), described below, requires such accounting.

School Districts and Boards of Cooperative Education Services, unlike other municipal units of government in the State, have been prohibited from reducing retiree health benefits or increasing health care contributions received or paid by retirees below the level of benefits or contributions afforded to or required from active employees since the implementation of Chapter 729 of the Laws of 1994. This protection from unilateral reduction of benefits has been extended annually and continued through May 15, 2006 pursuant to Chapter 16 of the Laws of 2006. Legislative attempts to provide similar protection to retirees of other local units of government in the State have not succeeded as of this date. Nevertheless, many such retirees of all varieties of municipal units in the State do presently receive such benefits.

GASB 45 and OPEB. OPEB refers to "other post-employment benefits," meaning other than pension benefits, disability benefits and OPEB consist primarily of health care benefits, and may include other benefits such as disability benefits and life insurance. Until now, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements.

GASB 45 requires municipalities and school districts to account for OPEB liabilities much like they already account for pension liabilities, generally adopting the actuarial methodologies used for pensions, with adjustments for the different characteristics of OPEB and the fact that most municipalities and school districts have not set aside any funds against this liability. Unlike GASB 27, which covers accounting for pensions, GASB 45 does not require municipalities or school districts to report a net OPEB obligation at the start.

Under GASB 45, based on actuarial valuation, an annual required contribution ("ARC") will be determined for each municipality or school district. The ARC is the sum of (a) the normal cost for the year (the present value of future benefits being earned by current employees) plus (b) amortization of the unfunded accrued liability (benefits already earned by current and former employees but not yet provided for), using an amortization period of not more than 30 years. If a municipality or school district contributes an amount less than the ARC, a net OPEB obligation will result, which is required to be recorded as a liability on its financial statements.

The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the Town's net OPEB obligation to the Plan:

	Fiscal Year Ended
Annual OPEB Cost and Net OPEB Obligation	December 31, 2016
Annual required contribution (ARC)	\$13,013,130
Interest on net OPEB obligation	1,730,741
Less: Adjustments to ARC	(3,938,641)
Annual OPEB cost (expense)	10,805,230
Less: Contributions made	3,010,580
Increase in net OPEB obligation	7,794,650
Net OPEB obligation-beginning of year	43,268,519
Net OPEB obligation-end of year	\$51,063,169

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation are as follows:

Year Ended	Annual OPEB Cost	Annual OPEB Cost Contributed (%)	Net OPEB Obligation
December 31, 2016	\$10,805,230	27.90	\$51,063,169
December 31, 2015	10,336,242	26.90	43,268,519
December 31, 2014	6,627,655	27.10	35,714,213
December 31, 2013	6,333,164	26.40	30,881,860

GASB 45 does not require that the unfunded liability actually be amortized nor that it be advance funded, only that the municipality account for its unfunded accrued liability and compliance in meeting its ARC. The Town is in compliance with the requirements of GASB 45.

#### REAL PROPERTY TAX INFORMATION

#### **Real Property Taxes**

The Town derives a portion of its annual revenue through a direct real property tax.

Tables presenting the tax levy, by purpose, collection performance and tax rates can be found in Appendix A.

The following table sets forth the percentage of the Town's General Fund revenue (excluding other financing sources) comprised of real property taxes for each of the fiscal years 2012 through 2016, and the 2017 Budget.

Fiscal Year Ended December 31:	Total Revenue	Real Property Taxes	Real Property Taxes to Revenues (%)
		·	
2012	\$42,946,080	\$14,831,247	34.53
2013	43,304,197	16,047,186	37.06
2014	43,724,948	16,663,208	38.11
2015	45,012,040	18,564,427	41.24
2016	45,546,252	18,762,744	41.19
2017 (Budgeted)	45,615,191	19,168,608	42.02

#### **Tax Collection Procedure**

Taxes are due January 1, payable without penalty to and including January 31. Penalties thereafter are 1% if paid in February and 1-1/2% if paid in March. On April 1, the tax roll is returned to the County and taxes plus penalties are payable to the County. The Town retains the total amount of town highway and special district levies from the total collections and returns the balance plus the uncollected items to the County, which assumes collection responsibility and holds annual tax sales. The Town thus is assured of receiving the full amount of its real estate tax levy each year.

The Town also acts as collection agency for school district taxes, paying same to the districts as collected and returning uncollected items to the County which reimburses the districts for such uncollected taxes.

The County acts as billing and collecting agent with respect to public utility (including special franchise) and railroad properties.

#### Tax Levy Limit Law

Prior to the enactment of Chapter 97 of the Laws of 2011 (the "Tax Levy Limit Law") on June 24, 2011, all the taxable real property within the Town had been subject to the levy of ad valorem taxes to pay the bonds and notes of the Town and interest thereon without limitation as to rate or amount. However, the Tax Levy Limit Law imposes a tax levy limitation upon the Town for any fiscal year commencing after May 31, 2012, continuing through May 31, 2020 as extended, without providing an exclusion for debt service on obligations issued by the Town. As a result, the power of the Town to levy real estate taxes on all the taxable real property within the Town is subject to statutory limitations, according to the formulas set forth in Tax Levy Limit Law.

The following is a brief summary of certain relevant provisions of the Tax Levy Limit Law. The summary is not complete and the full text of the Tax Levy Limit Law should be read in order to understand the details and implications thereof.

The Tax Levy Limit Law imposes a limitation on increases in the real property tax levy of the Town, subject to certain exceptions. The Tax Levy Limit Law permits the Town to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor", which is the lesser of one and two one-hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the 20 National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by: (ii) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, with the result expressed as a decimal to four places. The Tax Levy Limit Law also provides for adjustments to be made to the Town's tax levy based upon changes in the assessed value of the taxable real property in the Town. Additionally, the Town will be permitted to carry forward a certain portion of its unused tax levy capacity from the prior year. The Town is required to calculate its tax levy limit for the upcoming year in accordance with the provision described above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limit Law sets forth certain exclusions to the real property tax levy limitation of the Town, including exclusions for tort judgments payable by the Town. The governing board of the Town may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the governing board of the Town first enact

The Tax Levy Limit Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation bonds or notes of the Town or such indebtedness incurred after the effective date of the Tax Levy Limit Law. As such, there can be no assurances that the Tax Levy Limit Law will not come under legal challenge for violating (i) Article VIII, Section 12 of the State Constitution for not providing an exception for debt service on obligations issued prior to the enactment of the Tax Levy Limit Law, (ii) Article VIII, Section 10 of the State Constitution by effectively eliminating the exception for debt service to general real estate tax limitations, and (iii) Article VIII, Section 2 of the State Constitution by limiting the pledge of its faith and credit by a municipality or school district for the payment of debt service on obligations issued by such municipality or school district.

The 2012 through 2018 Budgets did not exceed the tax levy limitation.

#### **Selected Listing of Large Taxable Properties**

2017 Assessment Roll<sup>a</sup>

Name	<u>Type</u>	Assessed Valuation
Niagara Mohawk Power Corp. KRE Colonie Owner, LLC	Utility Shopping Center	\$102,087,317 65,000,000
KIR Latham Farms LLP HTA-Region Health, LLC NYSUT Building Corp.	Shopping Center Health Services Office Building	41,750,000 23,560,000
NYSUT Building Corp. Corporate Woods Partners Northway Mall Properties	Office Building Office Shopping Center	23,474,000 22,950,000 22,350,000
Hudson Preserve Operations, LLC Phla LLC	Office Building Office Building	19,900,000 19,748,000
CS Albany Realty, LLC	Various Properties	19,250,000
	Total <sup>a</sup>	\$360,069,317

a. Assessment Roll established in 2017 for levy and collection of taxes during 2018 Fiscal Year.

b. Represents 6.04% of the taxable Assessed Valuation of the Town for 2018.

#### LITIGATION

In common with other towns, the Town may from time to time receive notices of claim and become a party to litigation. In the opinion of the Town, after consultation with its attorney, unless otherwise set forth herein and apart from matters provided for by applicable insurance coverage, there are no claims or actions pending.

#### **INVESTMENT RISKS**

There are various forms of risk associated with investing in the Bonds and Notes. Although none of such risks currently exist with respect to the Town or the Bonds and Notes, there can be no assurance that one or more of such events will not occur in the future. One such risk is that the Town will be unable to promptly pay interest and principal on the Bonds and Notes as they become due (see "Remedies Upon Default", herein). If a Bondholder or Noteholder elects to sell his investment prior to its scheduled maturity date, market access or price risk may be incurred. The following is a discussion of certain events that could affect the risk of investing in the Bonds or the Notes. In addition, there may be other risk factors which a potential investor must consider. In order to make an informed investment decision, an investor should be thoroughly familiar with the entire Official Statement, including its appendices, as well as all areas of potential risk

There are a number of factors which could have a detrimental effect on the ability of the Town to continue to generate revenues, particularly its property taxes. For instance, the termination of a major commercial enterprise or an unexpected increase in certiorari proceedings could result in a large reduction in the assessed valuation of taxable real property in the Town. In addition, to the extent that the Town is dependent on State aid, there can be no assurance that such aid will be continued in the future (see "Discussion of Financial Matters", herein). Unforeseen developments could also result in substantial increases in Town expenditures, thus placing considerable strain on the Town's financial condition.

Due to significant capital market declines in the recent past, the State's Retirement System portfolio has experienced negative investment performance and severe downward trends in market earnings. As a result of the foregoing, New York State Comptroller Thomas DiNapoli has announced that the employer contribution rate for the State's Retirement System in 2011 and subsequent years will be higher than the minimum contribution rate established by Chapter 49. To mitigate the expected increases in the employer contribution rate, legislation has been proposed that would permit local governments and schools districts to issue bonds to fund the required increased contribution. The Town cannot predict at this time whether such legislation will be enacted into law.

If and when a holder of any of the Bonds or Notes should elect to sell a Bond or Notes prior to its maturity, there can be no assurance that a market shall have been established, maintained and be in existence for the purchase and sale of any of the Bonds or Notes. In addition, the price and principal value of the Bonds or Notes is dependent on the prevailing level of interest rates; if interest rates rise, the price of a bond will decline, causing the bondholder or noteholder to incur a capital loss upon the sale of such bond or note.

Amendments to U.S. Internal Revenue Code could reduce or eliminate the favorable tax treatment granted to municipal debt, including the Bonds and other debt issued by the Town. Any such future legislation would have an adverse effect on the market value of the Bonds (See "Tax Exemption" herein).

#### TAX EXEMPTION

#### The Bonds and Notes

Hodgson Russ LLP, of Albany, New York, Bond Counsel, will deliver an opinion that, under existing law, the interest on the Bonds and the Notes is excluded from gross income of the holders thereof for federal income tax purposes and is not an item of tax preference for the purpose of the individual alternative minimum tax imposed by the Internal Revenue Code (the "Code"). However, such opinion will note that the Town, by failing to comply with certain restrictions contained in the Code, may cause interest on the Bonds and the Notes to become subject to federal income taxation from the date of issuance of the Bonds and the Notes. Prospective purchasers should consult their tax advisers as to any possible collateral consequences from their ownership of, or receipt of interest on, or disposition of, the Bonds or Notes. Bond Counsel expresses no opinion regarding any such collateral federal income tax consequences.

#### **Tax Requirements**

In rendering the foregoing opinions, Hodgson Russ LLP will note that the exclusion of the interest on the Bonds and the Notes from gross income for federal income tax purposes is subject to, among other things, continuing compliance by the Town with the applicable requirements of Code sections 141, 148, and 149, and the regulations promulgated thereunder (collectively, the "Tax Requirements"). In the opinion of Hodgson Russ LLP, the separate tax certificates that will be executed and delivered by the Town in connection with the issuance of the Bonds and the Notes (collectively, the "Certificate") establish the requirements and procedures, compliance with which will satisfy the Tax Requirements.

The Tax Requirements referred to above, which must be complied with in order that interest on the Bonds and the Notes remains excluded from gross income for federal income tax purposes, include, but are not limited to:

- The requirement that the proceeds of the Bonds and the Notes be used in a manner so that the Bonds and the Notes are not obligations which meet the definition of a "private activity bond" within the meaning of Code section 141;
  - 2 The requirements contained in Code section 148 relating to arbitrage bonds; and
- 3 The requirements that payment of principal or interest on the Bonds and the Notes not be directly or indirectly guaranteed (in whole or in part) by the United States (or any agency or instrumentality thereof) as provided in Code section 149(b).

In the Certificate, the Town will covenant to comply with the Tax Requirements, and to refrain from taking any action which would cause the interest on the Bonds and the Notes to be includable in gross income for federal income tax purposes. Any violation of the Tax Requirements may cause the interest on the Bonds and the Notes to be included in gross income for federal income tax purposes from the date of issuance of the Bonds and the Notes. Hodgson Russ LLP expresses no opinion regarding other federal tax consequences arising with respect to the Bonds and the Notes.

#### **Bank Qualified**

The Bonds and the Notes will NOT be designated as "qualified tax-exempt obligations" pursuant to Code section 265.

#### **Other Impacts**

Prospective purchasers of the Bonds and the Notes should be aware that ownership of, accrual or receipt of interest on, or disposition of, the Bonds and the Notes may have collateral federal income tax consequences for certain taxpayers, including financial institutions, property and casualty insurance companies, S corporations, certain foreign corporations, individual recipients of Social Security or Railroad Retirement benefits, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry such obligations. Prospective purchasers should consult their tax advisors as to any possible collateral consequences from their ownership of, or receipt of interest on, or disposition of, the Bonds and the Notes. Bond Counsel expresses no opinion regarding any such collateral federal income tax consequences.

#### **Information Reporting and Backup Withholding**

In general, information reporting requirements will apply to non-corporate holders with respect to payments of principal, payments of interest, and the proceeds of the sale of a bond before maturity within the United States. Backup withholding may apply to a holder of the Bonds and the Notes under Code section 3406, if such holder fails to provide the information required on Internal Revenue Service ("IRS") Form W-9, Request for Taxpayer Identification Number and Certification, or the IRS has specifically identified the holder as being subject to backup withholding because of prior underreporting. Any amounts withheld under the backup withholding rules from a payment to a beneficial owner, and which constitutes over-withholding, would be allowed as a refund or a credit against such beneficial owner's United States federal income tax provided the required information is furnished to the IRS. Neither the information reporting requirement nor the backup withholding requirement affects the excludability of interest on the Bonds and the Notes from gross income for federal income tax purposes.

#### **Future Legislation**

Bond Counsel has not undertaken to advise in the future whether any events occurring after the date of issuance of the Bonds and the Notes may affect the tax status of interest on the Bonds and the Notes. The Code has been continuously subject to legislative modifications, amendments, and revisions, and proposals for further changes are regularly submitted by leaders of the legislative and executive branches of the federal government.

No representation is made as to the likelihood of such proposals being enacted in their current or similar form, or if enacted, the effective date of any such legislation, and no assurances can be given that such proposals or amendments will not materially and adversely affect the economic value of the Bonds and the Notes or the tax consequences of ownership of the Bonds and the Notes.

#### **New York State Taxes**

In the opinion of Bond Counsel, interest on the Bonds is exempt, under existing statutes, from New York State and New York City personal income taxes.

#### Miscellaneous

All quotations from and summaries and explanations of provisions of laws do not purport to be complete and reference is made to such laws for full and complete statements of their provisions.

ALL PROSPECTIVE PURCHASERS OF THE BONDS AND THE NOTES SHOULD CONSULT WITH THEIR TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE AS TO THE TAX CONSEQUENCES OF PURCHASING OR HOLDING THE BONDS OR NOTES.

#### **ABSENCE OF LITIGATION**

Upon delivery of the Bonds and the Notes, the Town will furnish a certificate, dated the date of delivery of the Bonds and Notes, to the effect that there is no controversy or litigation of any nature pending or threatened to restrain or enjoin the issuance, sale, execution, or delivery of the Bonds and the Notes, or in any way contesting or affecting the validity of the Bonds or any of the proceedings taken with respect to the issuance and sale thereof or the application of moneys to the payment of the Bonds and the Notes. The certificate will also state that there is no controversy or litigation of any nature now pending or threatened by or against the Town wherein an adverse judgement or ruling could have a material adverse impact on the financial condition of the Town or adversely affect the power of the Town to levy, collect, and enforce the collection of taxes or other revenues for the payment of the Bonds and Notes, which has not been disclosed in this Official Statement.

#### **Legal Matters and the Tax Levy Limit**

Legal matters incident to the authorization, issuance and sale of the Bonds and Notes will be subject to the final approving opinion of the law firm of Hodgson Russ LLP to the Town with respect to the Bonds and Notes, which will be available at the time of delivery of the Bonds. Such opinion will be to the effect that the Bonds and Notes are valid and legally binding general obligations of the Town for which the Town has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the Town is subject to the levy of ad valorem real estate taxes to pay the Bonds and Notes and interest thereon, subject to the limitations imposed by the Tax Levy Limit Law. Prior to the enactment of the Tax Levy Limit Law, all the taxable real property within the Town had been subject to the levy of ad valorem taxes to pay the Bonds and Notes and interest thereon without limitation as to rate or amount; however, the power of the Town to levy unlimited real estate taxes on all the real property in the Town may or may not be subject to the statutory limitations imposed by the Tax Levy Limit Law, depending upon the interpretation of such statute by a court of competent jurisdiction in the event of a legal challenge. See "Tax Levy Limit Law," herein. The enforceability of rights or remedies with respect to such Bonds and Notes may be limited by bankruptcy, insolvency or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.

#### RATINGS

The Town has applied to S&P Global Ratings ("S&P") 55 Water Street, New York, NY 10041, Telephone: (877) 299-2569 and Fax: (212) 438-5153, for a rating on the Bonds and such application is pending at this time. This rating reflects only the view of such rating agency and any desired explanation of the significance of such rating should be obtained from such rating agency. Generally, a rating agency bases its ratings on the information and materials furnished to it and on investigation, studies and assumptions by the rating agency. There is no assurance that a particular rating will apply for any given period of time or that it will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any downward revision or withdrawal of such ratings could have an adverse affect on the market price of the outstanding bonds or the availability of a secondary market for such bonds. Such ratings should not be taken as a recommendation to put or hold the Bonds.

The Notes will not be rated.

#### MUNICIPAL ADVISOR

Munistat Services, Inc. (the "Municipal Advisor"), is a Municipal Advisor, registered with the Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor serves as independent municipal advisor to the Town on matters relating to debt management. The Municipal Advisor is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing, or trading municipal securities or any other negotiated instruments. The Municipal Advisor has provided advice as to the plan of financing and the structuring of the Bonds and the Notes and has reviewed and commented on certain legal documents, including this Official Statement. The advice on the plan of financing and the structuring of the Bonds and the Notes was based on materials provided by the Town and other sources of information believed to be reliable. The Municipal Advisor has not audited, authenticated, or otherwise verified the information provided by the Town or the information set forth in this Official Statement or any other information available to the Town with respect to the appropriateness, accuracy, or completeness of disclosure of such information and no guarantee, warranty, or other representation is made by the Municipal Advisor respecting the accuracy and completeness of or any other matter related to such information and this Official Statement.

#### **OTHER MATTERS**

The statutory authority for the power to spend money for the objects or purposes, or to accomplish the objects or purposes, for which the Bonds and Notes are to be issued is the Town Law and the Local Finance Law.

The fiscal year of the Town is January 1 to December 31.

There is no bond or note principal or interest past due.

This Official Statement does not include the financial data of any other political subdivision of the State of New York having power to levy taxes within the Town, except as expressed in the "Calculation of Overlapping and Underlying Indebtedness."

#### ADDITIONAL INFORMATION

Additional information may be obtained upon request from the office of the Acting Comptroller, Christopher Kelsey, Town of Colonie, Memorial Town Hall - Route 9, Newtonville, NY 12128, telephone number 518/783-2708 and email: kelseyc@colonie.org, or from the office of Munistat Services, Inc., 12 Roosevelt Avenue, Port Jefferson Station, New York 11776, telephone number 631/331-8888 and website: http://www.munistat.com.

#### **MISCELLANEOUS**

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are "forward-looking statements", within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the Town's management's beliefs as well as assumptions made by, and information currently available to, the Town's management and stoff Recovery the statements are based on available to the Town's management. and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the Town's files with the repositories. When used in Town's documents or oral presentation, the words "anticipate", "believe", "intend", "plan", "forsee", "likely", "estimate", "expect", "objective", "projection", "forecast", "goal", "will", or "should", or similar words or phrases are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Bonds and the Notes.

Hodgson Russ LLP, Albany, New York, Bond Counsel to the Town, expresses no opinion as to the accuracy or completeness of information in any documents prepared by or on behalf of the Town for use in connection with the offer and sale of the Bonds and the Notes, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds and the Notes, the Town will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to limitation as to information in the Official Statement obtained from sources other than the Town, as to which no representation can be made.

The Official Statement is submitted only in connection with the sale of the Bonds and the Notes by the Town and may not be reproduced or used in whole or in part for any other purpose.

The Town hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

Any statements made in this Official Statement and indicated to involve matters of opinion or estimates are represented to be opinions or estimates in good faith. No assurance can be given, however, that the facts will materialize as so opined or estimated. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holders of the Bonds and the Notes.

This Official Statement has been duly executed and delivered by the Town Supervisor of the Town of Colonie.

TOWN OF COLONIE

PAULA A. MAHAN By: s/s Town Supervisor

Town of Colonie, New York

Dated: February , 2018

# APPENDIX A FINANCIAL INFORMATION

# Balance Sheet General Fund Fiscal Year Ended December 31, 2016

		General <u>Fund</u>
ASSETS		
Cash and Cash Equivalents	\$	552,357
Cash, Restricted		1,018,274
Accounts Receivables		1,960,244
Due from Other Funds		6,733,076
Due from State and Federal		
Due From Other Governments		4,660,428
Other Assets	-	9,840
Total	\$	14,934,219
LIABILITIES		
Accounts Payable	\$	4,926,782
Accrued Liabilities	Ψ	499,246
Other Liabilities		6,731
Due to Other Funds		555,015
Revenue Note, Payable		3,200,000
Due to Other Governments		4,261,881
Deferred Revenues		52,004
Total Liabilities		13,501,659
Fund Equity:		
Restricted Fund Balance		666,203
Committed Fund Balance		240,797
Assigned Fund Balance		99,420
Unassigned Fund Balance	-	426,140
Total Fund Equity	-	1,432,560
Total Liabilities and Fund Equity	\$	14,934,219

Source: Audited Financial Statements of the Town (2016)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY

#### TOWN-WIDE GENERAL FUND

	Fiscal Year Ending December 31:									
<del>-</del>		2012		2013		2014		<u>2015</u>		<u>2016</u>
Revenues:										
1 2	\$	15,925,571	\$	16,047,186	\$	16,663,208	\$	18,564,427	\$	18,762,744
Sales and Use Taxes		11,165,120		11,624,970		12,275,105		11,728,754		12,166,648
Fees for Services		6,740,133		5,537,669		6,061,179		6,087,712		6,647,210
Interest and Use of Property		1,405,087		1,357,928		1,435,547		1,688,203		1,575,017
Licenses and Permits		67,587		67,647		67,404		72,758		70,426
Fees and Fines		1,277,381		1,334,040		1,273,631		1,073,112		1,149,135
Sale of Property		94,309		599,948		35,422		51,531		0
Miscellaneous		88,831		46,591		70,388		48,277		35,993
Interfund Revenues		3,110,922		2,667,022		3,211,455		2,191,843		2,092,021
Intergovernmental Revenue		234,948		234,484		239,264		193,062		160,753
State and Federal Aid		2,836,191	_	3,386,660	_	2,427,767	-	3,312,361	_	2,886,305
Total Revenues		42,946,080	_	42,904,145	_	43,760,370	-	45,012,040	_	45,546,252
Expenditures:										
General Government Support		7,958,844		7,972,419		7,592,881		7,798,559		7,382,905
Public Safety		14,235,252		14,401,657		14,620,205		14,819,069		14,980,413
Health		3,705,821		3,713,897		3,821,815		3,984,038		4,096,124
Transportation		511,911		512,601		536,465		544,675		556,831
Economic Assistance & Opportunity		500		1,809		1,141		1,141		758
Culture and Recreation		4,593,938		4,168,480		3,963,059		3,955,504		3,861,024
Home and Community Services		123,884		133,544		136,771		139,623		142,413
Employee Benefits		12,212,127		11,904,358		12,878,150		13,452,157		14,058,146
Debt Service		3,447,029		3,048,126		3,110,495		3,072,731		2,647,360
Capital Outlay	_	208,813	_	82,399	_	47,632	-	396,768	_	195,156
Total Expenditures	_	46,998,119	_	45,939,290	_	46,708,614	-	48,164,265	_	47,921,130
Excess (Deficiency) of										
Revenues over Expenditures		(4,052,039)	_	(3,035,145)	_	(2,948,244)	-	(3,152,225)	_	(2,374,878)
Other Financing Sources (Uses):										
Operating Transfers In		4,200,000		3,144,358		3,100,000		3,100,000		2,360,016
Operating Transfers Out										(25,000)
Sale of property and compensation for loss										163,332
Proceeds of Obligations								160,000		
Proceeds from Amortization of Retirement Costs	S									
Total Other Financing Sources (Uses)	_	4,200,000	_	3,144,358	_	3,100,000	-	3,260,000	_	2,498,348
Excess (Deficiency) of Revenues &										
Other Sources Over Expenditures										
& Other Uses		147,961		109,213		151,756		107,775		123,470
Fund Equity Beginning of Year		426,316	_	574,277	_	683,490	-	1,201,315	_	1,309,090
Prior period Adjustment	_		_		_	366,069	-		_	
Fund Equity End of Year	\$	574,277	\$_	683,490	\$_	1,201,315	\$	1,309,090	\$_	1,432,560

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY

# HIGHWAY FUND

	Fiscal Year Ending December 31:									
		2012		<u>2013</u>		2014		<u>2015</u>		2016
Revenues:										
Sales and Use Taxes	\$	7,756,465	\$	8,053,229	\$	8,499,767	\$	9,145,253	\$	8,816,493
Property Taxes										
Departmental Income		170,725		309,801		157,519		133,650		319,616
Interest and Use of Property		1,534		1,119		1,128		1,004		13,272
Licenses and Permits						4,600		3,900		3,600
Fines and Forfeitures										
Sale of Property		246,433		67,869		31,580		120,183		0
Miscellaneous		21,106		35,065		27,396		16,825		12,030
Intergovernmental Revenue								3,944		4,593
State and Federal Aid		496,828	_	439,999	-	562,863	_	643,058	_	691,521
Total Revenues		8,693,091	_	8,907,082	-	9,284,853	_	10,067,817	_	9,861,125
Expenditures:										
General Government Support										
Transportation		4,940,608		5,127,383		5,491,170		5,411,771		5,198,939
Employee Benefits		1,686,731		2,006,793		2,077,968		2,219,734		2,473,613
Debt Service		1,350,233		1,544,095		1,713,034		2,012,612		1,880,226
Capital Outlay			_	5,599	-		_		_	9,925
Total Expenditures		7,977,572	_	8,683,870	-	9,282,172	_	9,644,117	_	9,562,703
Excess (Deficiency) of										
Revenues over Expenditures		715,519	_	223,212	_	2,681	_	423,700	_	298,422
Other Financing Sources (Uses):										
Proceeds from Amortization of Retirement Cost	S									
Sale of property and compensation for loss										55,685
Operating Transfers In		10,000								
Operating Transfers Out				(11,000)						
Total Other Financing Sources (Uses)		10,000	_	(11,000)	-	0	_	0		55,685
Fund Balance Beginning of Year		(576,318)		149,201		361,413		845,562		1,269,262
Prior Period Adjustment to Fund Equity			_		-	481,468	_		_	
Fund Equity End of Year	\$	149,201	\$	361,413	\$	845,562	\$_	1,269,262	\$	1,623,369

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND EQUITY

#### NON MAJOR FUNDS\*

	Fiscal Year Ending December 31:									
		<u>2012</u>		<u>2013</u>		<u>2014</u>		<u>2015</u>		<u>2016</u>
Revenues:										
Real Property Taxes	\$	6,303,306	\$	6,413,738	\$	6,525,627	\$	6,658,065	\$	6,787,630
Sales and Use Taxes		2,996,792		2,487,415		2,343,215		2,684,612		2,822,193
Departmental Income		314,851		1,044,348		370,261		327,525		340,246
Interest and Use of Property		10,372		9,995		4,568		3,095		4,142
Fees and Fines										
Licenses and Permits		684,353		1,013,754		1,107,542		980,230		1,178,085
Sale of Property		25,250		22,296		16,779		17,590		0
Interfund Revenue		70,449		72,630		62,267		60,000		70,000
Miscellaneous		26,243		120,923		32,018		28,978		23,088
State and Federal Aid	_	3,223,888		3,112,589	-	3,273,867	_	3,349,472	_	3,454,337
	_	13,655,504	-	14,297,688	_	13,736,144	_	14,109,567	_	14,679,721
Expenditures:										
General Government Support		224,640		249,643		183,281		232,583		244,595
Public Safety		5,018,678		5,096,600		5,060,035		5,101,717		5,260,198
Health		4,229		4,229		4,229		4,313		4,399
Transportation		786,427		790,666		803,427		843,306		849,449
Culture and Recreation		1,936,913		1,908,556		1,942,643		1,939,403		1,981,565
Home and Community Services		4,142,643		3,757,295		3,853,695		3,870,928		4,029,444
Employee Benefits		1,606,791		1,757,095		1,781,547		1,961,689		2,069,724
Debt Service		64,106		80,486		74,122		74,498		60,884
Capital Outlay	_			0	_	26,794	_	17,496	_	35,737
Total Expenditures	_	13,784,427	-	13,644,570	-	13,729,773	_	14,045,933	_	14,535,995
Excess (Deficiency) of										
Revenues over Expenditures	_	(128,923)		653,118	_	6,371	_	63,634	_	143,726
Other Financing Sources (Uses):										
Proceeds from Issuance of Serial Bonds						3,235,000				
Premium on Issuance of Debt						36,282				
Proceeds from Amortization of Retirement Costs										
Sale of property and compensation for loss										18,947
Advanced Refunding Bonds										
Repayments to Escrow Agent Advanced Refunding	Bon	ds				(3,271,282)				
Incurrence of Pension Related Debt		(10,000)								
Interfund Transfers	_		_	11,000	_		_			25,000
Total Other Financing Sources (Uses)	_	(10,000)		11,000	_	0	_	0	_	43,947
Net Change in Fund Balances	_	(138,923)		664,118	-	6,371	_	63,634	_	187,673
Fund Balance - Beginning of Year Prior Period Adjustment	_	874,212	-	735,289	_	1,399,407	_	1,405,778	_	1,469,412
Fund Equity End of Year	\$_	735,289	\$	1,399,407	\$_	1,405,778	\$_	1,469,412	\$_	1,657,085

<sup>\*</sup>Non Major Funds consist of the following funds: Part-Town General Fund, Special Grant, Library, Drainage, Special Water and Refuse & Garbage .

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET ASSETS OF PROPRIETARY FUNDS

#### **ENTERPRISE FUNDS\***

Fiscal Year Ending December 31: 2012 2013 2016 2014 2015 Operating Revenues: Charges for Services 10,349,703 10,734,086 \$ 12,340,854 13,435,892 14,223,641 Miscellaneous Services 98,082 30,058 192,959 109,457 51,746 **Property Taxes** 10,110,456 10,189,727 10,454,988 9,564,704 10,472,275 **Total Operating Revenues** 20,558,241 22,988,801 20,953,871 23,110,053 24,747,662 Operating Expenditures: Personal Services 5,111,925 5,092,006 5,126,520 5,461,081 5,476,666 **Employee Benfits** 3,364,500 3,269,474 3,268,247 3,168,007 3,862,255 1,251,297 Other Post Employment Benefits 853,598 719,293 755,246 1,212,724 Supplies, Materials and Services 8,572,119 8,692,352 8,599,360 8,745,629 8,424,958 Insurance 248,029 260,613 292,019 291,157 330,311 Depreciation 4,284,265 6,121,508 8,028,687 6,449,951 5,457,666 Provisional for Uncollectible Receivables 28,675 11,609 (5,933)Closure and Post Closure Costs (6,705,357)2,118,118 1,201,054 993,119 573,917 **Total Operating Expenditures** 17,499,971 28,190,925 25,782,717 25,329,383 24,203,669 (2,793,916)543,993 Income (Loss) From Operations 3,058,270 (7,237,054)(2,219,330)Non-Operating revenues (expenses) Use of Property 8,072,210 10,840,656 7,179,713 5,816,647 3,094,899 Gain (Loss) on the Sale of Capital Assets 8,518 66,583 24,343 1,483 54,081 82,582 Compensation for Losses 2,545 Federal and State Capital Grants 64,122 0 Sale of Property Interest (Expense) (2,449,750)(2,604,334)(2,224,954)(1,999,827)(2,085,840)Interest Income 70,693 38,840 19,401 14,037 22,656 Total Non-Operating Expense 5,765,793 8,341,745 4,998,503 3,914,922 1,088,341 Net Income Before Contributions 8,824,063 1.104.691 2,204,587 1,695,592 1,632,334 Transfer In Consolidation of Internal Service Fund Transfer Out (3,100,000)(3,100,000)(4,200,000)(3,144,359)(2,360,016)Changes in Net Assets 4,624,063 (2,039,668)(895,413) (1,404,408)(727,682)Fund Net Assets - Beginning of Year 8,274,529 12,898,592 10,858,924 10,209,262 8,782,156 (22,698)Prior Period Adjustments 245,751 Fund Net Assets - Beginning of Year, as restated 8,274,529 12,898,592 11,104,675 10,186,564 8,782,156 \$ 10,858,924 Fund Net Assets-End of Year \$ 12,898,592 10,209,262 8,782,156 8,054,474

<sup>\*</sup> Enterprise Funds consist of the following: Landfill, Pure Waters Department and Latham Water Department

# **Summary of Budget By Funds: 2017**

	<u>A</u>	ppropriations	Less: Est Revenues and Appropriated Surplus	_	Amount of Property Tax
General Town-Wide Fund	\$	48,715,191	\$ 29,886,583	\$	18,828,608
General Town-Outside-Villages		4,612,339	4,612,339		0
Highway Part-Town		10,219,571	10,219,571		0
Pure Waters		9,693,123	9,693,123		0
Latham Water District		12,986,351	11,582,537		1,403,814
Library Fund		2,765,697	106,612	_	2,659,085
TOTAL	\$	88,992,272	\$ 66,100,765	\$	22,891,507

#### **TOWN OF COLONIE**

#### **APPENDIX B**

### FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2016

NOTE: SUCH FINANCIAL REPORT AND OPINIONS WERE PREPARED AS OF THE DATE THEREOF AND HAVE NOT BEEN REVIEWED AND/OR UPDATED IN CONNECTION WITH THE PREPARARTION AND DISSEMINATION OF THIS OFFICIAL STATEMENT. CONSENT OF THE AUDTIORS HAS NOT BEEN REQUESTED OR OBTAINED.

Financial Report

December 31, 2016

# Financial Report

December 31, 2016

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#### **Independent Auditor's Report**

Supervisor and Town Board Town of Colonie, New York Newtonville. New York

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Colonie, New York (Town) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Supervisor and Town Board Town of Colonie, New York Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Colonie, New York, as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, and the required supplementary information listed in the accompanying table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Supervisor and Town Board Town of Colonie, New York Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 5, 2017, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

BST & CO. CPAS, LLP

Albany, New York September 5, 2017



#### Management's Discussion and Analysis December 31, 2016

#### Description

The Town of Colonie, New York (Town), with a land area of over 57 square miles, is located in northeastern Albany County, immediately north of the City of Albany and about halfway between the Cities of Schenectady and Troy. Its northern and eastern boundaries are the Mohawk and Hudson Rivers, respectively. The Town, which includes two incorporated villages, Colonie and Menands, and such unincorporated communities as Latham, Loudonville, Maplewood, Newtonville, and West Albany, is primarily residential with some industrial and commercial valuations.

Commercial facilities include several shopping centers. The Colonie Center is a covered mall shopping center featuring major outlets of R.H. Macy, Inc., Sears Roebuck & Co., Whole Foods, Nordstom Rack, Barnes & Noble Booksellers, Inc. and LL Bean, as well as specialty shops, restaurants, and parking. The Latham Farms Shopping Center, which includes Dicks Sporting Goods, Field & Stream, Sam's Club, and Home Depot stores, is situated between Routes 9 and 7, adjacent to the Northway. The Northway Mall complex is also located within the Town and includes Target, Lowe's, and BJ's Wholesale Club. The long dormant Latham Circle Mall has been redeveloped and includes Lowe's, a Walmart supercenter, Burlington Coat Factory, and Bob's Furniture Store. A sizeable portion of recent development in the Town has been devoted to single family residences, townhomes, and to the construction of hotels and multi-story office buildings. The Town is the site of the Albany International Airport, which provides passenger service on most major routes throughout the United States; passenger stations of Amtrak are located nearby in Rensselaer and Schenectady.

The Town provides sanitary sewer and water distribution facilities to its residents. Police protection and emergency medical service are provided by the Town. Fire protection is provided by Fire Districts and Fire Protection Districts located in the Town. The Town is the site of a base station of one of the mutual aid systems in New York State coordinating the operations of volunteers in thirteen fire departments. The Highway Department is charged with maintenance of the paved roads in the Town and is responsible for maintaining more than 310 center-line miles of highway within the Town.

In addition to the "essential services," the Town also owns and operates a variety of recreation facilities. These facilities include a 36-hole golf course, two 125+ acre parks, thirteen pocket parks, three sports complexes, swimming pools, a boat launch, 5.5 miles of bicycle paths, two dog parks, and the William K. Sanford Town Library.

The Town is situated in the center of the tri-city area (Albany-Troy-Schenectady) with access to such employment opportunities as the State of New York offices in Albany, the General Electric Company in Schenectady, industrial operations in Troy, and the United States Arsenal in Watervliet.

Highway facilities include the New York State Thruway, with two interchanges leading directly into the Town; Interstate Route 87 (the Northway), Interstate Route 90, New York Routes 5 and 7, and U.S. Route 9. Transportation for freight by rail and water is provided by the Delaware & Hudson, ConRail, and Amtrak railroads, the Hudson and Mohawk Rivers, and the Barge Canal. Air passenger and freight service is available at the Albany International Airport, located in the Town.

#### **Governmental Organization**

The Town was established in 1895 pursuant to enactment of the New York State Legislature. The Town is located in the County of Albany, New York. The County is divided for local government purposes into ten towns and the Cities of Albany, Cohoes, and Watervliet. In turn, some of the towns contain incorporated villages established for purposes of providing certain municipal services and facilities to their residents. The Town is a political subdivision of the State having its own elected legislative body, the Town Board, pursuant to Constitutional provision and, except for certain contractual arrangements for cooperative provisions of some services or facilities, the Town does not rely in any manner upon the County for purposes of providing local government needs.

Management's Discussion and Analysis December 31, 2016

#### **Governmental Organization - Continued**

The legislative body of the Town is its Town Board of seven members elected at large. The presiding officer, the Town Supervisor, is elected for a two-year term, and the six Council members are elected for staggered four-year terms.

The Supervisor is the Chief Executive and Fiscal Officer of the Town. Other elected Town officials are the Town Clerk and the Receiver of Taxes, who are elected at large to two-year and four-year terms, respectively. The three Town Justices are elected to staggered four-year terms. The Town Board appoints the Town Comptroller, Commissioner of Public Works, and Town Attorney for coterminous terms with the Town Supervisor. The Town Assessor and Personnel Officer are appointed by the Town Board for six-year terms.

The Town provides the bulk of municipal services to its residents including water and sewer facilities and builds and maintains the Town highways. Police protection is provided by the Town and the County, and fire protection is provided through separate entities: the various fire districts and voluntary fire organizations in the Town. Planning and zoning and the financing of Town courts are provided by the Town. Regulation of building construction and licensing of trades and occupations along with the usual municipal services of recreational facilities and street lighting are all Town functions. Social services and health services, to the extent provided on a public basis, are essentially County responsibilities, however, the Town does maintain a Senior Resources Department to coordinate services to the senior community. The Town also owns a municipal solid waste facility on the borders of the Mohawk River and City of Cohoes. The Town contracted a private company to operate and maintain this facility for a minimum of twenty-five years.

This Management Discussion and Analysis (MD&A) of the Town provides an introduction to the major activities affecting governmental operations and an introduction and overview of the financial performance and statements of the Town for the fiscal year ended December 31, 2016.

Following this MD&A are the basic financial statements of the Town, together with the notes thereto, which are essential to a full understanding of the data contained in the financial statements.

#### **Financial Highlights**

Over the last decade, the Town has overcome a significant deficit net position. At the end of 2007, the Town had a combined deficit fund balance of \$19.7 million when combining the governmental funds and environmental services fund. This deficit was modestly reduced through cost cutting, revenue management, and stringent adherence to the annual budget. Management also began looking at underutilized assets that could be sold, and underperforming assets that could be optimized. In 2011, the Town entered into a service concession arrangement (arrangement) for the operation and maintenance of its solid waste facility. Approximately \$35 million in cash receipts were initially deferred and are being recognized systematically over the life of the arrangement. This arrangement also provided resources to fully cover the solid waste facilities closure and post-closure care costs, which are described in Note 7. These steps substantially reduced the net deficit within the environmental services fund.

These actions in 2011 allowed the Town to begin building fund level surpluses. 2016 marks the sixth year of fund balance growth for the operating governmental funds (excluding capital projects and special revenue funds), and the fifth year where all governmental funds, other than capital projects, have a positive fund balance.

### Management's Discussion and Analysis December 31, 2016

#### Financial Highlights - Continued

The entity-wide financial statement pages present a significantly different picture of the Town's financial health due to the recognition of several long-term liabilities. The Town is required to recognize its obligation for other postemployment benefits (OPEB), which totals approximately \$51.1 million as of December 31, 2016. While accounting standards require the recognition of this liability on the entity-wide and enterprise funds financial statements as of the statement of net position date, it will be paid out over the lifetime of the Town's 809 active and retired employees. Similarly, the Town is required to recognize the compensated absences liability for all active employees as a liability as of the balance sheet date. Again, this \$4.6 million liability will not be paid out in the near term but as the Town's active employees retire or leave Town service.

In 2015, the Town was required to recognize its estimated portion of the New York State and Local Employees' Retirement System's (ERS) and the New York State and Local Police and Fire Retirement System's (PFRS) unfunded pension liability, which total \$15,902,253 and \$11,029,134, respectively, as of December 31, 2016. Like the OPEB and compensated absences liabilities, the pension liability will not be paid out in the near term, but over the term of the employees' service to the Town. Additionally, this standard required the deferral of certain resources as deferred outflows, net of deferred inflows, of resources of \$27,588,837 as of December 31, 2016.

If the impact of these reporting requirements were excluded from the government-wide financial statements, the Town would have an unrestricted government-wide surplus of approximately \$17,548,000 as of December 31, 2016, rather than a deficit of approximately \$37,433,000.

Other financial highlights for 2016 are as follows:

- At the end of the fiscal year, the General Fund reported a fund balance of \$1,432,560. This
  represents an increase in the fund balance of approximately \$123,000 over 2015. Approximately
  45% (\$645,358) of this fund balance is restricted by third parties for public safety purposes and the
  payment of judgments and claims.
- For the fifth consecutive year, all of the governmental operating funds (those other than capital projects) are reporting positive fund balances. The Capital Projects Fund is now showing a surplus of \$944,729.
- The Environmental Services Department Fund is showing a fund deficit as of December 31, 2016 of \$10,458,459, which will be eliminated in future periods through the recognition of future revenues. The Pure Waters Department is also reporting a deficit net position of \$735,571 as of December 31, 2016. This is directly related to the recognition of \$3.8 million in OPEB liability, compensated absences, and net pension liabilities, similar to the entity-wide statements.
- For governmental funds, the principal sources of the Town's revenue are real property taxes of \$25.6 million (35.2%), sales and use taxes of \$23.8 million (32.8%), state and federal aid of \$7 million (9.7%), and charges for services of \$9.7 million (13.4%), all of which are fairly consistent with 2015.
- The business-type activities (Pure Waters, Latham Water, and the Town Environmental Services Department) derived 57.5% (\$14.2 million) of their operating revenue from charges for services, and 42.3% (\$10.4 million) through ad valorum tax assessments, which like the governmental funds is fairly consistent with 2015. The Environmental Services Department also recognized nonoperating revenue of approximately \$2.8 million in 2016, as compared to \$5.5 million in 2015, as a result of the service concession arrangement and fluctuates based on the waste facility capacity use from year to year.

#### Management's Discussion and Analysis December 31, 2016

#### Financial Highlights - Continued

- The largest expense in the Town continues to be salaries and benefits. In 2016, salaries were \$37,547,203, an increase of \$409,044 (1.1%) from 2015 and benefits, before other postemployment benefit (OPEB) and net pension liability related items, \$21,350,071, a decrease of \$617,825 (2.9%) from 2015, as a result of reduced workers' compensation expense in the current year. Salaries and benefits combined account for 60.1% and 58.8% of expenses, exclusive of the change in OPEB and the net pension liability related items, at December 31, 2016 and 2015, respectively.
- Debt service costs make up approximately \$10,898,000 of the 2016 Town-wide budget, or about 12.00% of total expenditures.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. This annual report consists of five components: Management's Discussion and Analysis; Basic Financial Statements (Government-wide Statements, Fund Financial Statements, Proprietary Funds, and Fiduciary Funds); Notes to the Basic Financial Statements, Required Supplementary Information, and Supplementary information.

Figure A-1 summarizes the major features of the Town's financial statements, including the portion of the Town government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Figure A-1
Major Features of the Town's Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire Town government (except fiduciary funds)	The activities of the Town that are not proprietary or fiduciary, such as transportation, culture and recreation, and capital projects	Enterprise Funds of the Town operate similar to private businesses, such as the landfill, water, and sewer systems; the Town's Internal Service Fund administers self insurance obligations on behalf of the other funds	Instances in which the Town is the trustee or agent for someone else's resources
Required financial statements	Statement of net position     Statement of activities	Reconciliation of total fund balance shown in the Governmental Funds to the statement of net position     Statement of revenues, expenditures, and changes in fund balances     Reconciliation of the statement of revenues, expenditures, and changes in fund balances of Governmental Funds to the statement of activities	Statement of net position     Statement of revenues, expenses, changes in net position     Statement of cash flows	Statement of net position     Statement of changes in net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities both financial and capital, and short- term and long-term	All assets and liabilities, both short-term and long-term; the Town's funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

Management's Discussion and Analysis December 31, 2016

#### **Government-wide Financial Statements**

**Government-wide financial statements** are designed to provide a broad overview of the Town's finances, in a manner similar to a private-sector business. These statements include the Statement of Net Position and the Statement of Activities.

#### **Fund Financial Statements**

**Fund financial statements** are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like many other state and local governments, uses fund accounting to ensure and demonstrate finance related legal compliance. These funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

**Proprietary funds** in the Town are enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses these enterprise funds to account for the Environmental Services Department, Latham Water Department, Pure Waters Department, and Workers' Compensation Internal Service Fund.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Financial Analysis of the Town's Financial Statements

The following pages compare the Town's governmental fund type financial statements using the modified accrual basis of accounting and current financial resources measurement focus and the Town's proprietary fund type financial statements using the full accrual basis of accounting and economic resources measurement focus for years ended December 31, 2016 and 2015.

The amount by which the Town's entity-wide assets and deferred outflows of resources exceed its liabilities and deferred inflows of resources is called net position. At year-end 2016, the Town's net position approximated \$(16,439,000). Of that amount, approximately \$19,598,000 was invested in capital assets, net of related debt, and approximately \$1,396,000 was restricted for other purposes. Therefore, the Town has an entity-wide unrestricted deficit of approximately \$(37,433,000). Total net position decreased approximately \$8,057,000 from the 2015 net position, primarily due to annual depreciation of capital assets, and recognition of the annual change in the OPEB obligation.

Overall, entity-wide expenses increased during 2016 by approximately \$2,849,000. This was principally the result of an increase in deferred outflow and inflow of resources and net pension liability of approximately \$5,088,000 offset by decreases in supplies, materials and services of approximately \$1,265,000 and depreciation of approximately \$929,000. There were increases of approximately \$409,000 and \$67,000 in salaries/wages and interest expenses, respectively, offset by decreases of \$143,000 and \$377,000 in insurance expense and other employee benefit expenses during 2016.

Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

Overall, entity-wide revenues remained stable showing a slight increase of approximately \$821,000 (0.8%); however, there were significant fluctuations in the various types of revenues. Tax revenues (property and ad valorem) and charges for services, increased \$1,235,000 and \$2,165,000, respectively, primarily due to rate increases and additional use of services. Sales tax increased \$246,000 and State aid from mortgage tax decreased \$151,000 primarily due to economic conditions within the region. These increases were offset by decreases in interfund revenue of \$86,000 related to administrative chargebacks to the enterprise funds and use of money and property of \$2,580,000 primarily related to revenue recognized from the service concession arrangement for the solid waste management facility.

An analysis of the overall financial position and results of operations of the Town's major governmental funds and the total of all Non-major governmental funds (on the modified accrual basis) is presented below.

#### **Financial Position**

	<b>Current Year</b>	Prior Year	\$ Change	% Change
General Fund				
Cash and cash equivalents	\$ 1,570,631	\$ 1,368,211	\$ 202,420	14.79%
Receivables/other	6,630,512	7,428,185	(797,673)	-10.74%
Due from other funds	6,733,076	7,030,444	(297,368)	-4.23%
Total assets	\$ 14,934,219	\$ 15,826,840	\$ (892,621)	-5.64%
Accounts payable and accrued				
expenses	\$ 9,746,644	\$ 10,084,386	\$ (337,742)	-3.35%
Revenue anticipation note	3,200,000	3,200,000	-	0.00%
Due to other funds	555,015	1,233,364	(678,349)	-55.00%
Total liabilities	13,501,659	14,517,750	(1,016,091)	-7.00%
Fund balance	1,432,560	1,309,090	123,470	9.43%
Total liabilities and fund balance	\$ 14,934,219	\$ 15,826,840	\$ (892,621)	-5.64%
Highway Fund				
Cash and cash equivalents	\$ 1,716,382	\$ 1,822,579	\$ (106,197)	-5.83%
Receivables	2,872,272	2,517,857	354,415	14.08%
Total assets	\$ 4,588,654	\$ 4,340,436	\$ 248,218	5.72%
Accounts payable and accrued				
expenses	\$ 557,362	\$ 587,913	\$ (30,551)	-5.20%
Due to other funds	2,407,923	2,483,261	(75,338)	-3.03%
Total liabilities	2,965,285	3,071,174	(105,889)	-3.45%
Fund balance	1,623,369	1,269,262	354,107	27.90%
Total liabilities and fund balance	\$ 4,588,654	\$ 4,340,436	\$ 248,218	5.72%

# Management's Discussion and Analysis December 31, 2016

# Financial Analysis of the Town's Financial Statements - Continued

#### **Financial Position - Continued**

Thundar Toshon Tohanaca	<b>Current Year</b>	Prior Year	\$ Change	% Change
Special Miscellaneous Revenue				
Cash and cash equivalents	\$ 8,953,396	\$ 8,212,424	\$ 740,972	9.02%
Receivables	14,947	397,055	(382,108)	-96.24%
Total assets	\$ 8,968,343	\$ 8,609,479	\$ 358,864	4.17%
Accounts payable and accrued				
expenses	\$ 305,031	\$ 245,940	\$ 59,091	24.03%
Due to other funds	83,939	946,442	(862,503)	-91.13%
Total liabilities	388,970	1,192,382	(803,412)	-67.38%
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Fund balance	8,579,373	7,417,097	1,162,276	15.67%
Total liabilities and fund balance	\$ 8,968,343	\$ 8,609,479	\$ 358,864	4.17%
Capital Projects Fund				
Cash and cash equivalents	\$ 2,813,999	\$ 2,506,146	\$ 307,853	12.28%
Due from other funds	958,857	830,345	128,512	15.48%
Total assets	\$ 3,772,856	\$ 3,336,491	\$ 436,365	13.08%
Accounts payable and accrued				
expenses	\$ 7,233	\$ 4,494	\$ 2,739	60.95%
Bond anticipation notes	2,756,000	10,315,000	(7,559,000)	-73.28%
Due to other funds	64,894	56,592	8,302	14.67%
Total liabilities	2,828,127	10,376,086	(7,547,959)	-72.74%
Fund deficit	944,729	(7,039,595)	7,984,324	-113.42%
Total liabilities and fund balance	\$ 3,772,856	\$ 3,336,491	\$ 436,365	13.08%
Other Governmental Funds				
Cash and cash equivalents	\$ 2,268,511	\$ 1,433,770	\$ 834,741	58.22%
Receivables	873,941	646,609	227,332	35.16%
Due from other funds	70,000	386,229	(316,229)	-81.88%
Total assets	\$ 3,212,452	\$ 2,466,608	\$ 745,844	30.24%
Accounts payable and accrued				
expenses	\$ 1,058,564	\$ 677,416	\$ 381,148	56.26%
Due to other funds	491,794	315,606	176,188	55.83%
Total liabilities	1,550,358	993,022	557,336	56.13%
Deferred inflows of resources	5,009	4,174	835	20.00%
Fund balance	1,657,085	1,469,412	187,673	12.77%
Total liabilities, deferred inflows of resources, and fund balance	\$ 3,212,452	\$ 2,466,608	\$ 745,844	30.24%
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# Management's Discussion and Analysis December 31, 2016

# Financial Analysis of the Town's Financial Statements - Continued

### **Results of Operations**

recome or operations	Current Year	Prior Year	\$ Change	% Change
General Fund				
Revenues	\$ 45,546,252	\$ 44,960,509	\$ 585,743	1.30%
Expenditures	47,921,130	48,164,265	(243,135)	-0.50%
Other financing sources	163,332	211,531	(48,199)	-22.79%
Interfund transfers in	2,360,016	3,100,000	(739,984)	-23.87%
Interfund transfers out	25,000	, , , <u>-</u>	25,000	100.00%
Net change in fund balance	123,470	107,775	15,695	14.56%
Fund balance, beginning of year	1,309,090	1,201,315	107,775	8.97%
Fund balance, end of year	\$ 1,432,560	\$ 1,309,090	\$ 123,470	9.43%
Highway Fund				
Revenues	\$ 9,861,125	\$ 9,947,634	\$ (86,509)	-0.87%
Expenditures	9,562,703	9,644,117	(81,414)	-0.84%
Other financing sources	55,685	120,183	(64,498)	-53.67%
Net change in fund balance	354,107	423,700	(69,593)	-16.43%
Fund balance, beginning of year	1,269,262	845,562	423,700	50.11%
Fund balance, end of year	\$ 1,623,369	\$ 1,269,262	\$ 354,107	27.90%
Special Miscellaneous Revenue				
Revenues	\$ 2,390,037	\$ 1,785,223	\$ 604,814	33.88%
Expenditures	1,227,761	2,257,936	(1,030,175)	-45.62%
Excess of revenues over				
Net change in fund balance	1,162,276	(472,713)	1,634,989	-345.87%
Fund balance, <i>beginning of year</i>	7,417,097	7,889,810	(472,713)	-5.99%
Fund balance, end of year	\$ 8,579,373	\$ 7,417,097	\$ 1,162,276	15.67%
Capital Project Funds				
Revenues	\$ 19,505	\$ 3,294	\$ 16,211	492.14%
Expenditures	3,695,143	5,135,403	(1,440,260)	-28.05%
Other financing sources	11,659,962	755,826	10,904,136	1442.68%
Net change in fund balance	7,984,324	(4,376,283)	12,360,607	-282.45%
Fund deficit, <i>beginning of year</i>	(7,039,595)	(2,663,312)	(4,376,283)	164.32%
Fund deficit, end of year	\$ 944,729	\$ (7,039,595)	\$ 7,984,324	-113.42%
Other Governmental Funds				
Revenues	\$ 14,679,721	\$ 14,091,977	\$ 587,744	4.17%
Expenditures	14,535,995	14,045,933	490,062	3.49%
Other financing sources	18,947	17,590	1,357	7.71%
Interfund transfers in	25,000	-	-	100.00%
Net change in fund balance	187,673	63,634	99,039	155.64%
Fund balance, beginning of year	1,469,412	1,405,778	63,634	4.53%
Fund balance, end of year	\$ 1,657,085	\$ 1,469,412	\$ 162,673	11.07%

Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### General Fund

Total assets decreased by approximately \$893,000 due to a combination of increased cash offset by decreased interfund receivables and third-party receivables. Cash balances increased by approximately \$202,000 primarily as a result of the operating surplus in 2016. The decreased third-party receivables were a result of lower allocation of sales tax receivables than at year-end 2016. The decrease in due to other funds is the result of lower interfund reimbursements related to the timing of accounts payable at year-end, and improved financial position in all funds.

Liabilities overall decreased by approximately \$1,016,000 from 2015 to 2016, primarily due to the timing of interfund payables as discussed above. Accounts payable and accrued expenses were down approximately \$651,000 due to timing of accounts payable at year-end offset by increased retirement system contributions.

Total revenue increased by approximately \$586,000 primarily because of budgeted increases in property tax revenue, approximately \$198,000, and a higher allocation of sales tax from the County, approximately \$438,000. These were accompanied by an increase in charges for services, or departmental income, of approximately \$559,000, resulting from increased rates and volume of ambulance charges. These increases were offset by decreases in the use of property by approximately \$113,000, and interfund revenue of approximately \$100,000. The use of property was down due to the settlement of a lease dispute in 2015, and the interfund revenue was the result of lower charges out from the central garage operation in 2016. State and Federal Aid was also down in 2016 by approximately \$426,000 primarily the result of approximately \$151,000 less in mortgage tax revenue from the State of New York and a one-time \$275,000 public safety grant in 2015. There was also one-time bond anticipation note proceeds of \$160,000 to finance a large tax certiorari claim in 2015. There was a decline of approximately \$740,000 in interfund transfer revenues from the Environmental Services Fund due to a scheduled decline in payments under the operating agreement and lower energy sale revenues as a result of market conditions in 2016.

Expenditures were down slightly for 2016 from 2015 levels by about \$243,000, or 0.50%. This decrease was primarily the result of negotiated salary increases (approximately \$362,000), decreased contractual costs (approximately \$445,000), higher employee benefit costs (approximately \$606,000), and a large 2015 tax certiorari case (approximately \$160,000) offset by the scheduled pay down of debt (approximately \$425,000). The Town also received a one-time public safety grant during 2015 to finance capital improvements which accounts for the approximately \$201,000 decline in capital outlay.

#### **Highway Fund**

Total assets increased about \$248,000 from 2015 to 2016, from a combination of approximately \$404,000 more in higher sales tax receivables and approximately \$107,000 lower cash balances at year-end 2016. The lower cash position is a repayment of interfund liabilities during 2016. The increase in sales tax receivable is the result of reliance on sales tax to balance the budget in 2016, and increase the unreserved fund balance to New York State Comptroller's Office recommendations. As of December 31, 2016, the fund now has an unreserved uncommitted fund balance equal to 1.8% of the operating budget.

Overall, liabilities decreased about \$106,000 at year-end 2016 from a combination of stability in accounts payable and accrued expenses, decreases in due to other funds (approximately \$75,000) and refundable deposits (approximately \$59,000), and increased employee retirement system contributions (approximately \$29,000). The Town successfully made an effort to return older deposits during 2016.

#### Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### Highway Fund - Continued

The Highway Fund revenues and expenditures were both down approximately \$80,000, or 0.85%, for the year ended 2016 as compared to 2015. This was primarily the result of a mild winter which resulted in cost saving of approximately \$213,000. This combined with scheduled debt service reduction of approximately \$132,000, resulted in a lower necessary sales tax allocation in 2016 of about \$328,000. The sales tax reduction was offset by increased departmental revenues of approximately \$186,000, and approximately \$48,000 more in consolidated highway state aid in 2016. While most operating costs were down in 2016, the employee benefits costs rose \$254,000, or 10.3%, primarily the result of workers' compensation claim payments.

#### Special Miscellaneous Revenue Fund

Total assets increased during 2016 by approximately \$359,000 as a result of departmental income offset by sizeable expenditures. Total liabilities decreased by approximately \$803,000 primarily as a result of the timing of payments out of the Airport area related to transportation and water infrastructure improvements within the area during 2015. A portion of the revenues within this area can be used by schools and fire companies within the area for reimbursement of eligible costs and increased \$59,000 in 2016.

The annual revenues and expenditures depend on the development within the various mitigation areas and the resulting engineering and improvement projects that result from that development. During 2016, the Airport area completed the financing of a portion of the Aviation Road realignment and water tanks within the Vly-Denison Roads service area. The Boght area financed the installation of a traffic light at the Haswell Road and Swatling Road intersection, and completed the installation of an adaptive playground at the Mohawk River View Park.

#### Capital Projects Fund

Total assets increased during 2016 by approximately \$371,000. Cash position and receivables approximately increased by \$308,000 and \$64,000, respectively, at the end of 2016. This was the result of continuation of the Town's capital plan.

Total liabilities decreased by \$7,613,000, as a result of refinancing bond anticipation notes into serial bonds during 2016. Accounts payable, accrued expenses, and due to other funds were stable at about 2015 levels.

2016 revenues were significantly higher than in 2015 due to the issuance of the serial bond discussed above in the amount of \$10.880 million. Project expenditures were also down in 2016 because the Town completed the Winner's Circle/Maxwell Road Extension realignment in 2015 which accounted for approximately \$1.4 million in costs during that year.

The road repaving and storm water system improvement projects declined slightly in 2016, but were offset by the completion of the phase one of the Town Pool Facility improvement plan, at about \$289,000. The remaining equipment purchases were all consistent with 2015 levels.

Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### Non-major Funds

Overall, the Town's non-major funds maintained their path to financial stability in 2016. Assets increased by about \$746,000 primarily related to increased cash balances of approximately \$835,000 and receivables for the allocation of sales tax of approximately \$200,000 being offset by decreased interfund receivables of about \$316,000. The cash balance increases resulted from the repayment of interfund advances within the Library Fund and approximately \$226,000 of revenue for January 2017 received in advance within the Community Development Fund. The increase in sales tax receivable is the result of reliance on sales tax to balance the budget in 2016, and to build fund balances in accordance with the New York State Comptroller's Office recommendations.

Liabilities also increased in 2016. Of the approximate \$557,000 increase, approximately \$226,000 resulted from the unearned revenue discussed above in the Community Development Fund. There were minor increases in accounts payable, accrued expenses, other liabilities and due to other governments totaling approximately \$102,000. Due to other funds was up by approximately \$176,000 in 2016 as a result of timing of accounts payable around year-end, and repayment of interfund receivables from year end 2015.

Revenues increased about \$588,000 as a result of increases in property tax and sales tax of approximately \$130,000 and \$138,000, respectively. These were in addition to the increase in licenses and permits of about \$198,000. There was also an approximate \$104,000 increase in federal aid within the Community Development Fund from increased Section 8 Voucher assistance offset by declines in the Community Development Block Grant allocations. The sales tax increase provides the necessary operating revenue for the Town Outside-Village General Funds. The property tax provides the necessary funding for the Library, Fire Protection District, Garbage District, and Special Water District Funds. This revenue increased 1.95% in compliance with the New York State Tax Levy Cap legislation. The increase in the licenses and permit revenue is generated by the Town's Building Department and fluctuates with construction and renovation projects from year to year. The remaining revenues were stable at 2015 levels.

The operating expenses for the non-major funds saw an increase of approximately \$490,000 in 2016 from 2015 levels. The primary drivers were employee benefits which increased approximately \$108,000, or 5.51%. The Community Development Fund had an increase in grant related expenditures of approximately \$98,000, which was consistent with the additional revenue discussed above. The Fire Protection District Fund had contractually driven increases of \$82,000, or 1.9%. Within the Building Department there were staffing changes in late 2015 that resulted in higher 2016 personnel costs, in addition to negotiated rate increases and overtime needs to meet the additional demand which in total increased the costs by \$80,000. The Library Fund also saw operating cost increases of about \$42,000 or 2%, which is consistent with the negotiated salary increases for 2016.

Management's Discussion and Analysis December 31, 2016

### Financial Analysis of the Town's Financial Statements - Continued

An analysis of the overall financial position and results of operations of the Town's proprietary funds (on the accrual basis) is presented below:

#### **Financial Position**

	Current Year	Prior Year	\$ Change	% Change
Environmental Services Department				
Cash and cash equivalents	\$ 150,077	\$ 1,326,987	\$ (1,176,910)	-88.69%
Receivables	614,021	114,019	500,002	438.53%
Management agreement	17,563,659	18,064,017	(500,358)	-2.77%
Capital assets, net	6,035,344	7,201,434	(1,166,090)	-16.19%
Total assets	\$ 24,363,101	\$ 26,706,457	\$ (2,343,356)	-8.77%
Accounts payable and accrued				
expenses	\$ 132,666	\$ 143,024	\$ (10,358)	-7.24%
Bonds payable	13,256,358	14,484,099	(1,227,741)	-8.48%
Landfill closure/post-closure	13,940,458	13,366,541	573,917	4.29%
Due to other funds	1,660,817	590,807	1,070,010	181.11%
Total liabilities	28,990,299	28,584,471	405,828	1.42%
Deferred inflows of resources	5,831,261	7,425,395	(1,594,134)	-21.47%
Net position	(10,458,459)	(9,303,409)	(1,155,050)	12.42%
Total liabilities, deferred inflows				
of resources, and net position	\$ 24,363,101	\$ 26,706,457	\$ (2,343,356)	-8.77%
Pure Waters				
Cash and cash equivalents	\$ 6,413,564	\$ 6,022,581	\$ 390,983	6.49%
Receivables	22,224	36,761	(14,537)	-39.54%
Due from other funds	555,015	907,135	(352,120)	-38.82%
Capital assets, net	21,604,900	18,742,570	2,862,330	15.27%
Total assets	\$ 28,595,703	\$ 25,709,047	\$ 2,886,656	11.23%
Deferred outflow of resources	1,058,680	297,766	760,914	255.54%
Total assets and deferred outflows				
of resources	\$ 29,654,383	\$ 26,006,813	\$ 3,647,570	14.03%
Accounts payable and accrued				
expenses	\$ 1,275,750	\$ 1,096,594	\$ 179,156	16.34%
Bond anticipation note	2,070,000	5,610,000	(3,540,000)	-63.10%
Bonds payable	22,784,000	16,728,200	6,055,800	36.20%
Other noncurrent	4,114,256	3,005,765	1,108,491	36.88%
Due to other funds	30,000	20,000	10,000	50.00%
Total liabilities	30,274,006	26,460,559	3,813,447	14.41%
Deferred inflows of resources	115,948	2,627	113,321	4313.70%
Net position	(735,571)	(456,373)	(279,198)	61.18%
Total liabilities, deferred inflows				
of resources, and net position	\$ 29,654,383	\$ 26,006,813	\$ 3,647,570	14.03%

# Management's Discussion and Analysis December 31, 2016

# Financial Analysis of the Town's Financial Statements - Continued

#### **Financial Position - Continued**

	Current Year	Prior Year	\$ Change	% Change
Latham Water Cash and cash equivalents Receivables Capital assets, net	\$ 8,019,946 7,523,332 40,006,317	\$ 5,756,918 6,694,795 39,843,921	\$ 2,263,028 828,537 162,396	39.31% 12.38% 0.41%
Total assets Deferred outflow of resources	55,549,595 2,293,803	52,295,634 645,158	3,253,961 1,648,645	6.22% 255.54%
Total assets and deferred outflows of resources	\$ 57,843,398	\$ 52,940,792	\$ 4,902,606	9.26%
Accounts payable and accrued expenses Bond anticipation note Bonds payable Other noncurrent Due to other funds Total liabilities	\$ 1,037,004 3,482,000 23,078,300 8,041,963 2,704,406 38,343,673	\$ 939,015 4,611,000 20,142,100 5,581,911 3,119,135 34,393,161	\$ 97,989 (1,129,000) 2,936,200 2,460,052 (414,729) 3,950,512	10.44% -24.48% 14.58% 44.07% -13.30% 11.49%
Deferred inflows of resources	251,221	5,693	245,528	4312.81%
Net position	19,248,504	18,541,938	706,566	3.81%
Total liabilities, deferred inflows of resources, and net position	\$ 57,843,398	\$ 52,940,792	\$ 4,902,606	9.26%
Workers' Compensation Internal Service Fund Accounts payable and accrued expenses Total liabilities	\$ 2,446,622 2,446,622	\$ 2,557,635 2,557,635	\$ (111,013) (111,013)	-4.34% -4.34%
Net position	(2,446,622)	(2,557,635)	111,013	-4.34%
Total liabilities and net position	\$ -	\$ -	\$ -	0.00%
Results of Operations	Current Year	Prior Year	\$ Change	% Change
Environmental Services Department Operating revenue Operating expenses Operating loss Non-operating revenues, net Transfers out Change in net position Net position, beginning of year	\$ 986,418 1,903,541 (917,123) 2,122,089 (2,360,016) (1,155,050) (9,303,409)	\$ 1,381,364 3,827,789 (2,446,425) 4,804,835 (3,100,000) (741,590) (8,561,819)	\$ (394,946) (1,924,248) 1,529,302 (2,682,746) 739,984 (413,460) (741,590)	-28.59% -50.27% -62.51% -55.83% -23.87% 55.75% 8.66%
Net position, end of year	\$ (10,458,459)	\$ (9,303,409)	\$ (1,155,050)	12.42%

### Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### **Results of Operations - Continued**

	<b>Current Year</b>	Prior Year	\$ Change	% Change
Pure Waters				
Operating revenue	\$ 9,280,492	\$ 8,349,605	\$ 930,887	11.15%
Operating expenses	8,838,886	7,849,512	989,374	12.60%
Operating income	441,606	500,093	(58,487)	-11.70%
Non-operating expenses, net	(720,804)	(643,701)	(77,103)	11.98%
Change in net position	(279,198)	(143,608)	(135,590)	94.42%
Net position, beginning of year	(456,373)	(312,765)	(143,608)	45.92%
Net position, end of year	\$ (735,571)	\$ (456,373)	\$ (279,198)	61.18%
Latham Water				
Operating revenue	\$ 14,480,752	\$ 13,379,084	\$ 1,101,668	8.23%
Operating expenses	13,461,242	13,652,082	(190,840)	-1.40%
Operating income (loss)	1,019,510	(272,998)	1,292,508	-473.45%
Non-operating expenses, net	(312,944)	(246,212)	(66,732)	27.10%
Change in net position	706,566	(519,210)	1,225,776	-236.08%
Net position, beginning of year	18,541,938	19,061,148	(519,210)	-2.72%
Net position, end of year	\$ 19,248,504	\$ 18,541,938	\$ 706,566	3.81%
Workers' Compensation Internal Service Fund				
Operating revenue	\$ 1,600,392	\$ 1,201,583	\$ 398,809	33.19%
Operating expenses	1,489,379	2,119,814	(630,435)	-29.74%
Change in net position	111,013	(918,231)	1,029,244	-112.09%
Net position, beginning of year	(2,557,635)	(1,639,404)	(918,231)	56.01%
Net position, end of year	\$ (2,446,622)	\$ (2,557,635)	\$ 111,013	-4.34%

#### **Environmental Services Department**

In 2011, the Town entered into a contract with a private company to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. The terms of the agreement provided for an upfront payment of \$23 million and quarterly payments of \$575,000 for the first five years and minimum quarterly payments of \$275,000 thereafter for twenty years. Additionally, the company assumed the liability for all future closure and post-closure costs and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the company were to default on this contract. As a result of this transaction, the Environmental Services Fund deficit has been significantly reduced and will be further reduced in the future. Essentially this is a funded deficit because although the closure and post-closure care liability remains in the Town's records; it is a funded liability. The upfront payment of approximately \$12.9 million was placed in escrow for payment of existing debt service, and the remaining funds were transferred to the General Town-Wide Fund to assist in deficit reduction.

Total assets decreased approximately \$2.3 million in 2016 due to the anticipated repayment of bonds in the amount of \$1.2 million, depreciation of capital assets in the amount of \$1.2 million and transfers to the General Fund. Total liabilities increased by approximately \$406,000 due to the debt repayments discussed but were offset by a current year revision to the landfill closure and post-closure liability of approximately \$574,000 and increased interfund liabilities by approximately \$1,070,000. Additionally, approximately \$1.5 million of the deferred inflows from the service concession arrangement were recognized in 2016.

Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### Environmental Services Department - Continued

The net deficit has increased to approximately \$10.4 million. The deficit will decrease as the deferred inflow of resources is recognized from utilization of the solid waste facility, and the closure and post-closure processes are assumed by the operations company.

Similar to the last two years due to changes in the utility market, the methane gas to energy operation generated poor results and resulted in an approximate \$403,000 decline. There was a decline in the rate of landfill cell capacity used during 2016 which resulted in lower depreciation expense, revision to the landfill closure and post-closure liability, and amount of revenue recognized under the service concession arrangement.

#### Pure Waters

Assets increased by approximately \$2,887,000 due to positive cash flow from operations and a positive investment in capital assets of about \$2,862,000.

Overall, liabilities increased by about \$3,813,000 primarily from the net increase in bonds and bond anticipation notes. This increase was enhanced by an approximate \$372,000 increase in the OPEB liability, and an approximate \$27,000 total decrease in compensated absences and long-term pension amortization. Additionally, there was an increase of approximately \$82,000 in accounts payable, accrued expenses, and retainage payable due to timing of payments around year-end. Accrued interest on debt service increased by \$84,000 which is related to the amount and type of debt outstanding. Due to the generation of net losses sustained during 2016, net position declined by approximately \$279,000.

Another component of the increase in liabilities is the recognition of the net pension liability beginning in 2015. This liability totaled about \$954,000 as of December 31, 2016, and resulted in the recognition of deferred outflows of resources and deferred inflows of resources of approximately \$1,059,000 and approximately \$116,000, respectively, as of December 31, 2016. These amounts were increased from 2015 levels by approximately \$752,000, \$761,000 and \$113,000, respectively, and increased pension expense of \$104,000 during 2016.

Overall, revenue increased approximately 11.15% over the prior year, the result of an increase in the ad valorum tax and increased volume and size of user fees. Operating expenses increased significantly during 2016 by about \$989,000. Salaries/wages increased as a result of an additional staff member added for half of 2016, and negotiated wage increases, by \$58,000, or 3.2%. Contractual expenses increased approximately \$409,000 as a result of increased administrative chargeback from the General Fund by \$298,000, and the balance increased cost from the Albany County Sewer District for treatment and disposal of waste. Depreciation expense increased approximately \$214,000 as a function of the investment in capital assets. Employee benefits increased \$279,000, of which \$204,000 is the fluctuation from recognizing the year-to-year change in net pension liability and related deferred outflows and inflows. Non-operating expenses, net, increased by \$77,000 primarily due to insurance recoveries on a destroyed piece of equipment in 2015.

Management's Discussion and Analysis December 31, 2016

#### Financial Analysis of the Town's Financial Statements - Continued

#### Latham Water

Latham Water saw an increase in total assets of approximately \$3,254,000, as a result of approximately \$162,000 net investment in capital assets, an improvement in overall cash positions of approximately \$2,263,000, and an increase in water usage receivables of approximately \$829,000, related to a rate increase and consumption increase in the second half of 2016.

The liabilities increased approximately \$3,951,000, primarily as a result of increases in OPEB liability (approximately \$880,000), the net outstanding debt (approximately \$1,807,000) from the continuation of the Town's capital plan, and in accrued interest (approximately \$52,000) offset by reductions in the pension obligations (\$52,000) and due to other funds (approximately \$415,000) as a result of the timing of payable at year end.

Another component of the increase in liabilities is the recognition of the net pension liability beginning in 2015. This liability totaled about \$2,067,000 as of December 31, 2016, and resulted in the recognition of deferred outflows of resources and deferred inflows of resources of approximately \$2,293,803 and \$251,221, respectively, as of December 31, 2016. These amounts were increased from 2015 levels by approximately \$1,629,000, \$1,649,000, and \$246,000, respectively, and increased pension expense by \$228,000 during 2016.

The Town implemented a rate increase during 2016 that was enhanced by significantly increased consumption. This resulted in an operating revenue increase of approximately \$1,154,000, or 9.7%. Operating expenses decreased 1.4%, or approximately \$191,000. Salaries decreased \$42,000 as a result of negotiated rate increases and employee turnover during 2016. One full-time administrative support staff position was eliminated through attrition. Employee benefits increased approximately \$420,000, of which \$443,000 is the fluctuation from recognizing the year-to-year change in net pension liability and related deferred outflows and inflows. As a result, benefits would have decreased slightly due to the employee turnover. Supplies, materials, and services decreased by approximately \$675,000. Approximately \$290,000 was the result of reduced administrative chargebacks from the General Fund and the balance was the one-time 2015 wetland remediation at the water treatment plant. Depreciation also increased by approximately \$57,000 as more is invested in capital assets. Non-operating expenses increased by approximately \$67,000 as a result of the level and type of debt outstanding during 2016.

#### Workers' Compensation Internal Service Fund

The Town accounts for its self-insured workers' compensation costs within this fund. A significant component of the workers' compensation liability is long-term and, therefore, would not be reported under modified accrual accounting. The internal service fund allows users of the statements a more transparent and centralized reporting of the risk financing activities for workers' compensation costs.

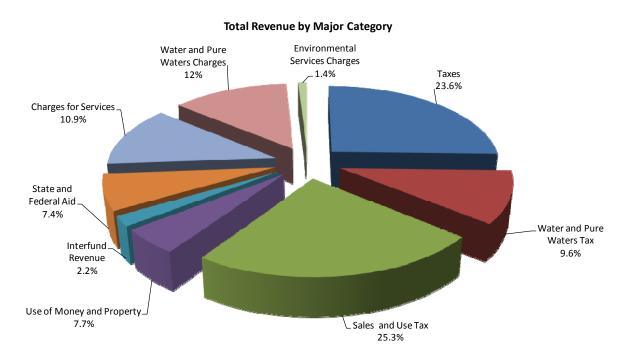
The liability presented includes the liability for workers' compensation claims as determined by the Town's third-party administrator as of the end of the year, less the amount covered by an excess insurance policy for specific claims, plus an estimate for claims incurred but not reported. The incurred but not reported estimate is a minor component because the Town has strong experience with claims being reported timely.

The revenue charged to the operating funds in 2016 was approximately \$399,000 higher than in 2015 which is the result of higher claims payouts and has a direct correlation to the related liability as of the end of the year. This combination resulted in approximately \$630,000 lower expense than in 2015.

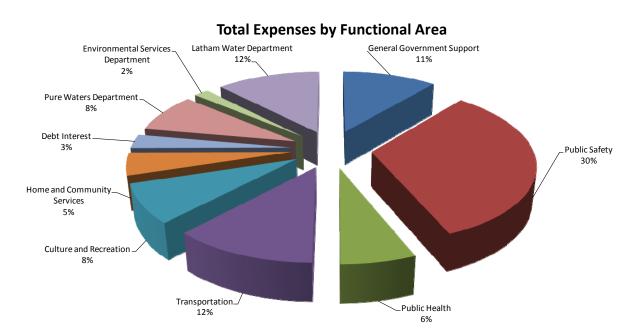
Management's Discussion and Analysis December 31, 2016

#### Statistical Information on Town-Wide, Governmental and Business-Type Entities

#### 2016 Summary of Town-Wide Revenues (accrual basis)



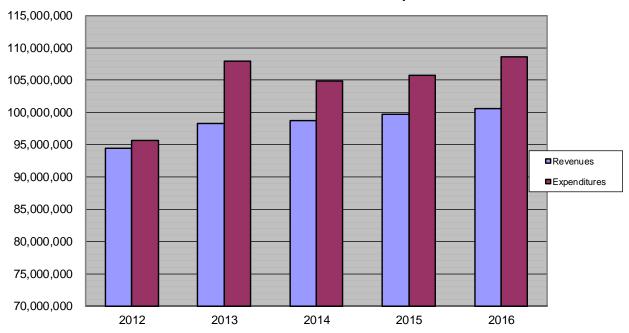
### 2016 Summary of Town-Wide Expenses (accrual basis)



Management's Discussion and Analysis December 31, 2016

#### Town-Wide Revenues and Expenditures for the Past Five Years (accrual basis)

#### **Government Wide Revenues and Expenditures**



The above graph shows the government-wide revenues and expenses over the last five years (accrual basis), which does not reflect expenditures for investment in capital assets or debt principal repayment. Although the Town had significantly improved its financial condition during 2011 with the management contract for the solid waste facility, it still must closely monitor the budget, identify new sources of revenue, and identify areas of savings through restructuring and attrition. This practice continues to allow the Town the ability to establish the fund balance levels that are recommended by both the New York State Comptroller's Office and debt rating services.

As discussed in the financial highlights section, the Town annually recognizes the impact of its proportionate share of the net pension liability of the New York Employee and Police and Fire Retirement Systems and obligations from other postemployment benefits within its financial statements. These \$26.9 and \$51.1 million liabilities have been systematically recognized since 2008, and significantly skew the comparison of revenue and expenditures.

Over the same time period identified above, the Town has managed to implement an infrastructure improvement and replacement plan while managing to keep its outstanding debt (total Bonds, BANs, and RANs) to \$102.1 million. This outstanding debt is at the same level as 2010 and about \$1 million more than it was in 2007. This has been accomplished by implementing a capital review committee which reviews and prioritizes the projects to be financed. This committee attempts to limit new borrowings to a level at or below the principal being paid off in a given year. The committee feels this is a conservative approach and will assist the Town in limiting its overall debt exposure.

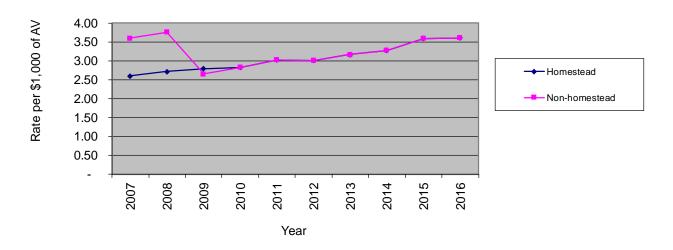
Management's Discussion and Analysis December 31, 2016

#### Town-Wide Revenues and Expenditures for the Past Five Years (accrual basis) - Continued

The graph below shows the real property taxes (levied from 2007 to 2016) for both homestead and non-homestead:

#### **Tax Rates**

#### **Property Tax Rate History**



It should be noted that the Town elected to rescind the homestead tax option in 2010, which makes the homestead and non-homestead rates equal. It should also be noted that the Town has complied with the New York State Tax Levy Cap Legislation since it was implemented in 2012.

#### **Budgetary Highlights**

Both the General Town-wide and Highway Fund budget to actual comparisons can be found in the supplementary section of this report on pages 75 and 76. The following are a few significant budgetary items during 2016.

Within the General Town-wide Fund, sales taxes were higher than originally budget by \$755,000 due to improved economic conditions during 2016. As a result of an increase in ambulance rates and call volume, departmental income exceeded the original budget by \$339,000. While some areas of the expenditures exceeded the originally budgeted amounts, the Town was able to make budget modifications to amend the budget without a negative impact. As a result of the expenditure reductions and certain revenues exceeding budget, the Town was able to reduce its transfer from the Environmental Services Fund and reduce the administrative chargebacks to the other two enterprise funds.

The Highway Fund had expenditure savings in 2016 and, therefore, required less sales tax allocation to balance the fund's budget. Highway also received \$129,000 more in New York State Consolidated Highway Improvement Aid in 2016. Departmental income was also more than budgeted, but this is dependent upon development projects within the Town and fluctuates from year to year.

In all funds, any areas of over expenditure were able to be offset by areas that were under budget in 2016.

#### Management's Discussion and Analysis December 31, 2016

#### **Capital Assets and Debt**

The Town's investment in capital assets for its governmental and business-type activities as of December 31, 2016, amounted to approximately \$118,700,000 (net of accumulated depreciation and disposals). This investment in capital assets includes land, buildings and improvements, machinery and equipment, infrastructure, and construction in progress.

A breakdown of this year's significant investments is as follows:

General Fun	d	
\$	271,000	Town facility parking lots (5 locations)
	35,000	Public Operations Center fuel pumps
	29,000	Computer hardware (3 items)
	95,000	General services vehicle and equipment (5 items)
	255,000	Emergency Medical Services ambulances (2 items)
	78,000	Emergency Medical Services vehicle and equipment (4 items)
	291,000	Police vehicles (11 items)
	48,000	Police equipment
	131,000	Police dispatch system upgrade
	68,000	Recreation equipment (4 items)
	70,000	Pool filtration system replacement
Highway		
\$	193,000	Street sweeper
	297,000	Vehicles (7 units)
Miscellaneou	ıs Special Revenue	
\$	90,000	Adaptive playground equipment
	61,000	Aviation Road/Winners Circle realignment
	67,000	Haswell/Swatling Roads intersection traffic light
	986,000	Vly/Denison Roads high service area water tank and pumps
Pure Waters	District	
\$	87,000	Sewer treatment plant screen/grit improvements
	581,000	Sewer treatment plant improvements
	63,000	Sewer collection system main improvements
(	3,317,000	Sewer pump station improvements
	130,000	Vehicles and equipment (2 units)
Latham Wate	er District	
	257,000	Water pump station improvements
•	402,000	Water distribution system improvements
	703,000	Water storage system rehabilitations
	234,000	Water system security improvements
	369,000	Vehicles and equipment (6 units)

Typically, the Town finances most of the annual capital investment through the issuance of bond anticipation notes, which are then rolled into serial bonds and installment purchase debt. The Town's outstanding indebtedness for bonds, bonds anticipation notes, and installment purchase debt within governmental and business-type activities at December 31, 2016, is \$99,265,503, an increase of \$3,668,425 over the previous year, or 3.8%, and lower than 2010 levels.

## Management's Discussion and Analysis December 31, 2016

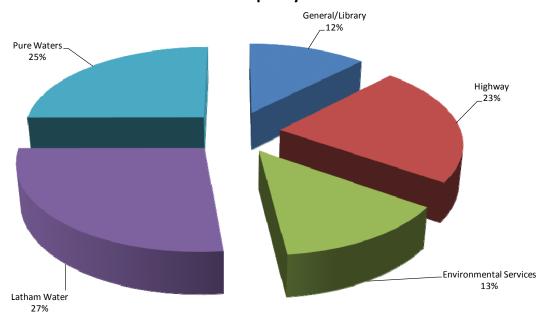
#### **Capital Assets and Debt - Continued**

As of December 31, 2016, a summary of the Town's unused debt limit is as follows:

Town's legal debt limit	\$ 586,552,707
Town's indebtedness	99,265,502
Less legal exclusion	37,077,930
Net indebtedness	62,187,572
Deduct net indebtedness	62,187,572
Town's unused debt limit	\$ 524,365,135
Percent of legal indebtedness used	10.60%

#### 2016 Summary of Total Outstanding Debt by Fund

#### **Total Debt Principal By Fund**



The Town's debt continues to be rated A-, with a positive outlook, by Standard and Poor's Rating Services and A3 by Moody's Investor Service. As of April 2016, both rating services place the Town's debt within the upper medium quality investment grade.

Management's Discussion and Analysis December 31, 2016

#### **Liquidity and Capital Resources**

The Town has experienced fiscal challenges since 2004. At the beginning of 2003, the Town's General Fund had a positive fund balance of \$6.2 million. In each of the succeeding fiscal years, the General Fund experienced operating deficits ranging from \$3.9 million in 2003 to \$11.1 million in 2007. These operating deficits were the direct result of structural imbalances in the annual budget, which were associated with increased costs for the years 2002-2007 for health insurance, employee pension obligations, and escalating energy costs. In January 2008, a new administration took over management of the Town and continues to take steps on its ten-year financial plan to return the Town to financial stability. This plan includes strict monitoring of the annual budget, elimination of unnecessary expenditures within the budget, maximization of revenue opportunities, potential sale of unused/underused Town property, and reducing staffing levels through attrition, all in an attempt to maintain the services provided to our community.

As of December 31, 2012, the Town had successfully established positive fund balances in all operating funds except for the Environmental Services Department Fund, whose deficit will be self-correcting over the next five to ten years. In 2014, the Pure Waters Department Fund began to feel the effects of the recognition of the OPEB liability and is showing a deficit net position of \$735,571 as of December 31, 2016. The remaining Town funds were able to maintain positive fund balances and/or slightly increase them in 2016.

In an effort to reduce health insurance costs, the Town implemented an employee health insurance premium contribution program in 2006 in which all employees pay an equivalent of 10% of premium costs. In 2013, the Town successfully negotiated a 15% health insurance contribution for new Town employees into several of its bargaining unit contracts. Town resources for equipment and capital purchases continue to be strictly monitored to assist with the debt reduction. In 2008, the Town was able to halt the significant growth in debt, and while issuing new debt on an annual basis to finance new projects and equipment acquisitions, it has been able to reduce the total outstanding debt to below 2007 levels. While the Town still must rely on revenue anticipation notes (RAN) to meet short-term cash flow needs, it has worked to reduce the size and number of RANs issued in a given calendar year. In 2016, only one \$3.2 million RAN was issued as opposed to the multiple \$6 million RANs issued ten years earlier.

As a result of the Town's fiscal distress, the General Fund has become dependent on the annual interfund contribution of excess profits from the Environmental Services Department Fund. These contributions have remained at the budgeted level for the past several years and is equal to the management agreement payments discussed below and estimated proceeds from the landfill gas to energy project.

The Town has contracted with Capital Region Landfills, Inc. (Company), a wholly-owned subsidiary of Waste Connections, Inc. to manage the Environmental Services Department. Under the contract, the Company will manage, maintain, and operate the Town's solid waste facility for a period of 25 years. The revenue from this agreement allowed the Town to eliminate a portion of the deficit in the General Fund and the proceeds provided for the necessary future debt services payments. Additionally, any improvements done to the solid waste facility and closure/post-closure care costs will come at no cost to the Town, thereby saving taxpayers in excess of \$20,000,000.

Management's Discussion and Analysis December 31, 2016

#### **Economic Factors for Future Budgets**

Retirement Costs - The Town of Colonie, New York, like many other towns in New York State, is challenged on a fiscal level by increasing retirement costs. The Town participates in the New York State Retirement System, a cost sharing and multiple public employers' system. Due to enhanced benefits offered by the State, coupled with the prolonged market turndown, spending has increased as follows:

2008 \$ 4,673,	400
2009 4,380,	475
2010 5,173,	342
2011 7,516,6	293
2012 8,513,	767
2013 9,590,	643
2014 9,765,	109
2015 9,203,	239
2016 8,419,	035

In an effort to mitigate the sizeable increases in costs, the Town has opted into the New York State Retirement System's annual amortization program. This program allows municipalities to amortize annual increases in excess of 1% over a ten-year period. When the costs decrease by more than 1%, the excess contributions made by the municipality will be used by the Retirement System to repay outstanding amortizations and eventually build a cash reserve to offset future amortizations. As of December 31, 2016, the Town has outstanding debt related to these amortizations totaling approximately \$8,959,256. It should be noted that with the payments made in February 2017 for 2016 the Town was able to eliminate the deferral of one of the two Retirement System payments.

In addition to retirement costs, health insurance, inclusive of dental and vision insurance, premiums continue to increase each year due to market pressures and the increasing cost of health care. Since 2001, the Town has shared health insurance premiums with its employees. The Town has seven bargaining units plus non-bargaining employees. The contribution toward the premium is different depending on the bargaining unit the employee is associated with. The contribution is either based on percentage of premium or salary. In addition, the Town has worked to negotiate equal co-pays across all employees at about 10% of premium. During 2013, the Town was successful in negotiating into several of the bargaining unit contracts a 15% co-pay for new employees to the Town. It has also changed to an experience rated plan in order to keep premiums low.

The Town has expended the following health insurance premiums for active and retired employees:

2008	\$ 6,759,965
2009	6,486,656
2010	7,569,346
2011	7,980,735
2012	8,203,005
2013	7,998,256
2014	8,542,833
2015	8,578,735
2016	9,136,690

#### **Contacting the Town's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability for the funds it receives. If you have any questions about this report or need additional financial information, contact Town of Colonie Comptroller, Memorial Town Hall, Newtonville, New York 12128.

## Government-Wide Financial Statements Statement of Net Position

	December 31, 2016		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
CURRENT ASSETS			
Cash and cash equivalents	\$ 14,348,894	\$ 13,756,127	\$ 28,105,021
Other receivables, net	2,019,458	7,638,532	9,657,990
Management agreement proceeds, current portion	2,010,400	1,100,000	1,100,000
Internal balances	3,840,208	(3,840,208)	
Due from fiduciary funds	318,160	(0,010,200)	318,160
State and Federal aid receivables	57,235	_	57,235
Due from other governments	8,305,139	521,045	8,826,184
Other assets	9,840	-	9,840
Cash and cash equivalents, restricted	2,974,025	827,460	3,801,485
NONCURRENT ASSETS			
Management agreement proceeds, less current portion	-	16,463,659	16,463,659
Capital assets, net of depreciation	51,057,174	67,646,561	118,703,735
Total assets	82,930,133	104,113,176	187,043,309
DEFERRED OUTFLOW OF RESOURCES			
Deferred resources related to pensions	28,015,479	3,352,483	31,367,962
LIABILITIES			
CURRENT LIABILITIES			
Accounts payable	4,959,612	151,115	5,110,727
Accrued liabilities	665,102	121,401	786,503
Retainage payable	-	250,743	250,743
Other liabilities	1,817,877	839,901	2,657,778
Unearned revenue	401,950	11,067	413,017
Revenue anticipation note payable	3,200,000	-	3,200,000
Bond anticipation notes payable	2,916,000	5,552,000	8,468,000
Due to other governments	5,607,692	1,150,304	6,757,996
Accrued interest	376,742	630,594	1,007,336
Current portion of bonds payable	2,599,449	4,142,351	6,741,800
Current portion of installment purchase debts	143,416		143,416
Current portion of pension related debt	1,047,694	130,196	1,177,890
NONCURRENT LIABILITIES			
Bonds payable, less current portion	28,739,293	54,976,307	83,715,600
Installment purchase debts, less current portion	196,687		196,687
Judgments and claims	29,227	54,518	83,745
Landfill closure and post-closure costs	-	13,940,458	13,940,458
Due to other governments, less current portion	235,735	-	235,735
Pension related debt, less current portion	6,924,160	857,206	7,781,366
Compensated absences	3,962,187	613,956	4,576,143
Net pension liability	23,909,957	3,021,430	26,931,387
Other postemployment benefits obligation	43,454,060	7,609,109	51,063,169
Total liabilities	131,186,840_	94,052,656	225,239,496
DEFERRED INFLOWS OF RESOURCES	0.444.0=0	007.100	0.770.405
Deferred resources related to pensions	3,411,956	367,169	3,779,125
Deferred service concession arrangement receipts	3,411,956	5,831,261 6,198,430	5,831,261 9,610,386
NET POSITION			
	16 600 200	2.075.002	10 500 000
Net investment in capital assets Restricted	16,622,329	2,975,903 768,772	19,598,232
Unrestricted (deficit)	627,764	,	1,396,536 (37,433,379)
Onrestricted (delicit)	(40,903,277)	3,469,898	(01,400,019)
TOTAL NET POSITION	\$ (23,653,184)	\$ 7,214,573	\$ (16,438,611)

## Government-Wide Financial Statements Statement of Activities

	Year Ended December 31, 2016						
				Net (Expense) Revenues and			
			Program Revenues	0		Changes in Net Position	on
		Charges for	Operating Grants and	Capital Grants and	Governmental	Business-Type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
<del>-</del>							
Governmental activities							
General government support	\$ 12,085,483	\$ 1,228,547	\$ -	\$ 10,370	\$ (10,846,566)	\$ -	\$ (10,846,566)
Public safety	35,513,341	1,554,835	227,719	100,243	(33,630,544)	-	(33,630,544)
Public health	6,770,661	4,789,955	-	-	(1,980,706)	-	(1,980,706)
Transportation	13,031,823	1,114,191	691,521	-	(11,226,111)	-	(11,226,111)
Economic assistance and opportunity	758	-	-	-	(758)	-	(758)
Culture and recreation	8,804,054	1,811,246	58,166	-	(6,934,642)	-	(6,934,642)
Home and community services	5,115,416	1,610,301	2,974,104	-	(531,011)	-	(531,011)
Debt interest	1,087,667				(1,087,667)		(1,087,667)
Total governmental activities	82,409,203	12,109,075	3,951,510	110,613	(66,238,005)		(66,238,005)
Business-type activities							
Pure Waters Department	9,720,171	212,031	-	-	-	(9,508,140)	(9,508,140)
Environmental Services Department	2,546,502	986,418	-	-	-	(1,560,084)	(1,560,084)
Latham Water Department	13,910,715	13,076,938	-	-	-	(833,777)	(833,777)
Total business-type activities	26,177,388	14,275,387			-	(11,902,001)	(11,902,001)
Total	\$ 108,586,591	\$ 26,384,462	\$ 3,951,510	\$ 110,613	(66,238,005)	(11,902,001)	(78,140,006)
		GENERAL REVEN	NUES				
		Real property tax	and tax items		25,550,374	10,472,275	36,022,649
		Sales and use ta	x		23,805,334	-	23,805,334
		Interest earnings			19,812	22,656	42,468
		Use of property			1,582,812	3,094,899	4,677,711
		Gain on sale of p	roperty		131,386	54,081	185,467
		Compensation for	or losses		82,381	2,545	84,926
		Interfund revenue	es		2,063,119	-	2,063,119
		Miscellaneous			80,911	-	80,911
		State aid, mortga	age tax and revenue sha	aring	3,120,214	-	3,120,214
		Total general	revenues	_	56,436,343	13,646,456	70,082,799
		Transfers in (out)	)		2,360,016	(2,360,016)	-
		Total general	revenues and transfers		58,796,359	11,286,440	70,082,799
		CHANGE IN NET	POSITION		(7,441,646)	(615,561)	(8,057,207)
		NET POSITION, b	eginning of year		(16,211,538)	7,830,134	(8,381,404)
		NET POSITION, e	nd of year		\$ (23,653,184)	\$ 7,214,573	\$ (16,438,611)

## Fund Financial Statements Balance Sheet - Governmental Funds

			Decembe	r 31, 2016		
		Major Funds				
	General Fund	Special Miscellaneous Revenue Fund	Highway Fund	Capital Projects Fund	Non-Major Governmental Funds	Total Governmental Funds
ASSETS						
Cash and cash equivalents	\$ 552,357	\$ 8,953,396	\$ 271,509	\$ 2,813,999	\$ 1,757,633	\$ 14,348,894
Cash and cash equivalents, restricted	1,018,274	Ψ 0,330,330	1,444,873	Ψ 2,010,333	510,878	2,974,025
State and Federal aid receivables	1,010,274	_	-	_	57,235	57,235
Due from other governments	4,660,428	_	2,848,032	-	796,679	8,305,139
Other accounts receivable, net	1,960,244	14,947	24,240	-	20,027	2,019,458
Due from other funds	6,733,076	- 1,017		958,857	70,000	7,761,933
Other assets	9,840					9,840
Total assets	\$ 14,934,219	\$ 8,968,343	\$ 4,588,654	\$ 3,772,856	\$ 3,212,452	\$ 35,476,524
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE						
LIABILITIES						
Accounts payable	\$ 4,926,782	\$ -	\$ 134	\$ 7,233	\$ 25,463	\$ 4,959,612
Accrued liabilities	499,246	-	66,083	-	99,773	665,102
Other liabilities	6,731	-	92,218	-	112,207	211,156
Revenue anticipation note payable	3,200,000	-	-	-	-	3,200,000
Bond anticipation notes payable	-	-	-	2,756,000	-	2,756,000
Due to other governments	4,261,881	305,031	398,797	-	471,305	5,437,014
Due to other funds	555,015	83,939	2,407,923	64,894	491,794	3,603,565
Unearned revenue	52,004		130		349,816	401,950
Total liabilities	13,501,659	388,970	2,965,285	2,828,127	1,550,358	21,234,399
DEFERRED INFLOWS OF RESOURCES						
Revenue earned but unavailable					5,009	5,009
FUND BALANCE						
Restricted	666,203	-	5,288	-	6,345	677,836
Committed, assigned, and unassigned	766,357	8,579,373	1,618,081	944,729	1,650,740	13,559,280
Total fund balance	1,432,560	8,579,373	1,623,369	944,729	1,657,085	14,237,116
Total liabilities, deferred inflows of resources,						
and fund balance	<b>\$ 14,934,219</b>	\$ 8,968,343	<b>\$ 4,588,654</b>	\$ 3,772,856	\$ 3,212,452	\$ 35,476,524

# Reconciliation of Total Fund Balance Shown in the Governmental Funds to the Statement of Net Position

		December 31, 2016
Total fund balance in the fund financial statements for the governmental funds		\$ 14,237,116
This amount differs from the amount of net position shown in the statement of net position due to the following:		
Assets Capital assets, net of accumulated depreciation, are included as assets in the government-wide financial statements.		51,057,174
Liabilities  Current liabilities for interest payable on long-term debt are included in the government-wide financial statements.		(376,742)
Liabilities for the retirement system for early incentive programs, long-term due to other governments, compensated absences, net pension liabilites, and other postemployment benefit obligations are included in the government-wide financial statements:  Due to the retirement system for amortization programs  Due to other governments  Due to employees for compensated absences  Net pension liability	(7,971,854) (406,413) (3,962,187) (23,909,957)	
Due to employees for other postemployment benefits	(43,454,060)	(79,704,471)
Bonds, long-term bond anticipation notes, and installment purchase debt liabilities are included in the government-wide financial statements.		(31,838,845)
Liabilities for judgments and claims are included in the government-wide financial statements.		(29,227)
The internal service fund is used by management to charge the costs of workers' compensation insurance to individual funds. The liabilities of the internal service fund not related to business-type activities are included in governmental activities in the government-wide financial statements.		(1,606,721)
Deferred Outflows and Inflows of Resources  The valuation of pension obligations can result in changes in actuarial assumptions, differences between expected and actual experiences, differences between projected and actual investment earnings and changes in proportion, and differences between employer contributions and proportionate share of contributions. These items are reported as deferred outflows and inflows of resources:		
Deferred outflows Deferred inflows	28,015,479 (3,411,956)	24,603,523
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.	(5, , , 555)	5,009
Interfund Activity  Amounts due between the various governmental activities are eliminated in the government-wide financial statements:  Due from other funds	3,048,550	
Due to other funds	(3,048,550)	
Total net position per statement of net position		\$ (23,653,184)

# Fund Financial Statements Statement of Revenues, Expenditures, and Changes in Fund Balance (Deficit) - Governmental Funds

			Year Ended De	cember 31, 2016		
		Major Funds				
		Special		Capital	Non-Major	Total
	General	Miscellaneous	Highway	Projects	Governmental	Governmental
	Fund	Revenue Fund	Fund	Fund	Funds	Funds
REVENUES	<del></del>			·		
Real property taxes and tax items	\$ 18,762,744	\$ -	\$ -	\$ -	\$ 6,787,630	\$ 25,550,374
Sales and use tax	12,166,648	-	8,816,493	-	2,822,193	23,805,334
Departmental income	6,647,210	2,384,750	319,616	-	340,246	9,691,822
Intergovernmental charges	160,753	=	4,593	-	=	165,346
Interest and use of property	1,575,017	5,287	13,272	4,906	4,142	1,602,624
Licenses and permits	70,426	-	3,600	-	1,178,085	1,252,111
Fines and forfeitures	1,149,135	-	-	-	-	1,149,135
Miscellaneous	35,993	-	12,030	9,800	23,088	80,911
Interfund revenues	2,092,021	-	-	4,799	70,000	2,166,820
State aid	2,786,062	-	691,521	-	480,233	3,957,816
Federal aid	100,243	-	· -	-	2,974,104	3,074,347
Total revenues	45,546,252	2,390,037	9,861,125	19,505	14,679,721	72,496,640
		, ,				
EXPENDITURES						
General government support	7,382,905	-	-	72,094	244,595	7,699,594
Public safety	14,980,413	-	-	-	5,260,198	20,240,611
Health	4,096,124	-	-	18,559	4,399	4,119,082
Transportation	556,831	23,143	5,198,939	1,947,515	849,449	8,575,877
Economic assistance and opportunity	758		-		-	758
Culture and recreation	3,861,024	_	_	_	1,981,565	5,842,589
Home and community services	142,413	_	_	_	4,029,444	4,171,857
Employee benefits	14,058,146	_	2,473,613	_	2,069,724	18,601,483
Debt service, principal	2,214,469	_	1,329,322	_	53,100	3,596,891
Debt service, interest	432.891	_	550,904	_	7.784	991.579
Capital outlays	195,156	1,204,618	9,925	1,656,975	35,737	3,102,411
Total expenditures	47,921,130	1,227,761	9,562,703	3,695,143	14,535,995	76,942,732
Total experiultures	47,921,130	1,227,701	9,302,703	3,093,143	14,555,995	10,942,732
OTHER FINANCING SOURCES (USES)						
Proceeds from issuance of serial bonds	_	_	_	10,880,000	_	10,880,000
Bond anticipation notes redeemed from appropriations	_	_	_	577,000	_	577,000
Proceeds from issuance of installment purchase debts				193,477		193,477
Sale of property and compensation for loss	163,332	_	55,685	9,485	18,947	247,449
Transfers in from other funds	2,360,016	- -	55,005	9,403	25,000	2,385,016
Transfers out to other funds	(25,000)	_	_	_	20,000	(25,000)
Total other financing sources (uses)	2,498,348		55,685	11,659,962	43,947	14,257,942
Total other linariting sources (uses)	2,490,346	<u>-</u>	33,063	11,059,902	45,347	14,237,342
NET CHANGE IN FUND BALANCE	123,470	1,162,276	354,107	7,984,324	187,673	9,811,850
FUND BALANCE (DEFICIT), beginning of year	1,309,090	7,417,097	1,269,262	(7,039,595)	1,469,412	4,425,266
FUND BALANCE, end of year	\$ 1,432,560	\$ 8,579,373	\$ 1,623,369	\$ 944,729	\$ 1,657,085	\$ 14,237,116

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance (Deficit) of Governmental Funds to the Change in Net Position Shown in the Statement of Activities

		ear Ended cember 31, 2016
Net change in fund balance, total governmental funds		\$ 9,811,850
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities those expenditures are reported as capital asset additions.		3,102,411
Governmental funds do not report depreciation expense. This is the total depreciation expense reported in the statement of activities.		(3,708,247)
Governmental funds do not recognize the effects of disposing of capital assets which are not fully depreciated. This is the remaining net book value of capital assets disposed of reported in the statement of activities.		(38,782)
Governmental funds do not recognize the effect of revenues that do not provide current financial resources in the fund financial statements.		835
Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net position, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as an expenditure in governmental funds.		(96,088)
Bonds, long-term bond anticipation notes, and installment purchase debt proceeds provide financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond and installment purchased debt principal is an expenditure in the governmental funds, but the repayments reduce the long-term liabilities in the statement of net position. This difference is the net of debt proceeds and principal repayments reported in the governmental funds.		(8,132,165)
Certain expenses reported in the governmental funds were reclassified as prepaid expenses in the statement of activities, and payables were reported in the statement of activities for expenses that will be recognized in the governmental funds in following years.		665,204
Governmental funds do not recognize the effect of the changes in the net pension liability and other postemployment benefit obligations in the fund financial statements.  Net pension liability  Other postemployment benefit obligations	(2,502,203) (6,543,353)	(9,045,556)
The internal service fund is used by management to charge the costs of workers' compensation insurance to individual funds. The net expenditures of the internal service fund not applicable to business-type activities is reported within governmental activities in the government-wide financial statements.		(1,108)
Governmental activities changes in net position per statement of activities		\$ (7,441,646)

## Fund Financial Statements Statement of Net Position - Proprietary Funds

	December 31, 2016				
	Environmental Services Department	Pure Waters Department	Latham Water Department	Total Business-Type Activities	Workers' Compensation Internal Service Fund
ASSETS AND DEFERRED OUTFLOW OF RESOURCES					
CURRENT ASSETS					
Cash and cash equivalents	\$ 26,738	\$ 6,144,003	\$ 7,585,386	\$ 13,756,127	\$ -
Cash and cash equivalents, restricted	123,339	269,561	434,560	827,460	-
Other receivables, net	601,526	22,224	7,014,782	7,638,532	-
Management agreement proceeds, current portion	1,100,000	-	-	1,100,000	-
Due from other governments	12,495		508,550	521,045	-
Due from governmental activities	-	555,015	-	555,015	-
NONCURRENT ASSETS					
Management agreement proceeds, less current					
portion	16,463,659	-	-	16,463,659	-
Capital assets, net	6,035,344	21,604,900	40,006,317	67,646,561	-
Total assets	24,363,101	28,595,703	55,549,595	108,508,399	
DEFERRED OUTFLOW OF RESOURCES					
Deferred resources related to pensions		1,058,680	2,293,803	3,352,483	
LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND NET POSITION					
CURRENT LIABILITIES					
Accounts payable	-	74,582	76,533	151.115	_
Accrued expenses	-	46,795	74,606	121,401	_
Retainage payable	-	161,321	89,422	250,743	-
Other liabilities	-	, <u>-</u>	-	· -	2,446,622
Unearned revenue	-	-	11,067	11,067	-
Bond anticipation notes payable	-	2,070,000	3,482,000	5,552,000	-
Due to governmental activities	1,660,817	30,000	2,704,406	4,395,223	-
Due to other governments	-	678,999	471,305	1,150,304	-
Accrued interest	132,666	272,945	224,983	630,594	-
Current portion of bonds payable	1,185,251	1,207,200	1,749,900	4,142,351	-
Current portion of pension related debt	-	41,108	89,088	130,196	-
NONCURRENT LIABILITIES					
Bonds payable, less current portion	12,071,107	21,576,800	21,328,400	54,976,307	-
Judgments and claims	-	24,912	29,606	54,518	-
Landfill closure and post-closure costs	13,940,458	-	-	13,940,458	-
Pension related debt, less current portion	-	269,262	587,944	857,206	-
Compensated absences	-	257,586	356,370	613,956	-
Net pension liability	-	954,137	2,067,293	3,021,430	-
Other postemployment benefits obligation	-	2,608,359	5,000,750	7,609,109	
Total liabilities	28,990,299	30,274,006	38,343,673	97,607,978	2,446,622
DEFERRED INFLOW OF RESOURCES					
Deferred resources related to pensions	-	115,948	251,221	367,169	-
Deferred service concession arrangement receipts	5,831,261			5,831,261	
Total deferred inflow of resources	5,831,261	115,948	251,221	6,198,430	
NET POSITION					
Net investment in capital assets	(7,221,014)	(3,249,100)	13,446,017	2,975,903	-
Restricted for other purposes	123,339	244,649	400,784	768,772	-
Unrestricted (deficit)	(3,360,784)	2,268,880	5,401,703	4,309,799	(2,446,622)
Total net position	\$ (10,458,459)	\$ (735,571)	\$ 19,248,504	8,054,474	\$ (2,446,622)
Adjustments to reflect the consolidation of internal service fund activities related to business-type activities				(839,901)	
Net assets of business-type activities				\$ 7,214,573	
· · · · · · · · · · · · · · · · · · ·				+ 1,-11,515	

## Fund Financial Statements Statement of Revenues, Expenditures, and Changes in Net Position - Proprietary Funds

	Year Ended December 31, 2016				
	Environmental Services Department	Pure Waters Department	Latham Water Department	Total Business-Type Activities	Workers' Compensation Internal Service Fund
OPERATING REVENUES					
Charges for services	\$ 964,850	\$ 211,784	\$ 13,047,007	\$ 14,223,641	\$ 1,600,392
Ad valorem tax	-	9,068,461	1,403,814	10,472,275	-
Miscellaneous services	21,568	247	29,931	51,746	
Total operating revenues	986,418	9,280,492	14,480,752	24,747,662	1,600,392
OPERATING EXPENSES					
Personal services	-	1,868,413	3,608,253	5,476,666	-
Employee benefits	42,617	1,207,873	2,611,765	3,862,255	1,489,379
Other postemployment benefits	-	371,691	879,606	1,251,297	-
Supplies, materials, and services	33,185	3,974,546	4,417,227	8,424,958	-
Insurance	87,732	100,659	141,920	330,311	-
Depreciation	1,166,090	1,315,704	1,802,471	4,284,265	-
Closure and post-closure costs	573,917			573,917	
Total operating expenses	1,903,541	8,838,886	13,461,242	24,203,669	1,489,379
Operating income (loss)	(917,123)	441,606	1,019,510	543,993	111,013
NONOPERATING REVENUES (EXPENSES)					
Use of property	2,804,576	-	290,323	3,094,899	-
Gain on sale of capital assets	-	27,527	26,554	54,081	-
Compensation for losses	-	2,545	-	2,545	-
Interest expense	(682,970)	(764,401)	(638,469)	(2,085,840)	-
Interest income	483	13,525	8,648	22,656	
Total nonoperating revenues (expenses)	2,122,089	(720,804)	(312,944)	1,088,341	
Income (loss) before transfers	1,204,966	(279,198)	706,566	1,632,334	111,013
TRANSFERS					
Operating transfers out	(2,360,016)			(2,360,016)	
CHANGE IN NET POSITION	(1,155,050)	(279,198)	706,566	(727,682)	111,013
NET POSITION, beginning of year	(9,303,409)	(456,373)	18,541,938		(2,557,635)
NET POSITION, end of year	\$ (10,458,459)	\$ (735,571)	\$ 19,248,504		\$ (2,446,622)
Adjustments to reflect the consolidation of internal service fund activities related to business-type activities				112,121	
Change in net assets of business-type activities				\$ (615,561)	

## Fund Financial Statements Statement of Cash Flows - Proprietary Funds

	Year Ended December 31, 2016				
	Environmental Services Department	Pure Waters Department	Latham Water Department	Total Business-Type Activities	Workers' Compensation Internal Service Fund
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Cash received from providing services	\$ 485,911	\$ 9,295,029	\$ 13,654,085	\$ 23,435,025	\$ 1,600,392
Cash paid for contractual expenses	(120,412)	(4,041,539)	(4,428,894)	(8,590,845)	-
Cash paid for personal services and employee benefits	(42,617)	(2,978,133)	(6,110,085)	(9,130,835)	(1,600,392)
	322,882	2,275,357	3,115,106	5,713,345	
NET CASH PROVIDED (USED) BY NON-CAPITAL					
FINANCING ACTIVITIES					
Interfund transfers out	(2,360,016)	-	-	(2,360,016)	-
Compensation for losses	-	2,545	-	2,545	-
Change in due from/to other funds	1,070,010	362,120	(414,729)	1,017,401	
	(1,290,006)	364,665	(414,729)	(1,340,070)	
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES  Purchase of capital assets	-	(4,125,618)	(1,984,057)	(6,109,675)	-
Proceeds from sale of capital assets, net	-	27,527	26,554	54,081	-
Proceeds from the issuance of bond anticipation notes	-	2,070,000	3,482,000	5,552,000	-
Proceeds from the issuance of serial bonds Payments of debt principal (BANs, Bonds, and	-	1,650,000	-	1,650,000	-
installment purchase debts)	(1,227,741)	(1,204,200)	(1,674,800)	(4,106,741)	_
Interest paid	(693,328)	(680,273)	(586,017)	(1,959,618)	
Use of property	1,710,800	(000,270)	290,323	2,001,123	_
	(210,269)	(2,262,564)	(445,997)	(2,918,830)	
NET CASH PROVIDED BY INVESTING ACTIVITIES Interest income	483	13,525	8,648	22,656	
Net increase (decrease) in cash and cash equivalents	(1,176,910)	390,983	2,263,028	1,477,101	-
CASH AND CASH EQUIVALENTS, beginning of year	1,326,987	6,022,581	5,756,918	13,106,486	
CASH AND CASH EQUIVALENTS, end of year	\$ 150,077	\$ 6,413,564	\$ 8,019,946	\$ 14,583,587	\$ -
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income (loss) Adjustments to reconcile operating income (loss) to net cash	\$ (917,123)	\$ 441,606	\$ 1,019,510	\$ 543,993	\$ 111,013
provided (used) by operating activities					
Depreciation	1,166,090	1,315,704	1,802,471	4,284,265	-
(Increase) decrease in					
Other receivables, net	(500,507)	14,537	(728,638)	(1,214,608)	=
Due from other governments	505	(700.04.4)	(99,899)	(99,394)	-
Deferred outflow of resources Increase (decrease) in	-	(760,914)	(1,648,645)	(2,409,559)	-
Accounts payable	_	24,680	59,080	83,760	_
Accrued expenses	-	5,362	(32,749)	(27,387)	_
Other liabilities	-	-,	-	-	(111,013)
Due to other governments	-	11,367	34,043	45,410	-
Unearned revenue	=	-	1,870	1,870	=
Landfill closure and post-closure costs	573,917	-	-	573,917	-
Judgments and claims	-	13,332	22,961	36,293	-
Pension related debt	=	(39,739)	(86,120)	(125,859)	-
Compensated absences	=	12,485	16,919	29,404	-
Net pension liability	-	751,925	1,629,169	2,381,094	-
Other postemployment benefits obligation	-	371,691	879,606	1,251,297	-
Deferred inflow of resources		113,321	245,528	358,849	
	\$ 322,882	\$ 2,275,357	\$ 3,115,106	\$ 5,713,345	<u> </u>

## Fund Financial Statements Statement of Net Position - Fiduciary Funds

	December 31, 2016			
	Benefit Trusts	Private Purpose Trust	Agency	
ASSETS				
Cash and cash equivalents	\$ 34,257	\$ 7,771	\$ 2,690,788	
Letters of credit	-	-	102,852	
Investments	2,985,178	-	-	
Contributions receivable	371,675	-	-	
Due from other governments	-	-	23,245	
Prepaid benefits	7,730_	<u> </u>		
	3,398,840	7,771	2,816,885	
LIABILITIES				
Benefits payable	420	-	-	
Due to other governments	-	-	3,786	
Due to other activities	-	-	318,160	
Developer escrow funds	-	-	2,300,314	
Bail deposits	-	-	91,605	
Other liabilities	-	-	103,020	
	420		2,816,885	
NET POSITION				
Restricted				
Assets held in trust	\$ 3,398,420	\$ 7,771	\$ -	

## Fund Financial Statements Statement of Changes in Net Position - Fiduciary Funds

	Year Ended December 31, 2016		
	Benefit Trusts	Private Purpose Trust	
ADDITIONS			
Employer contributions	\$ 273,093	\$ -	
Interest and earnings	102,744	-	
Net increase in the fair value of investments	96,534	-	
Investment fees	(17,944	<u> </u>	
	454,427	<u> </u>	
DEDUCTIONS			
Benefits	282,499	-	
Management fees	19,316		
	301,815		
CHANGE IN NET POSITION	152,612	-	
NET POSITION, beginning of year	3,245,808	7,771	
NET POSITION, end of year	\$ 3,398,420	\$ 7,771	

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies

The financial statements of the Town of Colonie, New York (Town) have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## a. Reporting Entity

The Town is a municipal corporation which performs local governmental functions within its jurisdiction, including public safety, public works, highway, sewer, water, landfill, recreation, health and planning, and economic assistance and opportunity. The Town charter was adopted in 1895. The Town is governed by an elected Town Supervisor and a six-member Town Board.

The financial reporting entity consists of: (a) the primary government, which is the Town of Colonie, (b) organizations for which the primary government is financially accountable, and (c) organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In evaluating how to define the Town for financial reporting purposes, management has considered all potential component units. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependence. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to influence operations significantly, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the Town and/or its citizens, or whether the activity is conducted within geographic boundaries of the Town and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Town is able to exercise oversight responsibilities.

Based on the application of these criteria, the Town has no component units that should be included in the reporting entity.

The following organizations are not part of the Town and are thus excluded from the Town's financial reporting entity:

#### i. Town of Colonie Industrial Development Agency

The Town of Colonie Industrial Development Agency (IDA) was created in 1977 by the Town under the provisions of Chapter 232 of the 1977 Laws of New York State for the purpose of encouraging economic growth in the Town. The IDA is a legally separate organization for which the Town, by statute, appoints the members of the IDA Board. IDA Board members have complete responsibility for management of the IDA and accountability for fiscal matters. Neither the Town nor the IDA is liable for IDA bonds or notes.

Notes to Financial Statements December 31, 2016

### Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### a. Reporting Entity - Continued

### i. Town of Colonie Industrial Development Agency - Continued

Town Departments provide staff support and office space to the IDA. Under the terms of an annual agreement, the IDA paid the Town \$50,000 in support services provided during the year ended December 31, 2016.

### ii. Town of Colonie Local Development Corporation

The Town of Colonie Local Development Corporation (LDC) was created in 2010 by the Town under Sections 402 and 1411 of the Not-For-Profit Corporation Laws of New York State for the purpose of encouraging growth in the Town. The LDC is a legally separate organization for which the Town, by statute, appoints the members of the LDC Board. LDC Board members have complete responsibility for management of the LDC and accountability for fiscal matters. Neither the Town nor the LDC is liable for LDC bonds or notes.

Town Departments provide staff support and office space to the LDC. Under the terms of an annual agreement, the LDC paid the Town \$2,000 in support services provided during the year ended December 31, 2016.

#### iii. School Boards and Districts

The five School Boards and Districts within the geographical limits of the Town are not considered part of the Town's reporting entity. The School Boards' members are elected by the general public, and the Town does not provide funding to the Districts. The Districts report their activities independently.

## iv. Fire Districts

The six Fire Districts within the geographical limits of the Town are not considered part of the Town's reporting entity. The Fire Commission members are elected by the general public, and the Town does not provide funding to the Districts. The Districts report their activities independently.

## b. Government-wide and Fund Financial Statements

The government-wide statements include the statement of net position and the statement of activities and report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs, and (b) grants that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### b. Government-wide and Fund Financial Statements - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

#### c. Basis of Accounting - Measurement Focus

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Property taxes are recognized as revenue in the year for which they are levied. Sales tax is recognized in the period in which it is earned. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources are included on the statement of net position. Operating statements present increases and decreases in net position.

Governmental fund financial statements are reported using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means the amount of the transaction can be determined. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax, sales tax, and other tax revenue reported in the governmental funds to be available if collected within 60 days, and other revenues to be available if collected within 180 days, after the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and judgments and claims, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Latham Water, Environmental Services, and Pure Waters Funds are ad valorum tax and charges to customers for sales and services. The revenues within the Workers' Compensation Internal Service Fund are interfund charges for self-insured workers' compensation costs paid. Operating expenses for these proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

c. Basis of Accounting - Measurement Focus - Continued

The Town reports the following major governmental funds:

<u>General Fund</u> - is the general operating fund of the Town. All financial transactions related to revenues and expenditures for delivery of those services traditionally provided by municipal governments, which are not accounted for in other funds, are accounted for in the General Fund.

<u>Highway Fund</u> - is for maintenance of the Town's roadways and their infrastructure costs, such as paving, storm sewer management, snow removal, and leaf and brush.

<u>Miscellaneous Special Revenue Fund</u> - is used to account for the receipt and disbursement of resources related to the Town's four mitigation areas.

<u>Capital Projects Fund</u> - is used to account for the receipt and disbursement of resources for the construction of capital assets.

The Town reports the following proprietary funds:

Major Enterprise Funds

<u>Pure Waters Department</u> - is used to account for the activities of the Town's sewer system.

<u>Environmental Services Department</u> - is used to account for the activities of the Town's landfill.

<u>Latham Water Department</u> - is used to account for the activities of the Town's water department.

Internal Service Fund

<u>Workers' Compensation</u> - is used to account for the activities related to the Town's self-insured workers' compensation costs.

Additionally, the Town reports the following fiduciary fund types:

<u>Benefit Trusts Fund</u> - is a fiduciary fund used to account for transactions and funds held in a trustee capacity for the various volunteer firemen's service award programs. This fund does not issue separate statements.

<u>Private Purpose Trust Fund</u> - is a fiduciary fund used to account for transactions related to a memorial fund to send children to summer camp.

<u>Agency Fund</u> - is a fiduciary fund used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations, and other governments.

#### d. Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues, expenses/expenditures, and other financing sources (uses) during the reporting year. Actual results could differ from those estimates.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### e. Fair Value Measurements

The Town categorizes its fair value measurements into the fair value hierarchy established by GASB Statement No. 72. The three levels of inputs used to measure fair value are as follows:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the Town has the ability to access.

Level 2 Inputs to the valuation methodology include:

- Quoted prices for similar assets in active markets;
- Quoted prices for identical or similar assets in inactive markets;
- Inputs other than quoted prices that are observable for the asset;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset.

Level 3 Inputs to the valuation methodology are unobservable inputs and significant to the fair value measurement.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The investments held within the Town's Length of Service Award Program (LOSAP) at December 31, 2016 are categorized as Level 1 in the fair value hierarchy with fair value determined by the active markets. Cash deposits are reported at carrying amounts which reasonably estimate fair value. The composition of benefit trust investments, investment information, and fair values is presented in Note 11.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the Town believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in different fair value measurement at the reporting date.

#### f. Cash and Cash Equivalents

The Town's cash and cash equivalents are defined as restricted and unrestricted short-term, highly liquid investments that are readily convertible to known amounts of cash at maturity (with maturity being no greater than 90 days when purchased).

Restricted cash and cash equivalents consist of funds restricted by the Town Board to reserve for future capital purposes and insurance claims; in addition to funds received as contributions for specific purposes which will benefit the Town.

New York State statutes require that collateral be maintained for cash and cash equivalents at 100% of all deposits not covered by the Federal Deposit Insurance Corporation (FDIC). As of December 31, 2016, the Town has adequate coverage for all the available bank balances either through the FDIC or securities held by an agent of the Town in the Town's name.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### g. Investments

Investments of the Benefit Trust Fund are for the Town's Length of Service Award Programs (LOSAP) and are reported at fair value.

Investment policies provide for an investment manager who has full discretion of assets allocated subject to the overall investment policy guidelines. Overall investment guidelines provide for diversification and allow investment in money markets, obligations of the United States government and its agencies, fixed income, and equity mutual funds.

Asset allocation guidelines for the benefit trusts are as follows:

Money markets Obligations of the United States of America and/or its agencies	As needed 0% - 100%
Mutual funds investing in any type of fixed investments	20% - 50%
Mutual funds or trusts investing in blue chip stocks of the	
United States of America	10% - 30%

The benefit trusts address credit risk and concentration of credit risk with the asset allocation guidelines stated above.

#### h. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities, business-type activities, and fiduciary funds are reported in the government-wide financial statements are internal balances.

All accounts receivable are shown net of allowances for uncollectible revenues.

The Town provides for uncollectible accounts for the governmental and proprietary fund types based on a review of accounts by management. In both the fund and government-wide financial statements, allowances of \$2,899,727 and \$4,004 were reported for ambulance and water receivables, respectively, at December 31, 2016.

### i. Capital Assets, Net

Within the government-wide financial statements, capital assets (buildings and improvements, machinery and equipment, infrastructure and landfill improvements) are reported in the applicable governmental or business-type columns. For the fund financial statements, capital assets are reported only in the proprietary funds. In the governmental funds, capital asset acquisition and construction costs are reflected as expenditures. Capital assets are valued at historical cost or at an estimated historical cost where no historical records exist. Donated capital assets are valued at the estimated fair value as of the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized.

Limit

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### i. Capital Assets, Net - Continued

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	Capitalization Threshold	Depreciation <u>Method</u>	Estimated <u>Useful Life</u>
Buildings and improvements	\$ 5,000	Straight-line	5-40 years
Machinery and equipment	5,000	Straight-line	4-25 years
Infrastructure	100,000	Straight-line	25-40 years
Landfill improvements	100,000	Modified units of production/consumption	Based upon remaining
			capacity

Long-lived assets to be held and used are tested for recoverability whenever events or changes in circumstances indicate that the related carrying amount may not be recoverable. When required, impairment losses on assets to be held and used are recognized based on the excess of the asset's carrying amount over the fair value of the asset. There were no impairments of long-lived assets as of December 31, 2016.

#### j. Compensated Absences

Employees earn vacation time as they provide service. Pursuant to collective bargaining agreements, employees may accumulate (subject to certain limitations) unused time earned and upon retirement, termination, or death may be compensated for such accumulated time. Additionally, employees may accumulate compensation pay for overtime to be utilized as paid time off or cash payments at a future date.

For governmental activities, the current portion of leave time that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability in the governmental fund that will pay it. The long-term portion of leave time is accrued in the government-wide statement of net position as a non-current liability. For business-type funds, the full liability is recognized at both the fund and government-wide level.

### k. Long-Term Liabilities

In the government-wide and proprietary funds financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds statement of net position.

In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. The current year's debt principal and interest payments are recognized as expenditures.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

## I. Landfill Closure and Post-Closure Costs

State and federal laws and regulations require the Town to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post-closure costs will be paid only near or after the date that the landfill stops accepting waste, the Town reports a portion of these closure and post-closure costs in the Environmental Services Department Fund as a liability in each period based on landfill capacity used as of each balance sheet date, as determined by the Town's independent engineering firm. The \$13,940,458 accrued as landfill closure and post-closure costs at December 31, 2016, represents the cumulative amount reported to date based on the use of the full capacity of Cells 1 through 4, 94.46% of the estimated capacity of Cell 5, and 92.42% of the estimated capacity of Cell 6 currently being used.

The Town will recognize the remaining estimated cost of closure and post-closure care of \$990,586 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2016. Actual cost may differ due to inflation, changes in technology, or changes in regulations.

During August 2011, the Town entered into a contract with a private company (Company) to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. As outlined in the contract, the Company will assume the liability for all future closure and post-closure care costs, and has established financial assurances (e.g., reserve account, performance bond) as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract. See Notes 2b and 6 in conjunction with this footnote.

### m. Deferred Outflows and Inflows of Resources

For the Environmental Services Department, the unrestricted deficit net position amount of \$10,458,459 includes the effect of deferring the recognition of revenue from the solid waste facility service concession arrangement. The \$5,831,261 balance of the deferred inflow of resources at December 31, 2016, will be recognized as the remaining capacity of the solid waste facility is utilized over the term of the agreement. See Note 6 in conjunction with this footnote.

See Note 9 for discussion on deferred outflows and inflows of resources related to pensions.

## n. Fund Balance

Fund balances for governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The five fund balance classifications are as follows:

Nonspendable - Amounts that cannot be spent because they are either (a) not in spendable form, or (b) are legally or contractually required to be maintained intact.

Notes to Financial Statements December 31, 2016

## Note 1 - Organization and Summary of Significant Accounting Policies - Continued

#### n. Fund Balance - Continued

Restricted - Amounts that have restraints that are either (a) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed - Amounts that can only be used for specific purposes pursuant to constraints imposed by a formal action, such as legislation, resolution, or ordinance by the government's highest level of decision-making authority.

Assigned - Amounts that are constrained only by the government's *intent* to be used for a specified purpose, but are not restricted or committed in any manner.

*Unassigned* - The residual amount in the General Fund after all of the other classifications have been established. In a special revenue fund, if expenditures and other financing uses exceed the amounts restricted, committed, or assigned for those purposes, then a negative unassigned fund balance will occur.

Currently, the Town Board is the highest level of decision-making authority, and restricts fund balance through formal resolutions in accordance with General Municipal Law. Assignment of fund balance is done by the Town Supervisor's and Comptroller's authorization. The Town considers funds to be expended in the order of restricted, committed, assigned, and unassigned.

Note 7 provides details regarding the Town's fund balance classifications.

#### o. Adoption of New Accounting Standards

GASB Statement No. 72, Fair Value Measurement and Application. The primary objective of this statement is to enhance comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. This statement provides enhanced fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on a government's financial position. The Town implemented the provision of this accounting standard (see Note 1e).

GASB Statement No. 77, Tax Abatement Disclosures. The objective of this Statement is to improve financial reporting by giving users of the financial statements information about the nature and magnitude of tax abatements making these transactions more transparent to financial statement users. These disclosures will allow the users to have a better understanding of how tax abatements affect a government's future ability to raise resources and meet its financial obligations and the impact abatements have on a government's financial position and economic condition. The Town implemented the provision of this accounting standard (see Note 14).

## p. Subsequent Events

The Town has evaluated subsequent events for potential recognition or disclosure through September 5, 2017, the date the financial statements were available to be issued.

Notes to Financial Statements December 31, 2016

## Note 2 - Stewardship, Compliance, and Accountability

#### a. Budgetary Information

Annual budgets are adopted on a basis consistent with U.S. GAAP for all governmental funds except for the Special Miscellaneous Revenue Fund and the Capital Projects Fund. The Capital Projects funds adopt project-length budgets. The Special Miscellaneous Revenue Fund is not budgeted due to annual fluctuations of activity. All annual appropriations lapse at fiscal year-end.

The appropriated budget is prepared by fund, function, and department. The Town Comptroller may make transfers of appropriations within a department. Town Council approval is required for the transfer of appropriations between departments. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the functional level.

Encumbrance accounting is employed in governmental funds. Encumbrances, if any, outstanding at year-end are reported as assigned fund balance within the governmental fund financial statements and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. There were no significant encumbrances outstanding at December 31, 2016.

#### b. Fund Deficit

The Town has a deficit net position of \$10,458,459 in the Environmental Services Department Fund as of December 31, 2016. In August 2011, the Town entered into a contract with a private company (Company) to manage, maintain, and operate the Town's solid waste facility for a period of 25 years with the option to extend the contract for up to five additional five-year renewal periods. The terms of the agreement provided for an upfront payment of \$23 million and quarterly payments of \$575,000 for the first five years and minimum quarterly payments of \$275,000 thereafter for twenty years. Additionally, the Company assumed the liability for all future closure and post-closure costs, and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract. As a result of this transaction, the Environmental Services Department Fund initially recognized a deferred inflow of resources of approximately \$35 million, which is being recognized as revenue over the life of the agreement. Essentially, this is a funded deficit because as the deferred inflow is recognized as revenue, and the closure and post-closure liability is paid, the deficit will be eliminated.

The Town has a deficit net position of \$735,571 in the Pure Waters Department Fund as of December 31, 2016. This is the result of the required recognition of the other postemployment benefits liability of \$2,608,359. While the Fund is required to report this liability within its financial statements, it pays this liability on a pay-as-you-go basis. The Town does not increase user fees in order to fund pay-as-you-go liabilities.

The Town has a deficit net position of \$2,446,622 in the Workers' Compensation Internal Service Fund as of December 31, 2016. This will be eliminated through future payment of workers' compensation claims as they are incurred.

Notes to Financial Statements December 31, 2016

Note 3 - Capital Assets, Net of Accumulated Depreciation

A summary of changes in the capital assets of the governmental activities is as follows:

	Balance January 1, 2016	Additions	Disposals/ Retirements	Balance December 31, 2016
Capital assets not being depreciated				
Land	\$ 18,556,148	\$ -	\$ -	\$ 18,556,148
Construction in progress	1,548,466	1,517,535	(2,886,191)	179,810
	20,104,614	1,517,535	(2,886,191)	18,735,958
Capital assets, being depreciated				
Buildings and improvements	31,922,576	279,195	-	32,201,771
Machinery and equipment	32,568,385	1,523,173	(686,200)	33,405,358
Infrastructure	14,893,581	2,653,769	-	17,547,350
	79,384,542	4,456,137	(686,200)	83,154,479
Less accumulated depreciation for				
Buildings and improvements	(17,954,003)	(902,479)	-	(18,856,482)
Machinery and equipment	(25,107,468)	(2,085,762)	652,518	(26,540,712)
Infrastructure	(4,716,063)	(720,006)		(5,436,069)
	(47,777,534)	(3,708,247)	652,518	(50,833,263)
Capital assets being depreciated, net	31,607,008	747,890	(33,682)	32,321,216
	\$ 51,711,622	\$ 2,265,425	\$ (2,919,873)	\$ 51,057,174

A summary of changes in the capital assets of the business-type activities is as follows:

	Balance January 1,		Disposals/	Balance December 31,
	2016	Additions	Retirements	2016
Capital assets not being depreciated				
Land	\$ 3,708,251	\$ -	\$ -	\$ 3,708,251
Construction in progress	5,531,283	5,634,189	(4,050,313)	7,115,159
	9,239,534	5,634,189	(4,050,313)	10,823,410
Capital assets being depreciated				
Landfill improvements	30,540,654	-	-	30,540,654
Buildings and improvements	53,140,699	565,188	-	53,705,887
Machinery and equipment	4,877,733	3,563,062	(179,085)	8,261,710
Infrastructure	42,452,609	430,775	-	42,883,384
	131,011,695	4,559,025	(179,085)	135,391,635
Less accumulated depreciation for				
Landfill improvements	(27,437,847)	(1,025,508)	-	(28,463,355)
Buildings and improvements	(26,837,735)	(999,955)	-	(27,837,690)
Machinery and equipment	(3,304,135)	(562,206)	179,085	(3,687,256)
Infrastructure	(16,883,587)	(1,696,596)	-	(18,580,183)
	(74,463,304)	(4,284,265)	179,085	(78,568,484)
Capital assets being depreciated, net	56,548,391	274,760		56,823,151
	\$ 65,787,925	\$ 5,908,949	\$ (4,050,313)	\$ 67,646,561

Notes to Financial Statements December 31, 2016

## Note 3 - Capital Assets, Net of Accumulated Depreciation - Continued

Depreciation expense was charged to programs as follows:

	Year Ended December 31, 2016
Primary Government	
Governmental activities	
General government	\$ 466,332
Public safety	1,133,422
Health	548,969
Transportation	1,079,788
Culture and recreation	384,479
Home and community services	95,257
Total depreciation expense, governmental activities	\$ 3,708,247
	Year Ended December 31, 2016
Business-type activities	
Environmental Services Department	\$ 1,166,090
Pure Waters Department	1,315,704
Latham Water Department	1,802,471
Total depreciation expense, business-type activities	\$ 4,284,265

## Note 4 - Interfund Balances and Activity

A summary of interfund receivables and payables is as follows:

	December 31, 2016										
	Capital		Non-	Pure	Total						
	General	Projects	Major	Waters	Payable to						
General	\$ -	\$ -	\$ -	\$ 555,015	\$ 555,015						
Highway	1,449,066	958,857	-	-	2,407,923						
Special miscellaneous revenue	83,939	-	-	-	83,939						
Capital projects	64,894	-	-	-	64,894						
Non-major funds	491,794	-	-	-	491,794						
Environmental services	1,660,817	-	-	-	1,660,817						
Pure Waters	-	-	30,000	-	30,000						
Latham Water	2,664,406	-	40,000	-	2,704,406						
Agency	318,160				318,160						
Total payable from	\$ 6,733,076	\$ 958,857	\$ 70,000	\$ 555,015	\$ 8,316,948						

Notes to Financial Statements December 31, 2016

## Note 4 - Interfund Balances and Activity - Continued

A summary of the interfund transfers in and out are as follows:

	Year Ended December 31, 2016
General Fund, transfer in	\$ 2,360,016
General Fund, transfer out	(25,000)
Non-major Funds, transfer in	25,000
Environmental Services Department, transfer out	(2,360,016)
	\$ -

Interfund receivables and payables result from cash advances made between funds to cover capital expenses and cash flow shortages. The amount transferred to the General Fund was from operating surplus, before depreciation, and the amount transferred out of the General Fund was from operating surplus.

#### Note 5 - Indebtedness

General long-term debt of the Town is issued principally as serial bonds, which are due at various times through 2035. The bonds are issued primarily to finance acquisition or construction of capital facilities. These bonds are guaranteed by the full faith and credit of the Town and are being repaid from applicable taxes and user charges. Principal and interest payments are included in the expenditures of the related governmental funds. The Town has utilized 10.6% of its constitutional debt limit as of December 31, 2016.

Installment purchase debts (IPDs) represent the remaining principal installments due on the purchase of equipment within the General and the Highway Funds. The IPDs are issued to finance the acquisition of capital equipment. Principal and interest payments are included in the expenditures of the related governmental funds.

Due to other governments represents an amount due to the North Colonie Central School District under a long-term repayment agreement for a payment in lieu of taxes. It is a seven-year agreement with fixed principal payments and bears interest at the prime rate in effect at December 31<sup>st</sup> of each year of the agreement.

Compensated absences, judgments, and claims for governmental activities typically have been liquidated from the General Fund and the Special Revenue Funds.

The pension related debt is the amount of the required annual contribution to the New York State Retirement System that has been deferred under Chapter 260. The contributions will be paid over a ten-year period at interest rates ranging from 3% to 5%. (see Note 9).

Notes to Financial Statements December 31, 2016

Note 5 - Indebtedness - Continued

A summary of the changes in governmental activities' long-term liabilities is as follows:

	Balance January 1, 2016	Issuance/ Additions	Payments/ Decreases	Balance December 31, 2016	Due Within One Year	
Revenue anticipation note (RAN)	\$ 3,200,000	\$ 3,200,000	\$ (3,200,000)	\$ 3,200,000	\$ 3,200,000	
Bond anticipation notes (BANs)	10,475,000	1,313,000	(8,872,000)	2,916,000	2,916,000	
Installment purchase debts (IPDs)	355,879	193,477	(209,253)	340,103	143,416	
General obligation bonds (Bonds)	23,190,801	10,880,000	(2,732,059)	31,338,742	2,599,449	
Total RAN, BANs, IPDs, and Bonds	37,221,680	15,586,477	(15,013,312)	37,794,845	8,858,865	
Judgments and claims	70,279	106,113	(147,165)	29,227	-	
Due to other governments	392,892	-	(78,579)	314,313	78,588	
Pension related debt (see Note 10)	8,520,419	493,462	(1,042,027)	7,971,854	1,047,694	
Net pension liability	3,775,060	27,635,490	(7,500,593)	23,909,957	-	
Compensated absences	4,051,295	334,834	(423,942)	3,962,187		
	\$ 54,031,625	\$ 44,156,376	\$ (24,205,618)	\$ 73,982,383	\$ 9,985,147	

A summary of the governmental activities' indebtedness under bonds, installment purchase debts, bond anticipation notes, and revenue anticipation notes payable is as follows:

Interest Rate	Date Issued	Maturity Date	Amount of Original Issue	Outstanding December 31, 2016	Annual Principal Installments
Revenue Anticipation Notes	Oct. 2016	Jan. 2017	\$ 3,200,000	\$ 3,200,000	\$ 3,200,000
1.0470	Oct. 2010	0411. 2017	ψ 0,200,000	ψ 0,200,000	Ψ 0,200,000
Bond Anticipation Notes					
1.035%	March 2016	March 2017	2,916,000	2,916,000	2,916,000
Installment Purchase Debts					
2.95%	2013	2020	176,990	105,518	23,135 - 27,540
2.76%	2014	2017	25,027	6,340	6,004 - 6,515
2.92%	2014	2017	126,757	32,132	30,334 - 33,070
2.74%	2014	2017	32,103	8,131	7,703 - 8,354
2.71%	2014	2017	21,965	5,563	5,273 - 5,713
1.38%	2015	2018	54,111	27,053	13,251 - 13,807
1.28%	2015	2018	24,182	12,090	5,931 - 6,161
1.71%	2016	2019	36,015	26,781	8,776 - 9,234
1.71%	2016	2019	24,112	17,930	5,876 - 6,182
2.91%	2016	2019	133,350	98,565	31,917 - 34,785
				340,103	
General Obligation Bonds					
4.25%	2007	2027	2,630,000	1,113,900	24,900 - 177,900
5.5-6.0%	2008	2033	7,130,000	5,661,400	26,300 - 177,900
5.0-6.125%	2009	2029	6,050,800	429,400	34,000 - 1,185,700
3.0-4.5%	2012	2031	8,190,385	5,729,242	804,200 - 75,000
2.0-3.5%	2014	2021	3,235,000	1,840,000	105,000 - 460,000
2.0-4.0%	2014	2033	6,599,200	5,684,800	85,700 - 457,200
2.25-3.0%	2016	2035	10,880,000	10,880,000	145,000 - 830,000
				31,338,742	
				\$ 37,794,845	

Notes to Financial Statements December 31, 2016

## Note 5 - Indebtedness - Continued

A summary of the changes in business-type activities' long-term indebtedness for the year ended December 31, 2016, is as follows:

	Balance January 1, Issuance/ 2016 Additions		Payments	Balance December 31, 2016	Due Within One Year	
Bond anticipation notes (BANs)	\$ 10,221,000	\$ 5,552,000	\$ (10,221,000)	\$ 5,552,000	\$ 5,552,000	
General obligation bonds (Bonds)	51,354,399	11,652,000	(3,887,741)	59,118,658	4,142,351	
Total Bonds and BANs payable	61,575,399	17,204,000	(14,108,741)	64,670,658	9,694,351	
Judgments and claims	18,225	40,061	(3,768)	54,518	-	
Landfill closure and post-closure						
costs (see Note 1I)	13,366,541	618,211	(44,294)	13,940,458	44,294	
Pension related debt (see Note 10)	1,113,261	-	(125,859)	987,402	130,196	
Net pension liability	640,336	3,299,535	(918,441)	3,021,430	-	
Compensated absences	584,552	80,115	(50,711)	613,956		
	\$ 77,298,314	\$ 21,241,922	\$ (15,251,814)	\$ 83,288,422	\$ 9,868,841	

A summary of the business-type activities' indebtedness under bonds and bond anticipation notes is as follows:

Interest Rate	Date Issued	Maturity Date	Amount of Original Issue	Outstanding December 31, 2016	Annual Principal Installments
<b>Bond Anticipation Notes</b>					
1.035%	March 2016	March 2017	\$ 5,552,000	\$ 5,552,000	\$ 5,552,000
Bonds Payable					
3.41%	1999/2002	2018	2,440,000	\$ 365,000	135,000 - 185,000
3.41%	1999/2002	2027	6,900,000	3,650,000	210,000 - 395,000
4.125%	2001	2016	3,875,300	1,290,000	226,000 - 307,000
1.20%	2004	2025	19,767,387	10,020,000	1,275,000
1.20%	2004	2025	3,307,082	1,620,000	200,000
4.25%	2007	2027	2,260,000	1,186,100	106,700 - 147,100
5.0-6.0%	2008	2033	9,555,000	7,568,600	151,400 - 451,100
5.0-6.125%	2009	2033	8,815,000	4,746,000	166,200 - 632,100
3.0-5.5%	2012	2030	10,117,200	7,925,000	542,000 - 250,000
3.0-4.5%	2012	2031	4,438,815	3,470,758	804,200 - 75,000
2.0-4.0%	2014	2033	6,162,080	5,625,200	269,080 - 367,600
2.25-3.0%	2016	2035	11,652,000	11,652,000	497,000 - 680,000
				59,118,658	
				\$ 64,670,658	

Notes to Financial Statements December 31, 2016

#### Note 5 - Indebtedness - Continued

Annual debt service requirements to amortize general long-term debt, exclusive of bond and revenue anticipation notes which are expected to be refinanced during 2017, are as follows:

		ital Activities and IPDs	Business-type Activities Bonds			
	Principal	Interest	Principal	Interest		
Year ending December 31,						
2017	\$ 2,742,865	\$ 1,204,554	\$ 4,142,351	\$ 2,205,361		
2018	2,874,266	984,324	4,349,471	1,912,750		
2019	2,740,627	900,459	4,255,383	1,762,571		
2020	2,744,857	812,487	4,372,383	1,605,511		
2021	2,447,787	723,929	4,531,913	1,443,869		
2022 through 2026	10,505,962	2,470,087	22,274,038	4,900,421		
2027 through 2031	5,936,781	934,502	10,648,819	1,950,431		
2032 through 2035	1,685,700	97,246	4,544,300	262,554		
	\$ 31,678,845	\$ 8,127,588	\$ 59,118,658	\$ 16,043,468		

#### **Note 6 - Deferred Service Concession Arrangement Receipts**

The Town has entered into an agreement with Capital Region Landfills, Inc. (Company) under which the Company will manage, maintain, operate, and retain fees from the Town's solid waste facility for a period of twenty-five years. The Company is required to operate and maintain the solid waste facility in accordance with the terms of this solid waste facility operating agreement; this agreement also regulates the rates at which fees may be charged and increased. The Town received from the Company a lump-sum payment of \$23 million, and received quarterly payments of \$575,000 for the first five years, September 2011 through September 2016, of the agreement and minimum quarterly payments of \$275,000 thereafter for twenty years. The Town used the upfront-payment to establish an escrow fund to provide for the payment of debt service on bonds related to the solid waste facility in the amount of \$12,938,924, and the balance was transferred to the General Fund to assist in deficit fund balance reduction.

Additionally, under the agreement the Company assumed the liability for all future closure and postclosure costs, and has established financial assurances as required and verified by the New York State Department of Environmental Conservation. The financial assurances that have been established protect the Town in the event the Company were to default on this contract.

The Town reports the solid waste facility within the Environmental Services Department Fund with capital assets reported at a carrying value of \$6,035,344 and a deferred inflow of resources in the amount of \$5,831,261 at December 31, 2016, pursuant to the service concession arrangement. The Town has reported a receivable for the present value of future quarterly payments. At December 31, 2016, \$1,100,000 is reported as a current receivable and \$16,463,659 as a noncurrent receivable. Both the receivable and deferred inflow of resources will decline as payments are received and revenue is recognized. Revenue is recognized based on consumption of the remaining landfill capacity.

Notes to Financial Statements December 31, 2016

#### Note 7 - Fund Balance

The specific purposes that comprise the classifications of fund balance at December 31, 2016, are as follows:

		General Fund		Special Misc. Rev. Fund		Highway Fund		apital rojects Fund	Non-Major Funds		Total	
Restricted for												
Police asset forfeiture	\$	607,774	\$	-	\$	-	\$	-	\$	-	\$	607,774
DARE program donations		37,584		-		-		-		-		37,584
Community development programs		-		-		-		-	3	3,251		3,251
Judgment and claims		20,845		-		5,288		-	3	3,094		29,227
Total restricted fund balance		666,203		-		5,288		-	- 6	3,345		677,836
Committed to												
Capital purposes		240,797		-		-		-		-		240,797
Green space acquisition				-		-		-	160	,745		160,745
Highway infrastructure		-		-	1,43	9,467		-		-		1,439,467
Assigned to												
Youth court program		99,420		-		-		-		-		99,420
Capital improvements				-		-		-	20	,055		20,055
Operations of the fund		-	8,5	79,373	17	8,614		944,729	1,469	,940	1	1,172,656
Unassigned		426,140		-		-		-		-		426,140
Total unrestricted fund balance		766,357	8,5	79,373	1,61	8,081		944,729	1,650	,740	1	3,559,280
Total fund balance	\$	1,432,560	\$ 8,5	79,373	\$ 1,62	3,369	\$	944,729	\$ 1,657	,085	\$ 1	4,237,116

## **Note 8 - Property Taxes**

Property taxes to be used for general purposes are levied on all properties within the Town. In addition, certain water and refuse services are levied against those properties benefited by this service.

Property taxes are levied by December 31 and are payable in January. The Town's property taxes are levied together with Albany County and certain special districts. The Town and the special districts receive their full levy out of the first amounts collected. Albany County assumes enforcement responsibility for all uncollected taxes levied in the Town. Accordingly, the total levy is considered measurable and available, and there is no allowance for uncollectible property taxes at December 31.

The taxable assessed value of real property included in the general Town-wide tax levy of 2016 is \$5,814,653,475. The effective tax rate on this value is \$3.61 per thousand. The Town utilizes a full value method of assessing property values which is intended to approximate market.

## Note 9 - Retirement Systems

#### Plan Description

The Town of Colonie participates in the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) which are collectively referred to as New York State and Local Retirement System (the System). These are cost-sharing multi-employer defined benefit retirement systems. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable.

Notes to Financial Statements December 31, 2016

### Note 9 - Retirement Systems - Continued

Plan Description - Continued

The New York State Constitution provides that pension membership is a contractual relationship, and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute.

The Town also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the NYSRSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20% of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% of the average of the previous two years.

Tiers 3, 4, and 5

Eligibility: Tiers 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4, and 5 is 62.

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Benefits Provided - Continued

Tiers 3, 4, and 5 - Continued

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tiers 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tiers 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tiers 3, 4, and 5 members, each year of final average salary is limited to no more than 10% of the average of the previous two years.

Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10% of the average of the previous four years.

Special Plans

The 25-Year Plans allow retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allow retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after ten years of service; in some cases, they are provided after five years of service.

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Benefits Provided - Continued

## Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 ERS and PFRS members, the accidental disability benefit is a pension of 75% of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tiers 3, 4, 5, and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

## Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### Post-Retirement Benefit Increases

A cost-of-living-adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1% or exceed 3%.

#### Funding Policy

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) who generally contribute 3% of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tiers 5 and 6 members are required to contribute for all years of service.

Under the authority of the NYSRSSL, the Comptroller annually certifies the rates expressed in computing the employer's contributions based on salaries paid during the System's fiscal year ending March 31. Each year, the Comptroller renders a billing to participating employers requesting payment of amounts due in advance for the plan year April 1 to March 31. The NYSRSSL allows participating employers to pay their annual contributions on either December 15 of the current year, or February 1 of the following year. The Town elected to pay its contribution billed in 2016 on February 1, 2017.

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Funding Policy - Continued

The required contributions for the current year and two preceding years were:

	<u>ERS</u>	<u>PFRS</u>	
2016	\$ 4,833,902	\$ 3,585,133	
2015	5,692,677	3,510,562	
2014	5,851,485	3,913,624	

Contributions made to the Systems were equal to 100% of the contributions required for each year, less the applicable amortizations.

Chapter 260 of the Laws of 2004 of the State of New York was enacted that allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with the following schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For SFY 2005-06, the amount in excess of 9.5% of employee's covered pensionable salaries.
- For SFY 2007-08, the amount in excess of 10.5% of employee's covered pensionable salaries.

Chapter 57 of the Laws of 2010 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:

- For State fiscal year (SFY) 2010-11, the amount in excess of the graded rate of 9.5% of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent SFYs, the graded rate will increase or decrease by up to 1% depending on the gap between the increase or decrease in the Systems' average rate and the previous graded rate.
- The interest rate will be set annually, and will be comparable to taxable fixed income investments of a similar duration.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

Chapter 57 of the Laws of 2013 of the State of New York was enacted that allows local employers to amortize a portion of their retirement bill for up to 12 years in accordance with the following stipulations:

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Funding Policy - Continued

- The maximum amount an employer can amortize is the difference between the normal annual contribution (total bill, excluding payments for deficiency, group life, previous amortization, incentive costs, and prior year adjustments) and the graded contribution.
- For subsequent SFYs, the graded rate will increase or decrease by up to one-half of 1% depending on the gap between the increase or decrease in the System's average rate and the previous graded rate.
- The interest rate will be set annually, and will be comparable to a 12-year United States Treasury Bond plus 1%.
- For SFYs in which the Systems' average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

These laws require participating employers to make payments on a current basis, while bonding or amortizing existing unpaid amounts related to the Systems' fiscal years when the local employer opts to participate in the programs. The total unpaid liability at the end of the fiscal year was \$8,959,256, of which \$987,402 is reported in the various proprietary funds and \$7,971,854 on the statement of net position for the governmental activities.

For the years ended December 31, 2006 and 2010 through 2016, the Town opted to amortize the allowable portions of the annual ERS and PFRS retirement payment over a ten-year period. The principal amount amortized was \$7,149,426 for the ERS plan and \$5,783,702 for the PFRS plan. The principal and interest payments began in December 2006 and will end in February 2027, with interest ranging from 3% to 5% per annum.

The maturity schedule for this debt is as follows:

	Principal Principal	Interest	Total	
Payable February 1,				
2018	\$ 1,177,890	\$ 299,205	\$ 1,477,095	
2019	1,218,036	259,061	1,477,097	
2020	1,259,575	217,518	1,477,093	
2021	1,302,560	174,535	1,477,095	
2022	1,288,244	130,054	1,418,298	
2023	1,076,377	86,961	1,163,338	
2024	847,538	51,968	899,506	
2025	507,518	23,739	531,257	
2026	226,903	8,087	234,990	
2027	54,615	1,273	55,888	
	\$ 8,959,256	\$ 1,252,401	\$ 10,211,657	

Of the total unpaid principal balance of \$8,959,256 for the above amortizations, \$7,781,366 is included in the statement of net position as a non-current liability, and \$1,177,890 is shown as a current liability as December 31, 2016.

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the Town reported liabilities of \$15,902,253 and \$11,029,134 for its proportionate share of the net pension liabilities for ERS and PFRS, respectively. The net pension liabilities were measured as of March 31, 2016, and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities was based on a projection of the Town's long-term share of contributions to the pension plans relative to the projected contributions of all participating members, actuarially determined.

At December 31, 2016, the Town's proportion of the ERS and PFRS was 0.0990777% and 0.3725068%, respectively.

For the year ended December 31, 2016, the Town recognized total pension expense of \$6,143,378 and \$4,222,679 for ERS and PFRS, respectively.

At December 31, 2016, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Government	Governmental Activities	
	Deferred	Deferred	
	Outflows of	Inflows of	
	Resources	Resources	
Difference between expected and actual experience	\$ 164,012	\$ 3,194,280	
Change in assumptions	8,189,549	-	
Net difference between projected and actual			
investment earnings on pension plan investments	13,822,548	-	
Employer contributions made subsequent to the			
measurement date	5,625,445	-	
Changes in proportion and differences between employer			
contributions and proportionate share of contributions	213,925	217,676	
Subtotal	28,015,479	3,411,956	
	Business-Typ	e Activities	
	Deferred	Deferred	
	Outflows of	Inflows of	
	Resources	Resources	
Difference between expected and actual experience	15,268	358,140	
Change in assumptions	805,725	-	
Net difference between projected and actual	000,720		
investment earnings on pension plan investments	1,792,479	_	
Employer contributions made subsequent to the	1,702,470		
measurement date	688,831	_	
Changes in proportion and differences between employer	000,001		
contributions and proportionate share of contributions	50,180	9,029	
Subtotal	3,352,483	367,169	
	3,002, 100		
Total	\$ 31,367,962	\$ 3,779,125	

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Pension Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions - Continued

The amount of deferred outflows and inflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ending December 31, 2017. The remaining cumulative net amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Go	overnmental Activities	Business pe Activities	Total
For the year ending December 31,				
2017	\$	4,648,339	\$ 581,776	\$ 5,230,115
2018		4,648,338	581,776	5,230,114
2019		4,648,338	581,776	5,230,114
2020		4,431,724	551,155	4,982,879
2021		601,339	 	601,339
	\$	18,978,078	\$ 2,296,483	\$ 21,274,561

#### Actuarial Assumptions

The total pension liability at March 31, 2016 was determined by using an actuarial valuation as of April 1, 2015, with update procedures used to roll forward the total pension liability to March 31, 2016.

Significant actuarial assumptions used in the April 1, 2015 valuation, which are the same for ERS and PFRS unless noted otherwise, were as follows:

Actuarial Cost Method	Entry age normal
Inflation Rate	2.5%
Salary Scale	3.8% in ERS, 4.5% in PFRS, indexed by service
Investment rate of return, including inflation	7.0% compounded annually, net of investment expenses
Decrements	Developed from the Plan's August 2015 experience study of the period April 1, 2010 through March 31, 2015
Mortality improvement	Society of Actuaries Scale MP-2014

Annuitant mortality rates are based on April 1, 2010 through March 31, 2015 ERS and PFRS's experience with adjustments for mortality improvements based on MP-2014.

The actuarial assumptions used in the April 1, 2015 valuation are based on the results of an actuarial experience study for the period April 1, 2010 through March 31, 2015.

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Actuarial Assumptions - Continued

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2016 are summarized below.

		Long-Term
	Target	Expected
Asset Type	Allocation	Real Rate
Demostic equity	38.00%	7.30%
Domestic equity		
International equity	13.00%	8.55%
Private equity	10.00%	11.00%
Real estate	8.00%	8.25%
Absolute return strategies	3.00%	6.75%
Opportunistic portfolio	3.00%	8.60%
Real assets	3.00%	8.65%
Bonds and mortgages	18.00%	4.00%
Cash	2.00%	2.25%
Inflation-indexed bonds	2.00%	4.00%
	100.00%	

#### Discount Rate

The discount rate used to calculate the total pension liabilities was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made as the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the Town's proportionate share of the net pension liabilities (assets) calculated using the discount rate of 7.0%, as well as what the Town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.0%) or 1 percentage point higher (8.0%) than the current rate:

		Current	
	1% Decrease (6.0%)	Assumption (7.0%)	1% Increase (8.0%)
Governmental Activities Business-Type Activities	\$ 53,680,055 6,813,101	\$ 23,909,957 3,021,430	\$ (1,152,792) (182,373)
Total net pension liability (asset)	\$ 60,493,156	\$ 26,931,387	\$ (1,335,165)

Notes to Financial Statements December 31, 2016

## Note 9 - Retirement Systems - Continued

Pension Plan Fiduciary Net Position

The components of the current year net pension liability of the ERS and PFRS as of March 31, 2016 were as follows (dollars in thousands):

	ERS	PFRS	Total
Employers' total pension liability Plan net position	\$ 172,303,544 (156,253,265)	\$ 30,347,727 (27,386,940)	\$ 202,651,271 (183,640,205)
Employers' net pension liability	\$ 16,050,279	\$ 2,960,787	\$ 19,011,066
Ration of plan net position to the employers' total pension liability	90.7%	90.2%	90.6%

#### Note 10 - Deferred Compensation Plan

The Town offers its employees a deferred compensation plan (Plan) created in accordance with Internal Revenue Code Section 457. The Plan permits the participants to defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

The market value of Plan assets held by the related trust at December 31, 2016 totaling \$40,185,590 is not recorded in these financial statements, as they are not an asset of the Town. The Plan issues a publicly available financial report that includes financial statements and any required supplementary information. That report may be obtained by writing to the Town of Colonie Comptroller, 534 Loudon Road, Latham, New York 12110.

#### Note 11 - Volunteer Firefighter Service Award Programs

The Town sponsors, and is the program administrator for volunteer firefighter service award programs for four fire protection districts within the Town: Fuller Road, Latham, Maplewood, and Shaker Road-Loudonville Fire Districts.

Length of Service Awards Programs (LOSAP)

The Town established three separate defined contribution service award programs effective January 1, 1991, for the active volunteer firefighter members of the Fuller Road Fire Department, Inc. (Fuller Road), Shaker Road-Loudonville Fire Department (Shaker Road), and Maplewood Volunteer Fire Department, Inc. (Maplewood). A defined benefit service award program for the active members of the Latham-S.W. Pitts Hose Company, Inc. (Latham) was also established effective January 1, 1991. The programs were established pursuant to Article 11-A of New York State General Municipal Law. The programs provide municipally-funded deferred compensation to volunteer firefighters to facilitate the recruitment and retention of active volunteer firefighters.

Under Section 457(e)(11) of the Internal Revenue Code, Service Award Programs for volunteer firefighters and EMS volunteers are referred to as "LOSAP" - Length of Service Award Programs.

Notes to Financial Statements December 31, 2016

## Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Contribution Program Description

## (a) Participation, Vesting, and Service Credit

In a defined contribution LOSAP, each participant has an individual program account. The program account balance of a participation volunteer is credited with a "service award" contribution as of the end of each year during which the volunteer was active enough to earn a year of service award program service credit. The participant is paid his or her account balance upon attainment of the "entitlement age." The amount paid will vary depending upon the number of years of service credit earned by the volunteer and the investment income (less administrative and/or investment expenses not paid by the Town) earned by the program assets and allocated to the participant's program account.

Active volunteer firefighters who have reached the age of 18 and who have completed one year of firefighting service are eligible to participate in the program. Participants acquire a nonforfeitable right to be paid their program account balance after being credited with five years of firefighting service or upon attaining the program's entitlement age while an active volunteer. The Fuller Road and Shaker Road programs' entitlement age is 62, and the Maplewood program's entitlement age is 55. An active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points. Points are granted for the performance of certain firefighter activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for five years of active volunteer firefighting service rendered prior to the establishment of the program as an active volunteer firefighter member of Fuller Road, Shaker Road, or Maplewood.

#### (b) Defined Contribution Benefits

A participant's benefit under the program is his or her program account balance paid upon attainment of the entitlement age in a lump sum to the participant. The annual contribution paid by the Town and credited to the account of a participant who earned fifty points during a calendar year for Fuller Road, Shaker Road, and Maplewood is currently \$700. The maximum number of years of service credit a participant may earn for the Fuller Road and Shaker Road programs is 40 years, and for the Maplewood program, the maximum is 30 years.

Currently, there are two other optional forms of payment of a volunteer's earned service award under the programs (five or ten-year installment payments). Except in the case of death or total and permanent disablement, service awards commence to be paid as of the January next following the date a participant attains the entitlement age. Volunteers who continue to be active after attaining the entitlement age continue to have the opportunity to earn program credit and to thereby be paid additional service awards. The program provides death and disability benefits equal to the participant's program account balance at the time of death or disablement. The program does not provide extra line-of-duty death or disability benefits. All death and disability benefits are "self-insured" and are paid from the program trust fund.

For a complete explanation of the defined contribution program, see the Program Document, a copy of which is available from the Town Attorney.

Notes to Financial Statements December 31, 2016

## Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Benefit Program Description

## (a) Participation, Vesting, and Service Credit

Active volunteer firefighters who have reached the age of 18 and who have completed one year of firefighting service are eligible to participate in the program. Participants acquire a nonforfeitable right to a service award after being credited with five years of firefighting service or upon attaining the program's entitlement age while an active volunteer. The program's entitlement age is age 60. An active volunteer firefighter is credited with a year of firefighting service for each calendar year after the establishment of the program in which he or she accumulates fifty points. Points are granted for the performance of certain firefighter activities in accordance with a system established by the sponsor on the basis of a statutory list of activities and point values. A participant may also receive credit for five years of active volunteer firefighting service rendered prior to the establishment of the program as an active volunteer firefighter member of Latham.

#### (b) Defined Benefit Benefits

A participant's service award benefit is paid as a ten-year certain and continuous monthly payment life annuity. The amount payable each month equals \$10 multiplied by the total number of years of service credit earned under the point system for years prior to 2006 plus \$15 multiplied by the total number of years of service credit earned by the volunteer under the point system for years after 2006. The maximum number of years of service credit a participant may earn is 40 years under the program. Currently, there is one other form of payment of a volunteer's earned service award under the program (an actuarially equivalent lump sum). Except in the case of death or total and permanent disablement, service awards commence to be paid when a participant attains the entitlement age. Volunteers who continue to be active after attaining the entitlement age and beginning to be paid a service award continue to have the opportunity to earn program credit and to thereby increase their service award payments.

The program provides death and disability benefits equal to the actuarial value of the participant's earned service award at the time of death or disablement (the minimum death benefit payable is \$10,000 if the participant was an active volunteer at death). The program does not provide extra line-of-duty death or disability benefits. All death and disability benefits are "self-insured" and are paid from the program trust fund.

For a complete explanation of the defined benefit program, see the Program Document, a copy of which is available from the Town Attorney.

## (c) Funding Methodology and Actuarial Assumptions

The assets available for benefits totaled \$1,418,613 and the actuarial present value of accrued benefits was \$1,972,482 at December 31, 2016, for a funding percentage of 71.9%. However, the Plan has an unfunded liability for separately amortized costs for the 2010 program amendments in the amount of \$553,528, which will be amortized over the next fourteen years.

Notes to Financial Statements December 31, 2016

## Note 11 - Volunteer Firefighter Service Award Programs - Continued

Defined Benefit Program Description - Continued

The actuarial valuation methodology used by the actuary to determine the sponsor's contribution is the Attained Age Normal Cost method. The assumptions used by the actuary to determine the sponsor's contribution and the actuarial present value of benefits are:

Assumed rate of return on program investments

5.0%

Tables used for:

Post-Entitlement Age mortality

Pre-Entitlement Age mortality\*

RP-2014 Male Mortality Table without projection

RP-2014 Mortality Table without Projection for calculation of Pre-EA Self-insured death benefit only

Pre-Entitlement Age disability\*
Pre-Entitlement Age withdrawal\*
Pre-Entitlement Age service credit accruals

None None

100%

\* For program cost calculation purposes, all pre-entitlement age active volunteer firefighter participants are assumed to: serve to the entitlement age; remain active and earn 50 points each year; and begin to be paid service awards upon attainment of the entitlement age.

Fiduciary Investment and Control

After the end of each calendar year, each fire department prepares and certifies a list of names of all persons who were active volunteer members of the fire department during the year indicating which volunteers earned 50 points. The certified lists are delivered to the Town for the Town Board's review and approval. The fire departments must maintain the point system records to verify each volunteer's points on forms provided and/or approved by the Town Board.

The Town Board has retained Penflex, Inc. to assist in the administration of the program. The services provided by Penflex, Inc. are described in an agreement between Penflex, Inc. and the Town, which is available at the Town Attorney's office.

Based on the certified calendar year volunteer firefighter listings, Penflex, Inc. determines and certifies in writing to the Town the amount of the service award to be paid to a participant or to a participant's designated beneficiary. The person(s) authorized by the Town Board then authorizes, in writing, the custodian of the Town's LOSAP trust funds to pay the service award. No service award benefit payment is made without the written certification from Penflex, Inc. and the written directive from the authorized representative of the Town Board.

Penflex, Inc. bills the Town for the services it provides. Invoices are authorized for payment by the Town in the same manner as any other invoice presented to the Town for payment. The Town pays Penflex, Inc.'s invoices from the LOSAP trust fund, in which case the Town reimburses the trust fund for the amounts paid to Penflex, Inc. to provide services for the defined benefit program (there is no reimbursement for Penflex, Inc.'s administrative costs paid under the defined contribution program).

Notes to Financial Statements December 31, 2016

## Note 11 - Volunteer Firefighter Service Award Programs - Continued

Fiduciary Investment and Control - Continued

Program assets are required to be held in trust by Article 11-A, for the exclusive purpose of providing benefits to participants and their beneficiaries or for the purpose of defraying the reasonable expenses of the operation and administration of the program. The Town Board created a Service Award Program Trust Fund through the adoption of a Trust Document, a copy of which is available from the Town Attorney. The Town Board is the program trustee.

Authority to invest program assets is vested in the program trustee. Program assets are invested in accordance with a statutory prudent person rule and in accordance with the written investment policy statement adopted by the Town Board.

The Town Board is required to retain an actuary to determine the amount of the Town's contributions to the plan. The actuary retained by the Town for this purpose is Craig Relyea of Penflex, Inc. Mr. Relyea is an Associate of the American Society of Actuaries. Portions of the following information are derived from a report prepared by the actuary dated June 20, 2017.

The Town Board has retained RBC Wealth Management to provide investment management and custodial services. The assets for all four programs are pooled into one investment account. RBC Wealth Management is a member of the Securities Investor Protection Corporation (SIPC). Cash and securities held at a member brokerage firm are insured by the SIPC up to \$500,000 per customer, including a maximum of \$250,000 for cash. Assets held in the RBC Bank Deposit program, \$34,257 as of December 31, 2016, are not covered by SIPC.

#### **Contributions**

The Town lags the contributions due to each program by fourteen months. For example, the contribution due for the program year ended December 31, 2015, was paid in February 2017, with interest.

A summary of the sponsor's required contribution for program year ended December 31, 2016, and scheduled to be paid in February 2018, is as follows:

Fuller Road	\$	19,278
Shaker Road		167,602
Maplewood		18,732
Latham		54,687
	<u></u> \$	260,299

#### Administrative Services

A summary of the administrative/actuarial services provided allocated to the Departments for the year ended December 31, 2016, is as follows:

Fuller Road Shaker Road Maplewood Latham	\$ 7,315 9,959 4,668 15,318
	\$ 37,260

Notes to Financial Statements December 31, 2016

## Note 11 - Volunteer Firefighter Service Award Programs - Continued

All of the activity of the LOSAP is reflected in the statement of changes in net position - fiduciary funds on page 37 of the fund financial statements.

A summary of the net assets held in trust for the Departments for the year ended December 31, 2016, is as follows:

Fuller Road	\$ 591,053
Shaker Road	990,177
Maplewood	233,029
Latham	1,584,161
	\$ 3,398,420

All the components of net position for the LOSAP are reflected in the statement of net position - fiduciary funds on page 36 of the fund financial statements.

Assets Held in Trust

The Town's benefit trust had the following cash, cash equivalents, and investments:

	December 31, 2016						
		Fair Value		Cost	% Total Cost		
Cash and cash equivalents Equities	\$	34,257	\$	34,257	1.2%		
United States International		760,850 301,491		706,946 264.121	24.0% 8.9%		
Fixed income securities		,					
Corporate obligations Mutual funds		2,722 1,341,486		2,554 1,342,304	0.1% 45.5%		
Mixed asset securities		1,341,400		1,342,304	45.5%		
Mutual funds		578,629		601,017	20.4%		
	<u>   \$      </u>	3,019,435	\$	2,951,199	100.0%		

## Note 12 - Postemployment Benefits Other Than Pensions

*Plan Description* - The Town provides a single-employer defined benefit healthcare plan (Plan). The Plan provides lifetime healthcare insurance and prescription drug coverage for eligible retirees and their spouses through the Town's Plan, which covers both active and retired members. Benefit provisions are established through negotiations between the Town and the unions representing employees and are renegotiated at the end of each of the bargaining periods.

Funding Policy - Contribution requirements also are negotiated between the Town and union representatives. The Town contributes a percent of the cost of current-year premiums for eligible retired Plan members and their spouses. For the year ended December 31, 2016, the Town contributed \$3,010,580 to the Plan. Plan members receiving benefits contribute a percent of their premium costs. Total member contributions were \$874,431 for the year ended December 31, 2016.

Notes to Financial Statements December 31, 2016

## Note 12 - Postemployment Benefits Other Than Pensions - Continued

Annual OPEB Cost and Net OPEB Obligation - The Town's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the Town's net OPEB obligation to the Plan:

Annual required contribution	\$ 13,013,130
Interest on net OPEB obligation	1,730,741
Adjustments to annual required contribution	(3,938,641)
Annual OPEB cost	10,805,230
Contributions made	(3,010,580)
Net OPEB obligation, beginning of year	43,268,519_
Net OPEB obligation, end of year	\$ 51,063,169

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation are as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
12/31/2016	\$ 10,805,230	27.90%	\$ 51,063,169
12/31/2015	10,336,242	26.90%	43,268,519
12/31/2014	6,627,655	27.10%	35,714,213
12/31/2013	6,333,164	26.40%	30,881,860
12/31/2012	7,376,643	23.50%	26,221,605
12/31/2011	6,503,863	25.85%	20,578,341
12/31/2010	4,844,187	28.70%	15,755,614
12/31/2009	5,329,810	21.10%	12,302,071

Funded Status and Funding Progress - As of December 31, 2016, the actuarial accrued liability for benefits was \$97,770,319, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the Plan) was \$34,961,569, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 280%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Notes to Financial Statements December 31, 2016

## Note 12 - Postemployment Benefits Other Than Pensions - Continued

Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the efforts of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following simplifying assumptions were made:

Retirement Age for Active Employees - Rates of decrement due to retirement based on the experience under the New York State & Local Retirement System as prepared by the Department of Civil Service's actuarial consultant in the report titled, <u>Development of Recommended Actuarial Assumptions for New York State/SUNY GASB 45 Valuation</u>.

*Marital Status* - It is assumed that 70% of retirees will be married at the time of retirement, with the male spouse assumed to be approximately three years older than the female.

*Mortality* - Life expectancies were based on RPH-2014 Mortality Table for Health Annuitants, sex distinct, with generational mortality.

*Turnover* - Rates of decrement due to turnover based on the experience under the New York State & Local Retirement System as prepared by the Department of Civil Service's actuarial consultant in the report titled, <u>Development of Recommended Actuarial Assumptions for New York State/SUNY GASB 45 Valuation</u>.

Healthcare Cost Trend Rate - The expected rate of increase in healthcare insurance premiums was based on projections of medical blended trend rates. A rate of 9.5% initially, reduced to an ultimate rate of 5% after ten years, was used.

*Health Insurance Premiums* - 2015 health insurance premiums for retirees were used as the basis for calculation of the present value of total benefits to be paid.

Based on the historical and expected returns of the Town's short-term investment portfolio, a discount rate of 4.0% was used. In addition, a projected unit credit actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at December 31, 2016 is 14 years.

## Note 13 - Workers' Compensation

The Town is exposed to various risks of losses related to injuries of employees. The Town assumes the risk of loss relating to workers' compensation. The Town has established a liability account in the Internal Service Fund to account for losses, claims, and judgments, relating to this exposure. The Town purchases insurance for claims in excess of \$350,000. Settled claims have not exceeded the annual self-insurance funding in any of the past three fiscal years.

Notes to Financial Statements December 31, 2016

## Note 13 - Workers' Compensation - Continued

Claims and judgments are recognized when it is probable that a liability has been incurred and the amount of loss can be reasonably estimated. Claim liabilities were \$2,446,622 at December 31, 2016, and are included in other liabilities within the Workers' Compensation Internal Service Fund.

Workers' compensation liabilities per fund for 2016 were:

	Balance anuary 1, 2016	Cla Cl	rrent Year aims and nanges in stimates	F	Claim Payments	De	Balance ecember 31, 2016
General Fund	\$ 815,480	\$	557,469	\$	(322,950)	\$	1,049,999
Highway Fund	730,736		165,306		(343,538)		552,504
Non-major Funds	59,397		10,177		(65,356)		4,218
Environmental Services Department	224,228		2,608		(42,617)		184,219
Pure Waters Department	86,851		170,551		(53,667)		203,735
Latham Water Department	 640,943		38,112		(227,108)		451,947
Total	\$ 2,557,635	\$	944,223	\$	(1,055,236)	\$	2,446,622

#### Note 14 - Tax Abatements

The Town negotiates property tax abatement agreements on an individual basis. The Town has no tax abatement agreements in effect as of December 31, 2016.

The Town is also subject to tax abatements granted by the Town of Colonie Industrial Development Agency (IDA), an entity created by the Town of Colonie, to encourage economic development within the Town. Through the IDA, companies can apply for a sales tax, mortgage recording tax, or property tax exemption. As of December 31, 2016, there is only one active tax abatement agreement through the IDA, which is a property tax abatement for a senior citizen housing community. The taxes abated during 2016 amounted to \$72,596.

## Note 15 - Commitments and Contingencies

#### a. Grant Programs

The Town participates in a number of grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The audits of these programs may be conducted, in accordance with grantor requirements, on a periodic basis. Accordingly, the Town's compliance with applicable grant requirements will be established at some future date. The amounts, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Town believes, based upon its review of current activity and prior experience, the amount of such disallowances, if any, will be minimal.

Notes to Financial Statements December 31, 2016

## Note 15 - Commitments and Contingencies - Continued

#### b. Construction Commitments

The Town has active construction and infrastructure improvement projects as of December 31, 2016. These projects include various sewer pump station and water plant, pump station, and storage improvement projects. At year-end, the Town's commitments with contractors are as follows:

Project	Total Commitment	Remaining Commitment
Pure Waters Department Lishakill Pump Station improvements (4)	3,908,600	332,786
Latham Water Department River Road Highlift Pump Station improvements (2) Osborne Roud Tank and Standpipe improvements Mohawk View Treatment Plant wetland remediation	840,750 2,024,000 451,413	722,714 1,372,500 100,803
	\$ 7,224,763	\$ 2,528,803

#### c. Litigation

Various suits and claims against the Town are presently pending involving claims for personal injury, tax appeals, and miscellaneous other cases. The Town is self-insured for up to \$1,000,000 for general liability claims. The Town purchases commercial insurance for claims in excess of the self-insured amount. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. Of the pending or threatened litigation as of December 31, 2016, certain cases are covered by insurance: the remainder is self-insured for which the Town has designated a portion of the fund balance of the General, Highway, other non-major governmental, and a judgment and claims liability has been recognized. In the opinion of the Town attorney, after considering all relevant facts, including discussions with outside counsel in certain instances, such litigation will not in the aggregate have a material adverse effect on the financial position, results of operations, or cash flows of the Town. The Town estimates the cost of these matters and records a liability for claims if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. At December 31, 2016, the Town recorded an insurance reserve of \$29,227 in the Governmental Funds and \$54,518 in the caption "Judgments and Claims" in the Proprietary Funds.

Changes in the Town's claim liability amount during 2016 were:

Fund	0	eginning f Fiscal Year .iability	CI Cł	rrent Year aims and nanges in stimates	P	Claim ayments	 alance at Fiscal ear-End
General Fund	\$	65,035	\$	50,065	\$	(94,254)	\$ 20,846
Highway		2,614		15,012		(12,338)	5,288
Other non-major		2,630		41,036		(40,573)	3,093
Pure Water		11,580		15,028		(1,696)	24,912
Latham Water		6,645		25,033		(2,072)	 29,606
Total	\$	88,504	\$	146,174	\$	(150,933)	\$ 83,745

Notes to Financial Statements December 31, 2016

## Note 15 - Commitments and Contingencies - Continued

#### d. Environmental Risks

Certain facilities are subject to federal, state, and local regulations relating to the discharge of materials into the environment. Compliance with these provisions has not had, nor does the Town expect such compliance to have, any material effect upon the capital expenditures or financial condition of the Town. The Town believes that its current practices and procedures for control and disposition of regulated wastes comply with applicable federal, state, and local requirements.

The Latham Water Department has an active wetland remediation project ongoing related to mercury contamination at the Mohawk View Water Treatment Plant. The total estimated cost of the project, including remediation and ongoing monitoring, is estimated to be approximately \$400,000, of which \$351,000 was incurred during 2015, and \$15,000 was incurred during 2016. The balance is included in accrued expenses on the Latham Water Department's Statement of Net Position. Annual wetland review and reporting is required through December 31, 2018.

#### Note 16 - Accounting Standards Issued But Not Yet Implemented

GASB Statement 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68 establishes requirements for pensions and pension plans that are not administered through a trust meeting specified criteria, and thus are outside the scope of Statements 67 and 68. Statement 73 is effective for fiscal years beginning after June 15, 2015, except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for financial statements for fiscal years beginning after June 15, 2016.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension (GASB 75). GASB 75 establishes financial reporting standards for other postemployment benefits ("OPEB") plans for state and local governments. This standard replaces the requirements of GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended. The statement establishes standards for recognizing and measuring liabilities, deferred inflows and outflows of resources, and expense/expenditures, as well as identifying the methods and assumptions required to project benefit payments, discount projected benefit payments, to their actuarial present value, and attribute that present value to periods of employee service. Additionally, GASB 75 lays out requirements for additional note disclosures and required supplementary information. These requirements are effective for fiscal years beginning after June 15, 2017.

GASB Statement No. 82, Pension Issues - An Amendment of GASB Statement No. 67, No. 68 and No. 73 (GASB 82). GASB 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The requirements of this statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of paragraph 7 in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements of paragraph 7 are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017.

Notes to Financial Statements December 31, 2016

## Note 16 - Accounting Standards Issued But Not Yet Implemented- Continued

GASB Statement No. 84, *Fiduciary Activities* (GASB 84). GASB 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement are effective for reporting periods beginning after December 15, 2018.

GASB Statement No. 85, *Omnibus 2017* (GASB 85). The objective of this statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, this statement addresses the following topics:

- Blending a component unit in circumstances in which the primary government is a businesstype activity that reports in a single column for financial statement presentation
- Reporting amounts previously reported as goodwill and "negative" goodwill
- Classifying real estate held by insurance entities
- Measuring certain money market investments and participating interest-earning investment contracts at amortized cost
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus
- Recognizing on-behalf payments for pensions or OPEB in employer financial statements
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB
- Classifying employer-paid member contributions for OPEB
- Simplifying certain aspects of the alternative measurement method for OPEB
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

The requirements of this statement are effective for reporting periods beginning after June 15, 2017.

GASB Statement No. 86, *Certain Debt Extinguishments* (GASB 86). The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this statement are effective for reporting periods beginning after June 15, 2017.

GASB Statement No. 87, *Leases* (GASB 87). This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for reporting periods beginning after December 15, 2019.

Notes to Financial Statements December 31, 2016

#### Note 16 - Accounting Standards Issued But Not Yet Implemented- Continued

Management has not estimated the extent of the potential impact of these statements on the Town's financial statements.

#### Note 17 - Subsequent Events

- a. The Town fully repaid the revenue anticipation notes outstanding at December 31, 2016, including \$11,538 of accrued interest, when they matured in January 2017.
- b. Bond Anticipation Note 2017A was issued on March 16, 2017 in the amount of \$19,765,200, matures in March 2018 and bears interest at an effective rate of 1.44%. It was issued to refinance \$7,574,200 of existing Bond Anticipation Notes 2016A and provide financing for the purchase of capital equipment and construction/improvement of capital facilities in the amount of \$12,191,000.
- c. Various Purpose Refunding Serial Bonds Series 2017A (Federally Taxable) and 2017B (Federally Tax Exempt) were issued on May 23, 2017 in the amount of \$4,550,000 and \$14,420,000, respectively. The bonds have principal and interest payments on April 1<sup>st</sup> and October 1<sup>st</sup> from 2017 to 2033, and bear interest at an interest rates ranging from 2.0% to 4.0% on Series 2017A, and 2.0% to 3.0% on Series 2017B. They were issued to advance refund the outstanding balances of the Public Improvement Serial Bonds Series 2007 (\$\$1,975,000), Series 2008 (\$12,700,000), and Series 2009 (\$4,750,000). As a result of this refunding the Town will save a total of approximately \$3.6 million between 2017 and 2033.
- d. On June 21, 2017, the Town of Colonie closed on the sale of property located at 1653 Central Avenue, Albany, New York 12205, referred to as the Town of Colonie Community Center. This building was an underutilized asset of the Town and was in need of cost prohibitive repairs due to age and environmental concerns. The property was sold for approximately \$1.7 million and was included in capital assets at a net book value of \$16,256 as of December 31, 2016.

# Required Supplementary Information - Statement of Revenues and Expenditures - Budget to Actual - General Fund

	Year Ended December 31, 2016								
	2016 Adopted Budget	2016 Modified Budget	Difference Adopted vs. Modified Positive (Negative)	2016 Actual	Variance With Actual vs. Modified Positive (Negative)	2017 Adopted Budget			
REVENUES									
Real property taxes and tax items	\$ 18,750,112	\$ 18,750,112	\$ -	\$ 18,762,744	\$ 12,632	\$ 19,168,608			
Sales and use tax	11,356,500	11,411,225	54,725	12,166,648	755,423	10,943,240			
Departmental income	6,278,400	6,308,400	30,000	6,647,210	338,810	6,578,220			
Intergovernmental charges	204,000	204,000	-	160,753	(43,247)	222,000			
Interest and use of property	1,344,500	1,344,500	-	1,575,017	230,517	1,409,608			
Licenses and permits	65,000	65,000	-	70,426	5,426	72,600			
Fines and forfeitures	1,200,000	1,200,000	-	1,149,135	(50,865)	1,150,000			
Sale of property and compensation for loss	56,000	86,420	30,420	163,332	76,912	35,750			
Miscellaneous	28,094	28,094	· -	35,993	7,899	33,365			
Interfund revenues	3,193,000	3,193,000	-	2,092,021	(1,100,979)	3,188,000			
State aid	2,816,500	2,816,500	-	2,786,062	(30,438)	2,813,800			
Federal aid	· · ·	· · · -	-	100,243	100,243	-			
Interfund transfers	3,100,000	3,100,000	-	2,360,016	(739,984)	3,100,000			
Total revenues	48,392,106	48,507,251	115,145	48,069,600	(437,651)	48,715,191			
EXPENDITURES									
General government support	7,651,633	7,447,858	(203,775)	7,406,620	41,238	7,693,216			
Public safety	15,435,020	15,300,440	(134,580)	15,125,949	174,491	15,444,700			
Health	4,120,675	4,120,675	· · · · · · · · · · · · · · · · · · ·	4,106,864	13,811	4,121,894			
Transportation	563,950	563,950	-	556,831	7,119	666,753			
Economic assistance and opportunity	2,000	2,000	-	758	1,242	2,000			
Culture and recreation	4,191,612	4,198,612	7,000	3,876,189	322,423	4,146,626			
Home and community services	141,942	142,442	500	142,413	29	142,042			
Employee benefits	13,825,200	14,058,200	233,000	14,058,146	54	14,369,500			
Debt service	2,460,074	2,648,074	188,000	2,647,360	714	2,128,460			
Interfund transfers		25,000		25,000					
Total expenditures	48,392,106	48,507,251	90,145	47,946,130	561,121	48,715,191			
Excess of revenues over expenditures	\$ -	\$ -	\$ 25,000	\$ 123,470	\$ 123,470	<u>\$</u> -			

Required Supplementary Information - Statement of Revenues and Expenditures - Budget to Actual - Highway Fund

			Year Ended Dec	ember 31, 2016		
	2016 Adopted Budget	2016 Modified Budget	Difference Adopted vs. Modified Positive (Negative)	2016 Actual	Variance With Actual vs. Modified Positive (Negative)	2017 Adopted Budget
REVENUES						
Sales and use tax	\$ 9,066,493	\$ 9,066,493	\$ -	\$ 8,816,493	\$ (250,000)	\$ 9,585,579
Departmental income	1,000	1,000	-	319,616	318,616	5,000
Intergovernmental charges	-	-	-	4,593	4,593	4,000
Interest and use of property	1,000	1,000	-	13,272	12,272	1,000
Licenses and permits	4,500	4,500	-	3,600	(900)	4,000
Sale of property and compensation for loss	30,000	30,000	-	55,685	25,685	45,000
Miscellaneous	30,000	30,000	-	12,030	(17,970)	11,892
State aid	562,000	562,000	-	691,521	129,521	563,100
Total revenues	9,694,993	9,694,993		9,916,810	221,817	10,219,571
EXPENDITURES						
Transportation	5,627,762	5,338,762	(289,000)	5,208,864	129,898	5,609,560
Employee benefits	2,215,400	2,475,400	260,000	2,473,613	1,787	2,301,800
Debt service	1,851,831	1,880,831	29,000	1,880,226	605	2,308,211
Total expenditures	9,694,993	9,694,993	-	9,562,703	132,290	10,219,571
Excess of revenues over expenditures	\$ -	\$ -	<b>\$</b> -	\$ 354.107	\$ 354.107	\$ -

Required Supplementary Information - Other Postemployment Benefits - Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)- Simplified Entry Age (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a)/c)	
12/31/15	\$ -	\$ 93,211,013	\$ 93,211,013	0.00%	\$ 34,804,599	268%	
12/31/13	\$ -	\$ 57,578,521	\$ 57,578,521	0.00%	\$ 33,835,815	170%	
12/31/11	\$ -	\$ 60,936,469	\$ 60,936,469	0.00%	\$ 34,657,021	176%	
12/31/09	\$ -	\$ 46,244,157	\$ 46,244,157	0.00%	\$ 34,783,377	133%	

# Required Supplementary Information - Schedule of Proportionate Share of the Net Pension Liability

	2016	2015
New York State and Local Employees' Retirement System Town's proportion of the net pension liability	0.0990777%	0.0997614%
Town's proportionate share of the net pension liability	\$ 15,902,253	\$ 3,370,185
Town's covered-employee payroll	\$ 25,446,349	\$ 26,548,015
Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll	62.49%	12.69%
Plan fiduciary net position as a percentage of the total pension liability	90.68%	97.95%
New York State and Local Police and Fire Retirement System		
Town's proportion of the net pension liability	0.3725068%	0.3797182%
Town's proportionate share of the net pension liability	\$ 11,029,134	\$ 1,045,211
Town's covered-employee payroll	\$ 10,460,438	\$ 10,901,149
Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll	105.44%	9.59%
Plan fiduciary net position as a percentage of the total pension liability	90.24%	99.00%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## Required Supplementary Information -Schedule of Pension Contributions

W. W. 1914 15 15 15 15 15	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
New York State and Local Employees' Retirement System Contractually required contribution	\$4,833,902	\$5,692,677	\$5,851,485	\$5,754,801	\$5,128,227	\$4,934,048	\$3,026,457	\$2,210,160	\$2,223,241	\$2,510,505
Contributions in relation to the contractually required contribution	4,833,902	5,692,677	5,851,485	5,754,801	5,128,227	4,934,048	3,026,457	2,210,160	2,223,241	2,510,505
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Town's covered-employee payroll	25,446,349	26,548,015	24,847,159	24,829,042	25,408,353	26,990,499	27,527,758	26,414,837	26,908,752	25,746,336
Contribution as a percentage of covered- employee payroll	19.0%	21.4%	23.5%	23.2%	20.2%	18.3%	11.0%	8.4%	8.3%	9.8%
New York State and Local Police and Fire Retirement System Contractually required contribution	\$3,585,133	\$3,510,652	\$3,913,624	\$3,835,842	\$3,385,540	\$3,027,083	\$2,471,081	\$2,109,293	\$2,450,209	\$1,999,581
Contributions in relation to the contractually required contribution	3,585,133	3,510,652	3,913,624	3,835,842	3,385,540	3,027,083	2,471,081	2,109,293	2,450,209	1,999,581
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
Town's covered-employee payroll	10,460,438	10,901,149	10,161,966	10,034,899	9,433,133	9,639,197	9,510,819	9,264,178	8,882,929	8,625,914
Contribution as a percentage of covered- employee payroll	34.3%	32.2%	38.5%	38.2%	35.9%	31.4%	26.0%	22.8%	27.6%	23.2%

# Supplementary Information - Non-major Governmental Funds

The Town maintains eight special revenue funds that are not considered major governmental funds. These non-major special revenue funds include the following:

- The General-Town Outside Villages Fund was created to account for the assets, liabilities, fund balance, and activities of certain services provided to residents who are not located within one of the two villages contained in the Town and is funded primarily by sales taxes.
- The Community Development Special Grant Fund was created to account for the assets, liabilities, fund balance, and activities of the Town's Section 8 Housing Choice Voucher, HOME, Community Development Block Grant, and Housing Development Programs and is funded by various state and federal grants.
- The Library Fund was created to account for the assets, liabilities, fund balance, and activities of the William K. Sanford Town Library and is funded principally through property taxes.
- The Drainage District Fund was created to account for the assets, liabilities, fund balance, and
  activities of the Albany Street Drainage District for a drainage project and is funded through a
  special assessment on the property owners in the District.
- The Fire Protection District Funds were created to account for the activities of fire protection service contracts between the Town and four nonprofit fire companies and is funded through property taxes.
- The Refuse and Garbage District Fund was created to account for the assets, liabilities, fund balance, and activities of the Maplewood portion of the Town for separate refuse and garbage collection services and is funded through a special assessment on the property owners in the District.
- The Water District Fund was created to account for the assets, liabilities, fund balance, and
  activities of the Maplewood portion of the Town for separate water transmission services and is
  funded through a special assessment on the property owners in the District.

The following are financial statements for these non-major governmental funds:

## Supplementary Information - Combining Balance Sheet Non-major Governmental Funds

	December 31, 2016						
	Nonmajor Funds						Total
	General- Town Outside Village	Community Development Special Grant	Library	Drainage District	Refuse and Garbage District	Water District	Non-Major Governmental Funds
ASSETS							
Cash and cash equivalents Cash and cash equivalents, restricted State and Federal aid receivables Due from other governments Other accounts receivable, net Due from other funds	\$ 106,818 184,314 - 796,679 15,018 70,000	\$ 986,405 305,492 57,235 - 5,009	\$ 595,739 21,072 - - -	\$ 45,067 - - - - -	\$ 13,414 - - - - -	\$ 10,190 - - -	\$ 1,757,633 510,878 57,235 796,679 20,027 70,000
Total assets	\$ 1,172,829	\$ 1,354,141	\$ 616,811	\$ 45,067	\$ 13,414	\$ 10,190	\$ 3,212,452
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE							
LIABILITIES							
Accounts payable	\$ 10,047	\$ 15,071	\$ 345	\$ -	\$ -	\$ -	\$ 25,463
Accrued liabilities	73,989	=	25,784	=	-	=	99,773
Other liabilities	15,083	97,124	=	=	-	=	112,207
Due to other governments	290,034	=	181,271	=	-	=	471,305
Due to other funds	296,623	3,164	189,299	-	2,708	-	491,794
Unearned revenue	80,444	225,716	43,656	-	-	-	349,816
Total liabilities	766,220	341,075	440,355	-	2,708	-	1,550,358
DEFERRED INFLOWS OF RESOURCES							
Revenue earned but unavailable	<del>-</del>	5,009					5,009
FUND BALANCE							
Restricted	2,077	3,251	1,017	=	=	=	6,345
Committed, assigned, and unassigned	404,532	1,004,806	175,439	45,067	10,706	10,190	1,650,740
Total fund balance	406,609	1,008,057	176,456	45,067	10,706	10,190	1,657,085
Total liabilities, deferred inflows of resources, and fund balance	\$ 1,172,829	\$ 1,354,141	\$ 616,811	<u>\$ 45,067</u>	\$ 13,414	\$ 10,190	\$ 3,212,452
	ψ 1,172,029	Ψ 1,007,141	Ψ 010,011	<del>Ψ 43,001</del>	Ψ 10,717	Ψ 10,130	Ψ 0,£12,732

## Supplementary Information -Combining Revenues, Expenditures, and Changes in Fund Balance Non-major Governments Funds

Year Ended December 31, 2016 **Nonmajor Funds** Total General- Town Community Refuse and Non-Major Outside Development Drainage **Fire Protection** Garbage Water Governmental District District Village **Special Grant** Library District **District** Funds **REVENUES** Real property taxes and tax items \$ \$ \$ 2.580.929 \$ \$ 4.162.201 \$ 31.000 \$ 13.500 \$ 6.787.630 Sales and use tax 2.822.193 2.822.193 Departmental income 255.987 340.246 45.755 38.504 Interest and use of property 348 2,183 1,611 4,142 Licenses and permits 1,178,085 1,178,085 Miscellaneous 672 22,416 23,088 Interfund revenue 70,000 70,000 State aid 456.567 23.666 480,233 Federal aid 2.974.104 2.974.104 Total revenues 4,783,852 3.022.042 2,667,126 4,162,201 31,000 13.500 14,679,721 **EXPENDITURES** General government support 244,595 244,595 Public safety 1,097,997 4,162,201 5,260,198 Health 4,399 4,399 849,449 Transportation 849,449 Culture and recreation 1,981,565 1,981,565 Home and community services 979,808 3,000,078 34,981 14,577 4,029,444 Employee benefits 1.367.460 34,598 667.666 2.069.724 Debt service, principal 50.100 3.000 53.100 Debt service, interest 7,784 7,784 Capital outlay 35,737 35,737 3,034,676 2,707,115 3,000 4,162,201 34,981 14,577 Total expenditures 4,579,445 14,535,995 OTHER FINANCING SOURCES (USES) 25.000 25.000 Transfers in from other funds 18,947 18,947 Sale of property and compensation for loss 43,947 43,947 Total other financing sources **NET CHANGE IN FUND BALANCE** 204,407 (12,634)3,958 (3,000)(3,981)(1,077)187,673 FUND BALANCE, beginning of year 202.202 1.020.691 172,498 48.067 14,687 11,267 1,469,412 FUND BALANCE, end of year 406,609 \$ 1,008,057 176,456 45,067 10,706 10,190 \$ 1,657,085